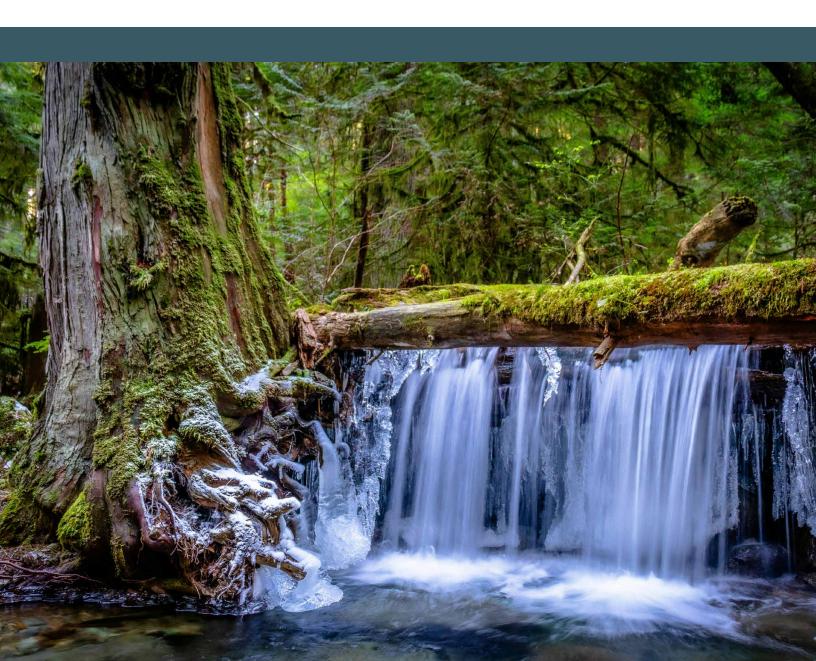
## **A JUST TRANSITION**

# A GUIDE FOR NGO AND CIVIL SOCIETY MEMBERS TO PROVINCIAL REGULATION OF DIRECTORS' DUTIES CONCERNING CLIMATE-RELATED RISKS

March 2024





## A Just Transition:

## A Guide for NGO and Civil Society Members to Provincial Regulation of Directors' Duties Concerning Climate-related Risks

## **Executive Summary**

Non-governmental organizations (NGO) and members of civil society continue to press for effective legislation to meaningfully address the causes and impacts of climate change, including environmental protections, mitigation and adaptation measures, climate accountability, and net-zero carbon emissions strategies. More recently, they have recognized that the transition to net-zero emissions requires a whole-economy approach, which means that companies, financial institutions, and pension funds must make a meaningful contribution to the transition if we are to avoid the catastrophic consequences of climate change. However, the myriad statutes and regulators that govern the behaviour of corporations, pension funds, banks, insurers, and other financial institutions can be confusing. Yet it is critically important that the voices of civil society members are heard in the active policy discussions that are currently occurring. The Canada Climate Law Initiative (CCLI) has produced this guide with the aim of aiding stakeholders in exploring policy changes in corporate and financial services law that will support the transition to a net-zero carbon emissions economy.

The guide commences with a brief description of key governance elements under corporate law, securities law, financial services law, and pension law that create fiduciary duties for directors and other fiduciaries. This introduction includes reference to some of CCLI's policy work on a just transition to a net-zero and circular economy that NGO and other stakeholders may consider as they formulate their own policy positions.

The guide then provides a summary of the key provincial statutory provisions governing the conduct of these entities in Ontario, Québec, British Columbia, and Alberta. It provides this information in the form of questions that CCLI frequently receives from NGO, with explicit answers. It also lists the key statutes and regulatory authorities in the other six provinces, current to March 2024. The guide is not intended to be legal advice of any kind. Rather, its goal is to offer some insights and tools to allow civil society members to formulate their own views of policies that are needed to transition Canada economically, with a focus on the corporate and financial services sectors.

#### **About the Canada Climate Law Initiative**

The Canada Climate Law Initiative (CCLI) provides businesses and regulators with climate governance guidance so they can make informed decisions towards a net-zero economy. Powered by the nation's top expertise, we engage with boards of directors and trustees to ensure businesses understand their legal duties with respect to climate change. Our legal research allows us to stay one step ahead in a rapidly transforming policy landscape.

CCLI is supported financially by family foundations, and is led by its Principal Co-Investigators who include professors at the University of British Columbia Peter A. Allard School of Law and Osgoode Hall Law School, York University.

### Acknowledgements

The CCLI would like to thank the Trottier Family Foundation for its financial support of this project. Our sincere thank you to Jenaya Copithorne (UBC Law) for her extensive research and compilation of specific provincial legislation and regulation and links to the relevant corporate and financial services regulatory authorities in Part II of the Guide. Thank you to Dr. Janis Sarra for writing Part I of the Guide and to Sonia li Trottier and Melissa Reichwage for their production support. Please send any inquiries to <a href="mailto:ccli-info@allard.ubc.ca">ccli-info@allard.ubc.ca</a>.

## **Table of Contents**

Executive Summary	1
Table of Contents	3
Introduction to this Guide	24
Part I – Overview of Corporate and Financial Services Legislation	27
Corporate Law	27
Securities Law	29
Credit Unions and Caisses Populaires	31
Insurance Companies	34
Pension Funds	36
How the Remainder of This Guide is Structured	38
Part II – The Statutory Regime by Province	39
Ontario	39
Corporate Law	39
What department of the government has oversight of the corporation statute?	
What statute governs the incorporation of business corporations in the jurisdiction?	
What sections impose duties on the corporation's directors and officers?	
Duty to Manage	
Duty of Care and Good Faith	
Duty to Comply with Law	
Duty to Keep Accurate Records and Make Available for Inspection	
Duty to Prepare, Approve, and Provide Financial Statements	
What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to see	
remedies for the violations of those duties?	
Gathering Evidence	
Derivative Action	
Oppression Remedy	
Order for Compliance	
General Rules When Applying for Remedy	
Offence of Misrepresentation	
Offence of Non-Compliance	
What sections set out the defenses officers and directors may assert against alleged violations of the	
duties?	
Defence – Breach of Duty of Care and Good Faith	
Defence – Offence of Misrepresentation	
Defence – Offence of Non-Compliance	46
Indemnification for Costs	46
Limitation Periods	
Securities Law	
What commission or department is responsible for securities law?	47
What statute governs the issuance of securities by a business corporation to the public in this jurisc	
***************************************	

What sections of the statute and related instruments impose duties on the corporation's officers a directors concerning the information they must disclose publicly?	
Prospectus	
Management's Discussion & Analysis	
Annual Information Form	
Financial Statements	
Material Changes	-
Making Filings Available	
Misleading Disclosure	
Forward-Looking Information	
What sections set out the consequences for the officers and directors for a failure to meet the disc	
standards in the statute?	
Offence of Misleading Disclosure	
Directors' and Officers' Liability for Company Violation	
What sections set out the powers of the regulator to take action against the directors and officers	
a failure?	52
Order of Tribunal	
Application to Court	
Are there any sections that allow purchasers of the corporation's securities to seek remedies again	nst the
directors and officers for non-disclosure or misrepresentation?	54
During Distribution – Action for Damages for Misrepresentation in Prospectus	
During Distribution – Action for Damages for Misrepresentation in Offering Memorandum	55
After Distribution – Action for Damages for Misrepresentation	55
What sections set out the defences available to directors and officers against alleged failures of dis	
Defence – Offence of Misleading Disclosure	
Defences – Misrepresentation in Prospectus  Defences – Misrepresentation in Offering Memorandum	
Defences – Liability After Distribution	
•	
Safe Harbour for Forward-Looking Information	
Immunity for Acts/Omissions Done in Compliance with Law	
Limitation Periods	
What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?	
Proposed National Instrument 51-107	
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	
redit Unions and Caisses Populaires	
What agency, department or authority supervises credit unions and caisses populaires?	
What statutes govern the creation or licensing of credit unions and caisses populaires in the jurisd	
What section imposes duties on the corporation's directors and officers to its stakeholders (shareh	nolders,
creditors, customers)?	
Duty to Manage	
Duty of Care and Good Faith	66
Duty to Adopt Code of Market Conduct	66
Duty of Confidentiality	66
Duty to Comply With Law	67
Duty to Disclose in Offering Statement	67
Duty to Comply with Capital and Liquidity Requirements	68
What section provides remedies for alleged breaches of those duties and who may seek such rem	edies
(regulators, shareholders, customers, creditors)?	
Representative Actions	68
Action for Damages for Misrepresentation in Offering Statement	69
Order to Amend Capital and Liquidity Requirements	

What section sets out the defenses available to the directors and officers for these alleged breaches?	
Defence – Breach of Duty of Care and Good Faith	
Defence – Breach of Duty to Disclose in Offering Statement	
Insurance Companies	
What agency, department or authority supervises insurance companies?	
What statutes govern the creation or licensing of insurance companies in the jurisdiction?	
What section imposes duties on the company's directors and officers to its stakeholders (shareholder	
creditors, customers)?	
Duty Not to Engage in Unfair or Deceptive Act	
Duty to Disclose	
What section provides remedies for alleged breaches of those duties and who may seek such remedi	
(regulators, shareholders, customers, creditors)?	
Gathering Evidence	
Offences	
Order Restraining Contravention	
Suspension of Licence	
Administrative Penalties	
What section sets out the defenses available to the directors and officers for these alleged breaches?	
Protected Disclosure	
Limitation Period	
Pension Funds	
What agency, department or authority supervises employment-based pension plans registered in the	
jurisdiction?	
What statute governs the creation of employment-based pension plans in the jurisdiction?	
What sections of the statute and regulations impose duties on those who administer the plan and its	
concerning the investment of the fund's assets?	
Duty of Care	
Duty to Establish Statement of Investment Policies and Procedures	
Duty to Notify of Proposed Amendments	
Duty to Provide Statement of Benefits	
Duty to Make Records Available	
What section provides remedies for alleged breaches of those duties and who may seek such remedi	
Administrative Penalties	
Summary Administrative Penalties	
General Rules for Administrative Penalties	
Offences	
Order Restraining Contravention	_
What section sets out the defenses available to those individuals who allegedly breached those dutie	
Limitation Periods	
lberta	
Corporate Law	
What department of the government has oversight of the corporation statute?	
What statute governs the incorporation of business corporations in the jurisdiction?	
What sections impose duties on the corporation's directors and officers?	
Duty to Manage	
Duty of Care and Good Faith	
Duty to Comply with Law	
Duty to Keep Accurate Records and Make Available for Inspection	
Duty to Prepare, Approve, and Provide Financial Statements	
What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek	
remedies for the violations of those duties?	85

Gathering Evidence	85
Derivative Action	86
Oppression Remedy	86
General Rules When Applying for Remedy	88
Offence of Failure to Keep Accurate Records and Make Available for Inspection	88
Offence of Failure to Provide Financial Statements	88
Offence of Misrepresentation	89
Offence of Non-Compliance	89
Order for Compliance	89
What sections set out the defenses officers and directors may assert against alleged violations of	of those
duties?	89
Defence – Breach of Duty of Care and Good Faith	89
Defence – Offence of Failure to Keep Accurate Records and Make Available for Inspection	89
Defence – Offence of Failure to Provide Financial Statements	90
Defence – Offence of Misrepresentation	90
Defence – Offence of Non-Compliance	90
Indemnification for Costs	90
Limitation Periods	91
Securities Law	91
What commission or department is responsible for securities law?	91
What statute governs the issuance of securities by a business corporation to the public in this ju	risdiction?
	91
What sections of the statute and related instruments impose duties on the corporation's officer	rs and
directors concerning the information they must disclose publicly?	91
Prospectus	91
Prescribed Disclosure	91
Financial Statements	91
Management's Discussion & Analysis	
Annual Information Form	92
Material Changes	93
Making Filings Available	93
Misleading Disclosure	94
Forward-Looking Information	94
Aiding and Abetting	95
What sections set out the consequences for the officers and directors for a failure to meet the officers for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors for a failure to meet the officers and directors an	disclosure
standards in the statute?	95
Offence of Non-Compliance	95
Offence of Failure to Disclose Material Change	95
Order for Restitution	
What sections set out the powers of the regulator to take action against the directors and office	ers for such
a failure?	96
Order of Commission	96
Administrative Penalties	97
Application to Court	97
Are there any sections that allow purchasers of the corporation's securities to seek remedies ag	gainst the
directors and officers for non-disclosure or misrepresentation?	98
Providing Information to Regulator	98
During Distribution – Action for Damages for Misrepresentation in Prospectus	98
During Distribution – Action for Damages for Misrepresentation in Offering Memorandum	99
After Distribution – Action for Damages for Misrepresentation	99
What sections set out the defences available to directors and officers against alleged failures of	disclosure
	102
Defence – Offence of Non-Compliance	107

Defences – Misrepresentation in Prospectus	
Defences – Misrepresentation in Offering Memorandum	
Defences – Liability After Distribution	
Safe Harbour for Forward-Looking Information	
Immunity for Acts/Omissions Done in Compliance with Law	
Limitation Periods	
What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?	110
Proposed National Instrument 51-107	110
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	110
Credit Unions	111
What agency, department or authority supervises credit unions?	111
What statute governs the creation or licensing of credit unions in the jurisdiction?	111
What section imposes duties on the corporation's directors and officers to its stakeholders (sl	nareholders,
creditors, customers)?	
Duty to Manage	111
Duty of Care and Good Faith	111
Duty to Comply with Law	111
Duty to Disclose Financial Statements	111
Duty to Adhere to Prudent Investment Standards	112
Duty to Adhere to Prudent Lending Standards	112
Duty to Comply with Capital and Liquidity Requirements	112
What section provides remedies for alleged breaches of those duties and who may seek such	remedies
(regulators, shareholders, customers, creditors)?	112
Complaint to Minister	112
Examination by Minister	113
Re-Valuation of Land by Minister	113
Order by Minister	113
Application for Injunction	114
Offence – Non-Compliance	114
Offence – Misleading Information	114
Penalties for Offences	115
Order to Comply	115
What section sets out the defenses available to the directors and officers for these alleged bro	
Indemnification for Costs	115
Limitation Period	116
nsurance Companies	116
What agency, department or authority supervises insurance companies?	
What statutes govern the creation or licensing of insurance companies in the jurisdiction?	
What section imposes duties on the company's directors and officers to its stakeholders (share	
creditors, customers)?	
Duty to Manage	
Duty of Care	
Duty to Comply with Capital and Liquidity Requirements	
Duty to Not to Engage in Unfair Practice	
Duty of Insurance Agents – Knowledgeable Personnel	
What section provides remedies for alleged breaches of those duties and who may seek such	
(regulators, shareholders, customers, creditors)?	
Derivative Action	
Examination by Minister	
Notice and Order Preventing Contravention	
Order for Compliance	
Offence – Breach of Duties	
Offence – False or Decentive Statements	123

	General Rules for Offences	
	Suspension of Licence	123
	Administrative Penalties	
	What section sets out the defenses available to the directors and officers for these alleged breach	hes?125
	Defence – Breach of Duty of Care	125
	Indemnification for Costs	125
	Limitation Period	126
Pe	ension Funds	_
	What agency, department or authority supervises employment-based pension plans registered in	
	jurisdiction?	
	What statute governs the creation of employment-based pension plans in the jurisdiction?	
	What sections of the statute and regulations impose duties on those who administer the plan an	
	concerning the investment of the fund's assets?	
	Duty of Care	
	Duty to Comply with Law	
	Duty to Supervise	
	Duty to Review Plan	
	Duty to Establish Statement of Investment Policies and Procedures	
	Duty to Invest Reasonably	
	Duty to File Proposed Amendments	
	Duty to Provide Prescribed Information	
	Duty to Ensure Contributions Paid	
	What section provides remedies for alleged breaches of those duties and who may seek such ren	
	Order for Compliance	
	Administrative Penalties	
	Enforcement of Administrative Penalty	
	Offences	
	What section sets out the defenses available to those individuals who allegedly breached those of	luties?
		_
	Limitation Periods	132
Briti	sh Columbia	133
	prporate Law	
-	What department of the government has oversight of the corporation statute?	
	What statute governs the incorporation of business corporations in the jurisdiction?	
	What sections impose duties on the corporation's directors and officers?	
	Duty to Manage	
	Duty of Care and Good Faith	
	Duty to Keep Accurate Records and Make Available for Inspection	
	Duty to Prepare, Approve, and Provide Financial Statements	
	What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to s	
	remedies for the violations of those duties?	
	Inspection of Records	135
	Derivative Action	
	Oppression Remedy	
	General Rules When Applying for Remedy	
	Offence – Misleading Statement	
	Offence – Failure to Maintain Records and Make Available for Inspection	
	Offence – Failure to Prepare, Approve and Provide Financial Statements	
	Penalties for Offences	138
	Order for Compliance	138

What sections set out the defenses officers and directors may assert against alleged violations	
duties?	
Defence – General	
Defence – Breach of Duty of Care and Good Faith	
Defence – Offence of Failure to Keep Accurate Records and Make Available for Inspection	
Defence – Offence of Misleading Statement	
Indemnification for Costs	
Limitation Periods	
What commission or department is responsible for securities law?	
What statute governs the issuance of securities by a business corporation to the public in this j	
what statute governs the issuance of securities by a business corporation to the public in this j	
What sections of the statute and related instruments impose duties on the corporation's office	
directors concerning the information they must disclose publicly?	
Prospectus	
Continuous Disclosure	
Financial Statements	
Management's Discussion & Analysis	
Annual Information Form	
Material Changes	
Making Filings Available	
Misleading Disclosure	
Forward-Looking Information	
Further Information	144
Aiding and Abetting	144
What sections set out the consequences for the officers and directors for a failure to meet the	disclosure
standards in the statute?	144
Directors' and Officers' Liability for Company Violation	144
What sections set out the powers of the regulator to take action against the directors and office	ers for such
a failure?	
Order of Commission	
Administrative Penalties	
Application to Court	
Are there any sections that allow purchasers of the corporation's securities to seek remedies a	-
directors and officers for non-disclosure or misrepresentation?	
During Distribution – Action for Damages for Misrepresentation in Prospectus	
During Distribution – Action for Damages for Misrepresentation in Prescribed Disclosure Do	
After Distribution – Action for Damages for Misrepresentation	
What sections set out the defences available to directors and officers against alleged failures o	
	_
Defence – Offence of Misleading Disclosure	
Defences – Misrepresentation in Prospectus	
Defences – Misrepresentation in Offering Memorandum  Defences – Liability After Distribution	
•	
Safe Harbour for Forward-Looking Information	
Immunity for Acts/Omissions Done in Compliance with Law Limitation Periods	
What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?	
Proposed National Instrument 51-107	
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	
Credit Unions	
What agency, department or authority supervises credit unions?	
What statutes govern the creation or licensing of credit unions in the jurisdiction?	

What section imposes duties on the corporation's directors and officers to its stakeholders (sh	areholders,
creditors, customers)?	159
Duty to Manage	159
Duty of Care and Good Faith	159
Duty to Adopt Code of Market Conduct	160
Duty to Comply With Law	160
Duty to Disclose to Person Acquiring Securities	160
Duty to Comply with Capital and Liquidity Requirements	160
What section provides remedies for alleged breaches of those duties and who may seek such	remedies
(regulators, shareholders, customers, creditors)?	161
Derivative Actions	161
Offences	162
Penalties for Offences	162
Order to Comply	163
What section sets out the defenses available to the directors and officers for these alleged bre	
Defence – Derivative Action	
Limitation Period	
Insurance Companies	
What agency, department or authority supervises insurance companies?	
What statutes govern the creation or licensing of insurance companies in the jurisdiction?	
What section imposes duties on the company's directors and officers to its stakeholders (share	
creditors, customers)?	-
Duty of Care and Good Faith	
What section provides remedies for alleged breaches of those duties and who may seek such	
(regulators, shareholders, customers, creditors)?	
Investigation	
Offence – Misleading Statement	
Order To Cease	
Suspension of Licence	
Administrative Penalties	
Restitution	
Order to Comply	
Revocation of Business Authorization	
What section sets out the defenses available to the directors and officers for these alleged bre	
Indemnification	
Limitation Period	
Pension Funds	
What agency, department or authority supervises employment-based pension plans registered	
jurisdiction?	
What statute governs the creation of employment-based pension plans in the jurisdiction?	
What sections of the statute and regulations impose duties on those who administer the plan	
concerning the investment of the fund's assets?	
Duty to Manage	
Duty of Care	171
Duty to Comply with Law	171
Duty to Supervise	
Duty to Review Plan	171
Duty to Establish Statement of Investment Policies and Procedures	171
Duty to Invest Reasonably	173
Duty to File Amendments	173
Duty to Provide Prescribed Information	
Duty to Ensure Contributions Paid	
	_

What sections set out the powers of the regulator to take action against the directors and officers a failure?	
Investigation	
Order of Authority	
Administrative Penalties	
Application to Court	
Offence – Misrepresentation	
Offence – Non-Compliance	
Offence – General	
Are there any sections that allow purchasers of the corporation's securities to seek remedies again	
directors and officers for non-disclosure or misrepresentation?	
During Distribution – Action for Damages for Misrepresentation in Prospectus	
After Distribution – Action for Damages for Misrepresentation	
What sections set out the defences available to directors and officers against alleged failures of dis	
what sections set out the defences available to directors and officers against alleged failures of dis	
Defences – Misrepresentation in Prospectus	
Defences – Liability After Distribution	
Safe Harbour for Forward-Looking Information	
Limitation Periods	
What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?	
Proposed National Instrument 51-107	
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	
redit Unions	
What agency, department or authority supervises credit unions?	
What statutes govern the creation or licensing of credit unions in the jurisdiction?	
What section imposes duties on the corporation's directors and officers to its stakeholders (shareh	
creditors, customers)?	
Duty to Manage	
Duty of Care and Good Faith	
Duty of Compliance and Prudent Management	
Duty to Adopt Investment Policy	
Duty of Prudent Management	
What section provides remedies for alleged breaches of those duties and who may seek such reme	
(regulators, shareholders, customers, creditors)?	
Complaints	
Supervision	
Inspection	
Instructions and Guidelines	
Order to Comply	
Application to Court	
Administrative Penalties	
Offences	
Presumptions Favouring Person Doing Business with Cooperative	
What section sets out the defenses available to the directors and officers for these alleged breach	
Defence – Breach of Duty of Care and Good Faith  Defence – Presumptions Favouring Person Doing Business With Cooperative	
Limitation Periods	
Indemnification	
nsurance Companies	
What agency, department or authority supervises insurance companies?	
What statutes govern the creation or licensing of insurance companies in the jurisdiction?	
What section imposes duties on the company's directors and officers to its stakeholders (shareholders directors and officers to its stakeholders directors and officers to its stakeholders (shareholders directors and officers to its stakeholders directors and officers to its stakeholders (shareholders directors and officers to its stakeholders directors and officers to its stakeholders directors and officers directors and o	-
creditors, customers)?	

	Duty of Prudent Management – Insurer	209
	Duty of Prudent Management – Directors	
	Duty to Adopt Investment Policy	210
	What section provides remedies for alleged breaches of those duties and who may seek such rem	medies
	(regulators, shareholders, customers, creditors)?	210
	Instructions	210
	Application to Court	210
	Order to Comply	210
	Administrative Penalties	211
	Offences	212
	What section sets out the defenses available to the directors and officers for these alleged breac	hes?214
	Limitation Period	214
	Pension Funds	214
	What agency, department or authority supervises employment-based pension plans registered in	n the
	jurisdiction?	214
	What statute governs the creation of employment-based pension plans in the jurisdiction?	214
	What sections of the statute and regulations impose duties on those who administer the plan ar	nd its fund
	concerning the investment of the fund's assets?	214
	Duty to Manage	214
	Duty of Care	214
	Duty to Comply with Law	215
	Duties of Investment	
	Duty to Adopt Investment Policy	215
	Duty to Register Plan and Amendments	
	Duty to Adopt Bylaws	
	Duty to Provide Prescribed Information	
	What section provides remedies for alleged breaches of those duties and who may seek such rem	
	-	217
	Assumption of Administration	217
	Powers of Inspection and Instruction	217
	Order to Take Remedial Measures	218
	Application to Court	218
	Penal Provisions	218
	What section sets out the defenses available to those individuals who allegedly breached those	duties?
		_
	Defence – Duty of Care	
	Defence – Duty to Comply with Law	219
Sa	skatchewan	219
	Corporate Law	
	What department of the government has oversight of the corporation statute?	
	What statute governs the incorporation of business corporations in the jurisdiction?	
	What sections impose duties on the corporation's directors and officers?	
	What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to	
	remedies for the violations of those duties?	
	What sections set out the defences officers and directors may assert against alleged violations of	
	duties?	
	Securities Law	
	What commission or department is responsible for securities law?	
	What statute governs the issuance of securities by a business corporation to the public in this jui	
	what statute governs the issuance of securities by a business corporation to the public in this jui	
	What sections of the statute and related instruments impose duties on the corporation's officers	
	directors concerning the information they must disclose publicly?	
	and a second sec	

Prospectus	221
Management's Discussion & Analysis	221
Annual Information Form	221
Financial Statements	221
Material Changes	221
Making Filings Available	221
Misleading Disclosure	
Forward-Looking Information	221
What sections set out the consequences for the officers and directors for a failure to meet the	
standards in the statute?	
What sections set out the powers of the regulator to take action against the directors and offi	cers for such
a failure?	
Are there any sections that allow purchasers of the corporation's securities to seek remedies	_
directors and officers for non-disclosure or misrepresentation?	
During Distribution – Action for Damages for Misrepresentation in Prospectus	
After Distribution – Action for Damages for Misrepresentation	
What sections set out the defences available to directors and officers against alleged failures	
Defence – Misrepresentation in Prospectus	
Defence – Misrepresentation After Distribution	
Safe Harbour for Forward-Looking Information	
Immunity for Acts/Omissions Done in Compliance with Law	
Limitation Periods	
What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?	
Proposed National Instrument 51-107	222
https://fcaa.gov.sk.ca/regulated-businesses-persons/businesses/securities-industry-	
participants/securities-laws/regulatory-instruments/part-5-ongoing-requirements-for-issuinsiders/51-disclosure-general/51-107-disclosure-of-climate-related-matters-national-instr	
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	
Credit Unions and Caisses Populaires	
What agency, department or authority supervises credit unions and caisses populaires?	
What statutes govern the creation or licencing of credit unions and caisses populaires in the j	
what statutes govern the creation of neededing of creat unions and causes populares in the j	
What section imposes duties on the corporation's directors and officers to its stakeholders (sh	
creditors, customers)?	
Duty to Manage	
Duty of Care and Good Faith	
Duty of Confidentiality	
Duty to Comply With Law	
Duty to Disclose in Offering Statement	
Duty to Comply with Capital and Liquidity Requirements	
What section provides remedies for alleged breaches of those duties and who may seek such	
(regulators, shareholders, customers, creditors)?	
Representative Actions	223
Action for Damages for Misrepresentation in Offering Statement	223
Order to Comply	223
What section sets out the defences available to the directors and officers for these alleged bro	eaches?223
Defence – Breach of Duty of Care and Good Faith	223
Defence – Breach of Duty to Disclose in Offering Statement	
nsurance Companies	
What agency, department or authority supervises insurance companies?	
What statutes govern the creation or licencing of insurance companies in the jurisdiction?	223

What section imposes duties on the company's directors and officers to its stakeholders (shareholde	
creditors, customers)?	
Duty Not to Engage in Unfair or Deceptive Act	
What section provides remedies for alleged breaches of those duties and who may seek such remed	
(regulators, shareholders, customers, creditors)?	
Gathering Evidence	
Offences	
Order for Compliance	
Suspension of Licence	
Administrative Penalties	
What section sets out the defences available to the directors and officers for these alleged breaches	
Protected Disclosure	
Limitation Period	
Pension Funds	
What agency, department or authority supervises employment-based pension plans registered in the	
jurisdiction?	
What statute governs the creation of employment-based pension plans in the jurisdiction?	
What sections of the statute and regulations impose duties on those who administer the plan and it	
concerning the investment of the fund's assets?	
Duty of Care	
Duties of Investment	
Duty to Notify of Proposed Amendments	
Duty to Disclose	
What section provides remedies for alleged breaches of those duties and who may seek such remed	
Offences and Penalties	
What section sets out the defences available to those individuals who allegedly breached those duti-	
what section sets out the defences available to those individuals who allegedly breached those duti-	
Limitation Periods	
Manitoba	
Corporate Law	
What department of the government has oversight of the corporation statute?	
What statute governs the incorporation of business corporations in the jurisdiction?	
What sections impose duties on the corporation's directors and officers?	
What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek	
remedies for the violations of those duties?	
What sections set out the defences officers and directors may assert against alleged violations of the	
duties?	
Securities Law	
What commission or department is responsible for securities law?	
What statute governs the issuance of securities by a business corporation to the public in this jurisdi	
What sections of the statute and related instruments impose duties on the corporation's officers and	
directors concerning the information they must disclose publicly?	
Prospectus	
-	
Annual Information Form	
Financial Statements	
Making Filings Available	
Misleading Disclosure	
Forward-Looking Information	
Tot ward-Looking information	∠∠0

What sections set out the consequences for the officers and directors for a failure to meet the disclos	
standards in the statute?	
What sections set out the powers of the regulator to take action against the directors and officers for	
a failure?	
Are there any sections that allow purchasers of the corporation's securities to seek remedies against	
directors and officers for non-disclosure or misrepresentation?	
During Distribution – Action for Damages for Misrepresentation in Prospectus	
After Distribution – Action for Damages for Misrepresentation	
What sections set out the defences available to directors and officers against alleged failures of disclo	
Defence – Misrepresentation in Prospectus	
Defence – Misrepresentation After Distribution	
Safe Harbour for Forward-Looking Information	
Immunity for Acts/Omissions Done in Compliance with Law	
Limitation Periods	
What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?	
Proposed National Instrument 51-107	
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	
CSA Staff Notice 51-556 Reporting of Climate Change-related Risks	
What agency, department or authority supervises credit unions and caisses populaires?	
What statutes govern the creation or licencing of credit unions and caisses populaires in the jurisdiction	
what statutes govern the creation of licenting of credit unions and caisses populaires in the jurisdicti	
What section imposes duties on the corporation's directors and officers to its stakeholders (sharehold	
creditors, customers)?	
Duty to Manage	
Duty of Care and Good Faith	
Duty to Comply With Law	
Duty to Disclose in Offering Statement	
Duty to Comply with Capital and Liquidity Requirements	
What section provides remedies for alleged breaches of those duties and who may seek such remedie	
(regulators, shareholders, customers, creditors)?	
Derivative Actions	
Order to Comply	
What section sets out the defences available to the directors and officers for these alleged breaches?	
Defence – Breach of Duty of Care and Good Faith	
Limitation Period	
nsurance Companies	
What agency, department or authority supervises insurance companies?	
What statutes govern the creation or licencing of insurance companies in the jurisdiction?	
What section imposes duties on the company's directors and officers to its stakeholders (shareholder	
creditors, customers)?	
Duty Not to Use Unfair Policy	
What section provides remedies for alleged breaches of those duties and who may seek such remedie (regulators, shareholders, customers, creditors)?	
What section sets out the defences available to the directors and officers for these alleged breaches?	
Limitation Period	
Pension Funds	
What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?	
What statute governs the creation of employment-based pension plans in the jurisdiction?	
What sections of the statute and regulations impose duties on those who administer the plan and its	
concerning the investment of the fund's assets?	
Duty of Care	

Duty to Make Records Available	229
What section provides remedies for alleged breaches of those duties and who may seek such remed	
Advisionation Development	
Administrative Penalties	
Offences Order for Compliance	
Order for Compliance	
What section sets out the defences available to those individuals who allegedly breached those duti-	
Limitation Periods	230
v Brunswick	230
orporate Law	
What department of the government has oversight of the corporation statute?	
What statute governs the incorporation of business corporations in the jurisdiction?	
What sections impose duties on the corporation's directors and officers?	
What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek	
remedies for the violations of those duties?	230
What sections set out the defences officers and directors may assert against alleged violations of the	
duties?	230
curities Law	
What commission or department is responsible for securities law?	230
What statute governs the issuance of securities by a business corporation to the public in this jurisdi	
What sections of the statute and related instruments impose duties on the corporation's officers and	
directors concerning the information they must disclose publicly?	
Prospectus	
Management's Discussion & Analysis	
Annual Information Form	
Financial Statements	
Material Changes	
Making Filings Available	
Misleading Disclosure	
Forward-Looking Information	
What sections set out the consequences for the officers and directors for a failure to meet the disclo	sure
standards in the statute?	231
What sections set out the powers of the regulator to take action against the directors and officers fo	r such
a failure?	
Are there any sections that allow purchasers of the corporation's securities to seek remedies against	the
directors and officers for non-disclosure or misrepresentation?	232
During Distribution – Action for Damages for Misrepresentation in Prospectus	232
After Distribution – Action for Damages for Misrepresentation	232
What sections set out the defences available to directors and officers against alleged failures of discl	
Defence – Misrepresentation in Prospectus	
Defence – Misrepresentation After Distribution	
Safe Harbour for Forward-Looking Information	
Immunity for Acts/Omissions Done in Compliance with Law	
Limitation Periods	
What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?	
Proposed National Instrument 51-107	232
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	232
surance Companies	232
What agency department or authority supervises insurance companies?	222

What statutes govern the creation or licencing of insurance companies in the jurisdiction?	
What section imposes duties on the company's directors and officers to its stakeholders (shareholders	
creditors, customers)?	
Duty Not to Engage in Unfair or Deceptive Act	
What section provides remedies for alleged breaches of those duties and who may seek such remedie	
(regulators, shareholders, customers, creditors)?	
Gathering Evidence	
Enforcement	
What section sets out the defences available to the directors and officers for these alleged breaches?	
Limitation Period	
Pension Funds	. 233
What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?	233
What statute governs the creation of employment-based pension plans in the jurisdiction?	
What sections of the statute and regulations impose duties on those who administer the plan and its f	
concerning the investment of the fund's assets?	
Duty of Care	
Duty Not to Make Misleading or Untrue Statements	
Duty to Establish Statement of Investment Policies and Procedures	
Duty to Provide Statement of Benefits	
Duty to Make Records Available	
What section provides remedies for alleged breaches of those duties and who may seek such remedie	
what section provides remedies for alleged breaches of those duties and who may seek such remedie	
Investigations	_
Enforcement	
What section sets out the defences available to those individuals who allegedly breached those duties	
	234
Defence – Misleading Statement	234
Nova Scotia	.234
Corporate Law	
What department of the government has oversight of the corporation statute?	
What statute governs the incorporation of business corporations in the jurisdiction?	
What sections impose duties on the corporation's directors and officers?	
What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek	0 .
remedies for the violations of those duties?	234
What sections set out the defences officers and directors may assert against alleged violations of those	
duties?	
Securities Law	
What commission or department is responsible for securities law?	
What statute governs the issuance of securities by a business corporation to the public in this jurisdicti	
What sections of the statute and related instruments impose duties on the corporation's officers and	
directors concerning the information they must disclose publicly?	235
Prospectus	
Management's Discussion & Analysis	
Annual Information Form	
Financial Statements	
Material Changes	
Making Filings Available	
Misleading Disclosure	
Forward-Looking Information	
•	

What sections set out the consequences for the officers and directors for a failure to meet the di	
standards in the statute?	
a failure?	
Are there any sections that allow purchasers of the corporation's securities to seek remedies aga	
directors and officers for non-disclosure or misrepresentation?	
During Distribution – Action for Damages for Misrepresentation in Prospectus	
After Distribution – Action for Damages for Misrepresentation	
What sections set out the defences available to directors and officers against alleged failures of d	
Defence – Misrepresentation in Prospectus	
Defence – Misrepresentation in Prospectus	
Safe Harbour for Forward-Looking Information	
Immunity for Acts/Omissions Done in Compliance with Law	
Limitation Periods	
What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?	
Proposed National Instrument 51-107	
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	
Credit Unions and Caisses Populaires	
What agency, department or authority supervises credit unions and caisses populaires?	
What statutes govern the creation or licencing of credit unions and caisses populaires in the juris	
what statutes govern the creation of ilcenting of credit unions and casses populaires in the juris	
What section imposes duties on the corporation's directors and officers to its stakeholders (share	
· · · · · · · · · · · · · · · · · · ·	-
creditors, customers)?	
Duty of Care and Good Faith	
Duty to Comply with Capital and Liquidity Requirements	
What section provides remedies for alleged breaches of those duties and who may seek such rer	
(regulators, shareholders, customers, creditors)?	
Derivative Actions	
Offences	
Order for Compliance	
Defence – Breach of Duty of Care and Good Faith	
Limitation Period	
Insurance Companies	
What statutes govern the creation or licencing of insurance companies in the jurisdiction?	
creditors, customers)?	-
Duty Not to Use Unfair Policy	
What section provides remedies for alleged breaches of those duties and who may seek such rer	
(regulators, shareholders, customers, creditors)?	
Gathering Evidence	
Action Against Insurer	
Suspension of Licence	
Administrative Penalties	
What section sets out the defences available to the directors and officers for these alleged breac	
Limitation Period	
Pension Funds	
What agency, department or authority supervises employment-based pension plans registered in	
jurisdiction?	
What statute governs the creation of employment-based pension plans in the jurisdiction?	238

Order Restraining Contravention	What sections of the statute and regulations impose duties on those who	
Duty to Notify of Amendments	<u> </u>	
Duty to Notify of Amendments	•	
Provide Statement of Benefits	,	
Duty to Make Records Available	, ,	
Duty to Ensure Contributions Paid		
What section provides remedies for alleged breaches of those duties and who may seek such remedies?  Investigation	•	
Investigation	•	
Investigation	·	
Administrative Penalties		
Offences	<u> </u>	
Order Restraining Contravention		
What section sets out the defences available to those individuals who allegedly breached those duties?  Limitation Periods		
Newfoundland & Labrador	<u> </u>	
Newfoundland & Labrador		•
What department of the government has oversight of the corporation statute?	Limitation Periods	239
What department of the government has oversight of the corporation statute?	Newfoundland & Lahrador	230
What statute governs the incorporation of business corporations in the jurisdiction?		
What sections impose duties on the corporation's directors and officers?	·	
What sections impose duties on the corporation's directors and officers?		
What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?		
remedies for the violations of those duties?	·	
What sections set out the defences officers and directors may assert against alleged violations of those duties?	· · · · · · · · · · · · · · · · · · ·	
duties?		
Limitation Period		
Securities Law	Indemnification	240
What commission or department is responsible for securities law?	Limitation Period	240
What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?		
What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?		
What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?		
directors concerning the information they must disclose publicly?		
Prospectus	·	•
Annual Information Form		
Financial Statements	Management's Discussion & Analysis	240
Making Filings Available	Annual Information Form	240
Making Filings Available	Financial Statements	240
Forward-Looking Information	Material Changes	240
What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?	Making Filings Available	241
standards in the statute?		
What sections set out the powers of the regulator to take action against the directors and officers for such a failure?	·	
a failure?		
Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?	·	
directors and officers for non-disclosure or misrepresentation?		
During Distribution – Action for Damages for Misrepresentation in Prospectus		=
After Distribution – Action for Damages for Misrepresentation	·	
What sections set out the defences available to directors and officers against alleged failures of disclosure?		•
241		
Defence – Misrepresentation in Prospectus		

Defence – Misrepresentation After Distribution	
Safe Harbour for Forward-Looking Information	
Immunity for Acts/Omissions Done in Compliance with Law	
Limitation Periods	
What National Instruments or CSA Staff Notices cover climate-related disclosure obliga	
Proposed National Instrument 51-107	
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	
Credit Unions and Caisses Populaires	
What agency, department or authority supervises credit unions and caisses populaires	
What statutes govern the creation or licencing of credit unions and caisses populaires i	
What section imposes duties on the corporation's directors and officers to its stakehold creditors, customers)?	
Duty to Manage	
Duty of Care and Good Faith	
Duty to Comply with Capital and Liquidity Requirements	
What section provides remedies for alleged breaches of those duties and who may see	
(regulators, shareholders, customers, creditors)?	
Derivative Actions	
Remedies, Offences and Penalties	
What section sets out the defences available to the directors and officers for these alle	
Indemnification	•
Insurance Companies	
What agency, department or authority supervises insurance companies?	
What statutes govern the creation or licencing of insurance companies in the jurisdiction	
What section imposes duties on the company's directors and officers to its stakeholder	
creditors, customers)?	243
Directors Generally	243
Misleading Statements	243
What section provides remedies for alleged breaches of those duties and who may see	
(regulators, shareholders, customers, creditors)?	
Gathering Evidence	243
Offences	
Suspension of Licence	
What section sets out the defences available to the directors and officers for these alle	
Limitation Period	
Pension Funds	
What agency, department or authority supervises employment-based pension plans re	-
jurisdiction?	
What statute governs the creation of employment-based pension plans in the jurisdicti	
What sections of the statute and regulations impose duties on those who administer the	•
concerning the investment of the fund's assets?	
Duty to Make Records Available	
Enforcement	
What section sets out the defences available to those individuals who allegedly breach	
what section sets out the defences available to those mulviduals who allegedly breach	
Limitation Period	
nce Edward Island	2//

Corporate Law	244
What department of the government has oversight of the corporation statute?	244
What statute governs the incorporation of business corporations in the jurisdiction?	244
What sections impose duties on the corporation's directors and officers?	244
What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to s	eek
remedies for the violations of those duties?	244
What sections set out the defences officers and directors may assert against alleged violations of	those
duties?	244
Securities Law	
What commission or department is responsible for securities law?	
What statute governs the issuance of securities by a business corporation to the public in this jur	
What sections of the statute and related instruments impose duties on the corporation's officers	
directors concerning the information they must disclose publicly?	
Prospectus	
Management's Discussion & Analysis	
Annual Information Form	_
Financial Statements	_
Material Changes	
Making Filings Available	
Forward-Looking Information	
What sections set out the consequences for the officers and directors for a failure to meet the dis	
standards in the statute?	
What sections set out the powers of the regulator to take action against the directors and officers	
a failure?	
Are there any sections that allow purchasers of the corporation's securities to seek remedies aga	
directors and officers for non-disclosure or misrepresentation?	
During Distribution – Action for Damages for Misrepresentation in Prospectus	
After Distribution – Action for Damages for Misrepresentation	
What sections set out the defences available to directors and officers against alleged failures of d	
Defence – Misrepresentation in Prospectus	246
Defence – Misrepresentation After Distribution	
Safe Harbour for Forward-Looking Information	
Immunity for Acts/Omissions Done in Compliance with Law	246
Limitation Periods	246
What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?	246
Proposed National Instrument 51-107	246
CSA Staff Notice 51-358 Reporting of Climate Change-related Risks	246
Credit Unions and Caisses Populaires	247
What agency, department or authority supervises credit unions and caisses populaires?	247
What statutes govern the creation or licencing of credit unions and caisses populaires in the juris	
What section imposes duties on the corporation's directors and officers to its stakeholders (share	
creditors, customers)?	
Duty to Manage	
Duty of Care and Good Faith	
Duty of Confidentiality	
What section provides remedies for alleged breaches of those duties and who may seek such ren	
(regulators, shareholders, customers, creditors)?	
Liability of Directors	
What Section Sels out the detences available to the directors and officers for these alleged breach	112 /4/

Limitation Period	247
Insurance Companies	247
What agency, department or authority supervises insurance companies?	247
What statutes govern the creation or licencing of insurance companies in the jurisdiction?	247
What section imposes duties on the company's directors and officers to its stakeholders (share	holders,
creditors, customers)?	248
Duty Not to Use Unfair Policy	248
Misleading Statements	248
What section provides remedies for alleged breaches of those duties and who may seek such r	emedies
(regulators, shareholders, customers, creditors)?	248
Gathering Evidence	248
Penalties	248
Suspension of Licence	
What section sets out the defences available to the directors and officers for these alleged brea	aches?248
Limitation Period	248
Pension Funds	
What agency, department or authority supervises employment-based pension plans registered	l in the
jurisdiction?	248
What statute governs the creation of employment-based pension plans in the jurisdiction?	248
What sections of the statute and regulations impose duties on those who administer the plan	
concerning the investment of the fund's assets?	248
Duty of Care	248
Duty to Invest in Accordance with Policy	248
What section provides remedies for alleged breaches of those duties and who may seek such r	emedies?
	249
What section sets out the defences available to those individuals who allegedly breached those	
	249
Immunity	249

## Introduction to this Guide

The United Nations Intergovernmental Panel on Climate Change (IPCC) has reported that human activity has already caused global warming of 1.0°C above pre-industrial levels and that if global warming continues to increase at its current rate, temperatures will reach 1.5°C above pre-industrial levels as early as 2030.¹ The Supreme Court of Canada has observed that human-created climate change poses an existential challenge to the future of humanity.² The Government of Canada reports that Canada as a whole is warming at more than twice the global warming rate and northern Canada is warming by about three times the global rate.³

Canada's non-governmental organizations and other civil society organizations (together "NGO") have long been active in advocating for effective policies to mitigate and adapt to climate change. In recent years, they have started to focus on the financial aspects of climate-related risks and opportunities. There is now recognition that we require a "whole-economy" approach to moving to net-zero greenhouse gas (GHG) emissions, which means that companies, credit unions, insurance companies, and pension funds need to make a meaningful contribution to Canada's transition. While the federal government policy framework appears straightforward in terms of which laws and departments are responsible for regulating the conduct of corporations, financial institutions, and pension funds, the provincial regulatory framework is not as transparent.

All parts of society, including businesses, need to adapt to and mitigate the physical and transition risks arising from climate change, including the serious financial risks. The G20 Finance Ministers-commissioned Financial Stability Board (FSB) Task Force on Climate-related Financial Disclosures (TCFD) in 2017 recommended four areas in which companies and financial institutions should identify, manage, and report on their climate-related risks – governance, risk management, strategy, and targets and metrics.<sup>4</sup> More recently, the International Financial Reporting Standards (IFRS) Foundation's International Sustainability Standards Board (ISSB) finalized standards to guide companies and financial organizations in their management and accounting for climate-related financial risks and opportunities.<sup>5</sup> IFRS S1 General Requirements for Disclosure of Sustainability-related Financial Information (IFRS S1) and IFRS S2 Climate-related Disclosures (IFRS S2) require reporting of climate risk management in six key areas: governance, strategy, climate resilience, risk management, metrics and targets, and financial position, financial performance, and cash flows.

To date, there has been limited progress in embedding these changes in the Canadian regulatory environment, particularly at the provincial level. Federally, there is guidance for banks and insurance companies<sup>6</sup> and the new Canadian Sustainability Standards Board (CSSB) released its proposed Canadian Sustainability Disclosure Standards (CSDS) <u>Proposed CSDS 1</u>, <u>General Requirements for Disclosure of Disclosure Other Disclosure of Disclosure Other Disclosure O</u>

<sup>&</sup>lt;sup>1</sup> Intergovernmental Panel on Climate Change, "Special Report: Global warming of 1.5°C – An IPCC Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty", (2018) at A 1 B 4 B 5.

<sup>&</sup>lt;sup>2</sup> References re Greenhouse Gas Pollution Pricing Act, 2021 SCC 11, [2021] 1 SCR 175 at paras 2, 167.

<sup>&</sup>lt;sup>3</sup> Government of Canada, Climate change adaptation in Canada.

<sup>&</sup>lt;sup>4</sup> Task Force on Climate Related Financial Disclosures, Recommendation of the Task Force on Climate-related Financial Disclosures, (June 2017).

<sup>&</sup>lt;sup>5</sup> International Financial Reporting Standards (IFRS) Foundation, International Sustainability Standards Board (ISSB), <u>52 Climate-related Disclosures</u> (2023). See also IFRS <u>51 General Requirements for Disclosure of Sustainability-related Financial Information</u> (2023).

<sup>&</sup>lt;sup>6</sup> OSFI, Guideline B-15 Climate Risk Management, (2023). See the discussion at notes 34 to 37.

<u>Sustainability-related Financial Information</u><sup>2</sup> and <u>Proposed CSDS 2, Climate-related Disclosures</u> in March 2024.<sup>8</sup> Proposed CSDS 1 and CSDS 2 adopt the IFRS standards without modification, except for the effective date and transition relief. For example, proposed transition relief for disclosure of Scope 3 GHG emissions would be extended from one year granted by the ISSB to two years.<sup>9</sup> The CSSB currently has a consultation period until 10 June 2024, <sup>10</sup> and NGO may wish to make submissions on the draft standards.

Another key federal development has been the Sustainable Finance Action Council (SFAC) Taxonomy Roadmap Report, Mobilizing Finance for Sustainable Growth by Defining Green and Transition Investments, which sets out recommendations addressing the merits, design, and implementation of a green and transition finance taxonomy for Canada. It reports that Canada needs to scale up climate investment rapidly to achieve a net-zero economy, and currently, the estimated gap is as high as \$115 billion annually. 11 The taxonomy's objective is to foster the issuance of green and transition financial instruments that are consistent with Canada's goal of achieving net-zero emissions by 2050. Issuing companies must meet three categories of requirements to issue green and/or transition financial instruments under this taxonomy: they must comply with requirements related to company-level netzero emissions target setting, transition planning, and climate disclosure, in keeping with emerging domestic regulatory requirements and international standards and best practices to ensure that projects financed under the taxonomy are supporting credible transitions; companies issuing financial instruments must use a categorization framework to determine whether the project meets the "green" or "transition" eligibility criteria under the taxonomy or is, by default, ineligible; and the issuing company must assess the project against "do no significant harm" criteria to ensure the project is not detrimental to other environmental, social and governance (ESG) objectives. <sup>12</sup> In addition to purely provincial policy initiatives,

NGO may wish to consider a policy submission to both federal and provincial governments to help ensure that Canada develops an effective taxonomy as soon as possible. We need standardized, credible definitions of green and transition finance in order to underpin creation of new sustainable financial products and to inform development of meaningful transition plans. SFAC's proposal to the federal government is that the governance of the proposed Taxonomy Council needs to be transparent, credible, results oriented, well resourced, and inclusive of federal government, financial sector leadership, and strong provincial, territorial, and Indigenous participation.<sup>13</sup>

The Canada Climate Law Initiative (CCLI) has developed this guide to help NGO identify which laws and departments govern various aspects of corporate governance, securities law, financial services law, and pension law. Part I briefly describes provincial oversight of each of these areas of law. It offers links to policy submissions that may be useful to NGO as they develop their own climate-related financial policies. Part II then offers detailed statutory and regulatory language, posing a detailed set of questions that CCLI

<sup>&</sup>lt;sup>7</sup> CSSB, CSDS 1's "primary objective is to require an entity to disclose information about its sustainability-related risks and opportunities. Proposed CSDS 1 includes definitions and information required to prepare a complete set of sustainability disclosures and a standard for sustainability-related disclosures", In Brief – A plain and simple overview of the recently issued Exposure Drafts, "Canadian Sustainability Disclosure Standard (CSDS) 1, General Requirements for Disclosure of Sustainability-related Financial Information" and "CSDS 2, Climate-related Disclosures" (frascanada.ca).

<sup>&</sup>lt;sup>8</sup> CSSB, <u>CSSB ExpCosure Draft – s E1Proposed Canadian Sustainability Disclosure Standard (CSDS) 2, Climate-related Disclosures</u> (13 March 2024).

<sup>&</sup>lt;sup>9</sup> CSSB, note 8 at para C4.

<sup>&</sup>lt;sup>10</sup> CSSB, Media Release – Canadian Sustainability Standards Board Announces First Canadian Sustainability Disclosure Standards for Public Consultation (frascanada.ca).

<sup>&</sup>lt;sup>11</sup> SFAC, <u>Taxonomy Roadmap Report</u>, <u>Mobilizing Finance for Sustainable Growth by Defining Green and Transition Investments</u> (September 2022) at 1.

<sup>&</sup>lt;sup>12</sup> SFAC, *Taxonomy Roadmap Report*, note 11 at 5-6.

<sup>&</sup>lt;sup>13</sup> SFAC, "Consultation Summary: Considerations for Taxonomy Council's Governance Manual" (August 2023) at 4.

frequently is asked in terms of corporate, securities, and financial services law on where to find legislative standards, directors' and officers' duties, and the appropriate supervisory or regulatory authority. The information in this guide is current to March 2024.

## Part I – Overview of Corporate and Financial Services Legislation

## **Corporate Law**

Corporate law governs the registration and governance of companies in Canada. Corporate law gives directors responsibility for managing or supervising the management of the business and affairs of the corporation. While the board may delegate some of its authority to management, that delegation does not absolve directors from their responsibilities.

The Canada Business Corporations Act (CBCA) covers federally-regulated corporations and each province and territory has its own corporations statutes, many of them mirroring the provisions of the CBCA but some with differences. In all statutes, there is a fiduciary duty imposed on directors and officers. Generally, that duty includes a requirement that every director and officer, in exercising their powers and discharging their duties to the corporation, must act honestly and in good faith with a view to the best interests of the corporation; and they must exercise the care, diligence, and skill that a reasonably prudent person would exercise in comparable circumstances.

While the *CBCA* expressly states that directors can take account of the interests of stakeholders such as employees and the environment, none of the provincial statutes contain such language. However, such language is not necessary because climate-related risks are now so significant that in making decisions in the best interests of the corporation, directors and officers have a obligation to manage these risks and opportunities. A 2022 legal opinion by <u>Carol Hansell</u> reflects legal opinions globally that corporate directors and officers have a fiduciary duty to identify and manage climate-related risks. Hansell reports:

The obligation of directors to consider the implications of climate change risk is grounded in the duties each director owes to the corporation he or she serves. In managing or overseeing the management of risk, directors must meet the objective standard of what a reasonably prudent person would do in comparable circumstances. Among other things, directors must put aside any preconceptions they may have about the reality or imminence of climate change risk and be open to the information relevant to the business of the corporation. They must require reports and recommendations from management and external sources as necessary and be satisfied that the corporation is addressing climate change risk appropriately.

In a 2018 report by CCLI titled <u>Fiduciary Obligations in Business and Investment: Implications of Climate Change</u>, Dr. Janis Sarra observed:

Fiduciary obligation, under both corporate law and the common law, requires directors and officers to identify and address climate-related financial and other risks. In fulfilling their obligations to act in the best interests of the company, directors and officers must directly engage with developments in knowledge regarding physical and transition risks related to climate change and how these risks may impact their corporation. Depending on the firm's economic activities, the risk may be minor or highly significant, but directors and officers have an obligation to make the inquiries, to devise strategies to address risks, and to have ongoing monitoring to ensure the strategies continue to be responsive to the risk. Directors' fiduciary duty requires that they have overseen and monitored the actions of the individuals charged

with mitigation and adaptation; and have mechanisms in place to respond rapidly to changes in the company's risk profile.<sup>14</sup>

The corporations statutes are supplemented by the findings of Canadian courts on the scope of directors' obligations. For example, the Supreme Court of Canada has held that in exercising their duties honestly and in good faith with a view to the best interests of the company, the fiduciary duty of the directors to the corporation is a broad, contextual concept and it is not confined to short-term profit or share value. <sup>15</sup> Where the corporation is an ongoing concern, directors must look to the long-term interests of the corporation. <sup>16</sup> The Court has also found that in determining whether they are acting with a view to the best interests of the corporation, it may be legitimate, given all the circumstances of a given case, for the board of directors to consider the interests of shareholders, employees, suppliers, creditors, consumers, governments, and the environment. <sup>17</sup>

Another example is a judgment regarding directors' oversight of an organization's compliance with environmental laws, in which the Ontario Court held that the directors are responsible for reviewing the environmental compliance reports provided by officers of the corporation; they are justified in placing reasonable reliance on reports provided to them by corporate officers, consultants, or other informed parties, but the directors should substantiate that the officers are promptly addressing environmental concerns brought to their attention; the directors should be aware of the standards of their industry and other industries with similar environmental risks; and directors should immediately and personally react when they have noticed the system has failed.<sup>18</sup>

Fiduciary obligations require directors to make decisions based on a horizon longer than the financial quarter or year or limited to profit/return on investment for such limited period. Directors have a duty to identify and address the potential costs and benefits of climate-related risk, even where those costs and benefits cannot be fully quantified immediately. The key is that directors must be duly diligent. The Courts have held that while they will not subject the board's decisions to a microscopic examination, they will nevertheless examine their decisions, including the context of decisions and the extent of the information on which they were based. Boards must engage in a reasoned analysis before making decisions, including informing themselves about the material facts relating to decisions and making inquiries to evaluate and seek advice about the information presented to them. If directors have made an unintelligent or unadvised judgment, or if they have otherwise been unduly passive, the courts will not defer to the judgment of the directors.

To date, there is no case law in Canada in which directors' fiduciary duties in respect of climate change have been expressly clarified. Moreover, there is no regulation yet in Canada that requires all companies to disclose what they are doing to manage climate-related risks and opportunities. Securities law has some baseline requirements for publicly-traded companies, as discussed in the next part, but there are hundreds of thousands of Canadian companies, including some of Canada's largest family-controlled companies, which are privately-held and thus not subject to securities law.

<sup>&</sup>lt;sup>14</sup> Janis Sarra, Fiduciary Obligations in Business and Investment: Implications of Climate Change (CCLI, April 2018).

<sup>&</sup>lt;sup>15</sup> BCE Inc v 1976 Debentureholders, 2008 SCC 69 (SCC) at paras 38, 44.

<sup>&</sup>lt;sup>16</sup> BCE Inc v 1976 Debentureholders, note 15. For an extensive discussion of fiduciary duty in relation to climate change, see Sarra, *Fiduciary Obligations in Business and Investment: Implications of Climate Change,* note 14.

<sup>&</sup>lt;sup>17</sup> Peoples Department Stores Inc (Trustee of) v Wise, [2004] 3 SCR 461, 2004 SCC 68 (SCC) at para 42.

<sup>&</sup>lt;sup>18</sup> R v Bata Industries Ltd, 1992 CarswellOnt 211 at para 147, 9 O.R. (3d) 329 (Ont CJ (Prov Div)).

<sup>&</sup>lt;sup>19</sup> Sarra, Fiduciary Obligations in Business and Investment: Implications of Climate Change, note 14 at 5.

The CCLI has asked the federal government and a number of provincial governments to enact regulation pursuant to their corporations legislation that will require all large- and medium-sized companies to disclose what they are doing to manage climate-related risks and to help move the Canadian economy towards its stated commitments to net-zero emissions. <sup>20</sup> The corporate law sections in this guide are a handy reference to the duties that currently exist and the regulatory agency that has responsibility, which will allow NGO to determine where they might choose to place their attention in developing proposals for reform that encourage or require companies to manage and disclose their strategies to transition to net-zero.

Part II of this guide sets out which legislation and department of each provincial government has regulatory oversight of the corporations, the statutory provisions that set out the duties of directors and officers; some of the key governance requirements that could be enhanced to help direct attention to climate-related risks and opportunities; the statutory provisions that permit the corporation's stakeholders to seek remedies for the violations of those duties; the remedies that may be available; and the defences available to directors for alleged breaches of their duties.

#### Securities Law

Securities law in Canada is provincially and territorially regulated;<sup>21</sup> however, provincial and territorial securities regulators, under the umbrella of the Canadian Securities Administrators (CSA), often issue national instruments and staff notices that represent a consensus of all members of the CSA. National instruments are then adopted as local subordinate legislation under each Canadian province's or territory's securities act or other applicable acts. Sometimes, it takes time to reach a national consensus, and several provinces agree to issue a securities law instrument endorsed in their jurisdictions, referred to as multilateral instruments (MI), which often become national instruments adopted by all governments at a later point in time. In considering policy options under securities law in respect of directors' duties regarding climate change, NGO should be considering both the securities legislation in their jurisdiction and the potential for creating and/or enhancing national instruments and multilateral instruments.

The first clear statement by the CSA in respect of climate-related financial risk was in 2019 in <u>CSA Staff</u> <u>Notice 51-358 Reporting of Climate Change-related Risks</u> (SN 51-358), which states that if climate-related risk is material, it must be publicly disclosed by issuers (publicly-listed companies).

Canada already has a national instrument on continuous disclosure that requires reporting issuers to disclose the material risks affecting their business and, where practicable, the financial impacts of such risks. <sup>22</sup> The CSA has stated that "despite the potential uncertainties and longer time horizon associated with climate change-related risks, boards and management should take appropriate steps to understand and assess the materiality of these risks to their business and this assessment should extend to a broad spectrum of potential climate change-related risks over the short-, medium- and long-term. <sup>23</sup>

In 2021, the CSA issued a consultation on a <u>proposed National Instrument 51-107 Disclosure of Climate-related Matters</u> (NI 51-107). Unfortunately, it is weak on climate-related disclosure, but would have been

<sup>&</sup>lt;sup>20</sup> See for example, CCLI, "Policy Submission to the Premier and the BC Government on Strengthening Climate Resilience in the Financial Services and Corporate Sectors" (November 2023) and CCLI, Policy Submission to federal Ministers Champagne and Guilbeault on Amendments to CBCA Regulation (February 2023).

<sup>&</sup>lt;sup>21</sup> In Reference re Securities Act, 2011 SCC 66, [2011] 3 SCR 837 (SCC).

<sup>&</sup>lt;sup>22</sup> NI 51-102 Continuous Disclosure Obligations.

<sup>&</sup>lt;sup>23</sup> CSA, SN 51-358 Reporting Climate Chance-related Risks (2019).

a start to creating some baseline standards, and the vast majority of investors nationally supported rapid adoption of a national standard.<sup>24</sup> Since then, the world has moved well-beyond draft NI 51-107 and the CCLI has strongly advocated that the CSA revise and finalize a national instrument that keeps pace with global developments.<sup>25</sup> The CCLI's policy submission to securities regulators in February 2024, titled <u>Canada's North Star in Climate Disclosure: Securities Regulators Must Align NI 51-107 with Global Developments</u> provides some insights and specific recommendations that NGO may wish to consider, including that:

- NI 51-107 should include an express objective of requiring issuers to disclose information about climate-related risks and opportunities that could reasonably be expected to affect the issuer's cash flows and access to finance or cost of capital over the short, medium or long term.
- NI 51-107 should adopt the IFRS ISSB framework for required disclosure by issuers of climaterelated financial risks and opportunities, including governance, strategy, risk management, financial position, financial performance, and cash flows, climate resilience, and the metrics and targets utilized in the disclosure.
- 3. NI 51-107 should require disclosure of climate transition plans, setting out the issuer's emissions reduction targets and actions in its transition towards net-zero emissions, including measuring and reporting progress annually.
- 4. NI 51-107 should adopt a time-limited "safe harbour" from secondary market liability for disclosure of Scope 3 emissions and climate scenarios.
- 5. NI 51-107 should accommodate the diversity of issuers in the Canadian markets by adopting the IFRS S2 provision that an issuer "shall use all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort, including information about past events, current conditions, and forecasts of future conditions". <sup>26</sup> For disclosure of financial position, financial performance, and cash flows, NI 51-107 should consider adopting the IFRS S2 provision regarding using an approach that is commensurate with the skills, capabilities, and resources that are available to the issuer for preparing those disclosures.
- 6. NI 51-107 should apply to venture issuers, with simplified requirements for reporting only governance and risk management in the first two years.
- 7. The CSA and its member commissions should endorse the Sustainable Finance Action Council's (SFAC) Green and Transition Finance Roadmap and co-operate as members of the proposed Taxonomy Council's Indigenous, Provincial, and Territorial Government Stakeholder Advisory Group in advising the Taxonomy Council on developing the Green and Transition

<sup>&</sup>lt;sup>24</sup> See J Sarra, J Copithorne and M Irish, "Summary of Submissions to Canadian Securities Administrators on Proposed National Instrument 51-107 Disclosure of Climate-related Matters" (CCLI, March 2022).

<sup>&</sup>lt;sup>25</sup> For an analysis of CCLI's recommendations, see J Sarra, <u>Canada's North Star in Climate Disclosure: Securities Regulators Must Align NI</u> 51-107 with Global <u>Developments</u> (CCLI, February 2024) (Canada's North Star).

<sup>&</sup>lt;sup>26</sup> IFRS S2 Climate-related Disclosures, note 5, para 11.

Finance Taxonomy, including the chair of that Group participating as a member of the council.<sup>27</sup>

The CSA has issued a staff notice cautioning against disclosures that amount to greenwashing, <sup>28</sup> but to date, there is no public reporting of any enforcement efforts that CCLI was able to find.

Part II of this guide sets out which securities commission or department is responsible for securities in the province, the statute that governs the issuance of securities by a business corporation to the public in the jurisdiction, the sections of the statute and related instruments that impose duties on the corporation's officers and directors concerning the information they must disclose publicly through prospectuses, management discussion and analysis (MD&A), financial statements, and other disclosures, and rules on disclosing forward-looking information, which are particularly important for climate-related targets and transition plans. The guide also sets out the sections that address the consequences for the officers and directors of a failure to meet the disclosure standards in the statute, misleading disclosure offences, and directors' and officers' liability for violations; the powers of the regulator to take action against the directors and officers for breaches of securities law; and the remedies that are potentially available to both the regulators and investors. It also specifies safe harbour defences for directors and officers.

The policy issues that NGO may wish to consider include: advocating for a comprehensive national standard of climate-related financial disclosure for all publicly-traded companies; requiring issuers to develop net-zero transition plans; aligning securities law disclosure with international standards developed under IFRS S1 and IFRS S2; and asking provincial and securities law regulators to support rapid development of an effective green and transition finance taxonomy. NGO may also consider advocating for a double materiality standard as is now implemented in the European Union, which requires companies to report information required to understand how sustainability matters affect the company, and how the company's activities impact people and the environment.<sup>29</sup>

## **Credit Unions and Caisses Populaires**

While banks in Canada are federally regulated, credit unions and caisses populaires are provincially and territorially regulated. Directors' duties under provincial legislation require them to act in the best interests of the credit union and exercise due care and skill. CCLI has published a guide to effective climate governance for credit unions, 30 which discusses how directors of credit unions should recognize climate governance as a strategic issue and sets out directors' duties and cooperative principles in the context of the effects of extreme weather events on credit union members. CCLI's <u>Canadian Credit Unions and Effective Climate Governance, Cooperating for a Sustainable Future</u> is a valuable resource for directors in understanding the legal landscape, physical and transition risks associated with climate change, and best practices developing globally. It offers practical suggestions for board oversight and emphasizes the importance of engaging with members to align their credit unions' commitments with transitioning to a more sustainable economy. Credit unions can utilize their influence to facilitate a just transition by

<sup>&</sup>lt;sup>27</sup> IFRS S2 Climate-related Disclosures, note 5, para 18.

<sup>&</sup>lt;sup>28</sup> CSA SN 51-364 Continuous Disclosure Review Program Activities (3 November 2022) Overly Promotional Disclosure (Greenwashing)

<sup>&</sup>lt;sup>29</sup> See European commission (EC), Corporate Sustainability Reporting Directive (CSRD) (2021); European Union (EU) Sustainable Finance Disclosure Regulation (SFDR), in force March 2021. See also, CCLI, *Canada's North Star*, note 25 at 22, which observes that the CSA should, in the future, consider adoption of a "double materiality" standard, as adopted by the European Commission under the European Sustainability Reporting Standards in July 2023, developed in parallel with the IFRS ISSB standards.

<sup>&</sup>lt;sup>30</sup> Helen Tooze, <u>Canadian Credit Unions and Effective Climate Governance, Cooperating for a Sustainable Future</u> (CCLI and Canadian Credit Union Association, June 2023).

supporting their members and local businesses in reducing their emissions. By providing products and services that address the impacts of physical events and transition risks, credit unions can create and capture value while supporting the well-being of their members and communities.<sup>31</sup> The guide offers insights on enhanced board oversight, including effective governance, strategy, risk management, target-setting, and decarbonization commitments.

Part II of this guide discusses the authorities that supervise credit unions and caisses populaires and the governing statutes. It discusses the prudential duties of credit union and caisses populaires directors and officers, setting out the different obligations. It also highlights the remedies that are potentially available to regulators, shareholders, customers, and creditors for breach of duties, and discusses the defenses available to directors and officers for alleged breaches.

Federally, the prudential supervisor, the Office of the Superintendent of Financial Institutions (OSFI), has issued Guideline B-15 Climate Risk Management.<sup>32</sup> It was the first such guideline published by a financial services regulator in North America. Guideline B-15 specifies that federally-regulated financial institutions (FRFI) should have governance and accountability structures in place to manage climate-related risks; they should incorporate the implications of both physical and transition risks in their business model and strategy; they should manage and mitigate climate-related risks in accordance with their risk appetite framework; they should use climate scenario analysis to assess the impact of climate-related risks on their risk profile, business strategy, and business model; and they should maintain sufficient capital and liquidity buffers for their climate-related risk.<sup>33</sup> NGO may wish to consider these guidelines as they develop their policy submissions for provincial financial services regulators.

OSFI reports that climate-related financial risk is a "transverse risk" across all four categories of business risk, financial resilience, operational resilience, and risk governance.<sup>34</sup> OSFI's recent assessment of readiness based on Guideline B-15 is that many of its regulated institutions are progressing gradually to embed climate risk management into their governance structures, frameworks, and processes, building resilience to climate-related risks; and that while many are in the early stages of quantifying climate-related risks, a majority feel they are prepared to report on most categories of the expected climate-related financial disclosures.<sup>35</sup> Key has been to create guidance that all 400 federally-regulated financial institutions must follow. Similar requirements are needed at the provincial level.

Also of note with respect to financial services is that, federally, Senator Galvez has a private bill going through the Canadian Senate that would enhance the duties of directors in federally-regulated financial institutions and related financial entities regarding sustainable finance.<sup>36</sup>

Provincially, only one province has published a draft guideline for credit unions and caisses populaires to date. In Québec, l'Autorité des marchés financiers' (AMF) has recognized systemic financial risks in its draft Climate Risk Management Guideline (Ligne directrice sur la gestion des risques liés aux changements

<sup>&</sup>lt;sup>31</sup> Tooze, note 30.

<sup>&</sup>lt;sup>32</sup> OSFI, Guideline B-15 Climate Risk Management, (2023).

<sup>&</sup>lt;sup>33</sup> OSFI, Guideline B-15, note 32 at 1-7.

<sup>&</sup>lt;sup>34</sup> OSFI Overall Risk Rating (ORR), effective April 2024.

<sup>&</sup>lt;sup>35</sup> OSFI, <u>"Guideline B-15 readiness self-assessment questionnaire: What we heard report"</u> (29 January 2024).

<sup>&</sup>lt;sup>36</sup> Bill S-243, 44th Parliament, 1st session An Act to enact the Climate-Aligned Finance Act and to make related amendments to other Acts, S-243 (44-1) - LEGISinfo - Parliament of Canada.

climatiques).<sup>37</sup> The draft guideline is clear and accessible and its requirements will strengthen the resilience of the financial institutions that AMF supervises. It is an important acknowledgment that climate-related risks can significantly affect the safety and soundness of Québec-regulated financial institutions, in turn affecting the integrity of the Canadian financial system. CCLI's view is that it is particularly important that AMF has included market conduct requirements that require fair treatment of clients. For example, as part of the product approval process, the financial institution should ensure that the products deliver the benefits and features reasonably expected by the target client group, such as insurance coverage for climate-related disasters, and ensure that its information related to the products is adapted to the level of financial literacy of that group. The CCLI strongly supports the draft guideline and the analysis underpinning AMF's expectations.<sup>38</sup> Such guidance on fair treatment of clients speaks directly to the issue of a "just transition" and other provinces financial services supervisors can draw on its insights.

NGO may wish to consider CCLI's recommendation to strengthen the proposed AMF guideline, specifically, to amend the requirement for a climate transition plan to require an objective of transition to net-zero GHG emissions, which would strengthen the governance, risk management, and strategic planning of supervised financial institutions; amend the draft guideline to expressly adopt the disclosure requirements issued by the ISSB in IFRS S2 Climate-related Disclosures, including disclosure of Scope 1, 2, and 3 GHG emissions, so that Québec-registered financial institutions keep pace with financial institutions globally in climate-related risk management and disclosure; and amend the draft guideline to make climate-related disclosures part of annual financial reporting, including requiring third-party assurance.<sup>39</sup> The draft guideline states that the financial institution is to implement a transition plan to guide the institution's actions to manage physical risks and the risks associated with the transition towards a lower-carbon economy. 40 CCLI has suggested that the objective should be to align financial institutions with the Québec government's and Canada's stated goals of reaching net-zero GHG emissions. 41 We recommend that the AMF require each financial institution to have a climate transition plan aimed at achieving net-zero GHG emissions, understanding that such a plan should have short-, medium- and long-term objectives for decarbonization with the goal of the financial institution contributing to keeping the average rise in temperature to 1.5°C above pre-industrial levels, adopting sound methodologies to annually measure and report progress in meeting targets and objectives towards net-zero emissions. 42

The British Columbia Financial Services Authority (BCFSA) in 2023 demonstrated some leadership by issuing the *Natural Catastrophes and Climate-Related Risks, Managing Uncertainty and Building Resilience in the BC Financial Services Sector* discussion paper. <sup>43</sup> BCFSA is proposing to develop a Natural Catastrophe and Climate-related (NCCR) Guideline that would follow OSFI's B-15 Guideline, requiring credit unions (as well as insurance companies and pension funds) to identify, measure, and manage NCCR to themselves and to consumers, in alignment with each of the TCFD pillars of governance, strategy, risk management, and metrics and targets. <sup>44</sup> BCFSA proposes that for transition risk, the standardized scenarios developed

<sup>&</sup>lt;sup>37</sup> AMF, proposed Climate Risk Management Guideline (November 2023), <u>Draft Climate Risk Management Guideline (lautorite.qc.ca)</u> (hereafter AMF). <u>AMF, Ligne directrice sur la gestion des risques liés aux changements climatiques, <u>Projet de Ligne directrice sur la gestion des risques liés aux changements climatiques (lautorite.qc.ca)</u>.</u>

<sup>&</sup>lt;sup>38</sup> CCLI, Submission on Proposed Climate Risk Management Guideline (AMF), (CCLI, 22 January 2024).

<sup>&</sup>lt;sup>39</sup> CCLI, Submission on Proposed Climate Risk Management Guideline (AMF), note 38.

<sup>&</sup>lt;sup>40</sup> AMF, note 37 at 6.

<sup>&</sup>lt;sup>41</sup> Gouvernement du Québec, *LE QUÉBEC CARBONEUTRE, Une contribution essentielle pour le future* (2021), <u>Le Québec carboneutre.</u> <u>Une contribution essentielle pour le futur (quebec.ca)</u>; Gouvernement du Québec, <u>Québec's commitments in respect of the climate |</u> Gouvernement du Québec (quebec.ca).

<sup>&</sup>lt;sup>42</sup> CCLI, Submission on Proposed Climate Risk Management Guideline (AMF), note 38 at 2-3.

<sup>&</sup>lt;sup>43</sup> British Columbia Financial Services Authority (BCFSA), <u>Natural Catastrophes and Climate-Related Risks, Managing Uncertainty and Building Resilience in the BC Financial Services Sector 2023 Discussion Paper (July 2023).</u>

<sup>&</sup>lt;sup>44</sup> BCFSA, note 43 at 29.

by OSFI and the Bank of Canada should be used, with necessary modifications that reflect unique characteristics of the BC environment. BCFSA is currently considering whether all credit unions have the internal capacity to conduct a full analysis and whether, in developing its guidance, it needs to better reflect the unique characteristics of BC-incorporated credit unions. It is considering having credit unions disclose their approach to NCCR on a reliable, verifiable, and objective basis that will eventually require third-party assurance. MGO may wish to consider making a submission when the draft guidance is released later this year.

CCLI made a submission supporting the BCFSA's efforts to date. <sup>46</sup> In particular, CCLI urged BCFSA to adopt its guideline on climate financial risk management for BC-regulated financial institutions aligned with the federal OSFI's Guideline B-15, extending requirements under the guideline to BC-regulated pension funds in addition to other financial institutions; asked BCFSA to endorse the SFAC's Green and Transition Finance Roadmap and co-operate as a member of the proposed Taxonomy Council's Indigenous, Provincial, and Territorial Government Stakeholder Advisory Group in advising the Taxonomy Council on developing the Green and Transition Finance Taxonomy. <sup>47</sup>

NGO in all provinces and territories may wish to consider recommendations to financial services authorities such as mandatory disclosure requirements that are standardized and require third-party assurance; and consider asking them to require credit unions to have transition plans to achieve net-zero GHG emissions and to consider how best to have a just transition, given their member and customer base. NGO may consider ideas on how to encourage credit union directors to recognize climate governance and management as a strategic issue that aligns with their cooperative principles and member-centric focus. By proactively addressing climate-related risks and opportunities, directors can guide their credit unions toward a resilient and sustainable future to benefit their members and the communities they serve.

## *Insurance Companies*

Insurance companies are supervised by both federal and provincial supervisory authorities, depending on which jurisdiction is licensing the company. While most (but certainly not all) of the life and health insurers are licensed federally, most of the property and casualty (P&C) insurers are licensed provincially and territorially.

Insurance companies face some unique climate-related financial risks because climate change poses risks and opportunities both on the assets side and the liabilities side of the balance sheet. For detailed analysis of the nature of these financial risks, please see CCLI's *Life, Health, Property, Casualty: Canadian Insurance Company Directors and Effective Climate Governance.* It discusses how climate change has become a prudential risk for Canadian insurance companies, requiring their attention as a fundamental business issue. Climate change creates multiple risks in respect of product design and delivery, expected loss coverage, underwriting services, investment portfolios, and management of assets. The insurance sector is important to the effective management of climate-related financial risks because it provides the financial safety net for many Canadians suffering losses associated with climate impacts. <sup>48</sup> Insurance companies are somewhat unique in that directors and officers have to manage climate-related risks on both sides of the balance sheet. On the asset side, insurance companies are significant investors and there are numerous

<sup>&</sup>lt;sup>45</sup> BCFSA, note 43 at 29.

<sup>&</sup>lt;sup>46</sup> CCLI, Submission to BC Financial Services Authority (BCFSA) - Canada Climate Law Initiative (ubc.ca) (20 November 2023).

<sup>&</sup>lt;sup>47</sup> See also CCLI's recommendations in respect of pension plans below.

<sup>&</sup>lt;sup>48</sup> Janis Sarra, Life, Health, Property, Casualty: Canadian Insurance Company Directors and Effective Climate Governance (CCLI, 2021).

risks to their portfolios as countries transition to net-zero emissions. On the liabilities side, more frequent and severe wildfires, flooding, and other acute and chronic events are increasing claims volumes while the probabilities of occurrence are becoming harder to predict and price.<sup>49</sup> Directors should ensure that the insurer is assessing climate-related risks and opportunities across all product lines, services, and operations.<sup>50</sup> Canadian insurers have a critically important role in the management of climate-related risks in their capacity as risk managers, risk carriers, and investors.<sup>51</sup>

Key to fulfilling their duties, directors of insurance companies should ensure that the board has in place effective governance mechanisms to oversee and manage climate-related risks and opportunities over the immediate and longer term, and develop strategic plans to address climate change. CCLI's insurance sector guide sets out the legal duties of directors of insurers in terms of their obligations to engage in effective oversight and disclosure of material climate-related financial risks. <sup>52</sup> It offers insights into best practices in climate governance, including guidance as to how directors of insurance companies can begin to implement effective governance, strategies, risk management, and targets and metrics, suggesting that directors should develop an action plan to decarbonize, setting clear goals that can be immediately acted on and that will have measurable results over the next five years. <sup>53</sup>

Part II of this guide discusses the provincial statutory regime for insurers, including the relevant legislation and regulatory oversight; the statutory provisions in each province imposing duties on the company's directors and officers; potential breaches of the statutes; and potential administrative penalties and other remedies.

As discussed in the previous part, in Québec, the AMF has proposed a Climate Risk Management Guideline that will cover its Québec-licensed insurance companies.<sup>54</sup>

In BC, the BCFSA's proposal is to develop a NCCR guideline that will require BC incorporated insurance companies to identify, measure, and manage NCCR to their company and consumers. <sup>55</sup> BCFSA has included earthquakes in its definition of NCCR, which means insurance companies will also need to consider their earthquake exposure. BCFSA notes that it already expects BC incorporated insurers to comply with OSFI's B-9 Earthquake Exposure Sound Practices Guideline. <sup>56</sup> BCFSA's market conduct expectations would apply to both BC insurance companies and extra-provincial insurance corporations. <sup>57</sup> BCFSA is proposing that BC-incorporated insurance companies should disclose their approach to NCCR in alignment with each of the TCFD pillars of governance, strategy, risk management, and metrics and targets, using reliable, verifiable, and objective information that it suggests may eventually require third-party assurance. BCFSA is proposing property-specific NCCR disclosures to consumers when they initially purchase a homeowners insurance policy and at the time of renewal. <sup>58</sup>

NGO may consider a submission to a provincial or territorial financial services authority to advocate for clear requirements for insurance companies to integrate market conduct rules and expectations into its

<sup>&</sup>lt;sup>49</sup> Sarra, *Life, Health,* note 48.

<sup>&</sup>lt;sup>50</sup> Sarra, *Life, Health,* note 48.

<sup>&</sup>lt;sup>51</sup> Sarra, *Life, Health,* note 48.

<sup>&</sup>lt;sup>52</sup> Sarra, *Life, Health*, note 48.

<sup>&</sup>lt;sup>53</sup> Sarra, *Life, Health*, note 48.

<sup>&</sup>lt;sup>54</sup> AMF, Climate Risk Management Guideline, note 37.

<sup>&</sup>lt;sup>55</sup> BCFSA, note 43 at 30.

<sup>&</sup>lt;sup>56</sup> BCFSA, note 43 at 30.

<sup>&</sup>lt;sup>57</sup> BCFSA, note 43 at 30.

<sup>&</sup>lt;sup>58</sup> BCFSA, note 43 at 30.

guidance, similar to Québec's proposed guideline discussed above and BCFSA's discussion paper. This integration would highlight the importance of financial institutions being required to identify and manage climate-related financial risks for both their business and consumers. It is important to emphasize that disclosures should be mandatory, standardized, and transparent, in order to create fairness in the transition to net-zero emissions. NGO may also wish to consider a submission regarding the importance of third-party assurance to assure the integrity of the disclosures. While Québec and BC financial services regulators are actively working on guidance, NGO may wish to make policy recommendations to regulators in other provinces and territories to require financial institutions to meet basic standards of climate-risk management and transparency in their transition.

## **Pension Funds**

Pensions are provincially regulated in Canada, except for employees in the federal sector, which are federally regulated. The legislation varies slightly across the country, but in all cases, imposes a duty of loyalty and a prudential duty. Canadian pension fund trustees have a fiduciary obligation to pension beneficiaries to act prudently in their best interests in making investment decisions regarding fund portfolios. <sup>59</sup> The administrator of a pension plan must, in its administration of the pension plan and in the administration and investment of the pension fund, use all relevant knowledge and skill that the administrator possesses or, by reason of the administrator's profession, business or calling, ought to possess. <sup>60</sup> Asset managers hired by pension funds to invest and manage the fund assets also have prudential obligations.

Pension plan trustees' duties are assessed based on the express language in the pension plan, and the relevant pension and trust legislation. For example, for a defined-benefit pension plan, the objective is to build a life income for the future retiree. Pension plans have an obligation to make investment decisions that create sustainable pension funds, addressing intergenerational pressures such as the need to fund pensions in the short to medium term, and the need to look ahead to future generations of beneficiaries. Each of the pension of the pension of the pension of the pension plan, and the need to look ahead to future generations of beneficiaries.

Pension fund fiduciaries' duty to act in the best interests of pension fund beneficiaries in accordance with the terms of the trust is evident in both statutory and common law, requiring positive actions on the part of the fiduciaries. In determining asset allocation between short-term and long-term investments, the duty of care precludes short-term investments that prejudice long-term investments, as the fund must be sustained over the long-term, and thus, trustees must take account of climate change as a systemic risk. <sup>63</sup> The duty of impartiality requires trustees and fund managers to balance intergenerational interests in their investment decisions, in that the time horizon for older workers is much different than for workers just entering the workforce. <sup>64</sup> Individuals and firms who manage other people's money, including pension trustees, have a common law duty to act in the interests of beneficiaries, rather than serving their own interests, including a duty of loyalty and a duty of prudence. <sup>65</sup> The prudential obligation requires fiduciaries to act with the care, diligence, and skill in the administration and investment of the pension

<sup>&</sup>lt;sup>59</sup> Sarra, *Fiduciary Obligations in Business and Investment: Implications of Climate Change,* note 14 at 48. Pension fund trustees must also comply with trustee legislation, which is complementary to their obligations under pension standards legislation.

<sup>60</sup> Sarra, Fiduciary Obligations in Business and Investment: Implications of Climate Change, note 14 at 49.

<sup>61</sup> Burke v Hudson's Bay Co, [2010] 2 SCR 273 at para 41; Nolan v Kerry (Canada) Inc, [2009] 2 SCR 678 at para 187.

<sup>&</sup>lt;sup>62</sup> Sarra, <u>Fiduciary Obligations in Business and Investment: Implications of Climate Change</u>, note 14 at 48.

<sup>&</sup>lt;sup>63</sup> James Hawley, Keith Johnson and Ed Waitzer. "Reclaiming Fiduciary Duty Balance" (2011) 4 Rotman International Journal of Pension Management 2 at 13.

<sup>&</sup>lt;sup>64</sup> Ronald B Davis, Democratizing Pension Funds, Corporate Governance and Accountability (Vancouver: UBC Press, 2008) at 54.

<sup>&</sup>lt;sup>65</sup> Davis, *Democratizing Pension Funds*, note 64 at 54.

fund that a person of ordinary prudence would exercise in dealing with the property of another person. 66

Pension funds, which safeguard the financial security of our aging population, will potentially lose significant value of their investments if they are not shifting away from carbon-intensive investments. While a number of pension funds and their service providers are at the forefront of the investment community in terms of supporting the transition to net-zero emissions, <sup>67</sup> many others are lagging, creating potential for a two-tier pension benefits system in the future. Provincial regulation that requires pension funds to expressly identify and then manage climate-related risks and opportunities in their investment strategies would be very helpful in preventing such an outcome.

To date, no province has enacted regulation requiring pension funds to have a net-zero transition plan, although the BCFSA is considering such a guideline. CCLI's policy submission to BCFSA asked it to climate financial risk management for BC-regulated pension funds aligned with the federal OSFI Guideline B-15 on Climate Risk Management. Although Regulation 909 pursuant to the Ontario *Pension Benefits Act* specifies that the "statement of investment policies and procedures (SIPP) shall include information as to whether environmental, social and governance factors are incorporated into the plan's investment policies and procedures and, if so, how those factors are incorporated", <sup>68</sup> there are no standards set, nor is climate risk specifically mentioned. None of the other provinces have even this baseline reference in their regulations in respect of such statements of investment policy.

CCLI has asked the BC Minister of Finance to amend section 51 of the Pension Benefits Standards Regulation<sup>69</sup> pursuant to the BC *Pension Benefits Standards Act*<sup>70</sup> to require that the pension plan administrator's written statement of investment policies and procedures (SIPP) includes a statement on how its policies and procedures address climate-related financial risks, including the plan's climate resilience (mitigation and adaptation) and how it weighs the risks and benefits in decisions with respect to its portfolio of investments and loans in light of the impending transition to a net-zero emissions economy.<sup>71</sup>

NGO may wish to consider these issues for all pension regulators, given the pivotal role pension funds play in the long-term financial security of Canadians. Part II of this guide sets out the regulatory authority supervising pensions in the specific jurisdiction and then discusses the key statutory provisions that govern the creation of employment-based pension plans in the jurisdiction, setting out the statutory provisions regarding the prudential duties imposed on pension trustees, administrators, and other pension fiduciaries, including the duty of care, the duty to establish a statement of investment policies and procedures, the disclosures they are required to make, and other duties. It sets out the sanctions for breach of these duties and possible remedies.

<sup>66</sup> Sarra, Fiduciary Obligations in Business and Investment: Implications of Climate Change, note 14 at 4.

<sup>&</sup>lt;sup>67</sup> See for example Maple 11 pension plan investment managers, "Companies focused on long-term value must embrace new disclosure framework" (2023), 2023-06-29 CEO-statement-of-support-for-ISSB ENGLISH.pdf (cppinvestments.com).

<sup>&</sup>lt;sup>68</sup> Ontario *Pension Benefits Act*, RRO 1990, Regulation 909, section 78(3).

<sup>&</sup>lt;sup>69</sup> Pension Benefits Standards Regulation BC Reg 71/2015, OC 219/2015, as amended, <u>Pension Benefits Standards Regulation</u> (gov.bc.ca).

<sup>&</sup>lt;sup>70</sup> Pension Benefits Standards Act, SBC 2012, c 30, as amended, Pension Benefits Standards Act (gov.bc.ca).

<sup>&</sup>lt;sup>71</sup> CCLI, note 20.

# How the Remainder of This Guide is Structured

Part II of this guide is structured in the form of questions and answers for each of Ontario, Alberta, British Columbia and Québec. It asks these questions under specific areas of the law - corporate law, securities law, the law governing credit unions and caisses populaires, the statutory regime for insurance companies and for pension funds. It lists the comparable statutes for the other six provinces, with a view of what to look for in terms of specific comparative provisions in those jurisdictions. The table of contents is designed to allow the NGO to click on the area of law in their specific province. A French translation of this guide is forthcoming.

## Part II – The Statutory Regime by Province

## **Ontario**

## **Corporate Law**

What department of the government has oversight of the corporation statute?

Ministry of Public and Business Service Delivery

https://www.ontario.ca/page/ministry-public-business-service-delivery

What statute governs the incorporation of business corporations in the jurisdiction?

*Business Corporations Act*, R.S.O. 1990, c. B. 16 https://www.ontario.ca/laws/statute/90b16

What sections impose duties on the corporation's directors and officers?

## Duty to Manage

115(1) – Subject to any unanimous shareholder agreement, the directors shall manage or supervise the management of the business and affairs of a corporation.

## Duty of Care and Good Faith

134(1) – Every director and officer of a corporation in exercising his or her powers and discharging his or her duties to the corporation shall:

- (a) act honestly and in good faith with a view to the best interests of the corporation; and
- (b) exercise the care, diligence and skill that a reasonably prudent person would exercise in comparable circumstances.

#### Duty to Comply with Law

134(2) – Every director and officer of a corporation shall comply with this Act, the regulations, articles, by-laws and any unanimous shareholder agreement.

134(3) – Subject to subsection 108(5), no provision in a contract, the articles, the by-laws or a resolution relieves a director or officer from the duty to act in accordance with this Act and the regulations or relieves him or her from liability for a breach thereof.

## Duty to Keep Accurate Records and Make Available for Inspection

140(1) – A corporation shall prepare and maintain, at its registered office or at such other place in Ontario designated by the directors,

- (a) the articles and the by-laws and all amendments thereto, and a copy of any unanimous shareholder agreement known to the directors;
- (b) minutes of meetings and resolutions of shareholders;
- (c) a register of directors in which are set out the names and residence addresses, while directors, including the street and number, if any, and an e-mail address if one is provided, of all persons who are or have been directors of the corporation with the several dates on which each became or ceased to be a director;
- (d) a securities register complying with section 141;
- (e) a register of ownership interests in land complying with section 140.1; and

- (f) a register of individuals with significant control over the corporation complying with section 140.2.
- 140(2) In addition to the records described in subsection (1), a corporation shall prepare and maintain,
  - (a) adequate accounting records; and
  - (b) records containing minutes of meetings and resolutions of the directors and any committee thereof,

but, provided the retention requirements of any taxing authority of Ontario, the government of Canada or any other jurisdiction to which the corporation is subject have been satisfied, the accounting records mentioned in clause (a) need only be retained by the corporation for six years from the end of the last fiscal period to which they relate.

- 139(1) Where this Act requires a record to be kept by a corporation, it may be kept in any form. 139(2) The corporation shall,
  - (a) take adequate precautions, appropriate to the means used, for guarding against the risk of falsifying the information recorded; and
  - (b) provide means for making the information available in an accurate and intelligible form within a reasonable time to any person lawfully entitled to examine the records.
- 139(4) No person shall remove, withhold or destroy information required by this Act or the regulations to be recorded, or,
  - (a) record or assist in recording any information in a record; or
  - (b) make information purporting to be accurate available in a form referred to in clause (2)(b),

knowing it to be untrue.

#### Duty to Prepare, Approve, and Provide Financial Statements

- 155 The financial statements required under this Act shall be prepared as prescribed by regulation and in accordance with generally accepted accounting principles.
- 156 An offering corporation shall prepare and file with the Commission the financial statements required under Part XVIII of the Securities Act.
- 159(1) The financial statements shall be approved by the board of directors and the approval shall be evidenced by the signature at the foot of the balance sheet of any director authorized to sign and the auditor's report, unless the corporation is exempt under section 148, shall be attached to or accompany the financial statements.
- 159(2) A corporation shall not issue, publish or circulate copies of the financial statements, referred to in section 154 unless the financial statements are,
  - (a) approved and signed in accordance with subsection (1); and
  - (b) accompanied by the report of the auditor of the corporation, if any.
- 160(1) Within 60 days after the date that an interim financial statement required to be filed under the Securities Act and the regulations made under that Act is prepared, an offering corporation shall send a copy of the interim financial statement to all shareholders who have informed the corporation that they wish to receive a copy.
- 154(1) The directors shall place before each annual meeting of shareholders,
  - (a) in the case of a corporation that is not an offering corporation, financial statements for the period that began on the date the corporation came into existence and ended not more than six months before the annual meeting or, if the corporation has completed a financial year, the period that began immediately after the end of the last completed financial year and ended not more than six months before the annual meeting;

- (b) in the case of a corporation that is an offering corporation, the financial statements required to be filed under the Securities Act and the regulations thereunder relating separately to,
  - (i) the period that began on the date the corporation came into existence and ended not more than six months before the annual meeting or, if the corporation has completed a financial year, the period that began immediately after the end of the last completed financial year and ended not more than six months before the annual meeting, and
  - (ii) the immediately preceding financial year, if any;
- (c) the report of the auditor, if any, to the shareholders; and
- (d) any further information respecting the financial position of the corporation and the results of its operations required by the articles, the by-laws or any unanimous shareholder agreement.

What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

## **Gathering Evidence**

145(1) – Registered holders of shares, beneficial owners of shares and creditors of a corporation, their agents and legal representatives may examine the records referred to in subsection 140 (1), other than a register of individuals with significant control described in clause 140(1)(f), during the usual business hours of the corporation, and may take extracts from those records, free of charge, and, if the corporation is an offering corporation, any other person may do so upon payment of a reasonable fee.

145(2) – A registered holder or beneficial owner of shares of a corporation is entitled upon request and without charge to one copy of the articles and by-laws and of any unanimous shareholder agreement.

161(1) — A registered holder or a beneficial owner of a security or, in the case of an offering corporation, the Commission may apply, without notice or on such notice as the court may require, to the court for an order directing an investigation to be made of the corporation or any of its affiliates.

- 161(2) Where, upon an application under subsection (1), it appears to the court that,
  - (a) the business of the corporation or any of its affiliates is or has been carried on with intent to defraud any person;
  - (b) the business or affairs of the corporation or any of its affiliates are or have been carried on or conducted, or the powers of the directors are or have been exercised, in a manner that is oppressive or unfairly prejudicial to, or that unfairly disregards, the interests of a security holder;
  - (c) the corporation or any of its affiliates was formed for a fraudulent or unlawful purpose or is to be dissolved for a fraudulent or unlawful purpose; or
  - (d) persons concerned with the formation, business or affairs of the corporation or any of its affiliates have in connection therewith acted fraudulently or dishonestly,

the court may order an investigation to be made of the corporation and any of its affiliates. 161(3) - If a registered holder or a beneficial owner of a security makes an application under subsection (1) and the corporation is an offering corporation, the applicant shall give the Commission reasonable notice of the application and the Commission is entitled to appear and be heard in person or by counsel.

161(4) – An applicant under this section is not required to give security for costs.

161(5) – The hearing of an application made without notice under this section shall be closed to the public.

161(6) – No person may publish anything relating to an application under this section except with the authorization of the court or the written consent of the corporation being investigated.

162(1) – In connection with an investigation under this Part, the court may make any order it thinks fit including, without limiting the generality of the foregoing,

- (a) an order to investigate;
- (b) an order appointing and fixing the remuneration of an inspector or replacing an inspector;
- (c) an order determining the notice to be given to any interested person, or dispensing with notice to any person;
- (d) an order authorizing an inspector to enter any premises in which the court is satisfied there might be relevant information, and to examine anything and make copies of any document or record found on the premises;
- (e) an order requiring any person to produce documents or records to the inspector;
- (f) an order authorizing an inspector to conduct a hearing, administer oaths and examine any person upon oath, and prescribing rules for the conduct of the hearing;
- (g) an order requiring any person to attend a hearing conducted by an inspector and to give evidence upon oath;
- (h) an order giving directions to an inspector or any interested person on any matter arising in the investigation;
- (i) an order requiring an inspector to make an interim or final report to the court;
- (j) an order determining whether a report of an inspector should be made available for public inspection and ordering that copies be sent to any person the court designates;
- (k) an order requiring an inspector to discontinue an investigation;
- (I) an order requiring the corporation to pay the costs of the investigation.

#### Derivative Action

245 - In this Part,

"action" means an action under this Act; ("action")

"complainant" means,

- (a) a registered holder or beneficial owner, and a former registered holder or beneficial owner, of a security of a corporation or any of its affiliates,
- (b) a director or an officer or a former director or officer of a corporation or of any of its affiliates,
- (c) any other person who, in the discretion of the court, is a proper person to make an application under this Part. ("plaignant").

246(1) – Subject to subsection (2), a complainant may apply to the court for leave to bring an action in the name and on behalf of a corporation or any of its subsidiaries, or intervene in an action to which any such body corporate is a party, for the purpose of prosecuting, defending or discontinuing the action on behalf of the body corporate.

246(2) – No action may be brought and no intervention in an action may be made under subsection (1) unless the complainant has given fourteen days' notice to the directors of the corporation or its subsidiary of the complainant's intention to apply to the court under subsection (1) and the court is satisfied that,

- (a) the directors of the corporation or its subsidiary will not bring, diligently prosecute or defend or discontinue the action;
- (b) the complainant is acting in good faith; and

- (c) it appears to be in the interests of the corporation or its subsidiary that the action be brought, prosecuted, defended or discontinued.
- 246(2.1) A complainant is not required to give the notice referred to in subsection (2) if all of the directors of the corporation or its subsidiary are defendants in the action.
- 246(3) Where a complainant on an application made without notice can establish to the satisfaction of the court that it is not expedient to give notice as required under subsection (2), the court may make such interim order as it thinks fit pending the complainant giving notice as required.
- 246(4) Where a complainant on an application can establish to the satisfaction of the court that an interim order for relief should be made, the court may make such order as it thinks fit. 247 In connection with an action brought or intervened in under section 246, the court may at any time make any order it thinks fit including, without limiting the generality of the foregoing,
  - (a) an order authorizing the complainant or any other person to control the conduct of the action;
  - (b) an order giving directions for the conduct of the action;
  - (c) an order directing that any amount adjudged payable by a defendant in the action shall be paid, in whole or in part, directly to former and present security holders of the corporation or its subsidiary instead of to the corporation or its subsidiary; and
  - (d) an order requiring the corporation or its subsidiary to pay reasonable legal fees and any other costs reasonably incurred by the complainant in connection with the action.

## Oppression Remedy

245 - In this Part,

"action" means an action under this Act; ("action")

"complainant" means,

- (d) a registered holder or beneficial owner, and a former registered holder or beneficial owner, of a security of a corporation or any of its affiliates,
- (e) a director or an officer or a former director or officer of a corporation or of any of its affiliates,
- (f) any other person who, in the discretion of the court, is a proper person to make an application under this Part. ("plaignant").
- 248(1) A complainant and, in the case of an offering corporation, the Commission may apply to the court for an order under this section.
- 248(2) Where, upon an application under subsection (1), the court is satisfied that in respect of a corporation or any of its affiliates,
  - (a) any act or omission of the corporation or any of its affiliates effects or threatens to effect a result;
  - (b) the business or affairs of the corporation or any of its affiliates are, have been or are threatened to be carried on or conducted in a manner; or
  - (c) the powers of the directors of the corporation or any of its affiliates are, have been or are threatened to be exercised in a manner,

that is oppressive or unfairly prejudicial to or that unfairly disregards the interests of any security holder, creditor, director or officer of the corporation, the court may make an order to rectify the matters complained of.

- 248(3) In connection with an application under this section, the court may make any interim or final order it thinks fit including, without limiting the generality of the foregoing,
  - (a) an order restraining the conduct complained o
  - (b) an order appointing a receiver or receiver-manager;

- (c) an order to regulate a corporation's affairs by amending the articles or by-laws or creating or amending a unanimous shareholder agreement;
- (d) an order directing an issue or exchange of securities;
- (e) an order appointing directors in place of or in addition to all or any of the directors then in office;
- (f) an order directing a corporation, subject to subsection (6), or any other person, to purchase securities of a security holder;
- (g) an order directing a corporation, subject to subsection (6), or any other person, to pay to a security holder any part of the money paid by the security holder for securities;
- (h) an order varying or setting aside a transaction or contract to which a corporation is a party and compensating the corporation or any other party to the transaction or contract;
- (i) an order requiring a corporation, within a time specified by the court, to produce to the court or an interested person financial statements in the form required by section 154 or an accounting in such other form as the court may determine;
- (j) an order compensating an aggrieved person;
- (k) an order directing rectification of the registers or other records of a corporation under section 250;
- (I) an order winding up the corporation under section 207;
- (m) an order directing an investigation under Part XIII be made; and
- (n) an order requiring the trial of any issue.

248(4) – Where an order made under this section directs amendment of the articles or by-laws of a corporation,

- (a) the directors shall forthwith comply with subsection 186 (4); and
- (b) no other amendment to the articles or by-laws shall be made without the consent of the court, until the court otherwise orders.

248(5) – A shareholder is not entitled to dissent under section 185 if an amendment to the articles is effected under this section.

248(6) – A corporation shall not make a payment to a shareholder under clause (3) (f) or (g) if there are reasonable grounds for believing that,

- (a) the corporation is or, after the payment, would be unable to pay its liabilities as they become due; or
- (b) the realizable value of the corporation's assets would thereby be less than the aggregate of its liabilities.

## Order for Compliance

253(1) – Where a corporation or any shareholder, director, officer, employee, agent, auditor, trustee, receiver and manager, receiver, or liquidator of a corporation does not comply with this Act, the regulations, articles, by-laws, or a unanimous shareholder agreement, a complainant or a creditor of the corporation may, despite the imposition of any penalty in respect of such non-compliance and in addition to any other right the complainant or creditor has, apply to the court for an order directing the corporation or any person to comply with, or restraining the corporation or any person from acting in breach of, any provisions thereof, and upon such application the court may so order and make any further order it thinks fit.

## General Rules When Applying for Remedy

261 – No civil remedy for an act or omission is suspended or affected by reason that the act or omission is an offence under this Act.

249(1) – An application made or an action brought or intervened in under this Part shall not be stayed or dismissed by reason only that it is shown that an alleged breach of a right or duty owed to the corporation or its affiliate has been or may be approved by the shareholders of such body corporate, but evidence of approval by the shareholders may be taken into account by the court in making an order under section 207, 247 or 248.

249(2) – An application made or an action brought or intervened in under this Part shall not be stayed, discontinued, settled or dismissed for want of prosecution without the approval of the court given upon such terms as the court thinks fit and, if the court determines that the interests of any complainant may be substantially affected by such stay, discontinuance, settlement or dismissal, the court may order any party to the application or action to give notice to the complainant.

249(3) – A complainant is not required to give security for costs in any application made or action brought or intervened in under this Part.

249(4) – In an application made or an action brought or intervened in under this Part, the court may at any time order the corporation or its affiliate to pay to the complainant interim costs, including reasonable legal fees and disbursements, for which interim costs the complainant may be held accountable to the corporation or its affiliate upon final disposition of the application or action.

254 – Where this Act states that a person may apply to the court, that person may apply for injunctive relief without notice as the rules of the court provide.

255 – An appeal lies to the Divisional Court from any order made by the court under this Act.

## Offence of Misrepresentation

256(1) – In this section,

"misrepresentation" means,

- (a) an untrue statement of material fact, or
- (b) an omission to state a material fact that is required to be stated or that is necessary to make a statement not misleading in the light of the circumstances in which it was made.

#### 256(2) – Every person who,

- (a) makes or assists in making a statement in any material, evidence or information submitted or given under this Act or the regulations to the Director, the Director's delegate or the Commission or any person appointed to make an investigation or audit under this Act that, at the time and in the light of the circumstances under which it is made, is a misrepresentation;
- (b) makes or assists in making a statement in any application, articles, consent, financial statement, information circular, notice, report or other document required to be filed with, furnished or sent to the Director or the Commission under this Act or the regulations that, at the time and in the light of the circumstances under which it is made, is a misrepresentation;
- (c) fails to file with the Director or the Commission any document required by this Act to be filed with the Director or the Commission; or
- (d) fails to observe or to comply with any direction, decision, ruling, order or other requirement made by the Director or the Commission under this Act or the regulations,

is guilty of an offence and on conviction is liable to a fine of not more than \$2,000 or to imprisonment for a term of not more than one year, or to both, or, if such person is a body corporate, to a fine of not more than \$25,000.

256(3) – Where a body corporate is guilty of an offence under subsection (2), every director or officer of such body corporate who, without reasonable cause, authorized, permitted or

acquiesced in the offence is also guilty of an offence and on conviction is liable to a fine of not more than \$2,000 or to imprisonment for a term of not more than one year, or to both.

## Offence of Non-Compliance

258(1)(j) – Every person who without reasonable cause commits an act contrary to or fails or neglects to comply with any provision of this Act or the regulations is guilty of an offence and on conviction is liable to a fine of not more than \$2,000 or to imprisonment for a term of not more than one year, or to both, or if such person is a body corporate, to a fine of not more than \$25,000.

258(2) – Where a body corporate is guilty of an offence under subsection (1), every director or officer of such body corporate who, without reasonable cause, authorized, permitted or acquiesced in such offence is also guilty of an offence and on conviction is liable to a fine of not more than \$2,000 or to imprisonment for a term of not more than one year, or to both.

# What sections set out the defenses officers and directors may assert against alleged violations of those duties?

## Defence – Breach of Duty of Care and Good Faith

135(4) – A director has complied with his or her duties under subsection 134(2) if the director exercised the care, diligence and skill that a reasonably prudent person would have exercised in comparable circumstances, including reliance in good faith on,

- (a) financial statements of the corporation represented to him or her by an officer of the corporation or in a written report of the auditor of the corporation to present fairly the financial position of the corporation in accordance with generally accepted accounting principles;
- (b) an interim or other financial report of the corporation represented to him or her by an officer of the corporation to present fairly the financial position of the corporation in accordance with generally accepted accounting principles;
- (c) a report or advice of an officer or employee of the corporation, where it is reasonable in the circumstances to rely on the report or advice; or
- (d) a report of a lawyer, accountant, engineer, appraiser or other person whose profession lends credibility to a statement made by any such person

## Defence – Offence of Misrepresentation

256(4) – No person is guilty of an offence under section 256(2)(a) or (b) if the person did not know and in the exercise of reasonable diligence could not have known that the statement was a misrepresentation.

## Defence – Offence of Non-Compliance

258(2) – Where a body corporate is guilty of an offence under section 258(1), a director or officer of such body corporate is not guilty of the offence if they can prove that they did not, without reasonable cause, authorize, permit or acquiesce in the offence.

#### Indemnification for Costs

136(1) — A corporation may indemnify a director or officer of the corporation, a former director or officer of the corporation or another individual who acts or acted at the corporation's request as a director or officer, or an individual acting in a similar capacity, of another entity, against all costs, charges and expenses, including an amount paid to settle an action or satisfy a judgment, reasonably incurred by the individual in respect of any civil, criminal, administrative,

investigative or other proceeding in which the individual is involved because of that association with the corporation or other entity.

136(2) – A corporation may advance money to a director, officer or other individual for the costs, charges and expenses of a proceeding referred to in subsection (1), but the individual shall repay the money if the individual does not fulfil the conditions set out in subsection (3).

136(3) – A corporation shall not indemnify an individual under subsection (1) unless the individual acted honestly and in good faith with a view to the best interests of the corporation or, as the case may be, to the best interests of the other entity for which the individual acted as a director or officer or in a similar capacity at the corporation's request.

136(4) – In addition to the conditions set out in subsection (3), if the matter is a criminal or administrative action or proceeding that is enforced by a monetary penalty, the corporation shall not indemnify an individual under subsection (1) unless the individual had reasonable grounds for believing that the individual's conduct was lawful.

136(4.1) — A corporation may, with the approval of a court, indemnify an individual referred to in subsection (1), or advance moneys under subsection (2), in respect of an action by or on behalf of the corporation or other entity to obtain a judgment in its favour, to which the individual is made a party because of the individual's association with the corporation or other entity as described in subsection (1), against all costs, charges and expenses reasonably incurred by the individual in connection with such action, if the individual fulfils the conditions set out in subsection (3).

136(4.2) — Despite subsection (1), an individual referred to in that subsection is entitled to indemnity from the corporation in respect of all costs, charges and expenses reasonably incurred by the individual in connection with the defence of any civil, criminal, administrative, investigative or other proceeding to which the individual is subject because of the individual's association with the corporation or other entity as described in subsection (1), if the individual seeking an indemnity,

- (a) was not judged by a court or other competent authority to have committed any fault or omitted to do anything that the individual ought to have done; and
- (b) fulfils the conditions set out in subsections (3) and (4).

136(5) – A corporation or a person referred to in subsection (1) may apply to the court for an order approving an indemnity under this section and the court may so order and make any further order it thinks fit.

136(6) – Upon an application under subsection (5), the court may order notice to be given to any interested person and such person is entitled to appear and be heard in person or by counsel.

## Limitation Periods

259(1) — No proceeding under section 256 [misrepresentation or non-compliance] shall be commenced more than two years after the facts upon which the proceedings are based first came to the knowledge of the Director as certified by him or her.

259(2) – No proceeding for an offence under this Act or the regulations shall be commenced more than two years after the time when the subject-matter of the offence arose.

### **Securities Law**

What commission or department is responsible for securities law? Ontario Securities Commission <a href="https://www.osc.ca/en">https://www.osc.ca/en</a>

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

Securities Act R.S.O. 1990, c. S.5

https://www.ontario.ca/laws/statute/90s05

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act* as well as some sector specific instruments:

- National Instrument 51-102 Continuous Disclosure Obligations
   https://www.osc.ca/en/securities-law/instruments-rules-policies/5/51-102/unofficial-consolidation-national-instrument-51-102-continuous-disclosure-obligations
- National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities
   https://www.osc.ca/en/securities-law/instruments-rules-policies/5/51-101/unofficial-consolidation-national-instrument-51-101-standards-disclosure-oil-and-gas-activities

## Prospectus

#### **Securities Act**

56(1) – A prospectus shall provide full, true and plain disclosure of all material facts relating to the securities issued or proposed to be distributed and shall comply with the requirements of Ontario securities law.

Management's Discussion & Analysis

#### **National Instrument 51-102**

- 5.1(1) A reporting issuer must file Management's Discussion & Analysis relating to its annual financial statements and each interim financial report required under Part 4.
- 5.1(2) The filing deadline is on or before the earlier of the filing deadline or the actual filing of the annual or interim financial statements, as applicable.
- 5.4(1) Issuer must disclose in its annual Management's Discussion & Analysis the designation and number of each class of voting or equity securities (or securities convertible to voting/equity securities) for which there are securities outstanding
- 5.5(1) The annual and interim Management's Discussion & Analysis must be approved by the board of directors before being filed.
- 5.8(2) A reporting issuer must discuss in its Management's Discussion & Analysis any updates to FLI events and circumstances likely to cause actual results to differ materially from material FLI relating to a period that is not yet complete that the issuer previously disclosed to the public. 5.8(3) Sub (2) does not apply if the reporting issuer included the information in a news release and discloses in the Management's Discussion & Analysis that the news release is available on SEDAR.
- 5.8(4) Issuer must discuss in its Management's Discussion & Analysis material differences between (a) actual results for the annual or interim period to which the Management's Discussion & Analysis relates, and (b) any previously disclosed FOFI or financial outlook for that period.

### Annual Information Form

#### National Instrument 51-102

6.1 – A reporting issuer that is not a venture issuer must file an annual information form.

6.2 – Filing deadline is on or before the 90th day after the end of the issuer's most recently completed financial year.

#### Financial Statements

#### **Securities Act**

- 77(1) Every reporting issuer that is not a mutual fund shall file quarterly interim financial reports, made up and certified as required by the regulations and in accordance with generally accepted accounting principles.
- 77(2) Every mutual fund in Ontario shall file interim financial reports every six months, made up and certified as required by the regulations and in accordance with generally accepted accounting principles.
- 78(1) Every reporting issuer that is not a mutual fund and every mutual fund in Ontario shall file annual comparative financial statements made up and certified as required by the regulations and in accordance with generally accepted accounting principles.
- 79(1) Every reporting issuer or mutual fund in Ontario that is required to file a financial statement under section 77 or 78 shall send a true copy of the financial statement to every holder of its securities whose latest address, as shown on its books, is in Ontario.

## Material Changes

#### **Securities Act**

- 75(1) Where a material change occurs in the affairs of a reporting issuer, it shall forthwith issue and file a news release authorized by a senior officer disclosing the nature and substance of the change.
- 75(2) The reporting issuer shall file a report of such material change in accordance with the regulations as soon as practicable and in any event within ten days of the date on which the change occurs.

#### **National Instrument 51-102**

- 1.1 "Material change" means
  - (a) a change in the business, operations or capital that would reasonably be expected to have a significant effect on the market price or value of any of the securities of the reporting issuer, or
  - (b) A decision to implement a change made by the board or persons acting in a similar capacity or senior management who believe that confirmation of the board or persons acting in similar capacity is probable.
- 7.1(1) If a material change occurs in the affairs of a reporting issuer, the issuer must:
  - (a) Immediately issue and file a news release authorized by an executive officer disclosing the nature and substance of the change
  - (b) As soon as practicable, and in any event within 10 days of the date on which the change occurs, file a Form 51-102F3 Material Change Report with respect to the material change.
- 7.1(2) Reporting issuer may mark filed material change report as confidential, with written reasons for non-disclosure, if:
  - (a) In the opinion of the reporting issuer, and if that opinion is arrived at in a reasonable manner, the disclosure required by sub (1) would be unduly detrimental to the interests of the reporting issuer, or
  - (b) The material change consists of a decision to implement a change made by senior management of the issuer who believe that confirmation of the decision by the board of directors is probable, and senior management of the reporting issuer has no reason to believe that persons with knowledge of the material change have made use of that knowledge in purchasing or selling securities of the reporting issuer.

- 7.1(5) If a report has been filed under sub (2), the issuer must advise the regulator in writing every 10 days if it believes the report should continue to remain confidential, until the material change is generally disclosed OR the board rejects the decision.
- 7.1(7) An issuer must promptly generally disclose the material change if the issuer becomes aware of reasonable grounds to believe that persons are selling securities of the reporting issuer with knowledge of the change.

## Making Filings Available

#### **Securities Act**

140(1) – Where Ontario securities law requires that material be filed, the filing shall be effected by depositing the material, or causing it to be deposited, with the Commission and all material so filed shall, subject to subsection (2), be made available by the Commission for public inspection during the normal business hours of the Commission.

140(2) – Despite subsection (1), the Commission may hold material or any class of material required to be filed by Ontario securities law in confidence so long as the Commission is of the opinion that the material so held discloses intimate financial, personal or other information and that the desirability of avoiding disclosure thereof in the interests of any person or company affected outweighs the desirability of adhering to the principle that material filed with the Commission be available to the public for inspection.

#### Misleading Disclosure

#### **Securities Act**

126.2(1) – A person or company shall not make a statement that the person or company knows or reasonably ought to know,

- (a) in a material respect and at the time and in the light of the circumstances under which it is made, is misleading or untrue or does not state a fact that is required to be stated or that is necessary to make the statement not misleading; and
- (b) would reasonably be expected to have a significant effect on the market price or value of a security, derivative or underlying interest of a derivative.

#### Forward-Looking Information

#### **National Instrument 51-102**

"Forward-looking information" = disclosure regarding possible events, conditions or financial performance, including future-oriented financial information (FOFI).

"Future-oriented financial information" (FOFI) = presented in format of statement of financial position, comprehensive income or cash flows

"Financial outlook" = not presented in format of statement of financial position, income or cash flows

- 4A.1 This Part applies to forward-looking information (FLI) disclosed by a reporting issuer other than orally.
- 4A.2 Reporting issuer must not disclose FLI unless the issuer has a reasonable basis for the FLI.
- 4A.3 A reporting issuer that discloses material forward-looking information must include disclosure that
  - (a) Identifies forward-looking information as such
  - (b) Cautions users of FLI that actual results may vary from the FLI, and identifies material risk factors that could cause actual results to differ materially from the FLI
  - (c) States the material factors or assumptions used to develop FLI
  - (d) Describes the issuer's policy for updating FLI if it includes procedures in addition to those in 5.8.

- 4B.1 This part applies to FOFI or a financial outlook that is disclosed by a reporting issuer, other than orally.
- 4B.2 Must not disclose FOFI or a financial outlook unless based on assumptions that are reasonable in the circumstances. Must be limited to a period for which the information can be reasonably estimated, and use the accounting policies the issuer expects to use for the period covered.
- 4B.3 Must also disclose date management approved the FOFI or FO, explain the purpose of the FOFI/FO, and caution readers that the information may not be appropriate for other purposes.

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

Offence of Misleading Disclosure

#### **Securities Act**

- 122(1) Every person or company that,
  - (a) makes a statement in any material, evidence or information submitted to the Commission, a Director, any person acting under the authority of the Commission or the Chief Executive Officer of the Commission or any person appointed to make an investigation or examination under this Act that, in a material respect and at the time and in the light of the circumstances under which it is made, is misleading or untrue or does not state a fact that is required to be stated or that is necessary to make the statement not misleading;
  - (b) makes a statement in any application, release, report, preliminary prospectus, prospectus, return, financial statement, information circular, take-over bid circular, issuer bid circular or other document required to be filed or furnished under Ontario securities law that, in a material respect and at the time and in the light of the circumstances under which it is made, is misleading or untrue or does not state a fact that is required to be stated or that is necessary to make the statement not misleading; or
  - (c) contravenes Ontario securities law,

is guilty of an offence and on conviction is liable to a fine of not more than \$5 million or to imprisonment for a term of not more than five years less a day, or to both.

122(1.1) – Clauses (1)(a) and (b) do not apply to a statement made or given to the Commission in a submission in respect of a proposed rule or policy.

122(3) — Every director or officer of a company or of a person other than an individual who authorizes, permits or acquiesces in the commission of an offence under subsection (1) by the company or person, whether or not a charge has been laid or a finding of guilt has been made against the company or person in respect of the offence under subsection (1), is guilty of an offence and is liable on conviction to a fine of not more than \$5 million or to imprisonment for a term of not more than five years less a day, or to both.

122.1(1) – If a person or company is convicted of an offence under this Act, the court may, in addition to any penalty, order the convicted person or company to make restitution or pay compensation in relation to the offence to an aggrieved person or company.

Directors' and Officers' Liability for Company Violation

#### **Securities Act**

129.2 – For the purposes of this Act, if a company or a person other than an individual has not complied with Ontario securities law, a director or officer of the company or person who authorized, permitted or acquiesced in the non-compliance shall be deemed to also have not

complied with Ontario securities law, whether or not any proceeding has been commenced against the company or person under Ontario securities law or any order has been made against the company or person under section 127.

What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

### Order of Tribunal

- 127(1) The Tribunal may make one or more of the following orders if in its opinion it is in the public interest to make the order or orders:
  - 1. An order that the registration or recognition granted to a person or company under Ontario securities law be suspended or restricted for such period as is specified in the order or be terminated, or that terms and conditions be imposed on the registration or recognition.
  - 2. An order that trading in any securities by or of a person or company or that trading in any derivatives by a person or company cease permanently or for such period as is specified in the order.
  - 2.1 An order that the acquisition of any securities by a particular person or company is prohibited permanently or for the period specified in the order.
  - 3. An order that any exemptions contained in Ontario securities law do not apply to a person or company permanently or for such period as is specified in the order.
  - 4. An order that a market participant submit to a review of his, her or its practices and procedures and institute such changes as may be ordered by the Tribunal.
  - 5. If the Tribunal is satisfied that Ontario securities law has not been complied with, an order that a release, report, preliminary prospectus, prospectus, return, financial statement, information circular, take-over bid circular, issuer bid circular, offering memorandum, proxy solicitation or any other document described in the order,
    - i. be provided by a market participant to a person or company,
    - ii. not be provided by a market participant to a person or company, or
    - iii. be amended by a market participant to the extent that amendment is practicable.
  - 6. An order that a person or company be reprimanded.
  - 7. An order that a person resign one or more positions that the person holds as a director or officer of an issuer.
  - 8. An order that a person is prohibited from becoming or acting as a director or officer of any issuer.
  - 8.1 An order that a person resign one or more positions that the persons holds as a director or officer of a registrant.
  - 8.2 An order that a person is prohibited from becoming or acting as a director or officer of a registrant.
  - 8.3 An order that a person resign one or more positions that the person holds as a director or officer of an investment fund manager.
  - 8.4 An order that a person is prohibited from becoming or acting as a director or officer of an investment fund manager.
  - 8.5 An order that a person or company is prohibited from becoming or acting as a registrant, as an investment fund manager or as a promoter.

- 9. If a person or company has not complied with Ontario securities law, an order requiring the person or company to pay an administrative penalty of not more than \$1 million for each failure to comply.
- 10. If a person or company has not complied with Ontario securities law, an order requiring the person or company to disgorge to the Commission any amounts obtained as a result of the non-compliance.
- 127(2) An order under this section may be subject to such terms and conditions as may be imposed by the Tribunal or the Commission, as the case may be.
- 127.1(1) If, in respect of a person or company whose affairs were the subject of an investigation, the Tribunal,
  - (a) is satisfied that the person or company has not complied with, or is not complying with, Ontario securities law; or
  - (b) considers that the person or company has not acted in the public interest,

the Tribunal may, after conducting a hearing, order the person or company to pay the costs of the investigation.

- 127.1(2) If, in respect of a person or company whose affairs were the subject of a hearing, the Tribunal, after conducting the hearing,
  - (a) is satisfied that the person or company has not complied with, or is not complying with, Ontario securities law; or
  - (b) considers that the person or company has not acted in the public interest,

the Tribunal may order the person or company to pay the costs of or related to the hearing that are incurred by or on behalf of the Commission.

127.1(3) – Where a person or company is guilty of an offence under this Act or the regulations, the Tribunal may, after conducting a hearing, order the person or company to pay the costs of any investigation carried out in respect of that offence.

## Application to Court

- 128(1) The Commission may apply to the Superior Court of Justice for a declaration that a person or company has not complied with or is not complying with Ontario securities law.
- 128(2) The Commission is not required, before making an application under subsection (1), to hold a hearing to determine whether the person or company has not complied with or is not complying with Ontario securities law.
- 128(3) If the court makes a declaration under subsection (1), the court may, despite the imposition of any penalty under section 122 and despite any order made under section 127 by the Commission or the Tribunal, make any order that the court considers appropriate against the person or company, including, without limiting the generality of the foregoing, one or more of the following orders:
  - 1. An order that the person or company comply with Ontario securities law.
  - 2. An order requiring the person or company to submit to a review by the Commission of his, her or its practices and procedures and to institute such changes as may be directed by the Commission.
  - 3. An order directing that a release, report, preliminary prospectus, prospectus, return, financial statement, information circular, takeover bid circular, issuer bid circular, offering memorandum, proxy solicitation or any other document described in the order,
  - i. be provided by the person or company to another person or company,
  - ii. not be provided by the person or company to another person or company, or
  - iii. be amended by the person or company to the extent that amendment is practicable.

- 4. An order rescinding any transaction entered into by the person or company relating to trading in securities including the issuance of securities.
- 5. An order requiring the issuance, cancellation, purchase, exchange or disposition of any securities by the person or company.
- 6. An order prohibiting the voting or exercise of any other right attaching to securities by the person or company.
- 7. An order prohibiting the person from acting as officer or director or prohibiting the person or company from acting as promoter of any market participant permanently or for such period as is specified in the order.
- 8. An order appointing officers and directors in place of or in addition to all or any of the officers and directors of the company then in office.
- 9. An order directing the person or company to purchase securities of a security holder.
- 10. An order directing the person or company to repay to a security holder any part of the money paid by the security holder for securities.
- 11. An order requiring the person or company to produce to the court or an interested person financial statements in the form required by Ontario securities law, or an accounting in such other form as the court may determine.
- 12. An order directing rectification of the registers or other records of the company.
- 13. An order requiring the person or company to compensate or make restitution to an aggrieved person or company.
- 14. An order requiring the person or company to pay general or punitive damages to any other person or company.
- 15. An order requiring the person or company to disgorge to the Minister any amounts obtained as a result of the non-compliance with Ontario securities law.
- 16. An order requiring the person or company to rectify any past non-compliance with Ontario securities law to the extent that rectification is practicable.

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

During Distribution – Action for Damages for Misrepresentation in Prospectus

- 1 "misrepresentation" means,
  - (a) an untrue statement of material fact, or
  - (b) an omission to state a material fact that is required to be stated or that is necessary to make a statement not misleading in the light of the circumstances in which it was made
- 130(1) Where a prospectus, together with any amendment to the prospectus, contains a misrepresentation, a purchaser who purchases a security offered by the prospectus during the period of distribution or during distribution to the public has, without regard to whether the purchaser relied on the misrepresentation, a right of action for damages against,
  - (d) the issuer or a selling security holder on whose behalf the distribution is made;
  - (e) each underwriter of the securities who is required to sign the certificate required by section 59;
  - (f) every director of the issuer at the time the prospectus or the amendment to the prospectus was filed;

- (g) every person or company whose consent to disclosure of information in the prospectus has been filed pursuant to a requirement of the regulations but only with respect to reports, opinions or statements that have been made by them; and
- (h) every person or company who signed the prospectus or the amendment to the prospectus other than the persons or companies included in clauses (a) to (d),

or, where the purchaser purchased the security from a person or company referred to in clause (a) or (b) or from another underwriter of the securities, the purchaser may elect to exercise a right of rescission against such person, company or underwriter, in which case the purchaser shall have no right of action for damages against such person, company or underwriter.

130(10) – The right of action for rescission or damages conferred by this section is in addition to and without derogation from any other right the purchaser may have at law.

During Distribution – Action for Damages for Misrepresentation in Offering Memorandum

#### **Securities Act**

- 1 "misrepresentation" means,
  - (a) an untrue statement of material fact, or
  - (b) an omission to state a material fact that is required to be stated or that is necessary to make a statement not misleading in the light of the circumstances in which it was made

130.1(1) — Where an offering memorandum contains a misrepresentation, a purchaser who purchases a security offered by the offering memorandum during the period of distribution has, without regard to whether the purchaser relied on the misrepresentation, the following rights:

- 1. The purchaser has a right of action for damages against the issuer and a selling security holder on whose behalf the distribution is made.
- 2. If the purchaser purchased the security from a person or company referred to in paragraph 1, the purchaser may elect to exercise a right of rescission against the person or company. If the purchaser exercises this right, the purchaser ceases to have a right of action for damages against the person or company.

130.1(7) – The right of action for rescission or damages conferred by this section is in addition to and without derogation from any other right the purchaser may have at law.

130.1(8) — This section applies only with respect to an offering memorandum which has been furnished to a prospective purchaser in connection with a distribution of a security under an exemption from section 53 of the Act that is specified in the regulations for the purposes of this section.

After Distribution – Action for Damages for Misrepresentation

### **Securities Act**

- 1 "misrepresentation" means,
  - (a) an untrue statement of material fact, or
  - (b) an omission to state a material fact that is required to be stated or that is necessary to make a statement not misleading in the light of the circumstances in which it was made

138.3(1) — Where a responsible issuer or a person or company with actual, implied or apparent authority to act on behalf of a responsible issuer releases a document that contains a misrepresentation, a person or company who acquires or disposes of the issuer's security during the period between the time when the document was released and the time when the misrepresentation contained in the document was publicly corrected has, without regard to whether the person or company relied on the misrepresentation, a right of action for damages against,

- (a) the responsible issuer;
- (b) each director of the responsible issuer at the time the document was released;
- (c) each officer of the responsible issuer who authorized, permitted or acquiesced in the release of the document;
- (d) each influential person, and each director and officer of an influential person, who knowingly influenced,
  - (i) the responsible issuer or any person or company acting on behalf of the responsible issuer to release the document, or
  - (ii) a director or officer of the responsible issuer to authorize, permit or acquiesce in the release of the document; and
- (e) each expert where,
  - (i) the misrepresentation is also contained in a report, statement or opinion made by the expert,
  - (ii) the document includes, summarizes or quotes from the report, statement or opinion of the expert, and
  - (iii) if the document was released by a person or company other than the expert, the expert consented in writing to the use of the report, statement or opinion in the document.
- 138.3(2) Where a person with actual, implied or apparent authority to speak on behalf of a responsible issuer makes a public oral statement that relates to the business or affairs of the responsible issuer and that contains a misrepresentation, a person or company who acquires or disposes of the issuer's security during the period between the time when the public oral statement was made and the time when the misrepresentation contained in the public oral statement was publicly corrected has, without regard to whether the person or company relied on the misrepresentation, a right of action for damages against,
  - (a) the responsible issuer;
  - (b) the person who made the public oral statement;
  - (c) each director and officer of the responsible issuer who authorized, permitted or acquiesced in the making of the public oral statement;
  - (d) each influential person, and each director and officer of the influential person, who knowingly influenced,
    - (i) the person who made the public oral statement to make the public oral statement, or
    - (ii) a director or officer of the responsible issuer to authorize, permit or acquiesce in the making of the public oral statement; and
  - (e) each expert where,
    - (i) the misrepresentation is also contained in a report, statement or opinion made by the expert,
    - (ii) the person making the public oral statement includes, summarizes or quotes from the report, statement or opinion of the expert, and
    - (iii) if the public oral statement was made by a person other than the expert, the expert consented in writing to the use of the report, statement or opinion in the public oral statement.
- 138.3(3) Where an influential person or a person or company with actual, implied or apparent authority to act or speak on behalf of the influential person releases a document or makes a public oral statement that relates to a responsible issuer and that contains a misrepresentation, a person or company who acquires or disposes of the issuer's security during the period between the time when the document was released or the public oral statement was made and the time when the misrepresentation contained in the document or public oral statement was

publicly corrected has, without regard to whether the person or company relied on the misrepresentation, a right of action for damages against,

- (a) the responsible issuer, if a director or officer of the responsible issuer, or where the responsible issuer is an investment fund, the investment fund manager, authorized, permitted or acquiesced in the release of the document or the making of the public oral statement;
- (b) the person who made the public oral statement;
- (c) each director and officer of the responsible issuer who authorized, permitted or acquiesced in the release of the document or the making of the public oral statement;
- (d) the influential person;
- (e) each director and officer of the influential person who authorized, permitted or acquiesced in the release of the document or the making of the public oral statement; and
- (f) each expert where,
  - (i) the misrepresentation is also contained in a report, statement or opinion made by the expert,
  - (ii) the document or public oral statement includes, summarizes or quotes from the report, statement or opinion of the expert, and
  - (iii) if the document was released or the public oral statement was made by a person other than the expert, the expert consented in writing to the use of the report, statement or opinion in the document or public oral statement.
- 138.3(4) Where a responsible issuer fails to make a timely disclosure, a person or company who acquires or disposes of the issuer's security between the time when the material change was required to be disclosed in the manner required under this Act or the regulations and the subsequent disclosure of the material change has, without regard to whether the person or company relied on the responsible issuer having complied with its disclosure requirements, a right of action for damages against,
  - (a) the responsible issuer;
  - (b) each director and officer of the responsible issuer who authorized, permitted or acquiesced in the failure to make timely disclosure; and
  - (c) each influential person, and each director and officer of an influential person, who knowingly influenced,
- (i) the responsible issuer or any person or company acting on behalf of the responsible issuer in the failure to make timely disclosure, or
- (ii) a director or officer of the responsible issuer to authorize, permit or acquiesce in the failure to make timely disclosure.
- 138.3(5) In an action under this section, a person who is a director or officer of an influential person is not liable in that capacity if the person is liable as a director or officer of the responsible issuer.
- 138.3(6) In an action under this section,
  - (a) multiple misrepresentations having common subject matter or content may, in the discretion of the court, be treated as a single misrepresentation; and
  - (b) multiple instances of failure to make timely disclosure of a material change or material changes concerning common subject matter may, in the discretion of the court, be treated as a single failure to make timely disclosure.
- 138.3(7) In an action under subsection (2) or (3), if the person who made the public oral statement had apparent authority, but not implied or actual authority, to speak on behalf of the issuer, no other person is liable with respect to any of the responsible issuer's securities that

were acquired or disposed of before that other person became, or should reasonably have become, aware of the misrepresentation.

138.4(1) – In an action under section 138.3 in relation to a misrepresentation in a document that is not a core document, or a misrepresentation in a public oral statement, a person or company is not liable, subject to subsection (2), unless the plaintiff proves that the person or company,

- (a) knew, at the time that the document was released or public oral statement was made, that the document or public oral statement contained the misrepresentation;
- (b) at or before the time that the document was released or public oral statement was made, deliberately avoided acquiring knowledge that the document or public oral statement contained the misrepresentation; or
- (c) was, through action or failure to act, guilty of gross misconduct in connection with the release of the document or the making of the public oral statement that contained the misrepresentation.

138.4(2) – A plaintiff is not required to prove any of the matters set out in subsection (1) in an action under section 138.3 in relation to an expert.

138.4(3) – In an action under section 138.3 in relation to a failure to make timely disclosure, a person or company is not liable, subject to subsection (4), unless the plaintiff proves that the person or company,

- (a) knew, at the time that the failure to make timely disclosure first occurred, of the change and that the change was a material change;
- (b) at the time or before the failure to make timely disclosure first occurred, deliberately avoided acquiring knowledge of the change or that the change was a material change; or
- (c) was, through action or failure to act, guilty of gross misconduct in connection with the failure to make timely disclosure.

138.4(4) – A plaintiff is not required to prove any of the matters set out in subsection (3) in an action under section 138.3 in relation to,

- (a) a responsible issuer;
- (b) an officer of a responsible issuer;
- (c) an investment fund manager; or
- (d) an officer of an investment fund manager.

138.8 (1) No action may be commenced under section 138.3 without leave of the court granted upon motion with notice to each defendant. The court shall grant leave only where it is satisfied that,

- (a) the action is being brought in good faith; and
- (b) there is a reasonable possibility that the action will be resolved at trial in favour of the plaintiff.

138.13 – The right of action for damages and the defences to an action under section 138.3 are in addition to, and without derogation from, any other rights or defences the plaintiff or defendant may have in an action brought otherwise than under this Part.

What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defence – Offence of Misleading Disclosure

## **Securities Act**

122(2) – Without limiting the availability of other defences, no person or company is guilty of an offence under section 122(1)(a) or (b) [misleading disclosure] if the person or company did not know and in the exercise of reasonable diligence could not have known that the statement was

misleading or untrue or that it omitted to state a fact that was required to be stated or that was necessary to make the statement not misleading in light of the circumstances in which it was made.

## Defences – Misrepresentation in Prospectus

- 130(2) No person or company is liable under subsection (1) if he, she or it proves that the purchaser purchased the securities with knowledge of the misrepresentation.
- 130(3) No person or company, other than the issuer or selling security holder, is liable under subsection (1) if he, she or it proves,
- (a) that the prospectus or the amendment to the prospectus was filed without his, her or its knowledge or consent, and that, on becoming aware of its filing, he, she or it forthwith gave reasonable general notice that it was so filed;
- (b) that, after the issue of a receipt for the prospectus and before the purchase of the securities by the purchaser, on becoming aware of any misrepresentation in the prospectus or an amendment to the prospectus he, she or it withdrew the consent thereto and gave reasonable general notice of such withdrawal and the reason therefor;
- (c) that, with respect to any part of the prospectus or the amendment to the prospectus purporting to be made on the authority of an expert or purporting to be a copy of or an extract from a report, opinion or statement of an expert, he, she or it had no reasonable grounds to believe and did not believe that there had been a misrepresentation or that such part of the prospectus or the amendment to the prospectus did not fairly represent the report, opinion or statement of the expert or was not a fair copy of or extract from the report, opinion or statement of the expert;
- (d) that, with respect to any part of the prospectus or the amendment to the prospectus purporting to be made on his, her or its own authority as an expert or purporting to be a copy of or an extract from his, her or its own report, opinion or statement as an expert but that contains a misrepresentation attributable to failure to represent fairly his, her or its report, opinion or statement as an expert,
  - (i) the person or company had, after reasonable investigation, reasonable grounds to believe and did believe that such part of the prospectus or the amendment to the prospectus fairly represented his, her or its report, opinion or statement, or
  - (ii) on becoming aware that such part of the prospectus or the amendment to the prospectus did not fairly represent his, her or its report, opinion or statement as an expert, he, she or it forthwith advised the Commission and gave reasonable general notice that such use had been made and that he, she or it would not be responsible for that part of the prospectus or the amendment to the prospectus; or
- (e) that, with respect to a false statement purporting to be a statement made by an official person or contained in what purports to be a copy of or extract from a public official document, it was a correct and fair representation of the statement or copy of or extract from the document, and he, she or it had reasonable grounds to believe and did believe that the statement was true.
- 130(4) No person or company, other than the issuer or selling security holder, is liable under subsection (1) with respect to any part of the prospectus or the amendment to the prospectus purporting to be made on his, her or its own authority as an expert or purporting to be a copy of or an extract from his, her or its own report, opinion or statement as an expert unless he, she or it,

- (a) failed to conduct such reasonable investigation as to provide reasonable grounds for a belief that there had been no misrepresentation; or
- (b) believed there had been a misrepresentation.
- 130(5) No person or company, other than the issuer or selling security holder, is liable under subsection (1) with respect to any part of the prospectus or the amendment to the prospectus not purporting to be made on the authority of an expert and not purporting to be a copy of or an extract from a report, opinion or statement of an expert unless he, she or it,
- (a) failed to conduct such reasonable investigation as to provide reasonable grounds for a belief that there had been no misrepresentation; or
- (b) believed there had been a misrepresentation.
- 130(7) In an action for damages pursuant to subsection (1), the defendant is not liable for all or any portion of such damages that the defendant proves do not represent the depreciation in value of the security as a result of the misrepresentation relied upon.
- 130(9) In no case shall the amount recoverable under this section exceed the price at which the securities were offered to the public.
- 132 In determining what constitutes reasonable investigation or reasonable grounds for belief for the purposes of section 130, the standard of reasonableness shall be that required of a prudent person in the circumstances of the particular case.

Defences – Misrepresentation in Offering Memorandum

#### **Securities Act**

- 130.1(2) No person or company is liable under subsection (1) if he, she or it proves that the purchaser purchased the securities with knowledge of the misrepresentation.
- 130.1(3) In an action for damages pursuant to subsection (1), the defendant is not liable for all or any portion of the damages that the defendant proves do not represent the depreciation in value of the security as a result of the misrepresentation relied upon.
- 130.1(5) Despite subsection (4), an issuer shall not be liable where it is not receiving any proceeds from the distribution of the securities being distributed and the misrepresentation was not based on information provided by the issuer, unless the misrepresentation,
  - (a) was based on information that was previously publicly disclosed by the issuer;
  - (b) was a misrepresentation at the time of its previous public disclosure; and
  - (c) was not subsequently publicly corrected or superseded by the issuer prior to the completion of the distribution of the securities being distributed.
- 130.1(6) In no case shall the amount recoverable under this section exceed the price at which the securities were offered.

Defences – Liability After Distribution

- 138.4(5) A person or company is not liable in an action under section 138.3 in relation to a misrepresentation or a failure to make timely disclosure if that person or company proves that the plaintiff acquired or disposed of the issuer's security,
  - (a) with knowledge that the document or public oral statement contained a misrepresentation; or
  - (b) with knowledge of the material change.
- 138.4(6) A person or company is not liable in an action under section 138.3 in relation to,
  - (a) a misrepresentation if that person or company proves that,
    - (i) before the release of the document or the making of the public oral statement containing the misrepresentation, the person or company conducted or caused to be conducted a reasonable investigation, and

- (ii) at the time of the release of the document or the making of the public oral statement, the person or company had no reasonable grounds to believe that the document or public oral statement contained the misrepresentation; or
- (b) a failure to make timely disclosure if that person or company proves that,(i) before the failure to make timely disclosure first occurred, the person or company conducted or caused to be conducted a reasonable investigation, and
  - (ii) the person or company had no reasonable grounds to believe that the failure to make timely disclosure would occur.
- 138.4(7) In determining whether an investigation was reasonable under subsection (6), or whether any person or company is guilty of gross misconduct under subsection (1) or (3), the court shall consider all relevant circumstances, including,
  - (a) the nature of the responsible issuer;
  - (b) the knowledge, experience and function of the person or company;
  - (c) the office held, if the person was an officer;
  - (d) the presence or absence of another relationship with the responsible issuer, if the person was a director;
  - (e) the existence, if any, and the nature of any system designed to ensure that the responsible issuer meets its continuous disclosure obligations;
  - (f) the reasonableness of reliance by the person or company on the responsible issuer's disclosure compliance system and on the responsible issuer's officers, employees and others whose duties would in the ordinary course have given them knowledge of the relevant facts;
  - (g) the period within which disclosure was required to be made under the applicable law;
  - (h) in respect of a report, statement or opinion of an expert, any professional standards applicable to the expert;
  - (i) the extent to which the person or company knew, or should reasonably have known, the content and medium of dissemination of the document or public oral statement;
  - (j) in the case of a misrepresentation, the role and responsibility of the person or company in the preparation and release of the document or the making of the public oral statement containing the misrepresentation or the ascertaining of the facts contained in that document or public oral statement; and
  - (k) in the case of a failure to make timely disclosure, the role and responsibility of the person or company involved in a decision not to disclose the material change.
- 138.4(8) A person or company is not liable in an action under section 138.3 in respect of a failure to make timely disclosure if,
  - (a) the person or company proves that the material change was disclosed by the responsible issuer in a report filed on a confidential basis with the Commission under subsection 75 (3) or the regulations;
  - (b) the responsible issuer had a reasonable basis for making the disclosure on a confidential basis;
  - (c) where the information contained in the report filed on a confidential basis remains material, disclosure of the material change was made public promptly when the basis for confidentiality ceased to exist;
  - (d) the person or company or responsible issuer did not release a document or make a public oral statement that, due to the undisclosed material change, contained a misrepresentation; and

- (e) where the material change became publicly known in a manner other than the manner required under this Act or the regulations, the responsible issuer promptly disclosed the material change in the manner required under this Act or the regulations.
- 138.4(9) A person or company is not liable in an action under section 138.3 for a misrepresentation in forward-looking information if the person or company proves all of the following things:
  - 1. The document or public oral statement containing the forward-looking information contained, proximate to that information,
    - i. reasonable cautionary language identifying the forward-looking information as such, and identifying material factors that could cause actual results to differ materially from a conclusion, forecast or projection in the forward-looking information, and
    - ii. a statement of the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection set out in the forward-looking information.
  - 2. The person or company had a reasonable basis for drawing the conclusions or making the forecasts and projections set out in the forward-looking information.
- 138.4(9.1) The person or company shall be deemed to have satisfied the requirements of paragraph 1 of subsection (9) with respect to a public oral statement containing forward-looking information if the person who made the public oral statement,
  - (a) made a cautionary statement that the oral statement contains forward-looking information;
  - (b) stated that,
    - (i) the actual results could differ materially from a conclusion, forecast or projection in the forward-looking information, and
    - (ii) certain material factors or assumptions were applied in drawing a conclusion or making a forecast or projection as reflected in the forward-looking information; and
  - (c) stated that additional information about,
    - (i) the material factors that could cause actual results to differ materially from the conclusion, forecast or projection in the forward-looking information, and
    - (ii) the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection as reflected in the forward-looking information,

is contained in a readily-available document or in a portion of such a document and has identified that document or that portion of the document.

- 138.4(9.2) For the purposes of clause (9.1)(c), a document filed with the Commission or otherwise generally disclosed shall be deemed to be readily available.
- 138.4(10) Subsection (9) does not relieve a person or company of liability respecting forward-looking information in a financial statement required to be filed under this Act or the regulations or forward-looking information in a document released in connection with an initial public offering.
- 138.4(11) A person or company, other than an expert, is not liable in an action under section 138.3 with respect to any part of a document or public oral statement that includes, summarizes or quotes from a report, statement or opinion made by the expert in respect of which the responsible issuer obtained the written consent of the expert to the use of the report, statement or opinion, if the consent had not been withdrawn in writing before the document was released or the public oral statement was made, if the person or company proves that,

- (a) the person or company did not know and had no reasonable grounds to believe that there had been a misrepresentation in the part of the document or public oral statement made on the authority of the expert; and
- (b) the part of the document or oral public statement fairly represented the report, statement or opinion made by the expert.

138.4(12) – An expert is not liable in an action under section 138.3 with respect to any part of a document or public oral statement that includes, summarizes or quotes from a report, statement or opinion made by the expert, if the expert proves that the written consent previously provided was withdrawn in writing before the document was released or the public oral statement was made.

138.4(13) – A person or company is not liable in an action under section 138.3 in respect of a misrepresentation in a document, other than a document required to be filed with the Commission, if the person or company proves that, at the time of release of the document, the person or company did not know and had no reasonable grounds to believe that the document would be released.

138.4(14) – A person or company is not liable in an action under section 138.3 for a misrepresentation in a document or a public oral statement, if the person or company proves that,

- (a) the misrepresentation was also contained in a document filed by or on behalf of another person or company, other than the responsible issuer, with the Commission or any other securities regulatory authority in Canada or an exchange and was not corrected in another document filed by or on behalf of that other person or company with the Commission or that other securities regulatory authority in Canada or exchange before the release of the document or the public oral statement made by or on behalf of the responsible issuer;
- (b) the document or public oral statement contained a reference identifying the document that was the source of the misrepresentation; and
- (c) when the document was released or the public oral statement was made, the person or company did not know and had no reasonable grounds to believe that the document or public oral statement contained a misrepresentation.

138.4(15) – A person or company, other than the responsible issuer, is not liable in an action under section 138.3 if the misrepresentation or failure to make timely disclosure was made without the knowledge or consent of the person or company and, if, after the person or company became aware of the misrepresentation before it was corrected, or the failure to make timely disclosure before it was disclosed in the manner required under this Act or the regulations,

- (a) the person or company promptly notified the board of directors of the responsible issuer
  or other persons acting in a similar capacity of the misrepresentation or the failure to
  make timely disclosure; and
- (b) if no correction of the misrepresentation or no subsequent disclosure of the material change in the manner required under this Act or the regulations was made by the responsible issuer within two business days after the notification under clause (a), the person or company, unless prohibited by law or by professional confidentiality rules, promptly and in writing notified the Commission of the misrepresentation or failure to make timely disclosure.

Safe Harbour for Forward-Looking Information

- 132.1(1) A person or company is not liable in an action under section 130, 130.1 or 131 for a misrepresentation in forward-looking information if the person or company proves all of the following things:
  - 1. The document containing the forward-looking information contained, proximate to that information,
    - i. reasonable cautionary language identifying the forward-looking information as such, and identifying material factors that could cause actual results to differ materially from a conclusion, forecast or projection in the forward-looking information, and
    - ii. a statement of the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection set out in the forward-looking information.
  - The person or company had a reasonable basis for drawing the conclusions or making the forecasts and projections set out in the forward-looking information.
- 132.1(2) Subsection (1) does not relieve a person or company of liability respecting forward-looking information in a financial statement or forward-looking information in a document released in connection with an initial public offering.

Immunity for Acts/Omissions Done in Compliance with Law

#### **Securities Act**

- 141 No person or company has any rights or remedies and no proceedings lie or shall be brought against any person or company for,
  - (a) any act or omission of the last-mentioned person or company done or omitted in compliance with Ontario securities law; or
  - (b) any disclosure of information by the last-mentioned person or company to the Commission, to a recognized self-regulatory organization, to a law enforcement agency or to any person or company acting under the authority of the Commission, of the recognized self-regulatory organization or of the law enforcement agency, if the person or company reasonably believed that the information was true and they,
    - (i) reasonably believed that the information was related to an offence or to a contravention of Ontario securities law, or
    - (ii) provided the information as part of a review, investigation, examination or inspection by the Commission or the recognized self-regulatory organization or as part of a review, investigation, examination or inspection in respect of Ontario securities law by the law enforcement agency.

## Limitation Periods

- 129.1 Except where otherwise provided in this Act, no proceeding under this Act shall be commenced later than six years from the date of the occurrence of the last event on which the proceeding is based.
- 138 Unless otherwise provided in this Act, actions to enforce rights under section 130 and 130.1 shall not be commenced more than
  - (a) in the case of an action for rescission, 180 days after the date of the transaction that gave rise to the cause of action; or
  - (b) in the case of any action, other than an action for rescission, the earlier of,
    - (i) 180 days after the plaintiff first had knowledge of the facts giving rise to the cause of action, or
    - (ii) three years after the date of the transaction that gave rise to the cause of action.

- 138.14(1) No action shall be commenced under section 138.3,
  - (a) in the case of misrepresentation in a document, later than the earlier of,
    - (i) three years after the date on which the document containing the misrepresentation was first released, and
    - (ii) six months after the issuance of a news release disclosing that leave has been granted to commence an action under section 138.3 or under comparable legislation in the other provinces or territories in Canada in respect of the same misrepresentation;
  - (b) in the case of a misrepresentation in a public oral statement, later than the earlier of,
    - (i) three years after the date on which the public oral statement containing the misrepresentation was made, and
    - (ii) six months after the issuance of a news release disclosing that leave has been granted to commence an action under section 138.3 or under comparable legislation in another province or territory of Canada in respect of the same misrepresentation; and
  - (c) in the case of a failure to make timely disclosure, later than the earlier of,
    - (i) three years after the date on which the requisite disclosure was required to be made, and
    - (ii) six months after the issuance of a news release disclosing that leave has been granted to commence an action under section 138.3 or under comparable legislation in another province or territory of Canada in respect of the same failure to make timely disclosure.
- 138.14(2) A limitation period established by subsection (1) in respect of an action is suspended on the date a notice of motion for leave under section 138.8 is filed with the court and resumes running on the date,
  - (a) the court grants leave or dismisses the motion and,
    - (i) all appeals have been exhausted, or
    - (ii) the time for an appeal has expired without an appeal being filed; or
  - (b) the motion is abandoned or discontinued.

# What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://www.osc.ca/en/securities-law/instruments-rules-policies/5/51-107

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

https://www.osc.ca/sites/default/files/pdfs/irps/csa 20190801 51-358 reporting-of-climate-change-related-risks.pdf

## **Credit Unions and Caisses Populaires**

What agency, department or authority supervises credit unions and caisses populaires?

Financial Services Regulatory Authority of Ontario (FSRA)

https://www.fsrao.ca/industry/credit-unions-and-caisses-populaires/regulatory-framework/how-ontario-credit-unions-are-regulated#

# What statutes govern the creation or licensing of credit unions and caisses populaires in the jurisdiction?

*Credit Unions and Caisses Populaires Act,* S.O. 2020, c. 36 S. 7 https://www.ontario.ca/laws/statute/20c36

What section imposes duties on the corporation's directors and officers to its stakeholders (shareholders, creditors, customers)?

#### Duty to Manage

97(1) – The board shall manage or supervise the management of the business and affairs of the credit union and shall perform such additional duties as may be imposed under this Act, the regulations or the Authority rules respecting credit unions, or the by-laws of the credit union.

97(2) – The board, a committee of the board or a director shall not directly manage, or be involved in, the day to day activities of the credit union.

105(1) – A credit union must have such officers as are provided for in the Authority rules and may have such additional officers as are provided for in the credit union's by-laws.

105(2) – Subject to this Act, the regulations, the Authority rules and the by-laws of the credit union, the board may establish the duties of the credit union's officers.

## Duty of Care and Good Faith

109(1) – Every director, officer and member of a committee shall exercise their powers and discharge their duties honestly, in good faith and in the best interests of the credit union.

109(2) – The director, officer or committee member shall exercise the degree of care, diligence and skill that a reasonably prudent person would exercise in comparable circumstances.

## Duty to Adopt Code of Market Conduct

102(1) – The board of every credit union shall adopt a code of market conduct.

102(2) – The board of a credit union shall file a copy of the credit union's code of market conduct, and any amendments to the code, with the Chief Executive Officer.

102(3) – The Chief Executive Officer may direct the board of a credit union to amend the credit union's code of market conduct at any time.

102(4) – If the board of a credit union does not adopt a code of market conduct under subsection (1), the Chief Executive Officer may require that the board adopt a code of market conduct selected by the Chief Executive Officer.

102(5) – A credit union shall comply with its code of market conduct.

## Duty of Confidentiality

107(1) — Every director, officer, member of a committee or employee of a credit union shall keep confidential all information received by the credit union or by a subsidiary or other affiliate of the credit union that the director, officer, committee member or employee knows or should know is confidential to the credit union or subsidiary or other affiliate.

107(2) – No director, officer, member of a committee or employee of a credit union shall make use of information referred to in subsection (1) in any transaction in order to obtain, directly or indirectly, a benefit or advantage for any person other than the credit union or a subsidiary or other affiliate of the credit union.

108(1) – Every director, officer, member of a committee or employee of a credit union shall keep confidential all information respecting members of the credit union.

108(2) – Despite subsection (1), information respecting a member may be disclosed with the consent of the member.

- 108(3) Despite subsection (1), a director, officer or member of a committee or an employee authorized by the board may disclose information,
  - (a) to a person acting in a confidential or professional relationship to the credit union, including an employee of a central in which the credit union is a member;
  - (b) to a financial institution with which the credit union has transactions that may involve confidential matters;
  - (c) to another credit union with which the credit union of the director, officer, committee member or employee proposes to amalgamate, for the purposes of the amalgamation, if the credit unions have signed letters of intent to enter into an agreement for the amalgamation;
  - (d) to a person to whom the credit union proposes to sell assets, for the purposes of the sale, if the credit union and the person have signed letters of intent to enter into an agreement of purchase and sale for the sale;
  - (e) to a credit grantor or to a reporting agency, if the disclosure is for the purpose of determining the creditworthiness of the member;
  - (f) to the Chief Executive Officer and the Authority; and
  - (g) to any other person entitled to the information by law.

## Duty to Comply With Law

- 110(1) Every director, officer, member of a committee and employee of a credit union shall comply with this Act, the regulations, the Authority rules, the by-laws of the credit union and any requirements imposed by the Chief Executive Officer under this Act.
- 110(2) No provision in any contract, in any resolution or in the by-laws of a credit union relieves a director, an officer, a committee member or an employee from a duty under this section or relieves that individual from liability for a breach of a duty.

## Duty to Disclose in Offering Statement

- 70(1) Application for a receipt for an offering statement is made by filing with the Chief Executive Officer a copy of the offering statement and paying the fee established by Authority rule.
- 70(2) The offering statement must contain such information as may be prescribed by regulation.
- 70(3) The offering statement must provide full, true and plain disclosure of all material facts relating to the securities that the credit union proposes to issue.
- 70(4) The offering statement must be accompanied by a disclosure certificate signed by the chair of the board and the chief executive officer of the credit union, certifying that the offering statement satisfies the requirements of subsections (2) and (3).
- 73 (1) If there is a material change in the facts set out in an offering statement, the credit union shall file with the Chief Executive Officer,
  - (a) an amendment to the offering statement, if no receipt has been issued for the statement; or
  - (b) a statement of material change, if a receipt has been issued for the offering statement and the receipt has not been revoked or expired.
- 73(2) The credit union shall give the Chief Executive Officer the amendment or statement of material change promptly and, in any event, within ten days after the date on which the material change occurred.
- 73(3) The credit union shall give a copy of the amendment or statement of material change to every person to whom it gave a copy of the offering statement.

- 73(4) A credit union may, and if requested to do so by the Chief Executive Officer, shall file with the Chief Executive Officer a new offering statement instead of one or more statements of material change.
- 74 (1) A credit union shall give a copy of an offering statement or statement of material change to each member that requests a copy of one.
- 74(2) A person who offers a security in a credit union for sale shall give a copy of the offering statement and statement of material change, if any, to a prospective purchaser upon request and to a purchaser.
- 74(3) An agreement of purchase and sale in respect of securities is not binding on the purchaser if the person from whom the purchaser has agreed to purchase the security receives written notice of the purchaser's intention not to be bound by the agreement not later than midnight on the second business day after receipt by the purchaser of the latest offering statement and any statement of material change.
- 74(4) Subsection (3) applies with necessary modifications in respect of a person who is subscribing for securities to be issued by a credit union.
- 74(5) In subsection (3),
- "business day" means a day that is not,
  - (a) Saturday, or
  - (b) Sunday or any other holiday, other than Easter Monday and Remembrance Day.

## Duty to Comply with Capital and Liquidity Requirements

- 77(1) A credit union shall maintain, in relation to its operations, adequate and appropriate forms of capital and liquidity.
- 77(2) A credit union shall comply with the Authority rules governing adequate and appropriate forms of capital and liquidity.
- 82 A credit union shall provide a report in a form approved by the Chief Executive Officer concerning its compliance with section 77 to such persons and at such times as required by the Chief Executive Officer.
- 78(1) A credit union shall establish capital and liquidity policies for the credit union consistent with the Authority rules governing adequate capital and liquidity and the credit union shall adhere to those policies.
- 78(2) The capital and liquidity policies of a credit union shall consist of policies, standards and procedures that a reasonable and prudent person would apply in order to ensure the financial soundness of the credit union, avoid undue risk of loss and obtain a reasonable return.
- 78(3) The capital and liquidity policies of a credit union are subject to the approval of the board and the board shall review the policies at least once each year.
- 82.1 A credit union shall make monthly provision for doubtful loans and establish reserves as required by the Authority rules or the Authority by-laws.

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

## Representative Actions

42(1) – Subject to subsection (2), a member of a credit union may maintain an action in a court of competent jurisdiction in a representative capacity for the member and all other members of the credit union suing for and on behalf of the credit union to enforce any right, duty or obligation owed to the credit union under this Act or under any other statute or rule of law or equity that could be enforced by the credit union itself, or to obtain damages for any breach of any such right, duty or obligation.

- 42(2) An action under subsection (1) shall not be commenced until the member has obtained an order of the court permitting the commencement of the action.
- 42(3) A member may, upon at least seven days notice to the credit union, apply to the court for an order referred to in subsection (2).
- 42(4) The court may make the order upon such conditions as the court thinks fit if the court is satisfied that,
  - (a) the member was a member of the credit union at the time of the transaction or other event giving rise to the cause of action;
  - (b) the member has made reasonable efforts to cause the credit union to commence or prosecute diligently the action on its own behalf; and
  - (c) the member is acting in good faith and it is apparently in the interests of the credit union or its members that the action be commenced.
- 42(5) At any time while an action commenced under this section is pending, the plaintiff may apply to the court for an order for the payment to the plaintiff by the credit union of reasonable interim costs, including legal fees and disbursements.
- 42(6) The plaintiff is accountable to the credit union for the interim costs if the action is dismissed on final disposition at the trial or on appeal.
- 42(7) An action commenced under this section shall not be discontinued, settled or dismissed for want of prosecution without the approval of the court.
- 42(8) If the court determines that the interests of the members or any class of members may be substantially affected by a discontinuance, settlement or dismissal, the court may direct that notice in manner, form and content satisfactory to the court shall be given, at the expense of the credit union or any other party to the action as the court directs, to the members or class of members whose interests the court determines may be affected.

## Action for Damages for Misrepresentation in Offering Statement

- 75(1) If an offering statement or a statement of material change contains a misrepresentation, a purchaser of a security shall be deemed to have relied upon the misrepresentation if it was a misrepresentation when the purchase was made.
- 75(2) Subsection (1) does not apply if the purchaser knew about the misrepresentation when purchasing the security.
- 75(3) The purchaser has a right of action for damages against,
  - (a) the credit union;
  - (b) every person, other than an employee of a credit union, who sells the security on behalf of the credit union;
  - (c) every director of the credit union at the time the offering statement or statement of material change was filed with the Chief Executive Officer;
  - (d) every person whose consent has been filed pursuant to a requirement of the regulations but only with respect to reports, opinions or statements that have been made by them; and
  - (e) every person who signed the offering statement or statement of material change other than the persons included in clauses (a) to (d).
- 75(4) If the purchaser purchased the security from a credit union, the purchaser may elect to exercise a right of rescission against the credit union, in which case the purchaser has no right of action for damages against the credit union.

#### Order to Amend Capital and Liquidity Requirements

- 78(4) If the Chief Executive Officer considers the capital and liquidity policies of a credit union to be inadequate or imprudent, the Chief Executive Officer may order the credit union to amend them in accordance with the order.
- 79(1) The Chief Executive Officer may order a credit union,
  - (a) to increase its capital; or
  - (b) to provide additional liquidity in such forms and amounts as the Chief Executive Officer may require.
- 79(2) Despite a credit union's compliance with the Authority rules governing adequate capital and liquidity, the Chief Executive Officer may impose the requirements set out in subsection (1),
  - (a) if there are reasonable grounds to believe that the credit union is not complying with the requirements of this Act, the regulations and the Authority rules concerning the management of risk in making loans and investments and in the general management of credit union business;
  - (b) if the Chief Executive Officer considers that imposing the requirement is necessary to protect the interests of members, shareholders or depositors; or
  - (c) if the Chief Executive Officer considers that imposing the requirement is necessary to ensure the financial security and integrity of the credit union.
- 79(3) The credit union shall comply with the order within such time as the Chief Executive Officer specifies in the order.
- 81 If the Chief Executive Officer has appraised the value of an asset held by a credit union or a subsidiary and the value determined by the Chief Executive Officer varies materially from the value placed by the credit union or the subsidiary on the asset, the Chief Executive Officer shall send to the credit union, its auditor and its audit committee a written notice of the value of the asset as determined by the Chief Executive Officer.

# What section sets out the defenses available to the directors and officers for these alleged breaches?

## Defence – Breach of Duty of Care and Good Faith

- 121(1) A director, officer, member of a committee or an employee of a credit union has fulfilled their duty under section 110 if they exercised the degree of care, diligence and skill that a reasonably prudent person would exercise in comparable circumstances, including reliance in good faith on,
  - (a) financial statements of the credit union represented to them by an officer of the credit union or in a written report of the auditor of the credit union fairly to reflect the financial condition of the credit union; or
  - (b) a report of an accountant, lawyer or other professional person whose profession lends credibility to a statement made by the person.
- 121(2) A director, officer or member of a committee of a credit union has fulfilled their duty under section 109 if they relied in good faith on,
  - (a) financial statements of the credit union represented to them by an officer of the credit union or in a written report of the auditor of the credit union fairly to reflect the financial condition of the credit union; or
  - (b) a report of an accountant, lawyer or other professional person whose profession lends credibility to a statement made by the person.

## Defence – Breach of Duty to Disclose in Offering Statement

- 75(5) A person who signed the disclosure certificate required under subsection 70 (4) or a director is not liable under this section if the person proves one of the following:
  - 1. The offering statement or statement of material change was filed with the Chief Executive Officer without the person's knowledge or consent. As soon as the person became aware that it had been filed with the Chief Executive Officer, the person advised the Chief Executive Officer that it was filed with the Chief Executive Officer without the person's knowledge or consent.
  - 2. The person was not aware of the misrepresentation when the offering statement or material change statement was filed with the Chief Executive Officer. After the receipt for the statement was issued but before the purchaser bought the security, the person immediately after the person became aware of the misrepresentation advised the Chief Executive Officer that the person withdrew consent to the filing of the statement with the Chief Executive Officer.
  - 3. The person had no reasonable grounds to believe, and did not believe, that there had been a misrepresentation.

75(6) – In this section,

"misrepresentation" means,

- (a) an untrue statement of material fact, or
- (b) an omission to state a material fact that is required to be stated or that is necessary to make a statement not misleading in light of the circumstances in which it was made.

## **Insurance Companies**

What agency, department or authority supervises insurance companies?

Financial Services Regulatory Authority of Ontario (FSRA)

https://www.fsrao.ca/about-fsra

What statutes govern the creation or licensing of insurance companies in the jurisdiction?

Insurance Act, R.S.O. 1990, c. I.8

https://www.ontario.ca/laws/statute/90i08

What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty Not to Engage in Unfair or Deceptive Act

439 – No person shall engage in any unfair or deceptive act or practice.

Duty to Disclose

101.1 – Every insurer shall provide the Chief Executive Officer or an agency designated by the Chief Executive Officer with information prescribed by the regulations about applications for insurance and claims made to the insurer at such times and subject to such conditions as are prescribed by the regulations.

102(1) – Subject to section 370, every licensed insurer shall,

(a) prepare annually and deliver to the Chief Executive Officer or his or her designate, on or before the prescribed date for the prescribed category of insurer, a statement of the condition of affairs of the insurer for the year that ended, at the election of the company

- in its by-laws, on the 31st day of October or the 31st day of December next preceding the delivery of the statement; and
- (b) prepare and deliver to the Chief Executive Officer or his or her designate when required by the Chief Executive Officer, for the prescribed category of insurer, an interim statement for the period specified by the Chief Executive Officer containing such information as the Chief Executive Officer considers necessary to assess the insurer's condition of affairs.

102(2) – A statement of the condition of affairs of an insurer under clause (1)(a) shall be in a form approved by the Chief Executive Officer, and shall set out,

- (a) the assets, liabilities, revenues and expenses of the insurer for the year;
- (b) particulars of the business done by the insurer in Ontario during the year; and
- (c) such other information as the Chief Executive Officer considers necessary to assess an insurer's condition of affairs.

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

## **Gathering Evidence**

440(1) – The Chief Executive Officer may examine and investigate the affairs of every person engaged in the business of insurance in Ontario in order to determine whether such person has been, or is, engaged in any unfair or deceptive act or practice.

440(2) – The Chief Executive Officer may examine and investigate the affairs of every person who has been but is no longer engaged in the business of insurance in Ontario in order to determine whether the person has been, or is, engaged in any unfair or deceptive act or practice.

440(3) – The Chief Executive Officer may examine and investigate the affairs of every person who holds a service provider's licence issued under Part VI, or who held such a licence, in order to determine whether the person has been, or is, engaged in any unfair or deceptive act or practice.

440(4) – The Chief Executive Officer may examine and investigate the affairs of such other persons as may be prescribed, in such circumstances as may be prescribed, in order to determine whether the person has been, or is, engaged in any unfair or deceptive act or practice.

440(5) – The Chief Executive Officer may examine and investigate the affairs of every other person who, in the opinion of the Chief Executive Officer, may have engaged in any unfair or deceptive act or practice in order to determine whether the person has been, or is, engaged in any unfair or deceptive act or practice.

441(1) – Upon examination or investigation, or upon any other evidence, the Chief Executive Officer shall make a report if he or she is of the opinion that a person has committed or is committing any act, or has pursued or is pursuing any course of conduct, that is an unfair or deceptive act or practice or might reasonably be expected to result in a state of affairs that would constitute an unfair or deceptive act or practice.

441(2) – The Chief Executive Officer may give notice in writing, which shall include a copy of the report made under subsection (1), to the person that the Chief Executive Officer intends to order the person,

- (a) to cease or refrain from doing any act or pursuing any course of conduct identified by the Chief Executive Officer;
- (b) to cease engaging in the business of insurance or any aspect of the business of insurance specified by the Chief Executive Officer; or

- (c) to perform the acts that, in the opinion of the Chief Executive Officer, are necessary to remedy the situation.
- 442.1(1) The Chief Executive Officer or a person designated by the Chief Executive Officer may direct an inquiry to any of the following persons about contracts, settlements or adjustments under contracts, the financial affairs of an insurer, the acts and practices of an insurer, agent or adjuster or such other matters as may be specified by the Chief Executive Officer:
  - 1. An insurer who holds or held a licence under this Act.
  - 2. An insurer who, in the opinion of the Chief Executive Officer, is or was required to hold a licence under this Act.
  - 3. The chief agent of an insurer described in paragraph 1 or 2 that has its head office outside Ontario.
  - 4. An agent or adjuster who holds or held a licence under this Act.
  - 5. An agent or adjuster who, in the opinion of the Chief Executive Officer, is or was required to hold a licence under this Act.
  - 6. A broker who is or was a registered insurance broker under the Registered Insurance Brokers Act.
- 442.1(3) The Chief Executive Officer or a person designated by the Chief Executive Officer may direct an inquiry to any other person who, in the opinion of the Chief Executive Officer, may have committed an unfair or deceptive act or practice. The inquiry may be about matters relevant to the purposes of Part XVIII (Unfair or Deceptive Acts or Practices).
- 442.1(4) The Chief Executive Officer or a person designated by the Chief Executive Officer may direct an inquiry to any other prescribed person, in such circumstances as may be prescribed, about the prescribed matters.
- 442.1(5) A person to whom an inquiry is directed shall answer promptly, explicitly and completely and shall do so in the manner and within the period specified by the Chief Executive Officer or the designate.
- 442.2(1) The Chief Executive Officer or a person designated by the Chief Executive Officer may at any reasonable time examine the books, records, information, money, valuables and things of an insurer, agent, adjuster or broker that are related to the business of an insurer, agent, adjuster or broker.
- 442.3(1) Upon the request of the Chief Executive Officer or a person designated by the Chief Executive Officer, a person to whom an inquiry may be directed under section 442.1 shall give the Chief Executive Officer or designate full information, and shall provide records, about the following matters:
  - 1. A contract issued by an insurer.
  - 2. A settlement or adjustment under a contract.
  - 3. Activities related to the business of insurance.
  - 4. Activities related to the business of a person who holds or held a licence under this Act.
  - 5. Activities related to the business of any other person who, in the opinion of the Chief Executive Officer, is or was required to hold a licence under this Act.
  - 6. Such other matters as may be prescribed.
  - 7. Such other matters as may be specified by the Chief Executive Officer or the designate

## Offences

- 447(2) Every person is guilty of an offence who,
  - (a) directly or indirectly furnishes false, misleading or incomplete information to the Authority whether the information is required under this Act or is volunteered;

- (a.1) knowingly makes a false or misleading statement or representation to an insurer in connection with the person's entitlement to a benefit under a contract of insurance;
- (a.2) wilfully fails to inform an insurer of a material change in circumstances in connection with the person's entitlement to a benefit under a contract of insurance within 14 days of the material change;
- (a.3) knowingly makes a false or misleading statement or representation to an insurer in order to obtain payment for goods or services provided to an insured, whether or not the insured received the goods or services;
- (b) fails to comply with any requirement, or any order or direction made, under this Act;
- (c) fails to comply with any written undertaking given to the Tribunal or the Chief Executive Officer;
- (d) contravenes this Act, the regulations or the Authority rules; or
- (e) contravenes any term, condition or restriction imposed by a licence.
- 447(3) On conviction for an offence under this Act, the person convicted is liable on a first conviction to a fine of not more than \$250,000 and on each subsequent conviction to a fine of not more than \$500,000.
- 447(4) Every director, officer and chief agent of a corporation and every person acting in a similar capacity or performing similar functions in an unincorporated association who,
  - (a) caused, authorized, permitted or participated in the corporation or unincorporated association committing an offence referred to in subsection (2); or
  - (b) failed to take reasonable care to prevent the corporation or unincorporated association from committing an offence referred to in subsection (2),

is guilty of an offence and is liable on a first conviction to a fine of not more than \$100,000 and on each subsequent conviction to a fine of not more than \$200,000, whether or not the corporation or unincorporated association has been prosecuted for or convicted of the offence. 447(5) – Where a person is convicted of an offence under this Act, the court making the conviction may, in addition to any other penalty, order the person convicted to make compensation or restitution in relation thereto.

## Order Restraining Contravention

448(1) – If it appears to the Chief Executive Officer that any person has failed to comply with or is not complying with,

- (a) any provision of this Act, the regulations or the Authority rules;
- (a.1) any order, decision, direction or inquiry made under this Act;
- (b) any undertaking given; or
- (c) any term, condition or restriction imposed on its licence, where applicable, the Chief Executive Officer may, in addition to any other rights under this Act, apply to a judge of the Superior Court of Justice for an order directing the person to comply with or restraining the person from violating the provision, order, decision, direction, inquiry, undertaking, term, condition or restriction, and the judge may make such order as the judge considers appropriate.

## Suspension of Licence

- 58(1) Upon examination, from annual statements, or upon any other evidence, the Chief Executive Officer shall make a report if he or she,
  - (a) finds, with respect to an insurer incorporated or organized under the laws of Ontario, that the assets of the insurer are insufficient to justify its continuance in business or to provide for its obligations;
  - (b) is of the opinion that there exists a state of affairs that is or may be prejudicial to the interests of persons who have contracts of insurance with an insurer licensed in Ontario;

- (c) finds that an insurer licensed in Ontario has failed to comply with any provision of law or with its Act or instrument of incorporation or association; or
- (d) becomes aware that the licence of an insurer licensed in Ontario has been suspended or cancelled by any government in Canada.
- 58(2) The Chief Executive Officer may give notice in writing, which shall include a copy of the report made under subsection (1), to the insurer stating that the Chief Executive Officer intends,
  - (a) to suspend or cancel the insurer's licence; or
  - (b) to take possession and control of the assets of the insurer if incorporated or organized under the laws of Ontario.
- 58(8) At a hearing, if the Tribunal finds that one or more of the circumstances described in clauses (1) (a), (b), (c) and (d) exist, it may,
  - (a) suspend or cancel the licence of the insurer; or
  - (b) order the Chief Executive Officer to take possession and control of the assets of the insurer if incorporated or organized under the laws of Ontario.

#### Administrative Penalties

- 441.2(1) An administrative penalty may be imposed under section 441.3 or 441.4 for either of the following purposes:
- 1. To promote compliance with the requirements established under this Act.
- 2. To prevent a person from deriving, directly or indirectly, any economic benefit as a result of contravening or failing to comply with a requirement established under this Act.
- 441.2(2) An administrative penalty may be imposed alone or in conjunction with any other regulatory measure provided by this Act, including an order under section 441, or the suspension, revocation or cancellation of a licence.
- 441.3(1) If the Chief Executive Officer is satisfied that a person is contravening or not complying with or has contravened or failed to comply with any of the following, the Chief Executive Officer may, by order, impose an administrative penalty on the person in accordance with this section and the regulations:
  - 1. A provision of this Act, the regulations or the Authority rules as may be prescribed.
  - 2. A condition, requirement or obligation described in clause (b), (c) or (d) of the definition of "requirement established under this Act" in section 441.1.
- 441.3(2) If the Chief Executive Officer proposes to impose an administrative penalty under this section, the Chief Executive Officer shall give written notice of the proposal to the person, including the details of the contravention or failure to comply, the amount of the penalty and the payment requirements; the Chief Executive Officer shall also inform the person that he, she or it may request a hearing by the Tribunal about the proposal and shall advise the person about the process for requesting a hearing.
- 441.3(3) A notice of proposal to impose an administrative penalty under this section may be combined with a notice of proposal authorized by any other section.
- 441.5(1) An administrative penalty imposed under section 441.3 shall not exceed the following amounts:
  - 1. For a contravention or failure to comply by a person, other than an individual, \$200,000 or such lesser amount as may be prescribed for a prescribed requirement established under this Act.
  - 2. For a contravention or failure to comply by an individual, \$100,000 or such lesser amount as may be prescribed for a prescribed requirement established under this Act.
- 441.6(1) If a person fails to pay an administrative penalty imposed under section 441.3 or 441.4 in accordance with the terms of the order imposing the penalty, the Chief Executive

Officer may file the order with the Superior Court of Justice and the order may be enforced as if it were an order of the court.

What section sets out the defenses available to the directors and officers for these alleged breaches?

## Protected Disclosure

446 – A person who in good faith makes an oral or written statement or disclosure to the Tribunal, the Chief Executive Officer, an employee of the Authority or any other person acting under the authority of this Act that is relevant to the duties of the person to whom the statement or disclosure is made shall not be liable in any civil action arising out of the making of the statement or disclosure.

#### Limitation Period

449 – No proceeding for an offence under this Act may be commenced more than two years after the date on which the facts upon which the proceedings are based first came to the knowledge of the Chief Executive Officer.

## **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

Financial Services Regulatory Authority of Ontario <a href="https://www.fsrao.ca/">https://www.fsrao.ca/</a>

What statute governs the creation of employment-based pension plans in the jurisdiction?

Pension Benefits Act, R.S.O. 1990, c. P.8 https://www.ontario.ca/laws/statute/90p08

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

Provisions imposing such duties are found in the *Pension Benefits Act*, as well as the following regulation established under the *Pension Benefits Act*:

R.R.O. 1990, Regulation 909
 https://www.ontario.ca/laws/regulation/900909

## **Duty of Care**

#### **Pension Benefits Act**

19(1) – The administrator of a pension plan shall ensure that the pension plan and the pension fund are administered in accordance with this Act, the regulations and the Authority rules. 22(1) – The administrator of a pension plan shall exercise the care, diligence and skill in the administration and investment of the pension fund that a person of ordinary prudence would exercise in dealing with the property of another person.

22(2) – The administrator of a pension plan shall use in the administration of the pension plan and in the administration and investment of the pension fund all relevant knowledge and skill that the administrator possesses or, by reason of the administrator's profession, business or calling, ought to possess.

- 22(3) Subsection (2) applies with necessary modifications to a member of a pension committee or board of trustees that is the administrator of a pension plan and to a member of a board, agency or commission made responsible by an Act of the Legislature for the administration of a pension plan.
- 22(7) An administrator of a pension plan who employs an agent shall personally select the agent and be satisfied of the agent's suitability to perform the act for which the agent is employed, and the administrator shall carry out such supervision of the agent as is prudent and reasonable.
- 22(8) An employee or agent of an administrator is also subject to the standards that apply to the administrator under subsections (1), (2) and (4).

Duty to Establish Statement of Investment Policies and Procedures

## **Regulation 909**

- 78(1) The administrator of a pension plan shall establish a statement of investment policies and procedures for the plan that meets the requirements of the federal investment regulations as modified in sections 47.8 and 79 of this Regulation.
- 78(2) The federal investment regulations, as modified in sections 47.8 and 79 of this Regulation, apply with respect to the statement of investment policies and procedures for the plan.
- 78(3) The statement of investment policies and procedures shall include information as to whether environmental, social and governance factors are incorporated into the plan's investment policies and procedures and, if so, how those factors are incorporated.
- 78(4) The administrator of a pension plan that is registered before January 1, 2016 shall file a statement of investment policies and procedures within 60 days after January 1, 2016.
- 78(5) The administrator of a pension plan that is registered on or after January 1, 2016 shall file a statement of investment policies and procedures within 60 days after the pension plan is registered.
- 78(6) The administrator of a pension plan shall file an amendment to the statement of investment policies and procedures within 60 days after the date the amendment is made.
- 78(7) The statement of investment policies and procedures shall include the plan's target asset allocation for assets in respect of defined benefits for each investment category listed in subsection 76 (12).
- 78(7.1) Subsection (7) does not apply with respect to a jointly sponsored pension plan listed in subsection 1.3.1 (3).
- 78(8) The target asset allocation for an investment category is the target proportion of the plan's assets invested in a particular investment category in proportion to the total target investment in all investment categories, expressed as a percentage.
- 78.1 Despite section 78, the administrator of a pension plan is not required to establish a statement of investment policies and procedures for the plan where all the pension benefits provided under the plan are defined contribution benefits and the investments are directed entirely by the members.
- 79(1) The assets of every pension plan shall be invested in accordance with the federal investment regulations, as modified in section 47.8 of this Regulation and subsection (2), and in accordance with the statement of investment policies and procedures for the plan.
- 79(1.1) In the event of a conflict, the federal investment regulations, as modified in section 47.8 of this Regulation and subsection (2), prevail to the extent of the conflict over the statement of investment policies and procedures for the plan, the provisions of the plan or an instrument governing the plan.

79(2) – Despite subsection (1), investments in the following securities are excluded from the restriction set out in subsection 9(1) of Schedule III of the federal investment regulations:

1. Securities issued by the Government of the United States of America

## Duty to Notify of Proposed Amendments

## **Pension Benefits Act**

26(1) – If the administrator of a pension plan applies for registration of an amendment to the pension plan that would result in a reduction of pension benefits accruing subsequent to the effective date of the amendment or that would otherwise adversely affect the rights or obligations of a member or former member or of any other person entitled to payment from the pension fund, the Chief Executive Officer shall require the administrator to transmit to such persons as the Chief Executive Officer may specify a written notice containing an explanation of the amendment and inviting comments to be submitted to the administrator and the Chief Executive Officer, and the administrator shall provide to the Chief Executive Officer a copy of the notice and shall certify to the Chief Executive Officer the date on which the last such notice was transmitted.

26(3) – Within the prescribed period of time after an amendment to a pension plan is registered, the administrator shall transmit notice and a written explanation of the amendment to each member, former member or other person entitled to payment from the pension fund who is affected by the amendment.

26(5) – Where a proposed amendment affects members or former members represented by a trade union that is a party to a collective agreement filed as a document that creates or supports a pension plan, the administrator shall transmit to the trade union the written notice mentioned in subsection (1).

26(6) – This section does not apply with respect to an amendment that relates to a transfer of assets under section 80.4 from a single employer pension plan to a jointly sponsored pension plan.

26(7) – Subsection (1) does not apply with respect to an amendment that relates to the conversion under section 81.0.1 of a single employer pension plan into a jointly sponsored pension plan.

#### Duty to Provide Statement of Benefits

#### **Pension Benefits Act**

27(1) – The administrator of a pension plan shall give to each member annually, within the prescribed period, a written statement containing the prescribed information about the pension plan, the member's pension benefits and any ancillary benefits.

27(2) – The administrator of a pension plan shall give to each former member and retired member, within the prescribed period, a written statement containing the prescribed information about the pension plan or about the member's pension benefits and any ancillary benefits

28(1) – The administrator of a pension plan shall give to each member who terminates employment with the employer or otherwise ceases to be a member, or to any other person who as a result becomes entitled to a payment under the pension plan, within the prescribed period, a written statement containing the prescribed information about the benefits, rights and obligations of the member or person.

## Duty to Make Records Available

#### **Pension Benefits Act**

- 29(1) On written request, the administrator of a pension plan shall make available the prescribed records about the pension plan and the pension fund for inspection without charge by,
  - (a) a member, former member or retired member;
  - (b) the spouse of a member, former member or retired member;
  - (c) Repealed: 2010, c. 9, s. 17 (2).
  - (c.1) a former spouse, within the meaning of section 67.1, of a member, former member or retired member but only in such circumstances and for such purposes as may be prescribed;
  - (d) any other person entitled to pension benefits under the pension plan;
  - (e) Repealed: 1999, c. 15, s. 3 (1).
  - (f) a representative of a trade union that represents members of the pension plan;
  - (g) an employer;
  - (h) a person required to make contributions under the pension plan on behalf of an employer;
  - (i) an agent of a person described in any of clauses (a) to (h) who is authorized in writing; or
  - (j) such other persons as may be prescribed.
- 29(2) The administrator shall make the prescribed records available,
  - (a) at the premises of the employer where the member is employed or where the former member or retired member was employed, as the case may be; or
  - (b) at a location that is agreed upon by the administrator and the person making the request.
- 29(3) A person described in clause (1) (a), (b) or (d), or the person's agent is entitled to make an inspection under subsection (1) not more than once in a calendar year.
- 29(4) The administrator shall permit the person making the inspection to make extracts from, or to copy, the prescribed records and, upon request, the administrator shall give the person a copy of any of the prescribed records upon payment of the applicable fee to the administrator.
- 29(5) If the administrator receives a written request from a person described in subsection (1) and receives payment of the applicable fee, the administrator shall provide prescribed records by mail or electronically to the person in such circumstances as may be prescribed.
- 29(6) A person described in clause (1) (a), (b) or (d), or the person's agent is entitled to make a request under subsection (5) for a particular prescribed record not more than once in a calendar year.
- 29(7) The applicable fee referred to in subsection (4) or (5) cannot exceed such amount as may be prescribed.
- 30(1) The administrator of a pension plan and the persons described in subsection 29 (1) are entitled to inspect the following records at the office of the Chief Executive Officer during the business hours of that office:
  - 1. The filed documents that create and support the pension plan and the pension fund.
  - 2. Such other prescribed documents as are filed in respect of the pension plan and the pension fund.
- 30(2) Upon payment of the applicable fee, the Chief Executive Officer shall give the person making an inspection under subsection (1) a copy of any record that the person is entitled to inspect.
- 30(3) If the Chief Executive Officer receives a written request from the administrator or from a person described in subsection 29 (1) and receives payment of the applicable fee, the Chief Executive Officer shall provide prescribed records by mail or electronically to the administrator or other person in such circumstances as may be prescribed.

## Duty to Ensure Contributions Paid

#### **Pension Benefits Act**

56(1) – The administrator of a pension plan and the agent, if any, of the administrator who is responsible for receiving contributions under the pension plan shall ensure that all contributions are paid when due.

# What section provides remedies for alleged breaches of those duties and who may seek such remedies?

#### Administrative Penalties

#### **Pension Benefits Act**

108.1(1) - For the purposes of sections 108.2 to 108.4,

"requirement established under this Act" means,

- (a) a requirement imposed by a provision of this Act that is prescribed for the purpose of section 108.2 or 108.3 or by a provision of a regulation that is prescribed for the purpose of either of those sections,
- (b) a requirement imposed by order, or
- (c) an obligation assumed by way of undertaking.

108.2(1) — If the Chief Executive Officer is satisfied that a person is contravening or not complying with or has contravened or failed to comply with any of the following, the Chief Executive Officer may, by order, impose an administrative penalty on the person in accordance with this section and the regulations:

- 1. A provision of this Act or the regulations as may be prescribed.
- 2. A requirement or obligation described in clause (b) or (c) of the definition of "requirement established under this Act" in subsection 108.1 (1).

108.2(2) – If the Chief Executive Officer intends to impose an administrative penalty under this section, the Chief Executive Officer shall give written notice of the intended decision to the person, including the details of the contravention or failure to comply, the amount of the penalty and the payment requirements; the Chief Executive Officer shall also inform the person that the person may request a hearing by the Tribunal about the intended decision and shall advise the person about the process for requesting a hearing.

108.2(3) – A notice of the intended decision to impose an administrative penalty under this section may be combined with a notice of the intended decision authorized by any other section. 108.2(5) – If the person requests a hearing in writing within 15 days after the notice under subsection (2) is given, the Tribunal shall hold a hearing.

108.2(6) – Subject to the regulations, the Tribunal may, by order, direct the Chief Executive Officer to make the intended decision indicated in the notice, with or without changes, or substitute its opinion for that of the Chief Executive Officer.

108.2(7) – If the person does not request a hearing or does not make the request in accordance with subsection (5), the Chief Executive Officer may make the intended decision indicated in the notice.

108.2(8) — If the person pays the administrative penalty in accordance with the terms of the order or, if the order is varied, in accordance with the terms of the varied order, the person cannot be charged with an offence under this Act in respect of the same contravention or failure to comply.

## Summary Administrative Penalties

#### **Pension Benefits Act**

108.3(1) – If the Chief Executive Officer is satisfied that a person is contravening or not complying with or has contravened or failed to comply with a provision of this Act or the regulations as may be prescribed, the Chief Executive Officer may, by order, impose an administrative penalty on the person in accordance with this section and the regulations.

108.3(2) – Before imposing a penalty, the Chief Executive Officer shall give the person a reasonable opportunity to make written submissions.

108.3(4) – The person may appeal the Chief Executive Officer's order to the Tribunal in writing within 15 days after the order in subsection (1) is given to the person.

108.3(5) – An appeal commenced in accordance with subsection (4) operates as a stay of the order until the matter is finally disposed of.

108.3(6) – The Tribunal may confirm, revoke or vary the order within the limits, if any, established by the regulations.

108.3(7) — If the person pays the administrative penalty in accordance with the terms of the order or, if the order is varied, in accordance with the terms of the varied order, the person cannot be charged with an offence under this Act in respect of the same contravention or failure to comply.

#### General Rules for Administrative Penalties

#### **Pension Benefits Act**

108.4 – An administrative penalty imposed under section 108.2 or 108.3 shall not exceed the following amounts:

- 1. For a contravention or failure to comply by a person, other than an individual, \$25,000 or such lesser amount as may be prescribed for a prescribed requirement established under this Act.
- 2. For a contravention or failure to comply by an individual, \$10,000 or such lesser amount as may be prescribed for a prescribed requirement established under this Act.

108.5(1) – If a person fails to pay an administrative penalty imposed under section 108.2 or 108.3 in accordance with the terms of the order imposing the penalty, the Chief Executive Officer may file the order with the Superior Court of Justice and the order may be enforced as if it were an order of the court.

#### Offences

#### **Pension Benefits Act**

109(1) – Every person who contravenes this Act, the regulations or the Authority rules is guilty of an offence.

109(2) – Every person who contravenes an order made under this Act is guilty of an offence.

110(1) – Every person who is guilty of an offence under this Act is liable on conviction to a fine of not more than \$100,000 for the first conviction and not more than \$200,000 for each subsequent conviction.

110(2) – Every director, officer, official or agent of a corporation and every person acting in a similar capacity or performing similar functions in an unincorporated association is guilty of an offence if the person,

- (a) causes, authorizes, permits, acquiesces or participates in the commission of an offence referred to in section 109 by the corporation or unincorporated association; or
- (b) fails to take all reasonable care in the circumstances to prevent the corporation or unincorporated association from committing an offence referred to in section 109.

110(3) – A person who is guilty of an offence described in subsection (2) is liable on a first conviction to a fine of not more than \$100,000, and on each subsequent conviction to a fine of

not more than \$200,000, whether or not the corporation or unincorporated association has been prosecuted for or convicted of an offence arising from the same facts or circumstances. 110(4) – Where a person is convicted of an offence related to the failure to submit or make payment to a pension fund or to an insurance company, the court that convicts the person may, in addition to any fine imposed, assess the amount not submitted or not paid and order the person to pay the amount to the pension fund or to the insurance company. 110(5) – An order for payment under subsection (4), exclusive of the reasons therefor, may be

filed in the Superior Court of Justice and is thereupon enforceable as an order of that court.

## Order Restraining Contravention

#### **Pension Benefits Act**

111 – Where a provision of this Act or the regulations or an order, approval or consent of the Chief Executive Officer under this Act is contravened, in addition to any other remedy and to any penalty imposed by law, the contravention may be restrained by action at the instance of the administrator of the pension plan affected by the contravention.

What section sets out the defenses available to those individuals who allegedly breached those duties?

Limitation Periods

#### **Pension Benefits Act**

108.2(4) – The Chief Executive Officer shall not give notice of the intended decision more than five years after the date when the contravention or failure to comply occurred or is alleged to have occurred.

108.3(3) – The Chief Executive Officer shall not make an order under section 108.3 more than five years after the date when the contravention or failure to comply occurred or is alleged to have occurred.

110(6) – No prosecution for an offence under this Act shall be commenced after five years after the date when the offence occurred or is alleged to have occurred.

## **Alberta**

## **Corporate Law**

What department of the government has oversight of the corporation statute?

Service Alberta

https://www.alberta.ca/service-alberta

What statute governs the incorporation of business corporations in the jurisdiction?

Business Corporations Act, RSA 2000, c. B-9

https://kings-printer.alberta.ca/1266.cfm?page=B09.cfm&leg\_type=Acts&isbncln=9780779845743 What sections impose duties on the corporation's directors and officers?

Duty to Manage

101(1) – Subject to any unanimous shareholder agreement, the directors shall manage or supervise the management of the business and affairs of a corporation.

## Duty of Care and Good Faith

- 122(1) Every director and officer of a corporation in exercising the director's or officer's powers and discharging the director's or officer's duties to the corporation shall
  - (a) act honestly and in good faith with a view to the best interests of the corporation, and
  - (b) exercise the care, diligence and skill that a reasonably prudent person would exercise in comparable circumstances.

122(4) – In determining whether a particular transaction or course of action is in the best interests of the corporation, a director, if the director is elected or appointed by the holders of a class or series of shares or by employees or creditors or a class of employees or creditors, may give special, but not exclusive, consideration to the interests of those who elected or appointed the director.

## Duty to Comply with Law

122(2) – Every director and officer of a corporation shall comply with this Act, the regulations, articles, bylaws and any unanimous shareholder agreement.

122(3) – Subject to section 146(7), no provision in a contract, the articles, the bylaws or a resolution relieves a director or officer from the duty to act in accordance with this Act or the regulations or relieves the director or officer from liability for a breach of that duty.

## Duty to Keep Accurate Records and Make Available for Inspection

21(1) – A corporation shall prepare and maintain records containing

- (a) the articles and the bylaws, all amendments to the articles and bylaws, a copy of any unanimous shareholder agreement and any amendment to a unanimous shareholder agreement,
- (b) minutes of meetings and resolutions of shareholders,
- (c) copies of all notices required by section 106 or 113,
- (d) a securities register complying with section 49,
- (e) copies of the financial statements, reports and information referred to in section 155(1), and
- (f) a register of disclosures made pursuant to section 120.

21(5) – In addition to the records described in subsection (1), a corporation shall prepare and maintain adequate accounting records and records containing minutes of meetings and resolutions of the directors and any committee of the directors.

## Duty to Prepare, Approve, and Provide Financial Statements

155(1) – Subject to section 156, the directors of a corporation shall place before the shareholders at every annual meeting

- (a) the following financial statements as prescribed:
  - (i) if the corporation has not completed a financial period and the meeting is held after the end of the first 6-month period of that financial period, a financial statement for the period that began on the date the corporation came into existence and ended on a date occurring not earlier than 6 months before the annual meeting;
  - (ii) if the corporation has completed only one financial period, a financial statement for that year;
  - (iii) if the corporation has completed 2 or more financial periods, comparative financial statements for the last 2 completed financial periods;

- (iv) if the corporation has completed one or more financial periods but the annual meeting is held after 6 months has expired in its current financial period, a financial statement for the period that
  - (A) began at the commencement of its current financial period, and
  - (B) ended on a date that occurred not earlier than 6 months before the annual meeting,

in addition to any statements required under subclause (ii) or (iii),

- (b) the report of the auditor, if any, and
- (c) any further information respecting the financial position of the corporation and the results of its operations required by the articles, the bylaws or any unanimous shareholder agreement.
- 156(1) Section 155 does not apply to a corporation that is subject to and complies with the provisions of the Securities Act relating to the financial statements to be placed before the shareholders at every annual meeting.
- 156(2) A reporting issuer may apply to the Commission for an order authorizing the corporation to omit from its financial statements any item prescribed, or to dispense with the publication of any financial statement prescribed, and the Commission may, if it reasonably believes that the disclosure of the item or statement would be detrimental to the corporation, make the order on any reasonable conditions it thinks fit.
- 156(3) The shareholders of the corporation may at any time, by unanimous resolution, waive their right to receive financial statements under section 155(1)(a)(i).
- 157(1) A corporation shall keep at its records office a copy of the financial statements of each of its subsidiary bodies corporate and of each body corporate the accounts of which are consolidated in the financial statements of the corporation.
- 157(2) Shareholders of a corporation and their agents and legal representatives may on request examine the statements referred to in subsection (1) during the usual business hours of the corporation, and may make extracts from them, free of charge.
- 157(3) A corporation may, within 15 days after a request to examine under subsection (2), apply to the Court for an order barring the right of any person to so examine, and the Court may, if it is satisfied that the examination would be detrimental to the corporation or a subsidiary body corporate, bar that right and make any further order it thinks fit.
- 157(4) A corporation shall give notice of an application under subsection (3) to the person making a request under subsection (2), and that person may appear and be heard in person or by counsel.
- 158(1) The directors of a corporation shall approve the financial statements referred to in section 155 and indicate that approval by the signature of one or more directors on the statements.
- 158(2) A corporation shall not issue, publish or circulate copies of the financial statements referred to in section 155 unless the financial statements are
  - (a) approved and signed in accordance with subsection (1), and
  - (b) accompanied with the report of the auditor of the corporation, if any.
- 159(1) A corporation shall, not less than 21 days before each annual meeting of shareholders or before the signing of a resolution under section 141(2) instead of the annual meeting, send a copy of the documents referred to in section 155 to each shareholder, except to a shareholder who has informed the corporation in writing that the shareholder does not want a copy of those documents.
- 159(2) A corporation that, without reasonable cause, contravenes subsection (1) is guilty of an offence and liable to a fine of not more than \$5000.

159(3) – Notwithstanding subsection (1), the shareholders may, by unanimous resolution, waive their right to receive copies of documents referred to in section 155 in advance of the annual meeting.

What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

## **Gathering Evidence**

- 23(1) The directors and shareholders of a corporation, their agents and legal representatives may examine the records referred to in section 21(1) during the usual business hours of the corporation free of charge.
- 23(2) A shareholder of a corporation is entitled on request and without charge to one copy of the articles and bylaws and of any unanimous shareholder agreement, and amendments to them.
- 23(3) Creditors of a corporation and their agents and legal representatives may examine the records referred to in section 21(1)(a), (c) and (d), other than a unanimous shareholder agreement or an amendment to a unanimous shareholder agreement, during the usual business hours of the corporation on payment of a reasonable fee and may make copies of those records.
- 23(4) Any person may examine the records referred to in section 21(1)(c) and (d) during the usual business hours of the corporation on payment of a reasonable fee and may make copies of those records.
- 23(5) If the corporation is a reporting issuer, any person, on payment of a reasonable fee and on sending to the corporation or its agent the statutory declaration referred to in subsection (9), may on application require the corporation or its agent to furnish within 10 days from the receipt of the statutory declaration a list, referred to in this section as the "basic list", made up to a date not more than 10 days before the date of receipt of the statutory declaration setting out
  - (a) the names of the shareholders of the corporation,
  - (b) the number of shares owned by each shareholder, and
  - (c) the address of each shareholder,

as shown on the records of the corporation.

- 23(6) A person requiring a corporation to supply a basic list may, if the person states in the statutory declaration referred to in subsection (5) that the person requires supplemental lists, require the corporation or its agent on payment of a reasonable fee to furnish supplemental lists setting out any changes from the basic list in the information provided in it for each business day following the date the basic list is made up to.
- 23(7) The corporation or its agent shall furnish a supplemental list required under subsection (6)
  - (a) on the date the basic list is furnished, if the information relates to changes that took place prior to that date, and
  - (b) on the business day following the day to which the supplemental list relates, if the information relates to changes that take place on or after the date the basic list is furnished
- 23(8) A person requiring a corporation to supply a basic list or a supplemental list may also require the corporation to include in that list the name and address of any known holder of an option or right to acquire shares in the corporation.
- 23(9) The statutory declaration required under subsection (5) shall state
  - (a) the name and address of the applicant,

- (b) the name and address for service of the body corporate if the applicant is a body corporate, and
- (c) that the basic list and any supplemental lists obtained pursuant to subsection (6) will not be used except as permitted under subsection (11).
- 23(10) If the applicant is a body corporate, the statutory declaration shall be made by a director or officer of the body corporate.
- 23(11) A list of shareholders obtained under this section must not be used by any person except in connection with
  - (a) an effort to influence the voting of shareholders of the corporation,
  - (b) an offer to acquire shares of the corporation, or
  - (c) any other matter relating to the affairs of the corporation.

#### **Derivative Action**

- 240(1) Subject to subsection (2), a complainant may apply to the Court for permission to
  - (a) bring an action in the name and on behalf of a corporation or any of its subsidiaries, or
  - (b) intervene in an action to which a corporation or any of its subsidiaries is a party, for the purpose of prosecuting, defending or discontinuing the action on behalf of the corporation or subsidiary.
- 240(2) No permission may be granted under subsection (1) unless the Court is satisfied that
  - (a) the complainant has given reasonable notice to the directors of the corporation or its subsidiary of the complainant's intention to apply to the Court under subsection (1) if the directors of the corporation or its subsidiary do not bring, diligently prosecute, defend or discontinue the action,
  - (b) the complainant is acting in good faith, and
  - (c) it appears to be in the interests of the corporation or its subsidiary that the action be brought, prosecuted, defended or discontinued.
- 240(3) Notwithstanding subsection (2), when all the directors of the corporation or its subsidiary have been named as defendants, notice to the directors under subsection (2)(a) of the complainant's intention to apply to the Court is not required.
- 241 In connection with an action brought or intervened in under section 240 or 242(3)(q), the Court may at any time make any order it thinks fit including, without limiting the generality of the foregoing, any or all of the following:
  - (a) an order authorizing the complainant or any other person to control the conduct of the action;
  - (b) an order giving directions for the conduct of the action;
  - (c) an order directing that any amount adjudged payable by a defendant in the action shall be paid, in whole or in part, directly to former and present security holders of the corporation or its subsidiary instead of to the corporation or its subsidiary;
  - (d) an order requiring the corporation or its subsidiary to pay reasonable legal fees incurred by the complainant in connection with the action.

## Oppression Remedy

- 242(1) A complainant may apply to the Court for an order under this section.
- 242(2) If, on an application under subsection (1), the Court is satisfied that in respect of a corporation or any of its affiliates
  - (a) any act or omission of the corporation or any of its affiliates effects a result,
  - (b) the business or affairs of the corporation or any of its affiliates are or have been carried on or conducted in a manner, or

- (c) the powers of the directors of the corporation or any of its affiliates are or have been exercised in a manner that is oppressive or unfairly prejudicial to or that unfairly disregards the interests of any security holder, creditor, director or officer, the Court may make an order to rectify the matters complained of.
- 242(3) In connection with an application under this section, the Court may make any interim or final order it thinks fit including, without limiting the generality of the foregoing, any or all of the following:
  - (a) an order restraining the conduct complained of;
  - (b) an order appointing a receiver or receiver-manager;
  - (c) an order to regulate a corporation's affairs by amending the articles or bylaws;
  - (d) an order declaring that any amendment made to the articles or bylaws pursuant to clause (c) operates notwithstanding any unanimous shareholder agreement made before or after the date of the order, until the Court otherwise orders;
  - (e) an order directing an issue or exchange of securities;
  - (f) an order appointing directors in place of or in addition to all or any of the directors then in office;
  - (g) an order directing a corporation, subject to section 34(2), or any other person, to purchase securities of a security holder;
  - (h) an order directing a corporation or any other person to pay to a security holder any part of the money paid by the security holder for securities;
  - (i) an order directing a corporation, subject to section 43, to pay a dividend to its shareholders or a class of its shareholders;
  - (j) an order varying or setting aside a transaction or contract to which a corporation is a party and compensating the corporation or any other party to the transaction or contract;
  - (k) an order requiring a corporation, within a time specified by the Court, to produce to the Court or an interested person financial statements in the form required by section 155 or an accounting in any other form the Court may determine;
  - (I) an order compensating an aggrieved person;
  - (m) an order directing rectification of the registers or other records of a corporation under section 244;
  - (n) an order for the liquidation and dissolution of the corporation;
  - (o) an order directing an investigation under Part 18 to be made;
  - (p) an order requiring the trial of any issue;
  - (q) an order granting permission to the applicant to
    - (i) bring an action in the name and on behalf of the corporation or any of its subsidiaries, or
    - (ii) intervene in an action to which the corporation or any of its subsidiaries is a party, for the purpose of prosecuting, defending or discontinuing an action on behalf of the corporation or any of its subsidiaries.
- 242(4) This section does not confer on the Court power to revoke a certificate of amalgamation.
- 242(5) If an order made under this section directs an amendment of the articles or bylaws of a corporation, no other amendment to the articles or bylaws may be made without the consent of the Court, until the Court otherwise orders.
- 242(6) If an order made under this section directs an amendment of the articles of a corporation, the directors shall send articles of reorganization in the form required by the

Registrar to the Registrar together with the documents required by sections 20 and 113, if applicable.

242(7) – A shareholder is not entitled to dissent under section 191 if an amendment to the articles is effected under this section.

242(8) – An applicant under this section may apply in the alternative under section 215(1)(a) for an order for the liquidation and dissolution of the corporation.

## General Rules When Applying for Remedy

253(3) – No civil remedy for an act or omission is suspended or affected by reason that the act or omission is an offence under this Act.

243(1) – An application made or an action brought or intervened in under this Part shall not be stayed or dismissed by reason only that it is shown that an alleged breach of a right or duty owed to the corporation or its subsidiary has been or may be approved by the shareholders of the corporation or the subsidiary, but evidence of approval by the shareholders may be taken into account by the Court in making an order under section 215, 241 or 242.

243(2) – An application made or an action brought or intervened in under this Part shall not be stayed, discontinued, settled or dismissed for want of prosecution without the approval of the Court given on any terms the Court thinks fit and, if the Court determines that the interests of any complainant may be substantially affected by the stay, discontinuance, settlement or dismissal, the Court may order any party to the application or action to give notice to the complainant.

243(3) – A complainant is not required to give security for costs in any application made or action brought or intervened in under this Part.

243(4) — In an application made or an action brought or intervened in under this Part, the Court may at any time order the corporation or its subsidiary to pay to the complainant interim costs, including legal fees and disbursements, but the complainant may be held accountable for the interim costs on final disposition of the application or action.

248 – If a corporation or any shareholder, director, officer, employee, agent, auditor, trustee, receiver, receiver-manager or liquidator of a corporation contravenes this Act, the regulations, the articles or bylaws or a unanimous shareholder agreement, a complainant or a creditor of the corporation may, in addition to any other right the complainant or creditor has, apply to the Court for an order directing that person to comply with, or restraining that person from contravening any of those things, and on the application the Court may so order and make any further order it thinks fit.

250 – An appeal lies from an order of the Court of Justice under section 253(1) to the Court of King's Bench.

## Offence of Failure to Keep Accurate Records and Make Available for Inspection

21(9) – A corporation that, without reasonable cause, contravenes this section [maintenance of records] is guilty of an offence and liable to a fine not exceeding \$5000.

23(12) – A person who, without reasonable cause, contravenes this section [allowing inspection of records] is guilty of an offence and liable to a fine of not more than \$5000 or to imprisonment for a term of not more than 6 months or to both.

## Offence of Failure to Provide Financial Statements

159(2) – A corporation that, without reasonable cause, contravenes subsection (1) is guilty of an offence and liable to a fine of not more than \$5000.

## Offence of Misrepresentation

251(1) – A person who makes or assists in making a report, return, notice or other document required by this Act or the regulations to be sent to the Registrar, the Executive Director or any other person or filed with the Executive Director that

- (a) contains an untrue statement of a material fact, or
- (b) omits to state a material fact required in it or necessary to make a statement contained in it not misleading in the light of the circumstances in which it was made,

is guilty of an offence and liable to a fine of not more than \$5000 or to imprisonment for a term of not more than 6 months or to both.

251(2) – If a body corporate contravenes subsection (1), then, whether or not the body corporate has been prosecuted or convicted in respect of the contravention, any director or officer of the body corporate who knowingly authorizes, permits or acquiesces in the contravention of subsection (1) is guilty of an offence and liable to a fine of not more than \$5000 or to imprisonment for a term of not more than 6 months or to both.

## Offence of Non-Compliance

252 – Every person who, without reasonable cause, contravenes a provision of this Act or the regulations for which no penalty is provided is guilty of an offence and liable to

- (a) in the case of a body corporate, a fine of not more than \$1000, and
- (b) in the case of an individual, a fine of not more than \$1000 or to imprisonment for a term of not more than one month or to both.

## Order for Compliance

253(1) – If a person is found guilty of an offence under this Act or the regulations, the court in which proceedings in respect of the offence are taken may, in addition to any punishment it may impose, order that person to comply with the provisions of this Act or the regulations for the contravention of which the person has been found guilty.

# What sections set out the defenses officers and directors may assert against alleged violations of those duties?

## Defence – Breach of Duty of Care and Good Faith

123(3) – A director is not liable under section 118, and has complied with the director's duties under section 122, if the director exercises the care, diligence and skill that a reasonably prudent person would exercise in comparable circumstances, including reliance in good faith on

- (a) financial statements or interim financial statements of the corporation represented to the director by an officer of the corporation or in a written report of the auditor of the corporation to reflect fairly the financial condition of the corporation, or
- (b) an opinion or report of a person, including a lawyer, accountant, engineer, appraiser or employee of the corporation, whose profession or expertise lends credibility to a statement made by that person.

## Defence – Offence of Failure to Keep Accurate Records and Make Available for Inspection

21(9) – A corporation that contravenes this section [maintenance of records] is not guilty of an offence if they had reasonable cause for the contravention.

23(12) – A person who contravenes this section [allowing inspection of records] is not guilty of an offence if they had reasonable cause for the contravention.

#### Defence – Offence of Failure to Provide Financial Statements

159(2) – A corporation that contravenes this section [providing copies of financial statements to shareholders] is not guilty of an offence if they had reasonable cause for the contravention.

## Defence – Offence of Misrepresentation

251(3) – No person is guilty of an offence under subsection (1) or (2) [misrepresentation] if the untrue statement or omission was unknown to the person and in the exercise of reasonable diligence could not have been known to the person.

## Defence – Offence of Non-Compliance

252 – A person who contravenes a provision of the Act for which a specific penalty is not provided is not guilty of an offence if they had reasonable cause for the contravention.

#### Indemnification for Costs

124(1) – Except in respect of an action by or on behalf of the corporation or body corporate to procure a judgment in its favour, a corporation may indemnify a director or officer of the corporation, a former director or officer of the corporation or a person who acts or acted at the corporation's request as a director or officer of a body corporate of which the corporation is or was a shareholder or creditor, and the director's or officer's heirs and legal representatives, against all costs, charges and expenses, including an amount paid to settle an action or satisfy a judgment, reasonably incurred by the director or officer in respect of any civil, criminal, administrative, investigative or other action or proceeding in which the director or officer is involved by reason of being or having been a director or officer of that corporation or body corporate, if

- (a) the director or officer acted honestly and in good faith with a view to the best interests of the corporation, and
- (b) in the case of a criminal or administrative action or proceeding that is enforced by a monetary penalty, the director or officer had reasonable grounds for believing that the director's or officer's conduct was lawful.
- 124(2) A corporation may with the approval of the Court indemnify a person referred to in subsection (1) in respect of an action by or on behalf of the corporation or body corporate to procure a judgment in its favour, to which the person is made a party by reason of being or having been a director or an officer of the corporation or body corporate, against all costs, charges and expenses reasonably incurred by the person in connection with the action if the person fulfils the conditions set out in subsection (1)(a) and (b).
- 124(3) Notwithstanding anything in this section, a person referred to in subsection (1) is entitled to indemnity from the corporation in respect of all costs, charges and expenses reasonably incurred by the person in connection with the defence of any civil, criminal, administrative, investigative or other action or proceeding in which the person is involved by reason of being or having been a director or officer of the corporation or body corporate, if the person seeking indemnity
  - (a) was not judged by a court or competent authority to have committed any fault or omitted to do anything that the person ought to have done, and
  - (b) fulfils the conditions set out in subsection (1)(a) and (b).
- 124(3.1) A corporation may advance funds to a person in order to defray the costs, charges and expenses of a proceeding referred to in subsection (1) or (2), but if the person does not meet the conditions of subsection (3) the person shall repay the funds advanced.

#### Limitation Periods

253(2) – A prosecution for an offence under this Act may be instituted at any time within 2 years from the time when the subject-matter of the complaint arose, but not thereafter.

## **Securities Law**

What commission or department is responsible for securities law?

**Alberta Securities Commission** 

https://www.asc.ca/

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

#### Securities Act

https://kings-printer.alberta.ca/1266.cfm?page=S04.cfm&leg\_type=Acts&isbncln=9780779755400

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act*, as well as some sector specific instruments:

- National Instrument 51-102 Continuous Disclosure Obligations
   https://www.asc.ca/-/media/ASC-Documents-part-1/Regulatory-Instruments/2023/09/6103153-51-102-NI-Consolidation-Eff-June-9-2023.ashx
- National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities
   https://www.asc.ca/-/media/ASC-Documents-part-1/Regulatory-Instruments/2023/09/6102904-51-101-NI-Consolidation-Eff-June-9-2023.ashx

## Prospectus

#### **Securities Act**

- 113(1) A prospectus shall
  - (a) provide full, true and plain disclosure of all material facts relating to the securities proposed to be issued or distributed, and
  - (b) comply with the requirements of Alberta securities laws.
- 113(2) A prospectus shall contain or be accompanied with financial statements, reports or other documents in accordance with Alberta securities laws.

## Prescribed Disclosure

#### **Securities Act**

- 146 A reporting issuer shall, in accordance with the regulations,
  - (a) provide prescribed periodic disclosure about its business and affairs,
  - (b) provide disclosure of a material change, and
  - (c) provide other prescribed disclosure.

#### Financial Statements

#### National Instrument 51-102

4.1(1) – A reporting issuer must file annual financial statements that include

- (a) A statement of comprehensive income, changes in equity, and a statement of cash flows for
  - i. The most recently completed financial year
  - ii. The financial year immediately preceding the most recently completed financial year, if any
- (b) A statement of financial position as at the end of each of those periods
- 4.1(2) Annual financial statements must be audited.
- 4.2 The filing deadline for audited annual financial statements is
  - (a) For non-venture issuers, the 90th day after the end of its most recently completed financial year.
  - (b) For venture issuers, the 120th day after the end of its most recently completed financial year.
- 4.5(1) The annual financial statements must be approved by the board of directors before filing.
- 4.3(1) A reporting issuer must file an interim financial report for each interim period ended after it became a reporting issuer.
- 1 "Interim period" = a period commencing on the first day of the financial year and ending 9, 6, or 3 months before the end of the financial year
- 4.3(3) If an auditor has not performed a review of an interim financial report, the report must be accompanied by a notice indicating that it has not been reviewed by an auditor.
- 4.4 The filing deadline for interim financial reports is
  - (a) For non-venture issuers, the 45th day after the end of the interim period
  - (b) For venture issuers, the 60th day after the end of the interim period
- 4.5(1) The interim financial report must be approved by the board of directors before filing.

#### Management's Discussion & Analysis

#### **National Instrument 51-102**

- 5.1(1) A reporting issuer must file Management's Discussion & Analysis relating to its annual financial statements and each interim financial report required under Part 4.
- 5.1(2) The filing deadline is on or before the earlier of the filing deadline or the actual filing of the annual or interim financial statements, as applicable.
- 5.4(1) Issuer must disclose in its annual Management's Discussion & Analysis the designation and number of each class of voting or equity securities (or securities convertible to voting/equity securities) for which there are securities outstanding
- 5.5(1) The annual and interim Management's Discussion & Analysis must be approved by the board of directors before being filed.
- 5.8(2) A reporting issuer must discuss in its Management's Discussion & Analysis any updates to FLI events and circumstances likely to cause actual results to differ materially from material FLI relating to a period that is not yet complete that the issuer previously disclosed to the public.
- 5.8(3) Sub (2) does not apply if the reporting issuer included the information in a news release and discloses in the Management's Discussion & Analysis that the news release is available on SEDAR.
- 5.8(4) Issuer must discuss in its Management's Discussion & Analysis material differences between (a) actual results for the annual or interim period to which the Management's Discussion & Analysis relates, and (b) any previously disclosed FOFI or financial outlook for that period.

#### Annual Information Form

## **National Instrument 51-102**

- 6.1 A reporting issuer that is not a venture issuer must file an Annual Information Form.
- 6.2 Filing deadline is on or before the 90th day after the end of the issuer's most recently completed financial year.

## Material Changes

#### National Instrument 51-102

- 1.2 "Material change" means
  - (c) a change in the business, operations or capital that would reasonably be expected to have a significant effect on the market price or value of any of the securities of the reporting issuer, or
  - (d) A decision to implement a change made by the board or persons acting in a similar capacity or senior management who believe that confirmation of the board or persons acting in similar capacity is probable.
- 7.1(1) If a material change occurs in the affairs of a reporting issuer, the issuer must:
  - (c) Immediately issue and file a news release authorized by an executive officer disclosing the nature and substance of the change
  - (d) As soon as practicable, and in any event within 10 days of the date on which the change occurs, file a Form 51-102F3 Material Change Report with respect to the material change.
- 7.1(2) Reporting issuer may mark filed material change report as confidential, with written reasons for non-disclosure, if:
  - (c) In the opinion of the reporting issuer, and if that opinion is arrived at in a reasonable manner, the disclosure required by sub (1) would be unduly detrimental to the interests of the reporting issuer, or
  - (d) The material change consists of a decision to implement a change made by senior management of the issuer who believe that confirmation of the decision by the board of directors is probable, and senior management of the reporting issuer has no reason to believe that persons with knowledge of the material change have made use of that knowledge in purchasing or selling securities of the reporting issuer.
- 7.1(5) If a report has been filed under sub (2), the issuer must advise the regulator in writing every 10 days if it believes the report should continue to remain confidential, until the material change is generally disclosed OR the board rejects the decision.
- 7.1(7) An issuer must promptly generally disclose the material change if the issuer becomes aware of reasonable grounds to believe that persons are selling securities of the reporting issuer with knowledge of the change.

## Making Filings Available

## **Securities Act**

- 221(1) Where Alberta securities laws require that material be filed
  - (a) with the Commission, the filing shall be effected by providing the material or causing it to be provided to the Secretary, unless the Commission advises or orders otherwise, or
  - (b) with the Executive Director, the filing shall be effected by providing the material or causing it to be provided to the Executive Director.
- 221(2) Where Alberta securities laws
  - (a) require that material be filed, and
  - (b) do not specify as to where or with whom the material is to be filed,

the filing shall be effected by depositing the material or causing it to be deposited with the Executive Director unless the Commission advises or orders otherwise.

221(3) – Subject to subsections (4) and (5), all material filed under subsection (1) or (2) shall be made available for public inspection at the Commission offices during the normal business hours of the Commission.

221(4) – With respect to any material provided to or obtained by

- (a) the Commission, the Commission may hold the material in confidence if the Commission considers that it would not be prejudicial to the public interest to do so, or
- (b) the Executive Director, the Executive Director may hold the material in confidence if the Executive Director considers that it would not be prejudicial to the public interest to do so.

and the Commission or the Executive Director, as the case may be, may do so whether or not that material was required to be filed, submitted or otherwise provided.

221(5) – The Commission may,

- (a) on the application of an interested person or company or the Executive Director, and
- (b) on giving the interested person or company and the Executive Director the opportunity to be heard,

make an order directing that any material or class of material provided to or obtained by the Commission or the Executive Director, be held in confidence if the Commission considers that it would not be prejudicial to the public interest to grant the order, and the Commission may do so whether or not that material was required to be filed, submitted or otherwise provided.

221(6) – Where the Executive Director decides to hold material in confidence or not to hold material in confidence, an interested person or company may appeal the decision to the Commission.

221(7) – Any decision of the Commission made pursuant to subsection (4) or (5), and any decision made by the Commission in an appeal of the Executive Director's decision pursuant to subsection (4), is final and there is no appeal from that decision.

## Misleading Disclosure

## **Securities Act**

221.1(1) – In this section, "Commission" includes the Executive Director and any member, officer, employee, appointee or agent of the Commission.

221.1(2) — No person or company shall make a statement, whether oral or written, in any document, material, information or evidence provided to the Commission, that, in a material respect and at the time and in light of the circumstances under which it is made, is misleading or untrue or does not state a fact that is required to be stated or that is necessary to make the statement not misleading.

#### Forward-Looking Information

#### **National Instrument 51-102**

"Forward-looking information" = disclosure regarding possible events, conditions or financial performance, including future-oriented financial information (FOFI).

"Future-oriented financial information" (FOFI) = presented in format of statement of financial position, comprehensive income or cash flows

"Financial outlook" = not presented in format of statement of financial position, income or cash flows

4A.1 – This Part applies to forward-looking information (FLI) disclosed by a reporting issuer other than orally.

4A.2 – Reporting issuer must not disclose FLI unless the issuer has a reasonable basis for the FLI.

4A.3 – A reporting issuer that discloses material forward-looking information must include disclosure that

- (e) Identifies forward-looking information as such
- (f) Cautions users of FLI that actual results may vary from the FLI, and identifies material risk factors that could cause actual results to differ materially from the FLI
- (g) States the material factors or assumptions used to develop FLI
- (h) Describes the issuer's policy for updating FLI if it includes procedures in addition to those in 5.8.
- 4B.1 This part applies to FOFI or a financial outlook that is disclosed by a reporting issuer, other than orally.
- 4B.2 Must not disclose FOFI or a financial outlook unless based on assumptions that are reasonable in the circumstances. Must be limited to a period for which the information can be reasonably estimated, and use the accounting policies the issuer expects to use for the period covered.
- 4B.3 Must also disclose date management approved the FOFI or financial outlook, explain the purpose of the FOFI or financial outlook, and caution readers that the information may not be appropriate for other purposes.

## Aiding and Abetting

212.1 – No person or company shall do or omit to do anything that the person or company knows or reasonably ought to know aids, abets or counsels any other person or company to contravene Alberta securities laws.

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

## Offence of Non-Compliance

194(1) – A person or company that contravenes Alberta securities laws is guilty of an offence and is liable to a fine of not more than \$5 000 000 or to imprisonment for a term of not more than 5 years less a day, or to both.

194(3) – Every person or company who authorizes, permits or acquiesces in the commission of an offence under subsection (1) by another person or company, whether or not a charge has been laid or a finding of guilt has been made against the other person or company in respect of the offence under subsection (1), is also guilty of an offence and is liable to a fine of not more than \$5 000 000 or to imprisonment for a term of not more than 5 years less one day or to both. 194(3.1) – Section 212.1 applies to a person or company whether or not a charge has been laid or a finding of guilt has been made against the other person or company in respect of an offence under subsection (1).

## Offence of Failure to Disclose Material Change

194(4) – Despite the fine under subsection (1), a person or company that contravenes section 147 is guilty of an offence and is liable to a fine of

- (a) an amount not less than the profit made or the loss avoided by the person or company because of the contravention, and
- (b) an amount not more than the greater of
  - (i) \$5 000 000, and
  - (ii) an amount equal to triple the amount of the profit made or the loss avoided by the person or company because of the contravention.

194(5) – If it is not possible to determine the profit made or the loss avoided by a person or company by reason of the contravention, subsection (4) does not apply and subsection (1) applies.

#### Order for Restitution

- 194(6) If a person or company is guilty of an offence under this section, the court
  - (a) may make an order requiring the person or company to compensate or make restitution to an aggrieved person or company, and
  - (b) may make any other order that the court considers appropriate in the circumstances.

## What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

#### Order of Commission

#### **Securities Act**

- 198(1) Where the Commission considers that it is in the public interest to do so, the Commission may order one or more of the following:
  - (a) that trading in or purchasing cease in respect of any security or derivative as specified in the order;
  - (b) that a person or company cease trading in or purchasing securities, derivatives, specified securities or a class of securities or derivatives as specified in the order;
- (b.1) that the registration or recognition of a person or company under Alberta securities laws be suspended or restricted for such period as is specified in the order or be terminated, or that terms, conditions, restrictions or requirements be imposed on the registration or recognition;
  - (b.2) that a person or company be reprimanded;
  - (c) that any or all of the exemptions contained in Alberta securities laws do not apply to the person or company named in the order;
  - (c.1) that a person or company is prohibited from engaging in investor relations activities;
  - (d) that a person resign one or more positions that the person holds as a director or officer of an issuer, registrant, investment fund manager, recognized exchange, recognized self-regulatory organization, recognized clearing agency, recognized trade repository, designated rating organization, designated information processor, recognized quotation and trade reporting system or designated benchmark administrator;
  - (e) that a person is prohibited from becoming or acting as a director or officer or as both a director and an officer
    - (i) of any issuer or other person or company that is authorized to issue securities, or
    - (ii) of a registrant, investment fund manager, recognized exchange, recognized self-regulatory organization, recognized clearing agency, recognized trade repository, designated rating organization, designated information processor, recognized quotation and trade reporting system or designated benchmark administrator;
- (e.1) that a person or company is prohibited from advising in securities or derivatives;
- (e.2) that a person or company is prohibited from becoming or acting as a registrant, investment fund manager or promoter;
- (e.3) that a person or company is prohibited from acting in a management or consultative capacity in connection with activities in the securities market;
- (e.4) that a person or company referred to in subsection (1.01) submit to a review of its practices and procedures;
- (e.5) that a person or company referred to in subsection (1.01) make changes to its practices and procedures;

- (f) that a person or company is prohibited from disseminating to the public, or authorizing the dissemination to the public of, any information, document, record or other material of any kind that is described in the order;
- (g) that a person or company disseminate to the public, by the method, if any, described in the order, the information, document, record or other material relating to the affairs of the registrant or issuer that the Commission considers must be disseminated;
- (h) that a person or company amend, in the manner specified in the order, any information or record of any kind disseminated to the public as described in the order;
- (i) if a person or company has not complied with Alberta securities laws, that the person or company pay to the Commission any amounts obtained or payments or losses avoided as a result of the non-compliance.

## Administrative Penalties

#### **Securities Act**

199(1) – If the Commission, after a hearing,

- (a) determines that
  - (i) a person or company has contravened or failed to comply with any provision of Alberta securities laws, or
  - (ii) a person or company authorized, permitted or acquiesced in a contravention or failure to comply with any provision of Alberta securities laws by another person or company,

and

(b) considers it to be in the public interest to make the order,

the Commission may order the person or company to pay an administrative penalty of not more than \$1 000 000 for each contravention or failure to comply.

199(2) – The Commission may make an order pursuant to this section notwithstanding the imposition of any other penalty or sanction on the person or company or the making of any other order by the Commission related to the same matter.

## Application to Court

## **Securities Act**

197(1) – The Executive Director, in addition to any other rights that the Executive Director or the Commission may have, may, where the Executive Director considers it to be in the public interest to do so, apply to the Court of King's Bench for a declaration that a person or company has not complied with or is not complying with any provision of Alberta securities laws.

197(2) – Before an application is made under subsection (1), neither the Executive Director nor the Commission is required to hold a hearing to determine whether the person or company has not complied with or is not complying with any provision of Alberta securities laws.

197(3) – If the Court makes a declaration under subsection (1), the Court may, notwithstanding

- (a) the imposition of any penalty under section 194, or
- (b) any order made under section 198 or 199,

make any order under this section that the Court considers appropriate with respect to the person or company.

197(4) – Without limiting the generality of subsection (3), an order made under subsection (3) may include one or more of the following:

- (a) an order that the person or company comply with the provision or the decision;
- (b) an order that the person or company purchase securities of a security holder;
- (c) an order rescinding any transaction relating to trading in securities or derivatives;

- (d) an order requiring the issuance, cancellation, purchase, exchange or disposition of a security or derivative;
- (e) an order prohibiting the voting or exercise of any other right attaching to a security or derivative;
- (f) an order appointing officers and directors in place of or in addition to all or any of the officers of the issuer that is the subject of the application;
- (g) an order directing a person or company to submit to a review by the Commission of the person's or company's practices and procedures and to institute changes as directed by the Commission;
- (h) an order directing that the person or company repay to a security holder any part of the money paid by the security holder for a security or derivative;
- (i) an order requiring the person or company to compensate or make restitution to an aggrieved person or company;
- (j) an order requiring the person or company to pay general or punitive damages to any other person or company;
- (k) an order requiring the person or company to pay to the Minister any amounts obtained as a result of the non-compliance with any provision of Alberta securities laws.

197(5) – An application under this section may be made ex parte, unless the Court of King's Bench otherwise directs.

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

## Providing Information to Regulator

57.7 – No person or company purporting to provide information respecting an alleged wrongdoing by another person or company shall make a statement, whether oral or written, in any document, material, information or evidence provided to a Commission staff member that, in a material respect and at the time and in light of the circumstances under which it is made, is misleading or untrue or does not state a fact that is required to be stated or that is necessary to make the statement not misleading.

During Distribution – Action for Damages for Misrepresentation in Prospectus

#### **Securities Act**

203(0.1) – In this Part, "expert" means a person or company whose profession gives authority to a statement made in a professional capacity by the person or company, including, without limitation, an accountant, actuary, appraiser, auditor, engineer, financial analyst, geologist or lawyer, but not including an entity that is a designated rating organization.

203(1) – If a prospectus contains a misrepresentation, a purchaser who purchases a security offered by it during the period of distribution has, without regard to whether the purchaser relied on the misrepresentation, a right of action for damages against

- (a) the issuer or a selling security holder on whose behalf the distribution is made,
- (b) each underwriter of the securities that is in a contractual relationship with the issuer or selling security holder on whose behalf the distribution is made,
- (c) every director of the issuer at the time the prospectus was filed,
- (d) every person or company whose consent to disclosure of information in the prospectus has been filed but only with respect to reports, opinions or statements that have been made by them, and

- (e) every person or company who signed the prospectus.
- 203(2) If a prospectus contains a misrepresentation, a purchaser who purchases a security offered by it during the period of distribution has, without regard to whether the purchaser relied on the misrepresentation, a right of action for rescission against
  - (a) the issuer or a selling security holder on whose behalf the distribution is made, and
  - (b) every underwriter of the securities.
- 203(3) If the purchaser elects to exercise a right of action for rescission against a person or company, the purchaser shall have no right of action for damages against that person or company.
- 203(11) If in a distribution of securities
  - (a) no receipt for a prospectus was issued,
  - (b) no exemption exists or was given exempting the filing of a prospectus, and
  - (c) a misrepresentation existed in respect of the distribution,

each purchaser of the securities has a right of rescission and a right of action for damages as if a prospectus containing a misrepresentation had been filed in respect of the distribution.

203(14) – The right of action for rescission or damages conferred by this section is in addition to and does not derogate from any other right that the purchaser may have at law.

203(15) – If a misrepresentation is contained in a record incorporated by reference in, or deemed incorporated into, a prospectus, the misrepresentation is deemed to be contained in the prospectus.

During Distribution – Action for Damages for Misrepresentation in Offering Memorandum

## **Securities Act**

204(1) – If a person or company purchases securities offered by an offering memorandum or other prescribed offering document that contains a misrepresentation, the purchaser has, without regard to whether the purchaser relied on the misrepresentation, a right of action

- (a) for damages against
  - (i) the issuer or selling security holder on whose behalf the distribution is made,
  - (ii) every director of the issuer at the date of the document, and
  - (iii) every person or company who signed the document, and
- (b) for rescission against the issuer or selling security holder on whose behalf the distribution is made.

204(2) – Notwithstanding subsection (1)(b), if the purchaser elects to exercise a right of rescission against the issuer, the purchaser has no right of action for damages against a person or company referred to in subsection (1)(a).

204(9) – The right of action for rescission or damages conferred by this section is in addition to and does not derogate from any other right that the purchaser may have at law.

204(10) – If a misrepresentation is contained in a record incorporated by reference in, or deemed incorporated into, an offering memorandum or other prescribed offering document, the misrepresentation is deemed to be contained in the offering memorandum or other prescribed offering document.

After Distribution – Action for Damages for Misrepresentation

## **Securities Act**

211.03(1) – Where a responsible issuer or a person or company with actual, implied or apparent authority to act on behalf of a responsible issuer releases a document that contains a misrepresentation, a person or company who acquires or disposes of the issuer's security during

the period between the time when the document was released and the time when the misrepresentation contained in the document was publicly corrected has, without regard to whether the person or company relied on the misrepresentation, a right of action for damages against

- (a) the responsible issuer,
- (b) each director of the responsible issuer at the time the document was released,
- (c) each officer of the responsible issuer who authorized, permitted or acquiesced in the release of the document,
- (d) each influential person, and each director and officer of an influential person, who knowingly influenced
  - (i) the responsible issuer or any person or company acting on behalf of the responsible issuer to release the document, or
  - (ii) a director or officer of the responsible issuer to authorize, permit or acquiesce in the release of the document,

and

- (e) each expert where
  - (i) the misrepresentation is also contained in a report, statement or opinion made by the expert,
  - (ii) the document includes, summarizes or quotes from the report, statement or opinion of the expert, and
  - (iii) if the document was released by a person or company other than the expert, the expert consented in writing to the use of the report, statement or opinion in the document.

211.03(2) – Where a person with actual, implied or apparent authority to speak on behalf of a responsible issuer makes a public oral statement that relates to the business or affairs of the responsible issuer and that contains a misrepresentation, a person or company who acquires or disposes of the issuer's security during the period between the time when the public oral statement was made and the time when the misrepresentation contained in the public oral statement was publicly corrected has, without regard to whether the person or company relied on the misrepresentation, a right of action for damages against

- (a) the responsible issuer,
- (b) the person who made the public oral statement,
- (c) each director and officer of the responsible issuer who authorized, permitted or acquiesced in the making of the public oral statement,
- (d) each influential person, and each director and officer of the influential person, who knowingly influenced
  - (i) the person who made the public oral statement to make the public oral statement, or
  - (ii) a director or officer of the responsible issuer to authorize, permit or acquiesce in the making of the public oral statement,

and

- (e) each expert where
  - (i) the misrepresentation is also contained in a report, statement or opinion made by the expert,
  - (ii) the person making the public oral statement includes, summarizes or quotes from the report, statement or opinion of the expert, and

(iii) if the public oral statement was made by a person other than the expert, the expert consented in writing to the use of the report, statement or opinion in the public oral statement.

211.03(3) – Where an influential person or a person or company with actual, implied or apparent authority to act or speak on behalf of the influential person releases a document or makes a public oral statement that relates to a responsible issuer and that contains a misrepresentation, a person or company who acquires or disposes of the issuer's security during the period between the time when the document was released or the public oral statement was made and the time when the misrepresentation contained in the document or public oral statement was publicly corrected has, without regard to whether the person or company relied on the misrepresentation, a right of action for damages against

- (a) the responsible issuer, if a director or officer of the responsible issuer, or where the responsible issuer is an investment fund, the investment fund manager, authorized, permitted or acquiesced in the release of the document or the making of the public oral statement,
- (b) the person who made the public oral statement,
- (c) each director and officer of the responsible issuer who authorized, permitted or acquiesced in the release of the document or the making of the public oral statement,
- (d) the influential person,
- (e) each director and officer of the influential person who authorized, permitted or acquiesced in the release of the document or the making of the public oral statement, and
- (f) each expert where
  - (i) the misrepresentation is also contained in a report, statement or opinion made by the expert,
  - (ii) the document or public oral statement includes, summarizes or quotes from the report, statement or opinion of the expert, and
  - (iii) if the document was released or the public oral statement was made by a person other than the expert, the expert consented in writing to the use of the report, statement or opinion in the document or public oral statement.

211.03(4) – Where a responsible issuer fails to make a timely disclosure, a person or company who acquires or disposes of the issuer's security between the time when the material change was required to be disclosed in the manner required under this Act and the subsequent disclosure of the material change has, without regard to whether the person or company relied on the responsible issuer having complied with its disclosure requirements, a right of action for damages against

- (a) the responsible issuer,
- (b) each director and officer of the responsible issuer who authorized, permitted or acquiesced in the failure to make timely disclosure, and
- (c) each influential person, and each director and officer of an influential person, who knowingly influenced
  - (i) the responsible issuer or any person or company acting on behalf of the responsible issuer in the failure to make timely disclosure, or
  - (ii) a director or officer of the responsible issuer to authorize, permit or acquiesce in the failure to make timely disclosure.

211.04(1) – In an action under section 211.03 in relation to a misrepresentation in a document that is not a core document or a misrepresentation in a public oral statement, a person or

company is not liable, subject to subsection (2), unless the plaintiff proves that the person or company

- (a) knew, at the time that the document was released or the public oral statement was made, that the document or public oral statement contained the misrepresentation,
- (b) at or before the time that the document was released or the public oral statement was made, deliberately avoided acquiring knowledge that the document or public oral statement contained the misrepresentation, or
- (c) was, through action or failure to act, guilty of gross misconduct in connection with the release of the document or the making of the public oral statement that contained the misrepresentation.
- 211.04(2) A plaintiff is not required to prove any of the matters set out in subsection (1) in an action under section 211.03 in relation to an expert.
- 211.04(3) In an action under section 211.03 in relation to a failure to make timely disclosure, a person or company is not liable, subject to subsection (4), unless the plaintiff proves that the person or company
  - (a) knew, at the time that the failure to make timely disclosure first occurred, of the change and that the change was a material change,
  - (b) at the time or before the failure to make timely disclosure first occurred, deliberately avoided acquiring knowledge of the change or that the change was a material change, or
  - (c) was, through action or failure to act, guilty of gross misconduct in connection with the failure to make timely disclosure.
- 211.04(4) A plaintiff is not required to prove any of the matters set out in subsection (3) in an action under section 211.03 in relation to
  - (a) a responsible issuer,
  - (b) an officer of a responsible issuer,
  - (c) an investment fund manager, or
  - (d) an officer of an investment fund manager.

# What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defence - Offence of Non-Compliance

#### **Securities Act**

194(2) – No person or company is guilty of an offence under section 57.7, 92(4.1) or 221.1 if the person or company, as the case may be, did not know, and in the exercise of reasonable diligence would not have known, that the statement referred to in that subsection was misleading or untrue or that it omitted to state a fact that was required to be stated or that was necessary to make the statement not misleading in light of the circumstances in which it was made.

194(2.1) – No person is guilty of an offence under section 198.1(10) if that person did not know, and in the exercise of reasonable diligence would not have known, that the act or course of conduct which that person engaged in caused that person to fail to comply with section 198.1(10).

Defences – Misrepresentation in Prospectus

#### **Securities Act**

203(4) – No person or company is liable under subsection (1) or (2) if the person or company proves that the purchaser purchased the securities with knowledge of the misrepresentation.

203(5) – No person or company, other than the issuer or selling security holder, is liable under subsection (1) or (2) if the person or company proves

- (a) that the prospectus was filed without the person's or company's knowledge or consent and that, on becoming aware of its filing, the person or company promptly advised the Executive Director and gave reasonable general notice that it was so filed;
- (b) that, after the issue of a receipt for the prospectus and before the purchase of the securities by the purchaser, on becoming aware of any misrepresentation in the prospectus the person or company withdrew the person's or company's consent to it and advised the Executive Director and gave reasonable general notice of the withdrawal and the reason for it;
- (c) that, with respect to any part of the prospectus purporting to be made on the authority of an expert or purporting to be a copy of or an extract from a report, opinion or statement of an expert, the person or company had no reasonable grounds to believe and did not believe that
  - (i) there had been a misrepresentation,
  - (ii) the part of the prospectus did not fairly represent the report, opinion or statement of the expert, or
  - (iii) the part of the prospectus was not a fair copy of or extract from the report, opinion or statement of the expert;
- (d) that, with respect to any part of the prospectus purporting to be made on the person's or company's own authority as an expert or purporting to be a copy of or an extract from the person's or company's own report, opinion or statement as an expert, but that contains a misrepresentation attributable to a failure to represent fairly the person's or company's report, opinion or statement as an expert,
  - the person or company had, after reasonable investigation, reasonable grounds to believe and did believe that the part of the prospectus fairly represented the person's or company's report, opinion or statement, or
  - (ii) on becoming aware that the part of the prospectus did not fairly represent the person's or company's report, opinion or statement as an expert, the person or company promptly advised the Executive Director and gave reasonable general notice that misuse had been made of it and that the person or company would not be responsible for that part of the prospectus;
- (e) that, with respect to a false statement purporting to be a statement made by an official person or contained in what purports to be a copy of or extract from a public official document,
  - (i) it was a correct and fair representation of the statement or copy of or extract from the document, and
  - (ii) the person or company had reasonable grounds to believe and did believe that the statement was true.

203(6) – No person or company, other than the issuer or selling security holder, is liable under subsection (1) or (2) with respect to any part of the prospectus purporting to be made on the person's or company's own authority as an expert or purporting to be a copy of or an extract from the person's or company's own report, opinion or statement as an expert if the person or company proves that, after conducting a reasonable investigation, the person or company had no reasonable grounds to believe, and did not believe, that there was a misrepresentation.

203(7) – No person or company, other than the issuer or selling security holder, is liable under subsection (1) or (2) with respect to any part of the prospectus not purporting to be made on

the authority of an expert and not purporting to be a copy of or an extract from a report, opinion or statement of an expert if the person or company proves that, after conducting a reasonable investigation, the person or company had no reasonable grounds to believe, and did not believe, that there was a misrepresentation.

203(8) – No underwriter is liable for more than the total public offering price represented by the portion of the distribution underwritten by the underwriter.

203(9) – In an action for damages pursuant to subsection (1), the defendant is not liable for all or any portion of the damages that the defendant proves do not represent the depreciation in value of the security as a result of the misrepresentation relied on.

203(13) – The amount recoverable under this section shall not exceed the price at which the securities were offered to the public.

203(13.1) – A defendant who is found liable to pay a sum in damages may recover a contribution, in whole or in part, from a person who is jointly and severally liable under this section to make the same payment in the same cause of action unless, in all circumstances of the case, the court is satisfied that it would not be just and equitable.

203(14.1) – The defences provided under this section are in addition to and do not derogate from any other defences that the defendant may have at law.

## Defences – Misrepresentation in Offering Memorandum

#### **Securities Act**

204(3) – Where a misrepresentation is contained in an offering memorandum or other prescribed offering document, no person or company is liable under subsection (1) if the person or company proves that

- (a) the purchaser had knowledge of the misrepresentation,
- (b) the document was sent to the purchaser without the person's or company's knowledge or consent and, on becoming aware of its being sent, the person or company promptly gave reasonable notice to the Executive Director and the issuer that it was sent without the knowledge and consent of the person or company,
- (c) the person or company, after the sending of the document and before the purchase of the securities, on becoming aware of the misrepresentation in the document, withdrew the person's or company's consent to the document and gave reasonable notice to the Executive Director and the issuer of the withdrawal and the reason for it,
- (d) with respect to any part of the document purporting to be made on the authority of an expert or purporting to be a fair copy of, or an extract from, a report, opinion or statement of an expert, the person or company did not have any reasonable grounds to believe, and did not believe, that
  - (i) there had been a misrepresentation, or
  - (ii) the relevant part of the document
    - (A) did not fairly represent the report, opinion or statement of the expert, or
    - (B) was not a fair copy of, or an extract from, the report, opinion or statement of the expert,

or

(e) with respect to any part of the document not purporting to be made on the authority of an expert and not purporting to be a copy of, or an extract from, a report, opinion or statement of an expert, after conducting a reasonable investigation, the person or company had no reasonable grounds to believe, and did not believe, that there was a misrepresentation. 204(4) – The amount recoverable under this section shall not exceed the price at which the securities were offered under the offering memorandum or other prescribed offering document.

204(5) – Subsection (3)(b) to (e) do not apply to the issuer.

204(6) – In an action for damages pursuant to subsection (1), the defendant is not liable for all or any part of the damages that the defendant proves do not represent the depreciation in value of the security as a result of the misrepresentation.

204(8) – A defendant who is found liable to pay a sum in damages may recover a contribution, in whole or in part, from a person who is jointly and severally liable under this section to make the same payment in the same cause of action unless, in all circumstances of the case, the court is satisfied that it would not be just and equitable.

204(8.1) – Despite subsections (7) and (8), an issuer is not liable if it does not receive any proceeds from the distribution and the misrepresentation was not based on information provided by the issuer, unless the misrepresentation

- (a) was based on information that was previously generally disclosed by the issuer,
- (b) was a misrepresentation at the time of that disclosure, and
- (c) was not subsequently publicly corrected or superseded by the issuer before the completion of the distribution.

204(9.1) – The defences provided under this section are in addition to and do not derogate from any other defences that the defendant may have at law.

## Defences – Liability After Distribution

#### **Securities Act**

211.03(5) – In an action under this section, a person who is a director or officer of an influential person is not liable in that capacity if the person is liable as a director or officer of the responsible issuer.

211.03(6) – In an action under this section,

- (a) multiple misrepresentations having common subject-matter or content may, in the discretion of the court, be treated as a single misrepresentation, and
- (b) multiple instances of failure to make timely disclosure concerning common subject-matter may, in the discretion of the court, be treated as a single failure to make timely disclosure.

211.03(7) – In an action under subsection (2) or (3), if the person who made the public oral statement had apparent authority, but not implied or actual authority, to speak on behalf of the responsible issuer, no other person is liable with respect to any of the issuer's securities that were acquired or disposed of before that other person became, or should reasonably have become, aware of the misrepresentation.

211.04(5) – A person or company is not liable in an action under section 211.03 in relation to a misrepresentation or a failure to make timely disclosure if that person or company proves that the plaintiff acquired or disposed of the issuer's security

- (a) with knowledge that the document or public oral statement contained a misrepresentation, or
- (b) with knowledge of the material change.
- 211.04(6) A person or company is not liable in an action under section 211.03 in relation to
  - (a) a misrepresentation if that person or company proves that,
    - before the release of the document or the making of the public oral statement containing the misrepresentation, the person or company conducted or caused to be conducted a reasonable investigation, and

 (ii) at the time of the release of the document or the making of the public oral statement, the person or company had no reasonable grounds to believe that the document or public oral statement contained the misrepresentation,

or

- (b) a failure to make timely disclosure if that person or company proves that
  - (i) before the failure to make timely disclosure first occurred, the person or company conducted or caused to be conducted a reasonable investigation, and
  - (ii) the person or company had no reasonable grounds to believe that the failure to make timely disclosure would occur.

211.04(7) – In determining whether an investigation was reasonable under subsection (6), or whether any person or company is guilty of gross misconduct under subsection (1) or (3), the court shall consider all relevant circumstances, including

- (a) the nature of the responsible issuer,
- (b) the knowledge, experience and function of the person or company,
- (c) the office held, if the person was an officer,
- (d) the presence or absence of another relationship with the responsible issuer, if the person was a director,
- (e) the existence, if any, and the nature of any system designed to ensure that the responsible issuer meets its continuous disclosure obligations,
- (f) the reasonableness of reliance by the person or company on the responsible issuer's disclosure compliance system and on the responsible issuer's officers, employees and others whose duties would in the ordinary course have given them knowledge of the relevant facts,
- (g) the period within which disclosure was required to be made under the applicable law,
- (h) in respect of a report, statement or opinion of an expert, any professional standards applicable to the expert,
- (i) the extent to which the person or company knew, or should reasonably have known, the content and medium of dissemination of the document or public oral statement,
- (j) in the case of a misrepresentation, the role and responsibility of the person or company in the preparation and release of the document or the making of the public oral statement containing the misrepresentation or the ascertaining of the facts contained in that document or public oral statement, and
- (k) in the case of a failure to make timely disclosure, the role and responsibility of the person or company involved in a decision not to disclose the material change.

211.04(8) – A person or company is not liable in an action under section 211.03 in respect of a failure to make timely disclosure if

- (a) the person or company proves that the material change was disclosed by the responsible issuer in a report filed on a confidential basis with the Commission under section 146,
- (b) the responsible issuer had a reasonable basis for making the disclosure on a confidential basis.
- (c) where the information contained in the report filed on a confidential basis remains material, disclosure of the material change was made public promptly when the basis for confidentiality ceased to exist,
- (d) the person or company or responsible issuer did not release a document or make a public oral statement that, due to the undisclosed material change, contained a misrepresentation, and

- (e) where the material change became publicly known in a manner other than the manner required under this Act, the responsible issuer promptly disclosed the material change in the manner required under this Act.
- 211.04(9) A person or company is not liable in an action under section 211.03 for a misrepresentation in forward-looking information if the person or company proves all of the following:
  - (a) the document or public oral statement containing the forward-looking information contained, proximate to that information,
    - (i) reasonable cautionary language identifying the forward-looking information as such, and identifying material factors that could cause actual results to differ materially from a conclusion, forecast or projection in the forward-looking information, and
    - (ii) a statement of the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection set out in the forward-looking information;
- (b) the person or company had a reasonable basis for drawing the conclusions or making the forecasts and projections set out in the forward-looking information.
  211.04(10) A person or company is deemed to have satisfied the requirements of subsection (9)(a) with respect to a public oral statement containing forward-looking information if the person who made the public oral statement
  - (a) made a cautionary statement that the oral statement contains forward-looking information,
  - (b) stated that
    - (i) the actual results could differ materially from a conclusion, forecast or projection in the forward-looking information, and
    - (ii) certain material factors or assumptions were applied in drawing a conclusion or making a forecast or projection as reflected in the forward-looking information, and
  - (c) stated that additional information about
    - (i) the material factors that could cause actual results to differ materially from the conclusion, forecast or projection in the forward-looking information, and
    - (ii) the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection as reflected in the forward-looking information, is contained in a readily available document or in a portion of such a document and has identified that document or that portion of the document.
- 211.04(11) For the purposes of subsection (10)(c), a document filed with the Commission or otherwise generally disclosed is deemed to be readily available.
- 211.04(12) Subsection (9) does not relieve a person or company of liability respecting forward-looking information in a financial statement required to be filed under this Act or forward-looking information in a document released in connection with an initial public offering. 211.04(13) A person or company, other than an expert, is not liable in an action under section 211.03 with respect to any part of a document or public oral statement that includes, summarizes or quotes from a report, statement or opinion made by the expert in respect of which the responsible issuer obtained the written consent of the expert to the use of the report, statement or opinion if the consent had not been withdrawn in writing before the document was released or the public oral statement was made, if the person or company proves that

- (a) the person or company did not know and had no reasonable grounds to believe that there had been a misrepresentation in the part of the document or public oral statement made on the authority of the expert, and
- (b) the part of the document or oral public statement fairly represented the report, statement or opinion made by the expert.
- 211.04(14) An expert is not liable in an action under section 211.03 with respect to any part of a document or public oral statement that includes, summarizes or quotes from a report, statement or opinion made by the expert if the expert proves that the written consent previously provided was withdrawn in writing before the document was released or the public oral statement was made.
- 211.04(15) A person or company is not liable in an action under section 211.03 in respect of a misrepresentation in a document, other than a document required to be filed with the Commission, if the person or company proves that, at the time of release of the document, the person or company did not know and had no reasonable grounds to believe that the document would be released.
- 211.04(16) A person or company is not liable in an action under section 211.03 for a misrepresentation in a document or a public oral statement if the person or company proves that
  - (a) the misrepresentation was also contained in a document filed by or on behalf of another person or company, other than the responsible issuer, with the Commission or any other securities regulatory authority in Canada or an exchange and was not corrected in another document filed by or on behalf of that other person or company with the Commission or that other securities regulatory authority in Canada or exchange before the release of the document or the public oral statement made by or on behalf of the responsible issuer,
  - (b) the document or public oral statement contained a reference identifying the document that was the source of the misrepresentation, and
  - (c) when the document was released or the public oral statement was made, the person or company did not know and had no reasonable grounds to believe that the document or public oral statement contained a misrepresentation.
- 211.04(17) A person or company, other than the responsible issuer, is not liable in an action under section 211.03 if the misrepresentation or failure to make timely disclosure was made without the knowledge or consent of the person or company and if, after the person or company became aware of the misrepresentation before it was corrected, or the failure to make timely disclosure before it was disclosed in the manner required under this Act,
  - (a) the person or company promptly notified the directors of the responsible issuer or other persons acting in a similar capacity of the misrepresentation or the failure to make timely disclosure, and
  - (b) if no correction of the misrepresentation or no subsequent disclosure of the material change in the manner required under this Act was made by the responsible issuer within 2 business days after the notification under clause (a), the person or company, unless prohibited by law or by professional confidentiality rules, promptly and in writing notified the Commission of the misrepresentation or failure to make timely disclosure.

Safe Harbour for Forward-Looking Information

# **Securities Act**

205.1(1) – A person or company is not liable in an action under section 203, 204 or 205 for a misrepresentation in forward-looking information if the person or company proves all of the following:

- (a) the document containing the forward-looking information contained, proximate to that information,
  - (i) reasonable cautionary language identifying the forward-looking information as such, and identifying material factors that could cause actual results to differ materially from a conclusion, forecast or projection in the forward-looking information, and
  - (ii) a statement of the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection set out in the forward-looking information;
- (b) the person or company had a reasonable basis for drawing the conclusions or making the forecasts and projections set out in the forward-looking information.
- 205.1(2) Subsection (1) does not relieve a person or company of liability respecting forward-looking information in a financial statement or forward-looking information in a document released in connection with an initial public offering.

Immunity for Acts/Omissions Done in Compliance with Law

#### **Securities Act**

222(4) – No person or company has any rights or remedies and no proceedings lie or may be brought against any person or company for any act or omission of the last mentioned person or company done or omitted in compliance with Alberta securities laws.

#### Limitation Periods

#### **Securities Act**

201(1) – No proceedings under Part 16 [enforcement by regulator] shall be commenced in a court or before the Commission more than 6 years from the day of the occurrence of the last event on which the proceeding is based.

201(2) – If an application, motion or notice is filed with a court or with the Commission in respect of an investigation under section 41 or an examination under section 58, the limitation period established by subsection (1) is suspended on the date the application, motion or notice is filed and resumes running on the date

- (a) the court or Commission decides the matter that is the subject of the application, motion or notice and
  - (i) all appeals have been exhausted, or
  - (ii) the time for an appeal has expired without an appeal being filed,

or

- (b) the application, motion or notice is abandoned or discontinued.
- 201(3) The limitation period established by subsection (1) may be suspended by express agreement of the Executive Director and the person or company against whom the proceeding could be commenced.
- 211 Unless otherwise provided in this Act, no action may be commenced to enforce a right created by Part 17 [liability for misrepresentation during distribution],
  - (a) in the case of an action for rescission, more than 180 days from the day on which the transaction that gave rise to the cause of action was completed, or
  - (b) in the case of any other action, later than the earlier of
    - (i) 180 days from the day that the plaintiff first had knowledge of the facts giving rise to the cause of action, and

(ii) 3 years from the day on which the transaction, contravention or alleged contravention, as the case may be, that gave rise to the cause of action was completed or committed, as the case may be.

211.095(1) – No action shall be commenced under section 211.03 [civil liability after distribution],

- (a) in the case of misrepresentation in a document, later than the earlier of
  - (i) 3 years after the date on which the document containing the misrepresentation was first released, and
  - (ii) 6 months after the issuance of a news release disclosing that permission has been granted to commence an action under section 211.03 or under comparable legislation in the other provinces or territories in Canada in respect of the same misrepresentation;
- (b) in the case of a misrepresentation in a public oral statement, later than the earlier of
  - (i) 3 years after the date on which the public oral statement containing the misrepresentation was made, and
  - (ii) 6 months after the issuance of a news release disclosing that permission has been granted to commence an action under section 211.03 or under comparable legislation in another province or territory of Canada in respect of the same misrepresentation,
- (c) in the case of a failure to make timely disclosure, later than the earlier of
  - (i) 3 years after the date on which the requisite disclosure was required to be made, and
  - (ii) 6 months after the issuance of a news release disclosing that permission has been granted to commence an action under section 211.03 or under comparable legislation in another province or territory of Canada in respect of the same failure to make timely disclosure.

211.095(2) – A limitation period established by subsection (1) in respect of an action is suspended on the date an application for leave under section 211.08 is filed with the court and resumes running on the date,

- (a) the court grants leave or dismisses the motion and,
  - (i) all appeals have been exhausted, or
  - (ii) the time for an appeal has expired without an appeal being filed,

or

(b) the motion is abandoned or discontinued.

# What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://www.osc.ca/en/securities-law/instruments-rules-policies/5/51-107

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

https://www.osc.ca/sites/default/files/pdfs/irps/csa 20190801 51-358 reporting-of-climate-change-related-risks.pdf

## **Credit Unions**

What agency, department or authority supervises credit unions?

Alberta Superintendent of Financial Institutions

https://www.alberta.ca/about-financial-institutions-news-links

What statute governs the creation or licensing of credit unions in the jurisdiction? Credit Union Act, RSA 2000, c. C-32

https://kings-printer.alberta.ca/1266.cfm?page=c32.cfm&leg\_type=Acts&isbncln=9780779842384

What section imposes duties on the corporation's directors and officers to its stakeholders (shareholders, creditors, customers)?

# Duty to Manage

- 67(1) Subject to this Act and the regulations and the bylaws of a credit union, the board is responsible for the general management of the business and affairs of the credit union.
- 67(2) The board may appoint from among the directors an executive committee consisting of not less than 3 directors.
- 67(3) Subject to this Act, the board may delegate any of its powers, duties or functions under this Act or the regulations in accordance with a prescribed authorization.

# Duty of Care and Good Faith

- 73(1) A director or officer of a credit union, in exercising the director's or officer's powers and performing the director's or officer's duties, shall
  - (a) act honestly, in good faith and with a view to the best interests of the credit union as a whole,
  - (b) exercise the care, diligence and skill that a reasonably prudent person would exercise in comparable circumstances, and
  - (c) comply with the articles and the bylaws.
- 73(2) In considering whether a particular transaction or course of action is in the best interests of the credit union as a whole, a director or officer shall also have due regard to the interests of all customers who have deposits with it.

# Duty to Comply with Law

- 72(1) This Division does not operate so as to limit the duties and liabilities that a director, officer or employee of a corporation may have under any other law.
- 72(2) No provision in a contract or the articles or the bylaws or a resolution of a credit union relieves a director or officer from the duty to act in accordance with this Act and the regulations or relieves the Director or officer from liability for a breach of this Act or the regulations.

## Duty to Disclose Financial Statements

- 83(1) At each annual general meeting, the board of a credit union shall place before the members, in addition to any other information required by this Act or prescribed to be required,
  - (a) except in the case of a credit union that does not have an auditor, the annual financial statements for the previous fiscal year of the credit union with the auditor's report on them, and
  - (b) in the case of a credit union that does not have an auditor, the unaudited annual financial statements for the previous fiscal year of the credit union.

# Duty to Adhere to Prudent Investment Standards

- 101(1) A credit union shall adhere to prudent investment standards in making investment decisions and in managing its total investments.
- 101(2) The board, on the recommendations of the finance committee, shall establish written procedures to ensure that prudent investment standards are applied by it in making investment decisions and in managing its total investments.
- 101(3) The procedures referred to in subsection (2), including any amendments to those procedures, must be approved by the Corporation before they are implemented.
- 102(1) A credit union (in this subsection referred to as "the investor") shall not acquire any securities issued by another credit union if, as a result of that acquisition, the value of the securities held by the investor that have been issued by other credit unions, together with the amounts of loans made to and deposits made with other credit unions by the investor, would exceed the prescribed amount.
- 102(2) A credit union shall not make an investment in derivative securities unless the sole purpose of the investment is to hedge an asset or liability.

# Duty to Adhere to Prudent Lending Standards

- 129(1) Notwithstanding anything in this Division, a credit union shall adhere to prudent lending standards in making loans.
- 129(2) For the purposes of subsection (1), prudent lending standards are standards that, in the overall context of a loan portfolio, a reasonably prudent person would apply to loans made to another person such that the loans will yield a reasonable expectation of fair return without undue risk of loss or impairment.
- 129(3) The board shall establish written procedures to ensure that prudent lending standards are applied in the making of loan decisions and in the management of the credit union's loan portfolio.
- 129(4) A credit union shall review its prudent lending standards at least annually.
- 129(5) The credit committee shall ensure that applicable procedures established under subsection (3) are followed before granting any approval for a loan.

# Duty to Comply with Capital and Liquidity Requirements

109 – A credit union shall maintain adequate capital, as prescribed by the Minister.

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

# Complaint to Minister

- 217(1) The Minister may, for the purpose of inquiring or facilitating the Corporation's inquiries into
  - (a) a body corporate's condition and ability to meet its obligations,
  - (b) the conduct of its business or affairs, or
  - (c) any complaint made by any of its members, customers or creditors,

or for any purpose related to an audit, direct the body corporate, its subsidiary, a related party, a present or former director, officer, auditor, employee or agent of the body corporate or of its subsidiary or any other prescribed person to provide or produce, within such reasonable period of time as is stipulated in the direction, any information or document.

# Examination by Minister

- 95 The Minister may examine any aspect of the business or affairs of a credit union or its subsidiary in order to determine, for purposes related to the administration or enforcement of this Act,
  - (a) the corporation's condition and ability to meet its obligations,
  - (b) whether the corporation is following sound business and financial practices,
  - (c) the corporation's management procedures,
  - (d) the standards of the corporation's management, or
  - (e) whether the corporation is contravening or has contravened this Act or the regulations.

# Re-Valuation of Land by Minister

- 229(1) Where the Minister has reason to believe, with respect to a credit union or Central or any of its subsidiaries, that
  - (a) the valuation placed on its land or any portion of its land is greater than the actual value of the land,
  - (b) the amount of a loan made by it and secured by a mortgage of land is greater than the value of the land securing it or that the land is not sufficient security for the loan, or
- (c) the market value of any other property is less than the amount shown in its books, the Minister may require that corporation to obtain an appraisal, or may personally obtain an appraisal, conducted in the prescribed manner at the expense of the corporation.
- 229(2) Having regard to the appraised value, the Minister may
  - (a) substitute the appraised value of the property for the corporation's valuation, or
  - (b) write down the value of a loan referred to in subsection (1)(b) by such amount as the Minister considers appropriate,

and, where the Minister takes such action, the Minister shall direct the corporation to adjust the book value of the property or the loan accordingly.

229(3) – A credit union shall ensure that a direction of the Minister under subsection (2) is noted in the corporation's financial statements for the year in which the direction is made.

229(4) – Where a loan or guarantee requires the approval of a special loans committee and is to be wholly or partly secured by a mortgage of land, the special loans committee may require the body corporate to obtain an appraisal before deciding on the approval.

# Order by Minister

- 218(1) Where the Minister considers that a credit union or Central or its subsidiary is doing or is about to do something or is failing to do something and that the act or failure to act
  - (a) is or would be in contravention of this Act or the regulations,
  - (b) is or would be inconsistent with
    - (i) in the case of a credit union or its subsidiary, the purposes of a credit union or generally with the mode of operation set out in section 26(2), or
    - (ii) in the case of Central or its subsidiary, the purposes of Central,
  - (c) might reasonably be expected to result in a situation that would be in contravention of this Act or the regulations or inconsistent with the purposes or mode of operation referred to in clause (b),
  - (d) constitutes or would constitute a practice that might adversely affect the interests of members, customers or creditors of the credit union or Central, or
  - (e) might reasonably be expected to result in a situation that would have a material adverse effect on the interests of the Government,

the Minister may order that body corporate to, or order the body corporate to procure its subsidiary to, cease or refrain from doing or to do that thing, as the case may be, in order to remedy that situation.

218(2) – The Minister shall provide a copy of an order made under subsection (1) to each director of the body corporate.

218(3) – An order under this section does not affect any other liability that a corporation may have under any other law in respect of the act or failure to act.

# Application for Injunction

219 – Without limiting any other remedy provided for in this Act, the Minister may apply for an injunction to restrain a credit union or Central or any related party from contravening any provision of this Act, the regulations or the body corporate's articles or bylaws.

# Offence - Non-Compliance

221(1) – A person who contravenes any provision of this Act or the regulations is guilty of an offence against this Act.

221(2) – A contravention of this Act or the regulations that is of a continuing nature constitutes a separate offence in respect of each day or part of a day during which it continues.

221(3) – Where a corporation is guilty of an offence against this Act, a director, officer or agent of the corporation who directed, authorized, assented to, permitted, acquiesced in or participated in the commission of the offence is a party to and guilty of the offence.

221(4) – This section does not apply to a contravention of section 41(1) or 85(1.1) or (2) or section 160(1) in respect of section 41(1) or section 166(1) in respect of section 85(1.1) or (2).

# Offence – Misleading Information

- 222(1) A body corporate or its subsidiary shall not wilfully
  - (a) give the Minister, the Corporation, its auditor or any person responsible for its supervision, administration, liquidation or examination information that is false or misleading,
  - (b) provide to the Minister or the Corporation a report, return, notice or other document that
    - (i) contains an untrue statement of a material fact, or
    - (ii) omits to state a material fact that is necessary to make a statement contained in the document not misleading in the light of the circumstances in which it is made,
  - (c) make any representation to its members, customers or creditors or to the public that is false or misleading, or
  - (d) make a false or deceptive entry, or omit any material particular, in any record required to be kept by this Act or the regulations.
- 222(2) A body corporate or its subsidiary shall comply with
  - (a) any order or direction made by the Minister or the Corporation, or
- (b) the terms and conditions of any approval given by the Minister or the Corporation, pursuant to this Act or the regulations.
- 222(3) Where a person makes a report in good faith to the Minister or the Corporation or to the auditor of a body corporate in the performance of a duty or the exercise of a power given to the person by this Act, that body corporate or its subsidiary shall not take any action against the person that is adverse to the person's interests for making that report.

222(4) – If a corporation contravenes subsection (3), then, notwithstanding its liability under that subsection, the corporation is liable to the person for any financial losses incurred by the person in respect of the corporation's act.

#### Penalties for Offences

224(1) – A person who is convicted of an offence against this Act for which no specific penalty is fixed by this section is liable, subject to this section,

- (a) in the case of an individual, to a fine of not more than \$5000, and
- (b) in the case of any other person, to a fine of not more than \$25 000.
- 224(2) A person who is convicted of an offence involving contravention of section 50(1) or 142(4), or of section 165(1) in respect of section 50(1), is liable to a fine of not more than \$25 000 or an amount equal to 3 times the value of the benefit or advantage derived from the transaction, whichever is higher.
- 224(3) A person who is convicted of an offence involving contravention of
  - (a) section 37(6),
  - (b) the duty to act honestly or in good faith under section 73(1)(a) or under section 142(1) or 164(1) in respect of section 73(1)(a), or
  - (c) section 222(1) or 223(4)

is liable to a fine of not more than \$25 000.

- 224(4) A person who is convicted of an offence involving contravention of section 77, or of section 164(1) in respect of section 77, is liable to a fine of not more than \$15 000.
- 224(5) The maximum penalty for an offence referred to in section 221(2) committed on the 2nd and each subsequent day of the contravention referred to in that subsection is 1/25 of the penalty applicable in respect of the first day of the contravention.
- 225(1) This section applies where a credit union contravenes section 41(1) or 85(1.1) or (2) or where Central contravenes section 160(1) in respect of section 41(1) or section 166(1) in respect of section 85(1.1) or (2).
- 225(2) The contravening body corporate is liable to a civil penalty in the prescribed amount in respect of each day or part of a day in which it is in contravention, and the Minister may serve a notice assessing that civil penalty on it.
- 225(3) Where any amount of the penalty is not paid, that amount bears interest at the prescribed rate from the serving of the notice.
- 225(4) Penalties and interest payable under this section are debts due to the Government and are recoverable as such by an action in debt.

# Order to Comply

- 227(1) Where a court convicts a person of an offence against this Act, then, without limiting any other liability that that person may have under this Act or any other law, the court may order that person to comply with the provision of this Act or the regulations for the contravention of which the person has been convicted.
- 227(2) No civil remedy for an act is suspended or affected by reason that the act is an offence against this Act.

What section sets out the defenses available to the directors and officers for these alleged breaches?

# Indemnification for Costs

79(1) – Except in respect of an action by or on behalf of the credit union to procure a judgment in its favour, a credit union may, by resolution of the board, indemnify a present or former

director or officer or a person who acts or acted at the credit union's request as a director or officer of a corporation of which the credit union is or was a shareholder or creditor (in this section referred to as the "other corporation") against costs, charges and expenses, including any amount paid to settle an action or satisfy a judgment, reasonably incurred by that person with respect to a civil, criminal or administrative action or proceeding to which that person is made a party by reason of that person being or having been such a director or officer, but only in accordance with this section.

79(2) – Notwithstanding anything in this section, the credit union may indemnify the person only if

- (a) the person acted honestly, in good faith and, subject to section 73(2), with a view to the best interests
  - (i) where applicable, of the other corporation, and
  - (ii) subject to subclause (i), of the credit union as a whole,

and

- (b) in the case of a criminal or administrative action or proceeding, the person had reasonable grounds for believing that the conduct was lawful.
- 79(3) Notwithstanding anything in this section except subsection (2), the person is entitled to indemnity from the credit union in respect of all costs, charges and expenses reasonably incurred by the person with respect to the defence of any civil, criminal or administrative action or proceeding to which the person is made a party by reason of the person being or having been a director or officer referred to in subsection (1) if the person was substantially successful on the merits in the person's defence of the action or proceeding and the person is fairly and reasonably entitled to indemnity.
- 79(4) A credit union shall not purchase or maintain insurance for the benefit of any person acting in the capacity referred to in subsection (1) against any liability incurred by the person in that capacity if the insurance would cover liability relating to the person's failure to comply with subsection (2)(a).
- 79(5) A credit union or a person referred to in subsection (1) may apply to the Court for an order approving an indemnity under this section and the Court may so order and make any further order it thinks fit.

#### Limitation Period

226 – A prosecution in respect of an offence against this Act may not be commenced later than 5 years after the alleged commission of the offence.

# **Insurance Companies**

What agency, department or authority supervises insurance companies?

Alberta Superintendent of Insurance

https://www.alberta.ca/insurance

What statutes govern the creation or licensing of insurance companies in the jurisdiction?

Insurance Act

https://kings-printer.alberta.ca/1266.cfm?page=i03.cfm&leg\_type=Acts&isbncln=9780779842421

# What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

# Duty to Manage

- 309(1) Subject to this Act, the directors of a provincial company must manage or supervise the management of the business and affairs of the company.
- 309(2) Without limiting the generality of subsection (1), the directors of a provincial company must
  - (a) establish an audit committee and a conduct review committee;
  - (b) establish procedures to resolve conflicts of interest, including techniques for the identification of potential conflict situations and for restricting the use of confidential information;
  - (c) in the case of a company that issues participating policies, establish, before issuing any participating policies, a policy for determining the dividends and bonuses to be paid to the participating policyholders;
  - (d) establish procedures to provide disclosure of information that this Act and the regulations require to be disclosed;
  - (e) establish policies and procedures to ensure that the company applies prudent investment standards in accordance with section 417;
  - (f) appoint the actuary of the company.

# Duty of Care

- 310(1) Every director and officer of a provincial company in exercising any of the powers of a director or an officer and discharging any of the duties of a director or an officer must
  - (a) act honestly and in good faith with a view to the best interests of the company, and
  - (b) exercise the care, diligence and skill that a reasonable and prudent person would exercise in comparable circumstances.

310(2) – Every director, officer and employee of a provincial company must comply with this Act, the regulations, the company's instrument of incorporation and the bylaws of the company. 310(3) – No provision in any contract, in any resolution or in the bylaws of a provincial company relieves any director, officer or employee of the company from the duty to act in accordance with this Act and the regulations or relieves a director, officer or employee from liability for a breach of that duty.

# Duty to Comply with Capital and Liquidity Requirements

- 414(2) A provincial company must, in relation to its operations,
  - (a) maintain adequate capital and adequate and appropriate forms of liquidity, and
  - (b) comply with any regulations in relation to capital and liquidity.
- 414(5) Even though a provincial company is complying with regulations made under subsection (3), the Minister may, by order, direct the company
  - (a) to increase its capital, or
  - (b) to provide additional liquidity in the forms and amounts that the Minister requires.
- 414(6) A provincial company must comply with an order made under subsection (5) within the time the Minister specifies in the order.

# Duty to Not to Engage in Unfair Practice

- 509(1) No insurer, insurance agent or adjuster may
  - (a) make a false or misleading statement, representation or advertisement,
  - (b) engage in a tied selling practice prohibited by the regulations,

- (c) engage in any unfair, coercive or deceptive act or practice, or
- (d) make any statement or representation or commit any practice or act that is prohibited by the regulations.

509(2) – No person may, by means of misleading or false statements, procure or induce or attempt to procure or induce any person to forfeit, surrender or allow the lapse of any policy of insurance.

# Duty of Insurance Agents – Knowledgeable Personnel

486 – Every holder of a restricted insurance agent's certificate of authority and every insurer on behalf of which the holder is marketing insurance must

- (a) establish reasonable procedures to ensure that personnel marketing insurance for the holder are knowledgeable about the insurance being marketed, and
- (b) use those procedures.

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

#### **Derivative Action**

774 – In this Division,

- (a) "action" means an action under this Act or any other law;
- (b) "complainant" means
  - (i) the Minister,
  - (ii) a registered holder or beneficial owner, or a former registered holder or beneficial owner, of a security of a provincial company or of any of its affiliates,
  - (iii) a director or an officer or a former director or officer of a provincial company or of any of its affiliates,
  - (iv) a participating policyholder or former participating policyholder of a provincial company, or
  - (v) any other person who, in the opinion of the Court, is a proper person to make an application under section 775 or 776.
- 775(1) Subject to subsection (2), a complainant may apply to the Court for permission to
  - (a) bring an action in the name of and on behalf of a provincial company or any of its subsidiaries, or
  - (b) intervene in an action to which a provincial company or any of its subsidiaries is a party, for the purpose of prosecuting, defending or discontinuing the action on behalf of the company or subsidiary.
- 775(2) No permission may be granted under subsection (1) unless the Court is satisfied that
  - (a) the complainant has given reasonable notice to the directors of the provincial company or its subsidiary of the complainant's intention to apply to the Court under subsection(1) if the directors of the company or its subsidiary do not bring, diligently prosecute, defend or discontinue the action,
  - (b) the complainant is acting in good faith, and
  - (c) it appears to be in the interests of the provincial company or its subsidiary that the action be brought, prosecuted, defended or discontinued.
- 775(3) In connection with an action brought or intervened in under this section, the Court may at any time make any order it thinks fit, including, without limiting the generality of the foregoing, any or all of the following:

- (a) an order authorizing the complainant or any other person to control the conduct of the action;
- (b) an order giving directions for the conduct of the action;
- (c) an order directing that any amount adjudged payable by a defendant in the action must be paid, in whole or in part, directly to a former or present security holder of the provincial company or its subsidiary instead of to the company or its subsidiary;
- (d) an order requiring the provincial company or its subsidiary to pay reasonable legal fees incurred by the complainant in connection with the action.
- 776(1) A complainant may apply to the Court for an order under this section.
- 776(2) Where, on an application under subsection (1), the Court is satisfied that in respect of a provincial company or any of its affiliates
  - (a) any act or omission of the company or any of its affiliates effects or threatens to effect a result,
  - (b) the business or affairs of the company or any of its affiliates are, have been or are threatened to be carried on or conducted in a manner, or
  - (c) the powers of the directors of the company or any of its affiliates are, have been or are threatened to be exercised in a manner,

that is oppressive or unfairly prejudicial to or that unfairly disregards the interests of any participating policyholder, security holder or creditor, the Court may make an order to rectify the matters complained of.

776(3) – On an application under subsection (1), the Court may make any interim or final order it considers appropriate, including, without limitation, any or all of the following orders:

- (a) an order restraining the conduct complained of;
- (b) an order to regulate the company's affairs by amending its bylaws;
- (c) an order appointing directors in place of or in addition to all or any of the directors then in office;
- (d) an order directing an issue or exchange of securities;
- (e) an order directing the provincial company to purchase securities of a security holder;
- (f) an order directing the provincial company or any other person to pay to a security holder any part of the money paid by the security holder for securities;
- (g) an order directing the company, subject to section 253(3), to pay a dividend to its
  participating policyholders or shareholders or a class of its participating policyholders or
  shareholders;
- (h) an order varying or setting aside a transaction or contract to which the provincial company is a party and compensating the company or any other party to the transaction or contract;
- (i) an order requiring the provincial company, within a time specified by the Court, to produce to the Court or an interested person financial statements or an accounting in any other form the Court determines;
- (j) an order compensating an aggrieved person;
- (k) an order directing rectification of the registers or other records of the provincial company;
- (I) an order requiring the trial of any issue;
- (m) an order for the liquidation and dissolution of the provincial company.

777 Where a person other than the Minister makes an application under section 775 or 776, that person must give notice of the application to the Minister, and the Minister may appear and be heard in person or by counsel.

778(1) – A complainant is not required to give security for costs in any application made or action brought or intervened in under section 775 or 776.

778(2) – In an application made or an action brought or intervened in under section 775 or 776, the Court may at any time order the provincial company or its subsidiary to pay to the complainant interim costs, including legal fees and disbursements, but the complainant may be held accountable for the interim costs on final disposition of the application or action.

779(1) – An application made or an action brought or intervened in under section 775 or 776 must not be stayed or dismissed by reason only that it is shown that an alleged breach of a right or duty owed to the provincial company or its subsidiary has been or may be approved by the shareholders of the company or the subsidiary, but evidence of approval by the shareholders may be taken into account by the Court in making an order under section 775 or 776.

779(2) – An application made or an action brought or intervened in under section 775 or 776 must not be stayed, discontinued, settled or dismissed for want of prosecution without the approval of the Court given on any terms the Court considers appropriate, and if the Court determines that the interests of any complainant may be substantially affected by the stay, discontinuance, settlement or dismissal, the Court may order any party to the application or action to give notice to the complainant.

# Examination by Minister

756 – The Minister must each year direct an examiner to examine the business or affairs of each provincial company in order to determine, for purposes related to the administration of this Act,

- (a) the company's condition and ability to meet its obligations,
- (b) whether the company is following sound business and financial practices,
- (c) the procedures and standards of the management of the company, and
- (d) whether or not the company is in compliance with this Act, the regulations, any order under this Act and any term, condition or restriction of its licence.

757 – The Minister may direct an examiner to examine the business or affairs of a provincial company or its subsidiary for the purposes of

- (a) safeguarding the interests of the company's policyholders,
- (b) safeguarding the assets of the company or of the subsidiary, or
- (c) determining whether the company is able to meet its obligations.

758(1) – An examiner may, for the purposes referred to in section 755, direct any of the following to provide to the examiner, within a reasonable period of time that is stipulated in the direction, any information specified by the examiner:

- (a) a regulated person, a subsidiary of a regulated person, a related party, within the meaning of that term in Part 2, Subpart 12, of a regulated person or a holding body corporate of a regulated person;
- (b) a present or former director, auditor, officer, employee or creditor of a regulated person or the regulated person's subsidiary or holding body corporate;
- (c) an insured.

758(2) – A person served with a direction under subsection (1) who has the information must provide the information in accordance with the direction.

758(3) — Where a person served with a direction under this section does not provide the information in accordance with the direction, the Minister may on 2 days' written notice to that person, without affecting any sanction that the person may be subject to under this Act, apply to the Court for an order under subsection (4).

758(4) – The Court may order the person to provide the information subject to any conditions the Court considers appropriate if the Court is satisfied that the information is in the possession or under the control of the person and is relevant to a purpose referred to in section 755.

758(5 – An examiner may copy or otherwise record any information provided under this section and must, within a reasonable time, return the originals of any documents that have been provided under this section to the person who provided them.

759(1) – Subject to subsection (6), an examiner may, for the purposes referred to in section 755, enter at any reasonable time any premises or place of a regulated person, a subsidiary or holding body corporate of a regulated person or any other premises or place that the examiner believes on reasonable grounds contains records, documents or property of a regulated person or a subsidiary or holding body corporate of a regulated person.

759(2) – An examiner who enters any premises or place under this section may require the owner or manager of the premises or place and any other person in the premises or at the place

- (a) to give the examiner all reasonable assistance and to make reasonable efforts to answer all the examiner's questions,
- (b) to produce for inspection or examination all records or documents that are or may be relevant, and
- (c) to produce any property of the regulated person or subsidiary or holding body corporate of the regulated person.

759(3) – An examiner may in the course of inspecting or examining records or documents under subsection (2)

- (a) make copies of or take notes from them, or
- (b) temporarily remove them.
- 759(4) Where an examiner removes records or documents under subsection (3), the examiner
  - (a) must give a receipt for them to the person from whom they were taken,
  - (b) may make copies of, take photographs of or otherwise record them, and
  - (c) must, within a reasonable time, return them to the person to whom the receipt was given.

759(5) – A person who receives a request from an examiner under this section must comply with it.

759(6) – When the premises or place referred to in subsection (2) is a dwelling place, the examiner must not enter the dwelling place without the consent of the occupant of the dwelling place.

# Notice and Order Preventing Contravention

764(1) – If, in the Minister's opinion, a person has committed or is committing any act or pursuing any course of conduct that

- (a) contravenes this Act or the regulations,
- (b) might reasonably be expected, if continued, to result in a state of affairs that would be in contravention of this Act or the regulations,
- (c) is a market conduct activity that has or might reasonably be expected, if continued, to prejudice or adversely affect people who are insured or are interested in acquiring insurance,
- (d) contravenes an undertaking given under this Act, or
- (e) contravenes prescribed industry guidelines,

the Minister may give the person a notice under subsection (3).

764(2) – If, in the Minister's opinion, a provincial company is committing any act or pursuing any course of conduct that

- (a) places the company in a position where it is carrying on business in an unsound manner, or
- (b) might reasonably be expected, if continued, to prejudice or adversely affect the interests of policyholders,

the Minister may give the company a notice under subsection (3).

764(3) – If subsection (1) or (2) applies, the Minister may give a notice to the person referred to in subsection (1) or to the provincial company referred to in subsection (2) of the Minister's intention to make a permanent order ordering the person or company to do the following:

- (a) to cease doing any act or pursuing any course of conduct specified in the notice;
- (b) to perform acts specified in the notice that, in the Minister's opinion, are necessary to remedy the situation.

764(4) – If a provincial company has a substantial investment in a body corporate referred to in section 421(3) and, in the Minister's opinion, the body corporate is carrying on business in an unsound manner, the Minister may give a notice to the company of the Minister's intention to make a permanent order ordering the company to do the following:

- (a) to dispose of the substantial investment within a specified time;
- (b) to cease doing any act or pursuing any course of conduct specified in the notice;
- (c) to perform acts specified in the notice that, in the Minister's opinion, are necessary to remedy the situation.

764(5) – If, in the Minister's opinion, the public interest may be prejudiced or adversely affected by any delay in the issuance of a permanent order, the Minister may, without notice, make a temporary order dealing with the matters in subsection (3) or (4), and the order takes effect immediately on being made.

764(6) – Where an order under this section would ultimately require compliance by a subsidiary whose business activities are regulated by or under or are otherwise subject to supervision under the Loan and Trust Corporations Act or the Securities Act, the Minister must not give a notice under subsection (3) or make a temporary order under subsection (5) without the prior consent in writing of the Minister responsible for the administration of the Loan and Trust Corporations Act or the Chair of the Alberta Securities Commission, as the case may be. 764(10) – Where

- (a) no hearing is requested in accordance with subsection (8), or
- (b) a hearing is held pursuant to a request in accordance with subsection (8) and the Minister, on receiving a report under subsection (9.4), is of the opinion that a permanent order should be made,

the Minister may make a permanent order, and the order takes effect immediately on being made or at a later date specified in the order.

#### Order for Compliance

767(1) – Where it appears to the Minister that a person has contravened

- (a) a consent or approval given or an order made under this Act,
- (b) a compliance undertaking entered into, or
- (c) a term or condition imposed on the licence of an insurer,

the Minister may apply to the Court for an order under subsection (2).

767(2) – The Court may grant an order

(a) directing the person to comply with the consent, approval, order, undertaking or term or condition or restraining the person from contravening the consent, approval, order, undertaking or term or condition, and

(b) where the person is a body corporate, directing the directors and officers of the body corporate to cause the body corporate to comply with or to cease contravening the consent, approval, order, undertaking or term or condition.

#### Offence – Breach of Duties

780 – A person who contravenes any of the following provisions is guilty of an offence...

- (a) in Part 1,
  - [...]
- (b) in Part 2,
  - (vi) sections 309(2) [duty to manage], 310(1) and (2) [duty of care].
  - (ix) sections...414(2) and (6) [duty to comply with capital and liquidity requirements];
- (c) in Part 3...section 486 [duty of insurance agents to have knowledgeable personnel]
- (d) in Part 4, sections...509 [duty not to engage in unfair practice]

# Offence – False or Deceptive Statements

783(1) – A person who makes any wilfully false or deceptive statement in any register, book of account, accounting record, minute, financial statement or other record or document respecting the affairs of a licensed insurer or in any statement, return, report or reply to the Minister is guilty of an offence.

783(2) – A director, officer or employee of a licensed insurer and every member or employee of a firm of accountants appointed as the auditor of a provincial company who

- (a) prepares, signs, approves or concurs in any register, book of account, accounting record, minute, financial statement or other record or document respecting the affairs of the insurer, or any statement, return, report or reply to the Minister, that the person knows to contain a false or deceptive statement, or
- (b) uses a record or document referred to in clause (a) with intent to deceive or mislead any person,

is guilty of an offence.

# General Rules for Offences

785 – If a body corporate commits an offence under this Act, then, whether or not the body corporate has been prosecuted or convicted in respect of the offence, any director or officer of the body corporate who knowingly authorizes, permits or acquiesces in the commission of the offence is guilty of the offence.

786(1) – A person who is convicted of an offence is liable to a fine of not more than \$200 000.

786(2) – If an act or omission is an offence under this Act or the regulations and the act or omission is of a continuing nature, each day or part of a day that it continues constitutes a separate offence.

788 – A justice who convicts a defendant of an offence under this Act or the regulations may, in addition to any other penalty the justice may impose, order the defendant

- (a) to comply with, within a specified time, the provision of this Act or the regulations on which the conviction is based, and
- (b) on the application of an aggrieved person, to make restitution to a maximum of \$100 000 for loss of or damage to property suffered by the applicant as a result of the commission of the offence.

# Suspension of Licence

54(1) - Where

- (a) a licensed insurer or other person denies the Minister, the Superintendent or an examiner access to any information, records, documents or property that the Minister, Superintendent or examiner is authorized by this Act to have access to,
- (b) the holding body corporate of a licensed provincial company fails to forward to the Minister audited financial statements in accordance with a notice under section 43(3),
- (c) a licensed insurer or other person contravenes
  - (i) an order of the Minister,
  - (ii) a decision of a review board under section 806, or
  - (iii) an order of the Court under section 767 or 809,
- (d) a licensed insurer is convicted of an offence under section 511.1(7) or 605,
- (e) grounds exist for the possession and control of the assets of a provincial company by the Minister,
- (f) a provincial company is carrying on or soliciting business in any jurisdiction other than Alberta without first being authorized to do so under the laws of that jurisdiction,
- (g) a licensed insurer fails to comply with any term or condition to which its licence is subject,
- (h) a licensed insurer does not, for a period of 5 years or more, engage in the business of insurance,
- (i) a licensed insurer fails to comply with the provisions of Part 4 [unfair practices], or
- (j) the amount of a licensed extra-provincial company's base capital at any time falls below the respective amount specified in or under section 25(a),

the Minister may cancel, suspend or refuse to renew the licence of the insurer, or may impose terms or conditions on its licence.

54(2) – Where the Minister proposes to act under subsection (1), the Minister must give notice of that intention to the licensed insurer.

54(3) – If, in the Minister's opinion, the public interest may be prejudiced or adversely affected by any delay in acting under subsection (1), the Minister may, without notice, cancel or suspend the licence of the insurer or impose terms or conditions on its licence.

#### Administrative Penalties

789(1) – Where the Minister is of the opinion that a person has contravened a prescribed provision of this Act or the regulations or has contravened a written procedure established by the Board under section 604, the Minister may by notice in writing given to that person require that person to pay to the Government an administrative penalty by a date specified in the notice in the amount set out in the notice for each day or part of a day the contravention occurs or continues.

789(2) – A person who pays an administrative penalty by the date specified in the notice in respect of a contravention must not be charged under this Act with an offence in respect of that contravention.

789(3) – A notice of an administrative penalty must not be issued after 2 years from the later of

- (a) the date on which the contravention to which the notice relates occurred, and
- (b) the date on which evidence of the contravention first came to the attention of the Minister.

# What section sets out the defenses available to the directors and officers for these alleged breaches?

# Defence – Breach of Duty of Care

364 – A director, an officer or an employee of a provincial company is not liable under section 310(1) [duty of care] if the director, officer or employee relies in good faith on

- (a) financial statements of the company represented to the director, officer or employee by an officer of the company or in a written report of the auditor of the company to reflect fairly the financial condition of the company, or
- (b) a report of a professional advisor.

#### Indemnification for Costs

365(1) – Except in respect of an action by or on behalf of the provincial company to procure a judgment in its favour, a provincial company may indemnify

- (a) a director or an officer of the company,
- (b) a former director or officer of the company, or
- (c) any person who acts or acted at the company's request as a director or an officer of an entity of which the company is or was a shareholder or creditor

against all costs, charges and expenses, including an amount paid to settle an action or satisfy a judgment reasonably incurred by the person in respect of any civil, criminal or administrative action or proceeding to which the person is made a party by reason of being or having been a person referred to in any of clauses (a) to (c), if

- (d) the director, officer or person acted honestly and in good faith with a view to the best interests of the company, and
- (e) in the case of a criminal or administrative action or proceeding enforced by a monetary penalty, the director, officer or person had reasonable grounds for believing that the impugned conduct was lawful.

365(2) — A provincial company may, with the approval of the Court, indemnify a person referred to in subsection (1) in respect of an action by or on behalf of the company or entity to procure a judgment in its favour to which the person is made a party by reason of being or having been a director or an officer of the company or entity against all costs, charges and expenses, including an amount paid to settle an action or satisfy a judgment, reasonably incurred by the person in connection with that action if the person fulfils the conditions set out in subsection (1)(d) and (e).

365(3) – Despite anything in this section, a person referred to in subsection (1) is entitled to indemnity from the provincial company in respect of all costs, charges and expenses, including an amount paid to settle an action or satisfy a judgment, reasonably incurred by the person in connection with the defence of any civil, criminal or administrative action or proceeding to which the person is made a party by reason of being or having been a director or an officer of the company or an entity if the person seeking indemnity

- (a) was substantially successful on the merits in the defence of the action or proceedings, and
- (b) fulfils the conditions set out in subsection (1)(d) and (e).

365(4) - A provincial company may, to the extent referred to in subsections (1) to (3) in respect of the person, indemnify the heirs or personal representatives of any person the company may indemnify pursuant to subsections (1) to (3).

367(1) – A provincial company or a person referred to in section 365 may apply to the Court for an order approving an indemnity under section 365(2) and the Court may so order and make any further order it thinks fit.

367(2) – An applicant under subsection (1) must give the Minister written notice of the application and the Minister is entitled to appear and to be heard at the hearing of the application in person or by counsel.

367(3) – On an application under subsection (1), the Court may order notice to be given to any interested person and that person is entitled to appear and to be heard at the hearing of the application in person or by counsel.

# Limitation Period

787 – A prosecution in respect of an offence under this Act must not be commenced after 3 years from the date that the facts that constitute the alleged offence become known to the Minister.

# **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

Alberta Superintendent of Pensions and Pension Policy Branch <a href="https://www.alberta.ca/pensions">https://www.alberta.ca/pensions</a>

What statute governs the creation of employment-based pension plans in the jurisdiction?

Employment Pension Plans Act, S.A. 2012, c. E-8.1

https://kings-printer.alberta.ca/1266.cfm?page=e08p1.cfm&leg\_type=Acts&isbncln=9780779834969

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

Provisions imposing such duties are found in the *Employment Pension Plans Act*, as well as the following regulation established under the *Employment Pension Plans Act*:

 Alta Reg. 154/2014, Employment Pension Plans Regulation https://www.canlii.org/en/ab/laws/regu/alta-reg-154-2014/latest/alta-reg-154-2014.html

# **Duty of Care**

- 35(1) The administrator of a pension plan must ensure that the plan and the pension fund are administered in accordance with this Act, the regulations and the plan documents.
- 35(2) While acting in the capacity of administrator of a pension plan, the administrator stands in a fiduciary capacity in relation to
  - (a) the members, and
  - (b) others entitled to benefits.
- 35(3) Without limiting subsection (2), the administrator, while acting in the capacity of administrator of a pension plan, must
  - (a) act honestly, in good faith and in the best interests of
    - (i) the members, and
    - (ii) others entitled to benefits,

and

(b) exercise the care, diligence and skill that a person of ordinary prudence would exercise when dealing with the property of another person.

## Duty to Comply with Law

- 35(6) In addition to any other responsibilities under this Act, an administrator of a pension plan must
  - (a) ensure that the plan documents comply with this Act and the regulations.

## Duty to Supervise

- 35(7) If an administrator employs an agent to exercise one or more of the powers or to perform one or more of the duties of the administrator, the administrator must
  - (a) be satisfied that the agent is qualified to exercise the powers or to perform the duties for which the agent is employed, and
  - (b) carry out reasonable and prudent supervision of the agent.

# Duty to Review Plan

- 41(1) The administrator of a pension plan must, at the times and in the manner required by the regulations, assess the administration of the plan, including, without limitation,
  - (a) the plan's compliance with this Act and the regulations,
  - (b) the plan's governance,
  - (c) the funding of the plan,
  - (d) the investment of the pension fund,
  - (e) the performance of the trustees, if any, and
  - (f) the performance of the administrative staff and any agents of the administrator.
- 41(2) The administrator must prepare the assessment required under subsection (1) in writing and must retain that written assessment and make it available to the Superintendent on the Superintendent's request.

#### Duty to Establish Statement of Investment Policies and Procedures

- 42(1) The administrator of a pension plan must ensure that a written governance policy that meets the prescribed criteria is established in respect of the structures and processes for overseeing, managing and administering the plan.
- 42(2) The administrator of a pension plan must ensure that the plan is administered in accordance with the governance policy established under subsection (1).
- 43(1) The administrator of a pension plan must ensure that a written statement of investment policies and procedures that meets the prescribed criteria is established in respect of the plan's portfolio of investments.
- 43(2) The administrator of a pension plan must ensure that the pension fund is invested in accordance with the statement of investment policies and procedures established under subsection (1).
- 43(3) If the plan text document of a pension plan contains a benefit formula provision, the administrator of the plan must provide to the actuary engaged to prepare the actuarial valuation report for the plan under section 38 a copy of the statement of investment policies and procedures on or before the later of
  - (a) the date that is 60 days after the establishment of or amendment to the statement, and
  - (b) the effective date of the actuary's engagement.
- 44 If the plan text document of a pension plan contains a benefit formula provision, the administrator of the plan must

- (a) ensure that a written funding policy is established that meets the prescribed criteria respecting funding objectives and sets out the intended method for achieving those objectives, and
- (b) provide to the actuary engaged to prepare the actuarial valuation report for the plan a copy of the funding policy on or before the later of
  - (i) the date that is 60 days after the establishment or amendment of the funding policy, and
  - (ii) the effective date of the actuary's engagement.

# **Employment Pension Plans Regulation**

- 54(1) Subject to subsection (4), the administrator of a pension plan must, before the plan is registered, ensure, on behalf of the plan, that a written statement of investment policies and procedures is established.
- 54(2) In establishing the statement referred to in subsection (1), the administrator must have regard to all factors that may affect the funding and solvency of the plan and the ability of the plan to meet its financial obligations, including, without limitation, the following:
  - (a) categories of investments, including derivatives;
  - (b) diversification of the investment portfolio;
  - (c) asset mix and the basis on which that mix was determined, including by reference to volatility and rate of return expectations;
  - (d) liquidity of investments;
  - (e) the lending of cash or securities;
  - (f) the retention or delegation of voting rights acquired through investments;
  - (g) the method of, and the basis for, the valuation of investments that are not regularly traded at a public exchange;
  - (h) related party transactions permitted under section 17 of federal Schedule III, as it applies in accordance with section 72, and the criteria to be used to establish whether a transaction is nominal or immaterial to the plan.
- 54(3) The statement referred to in subsection (1) must include
  - (a) a description of the factors to which the administrator had regard when establishing the statement, and
  - (b) how those factors were applied to establish the policies and procedures set out in the statement.
- 54(4) If investments are entirely directed by the members, a statement of investment policies and procedures is not required.

## Duty to Invest Reasonably

- 62(1) Investments, including loans and financial decisions, respecting a pension plan must be made
  - (a) in accordance with this Act and the regulations, and
  - (b) in the best financial interests of plan members and other persons entitled to benefits under the plan.
- 62(2) Pension plan assets must be invested in a manner that a reasonable and prudent person would adopt if investing the assets on behalf of a person to whom the investing person owed a fiduciary duty to make investments
  - (a) without undue risk of loss, and
  - (b) with a reasonable expectation of a return on the investments commensurate with the risk,

having regard to the plan's liabilities.

# Duty to File Proposed Amendments

- 17 Without limiting section 19(b), an administrator must not administer a pension plan in a manner that reflects an amendment to the plan text document unless
  - (a) the application for registration of the amendment has been filed and the administrator has not received a written notice under section 145(2) that the Superintendent refuses to register the amendment, or
  - (b) the administrator is otherwise entitled, under section 146(4)(b), to administer the plan in that manner.
- 18 If an amendment is made to the plan text document of a pension plan, the administrator must, within the prescribed period and in the form and manner required by the Superintendent, file
  - (a) a certified copy of the amendment,
  - (b) a statement in the prescribed form that, in the opinion of the administrator, the amendment complies with this Act and the regulations, and
  - (c) any other records required by the Superintendent.

## Duty to Provide Prescribed Information

- 37(1) Subject to and in accordance with the regulations, the administrator of a pension plan must, without charge, provide prescribed information, including records,
  - (a) to members,
  - (b) in the case of a member who is entitled to a benefit who is deceased, to whichever of the following is entitled to receive the benefit:
    - (i) the surviving pension partner of the deceased, or
    - (ii) the person who is, in relation to the benefit, the designated beneficiary, or, if no person referred to in subclause (i) or (ii) is entitled to the benefit, the personal representative of the estate of the deceased,
  - (c) to employees who are, or are about to be, eligible to become active members of the plan, and
  - (d) to prescribed persons.
- 37(2) Subject to and in accordance with the regulations, if any of the persons referred to in subsection (1)(a), (b), (c) or (d) requests access to prescribed information, the administrator of the pension plan in relation to which the request was made must, at the option of the administrator, either
  - (a) allow the person to examine the prescribed information without charge at a prescribed place, or
  - (b) provide to the person, without charge, a copy of the prescribed information that the person has requested.
- 37(3) Despite subsections (1) and (2)(a), if a person who is allowed to examine information in accordance with subsection (2)(a) instead requests, in writing, a copy of the information, the administrator must, within the prescribed period, provide a copy of the information to that person on payment of a charge not exceeding the reasonable costs incurred in making and providing the copy.
- 37(4) Subject to and in accordance with the regulations, an administrator of a pension plan, after receiving a written request from
  - (a) a participating employer in the plan,
  - (b) a trade union whose membership includes or consists of members of the plan, or
  - (c) a prescribed person,

must provide to the requesting person or body a copy of any prescribed record on payment of a charge not exceeding the reasonable costs incurred in making and providing the copy.

37(5) – Unless otherwise directed by the Superintendent, an administrator is not required to comply with a person's request under subsection (2), (3) or (4) for information if the administrator has already provided that information to that person in compliance with a request made under one of those subsections within the 12 months immediately preceding receipt of the most current request.

# Duty to Ensure Contributions Paid

40 – If a person becomes entitled or obligated to receive a lump sum payment or a transfer of benefits from a pension plan, the administrator must, in accordance with the regulations, make the payment or transfer.

# What section provides remedies for alleged breaches of those duties and who may seek such remedies?

# Order for Compliance

133(1) – If, in the opinion of the Superintendent,

- (a) the plan documents of a pension plan do not comply with this Act or the regulations,
- (b) the administrator has acted, is acting or is likely to act in breach of the Act or the regulations, or
- (c) the plan is otherwise being administered not in compliance with this Act, the regulations or the plan documents,

## the Superintendent may

- (d) direct the administrator, a participating employer or any person, in writing,
  - (i) to cease or refrain from committing the act or pursuing the course of conduct that constitutes the breach or non-compliance, and
  - (ii) to perform such acts, including, without limitation, payment or repayment of money, as in the opinion of the Superintendent are necessary to remedy the situation,

or

- (e) institute any action that could be initiated by
  - (i) a member of the plan, or
  - (ii) any other person entitled to a benefit under the plan.

133(2) – If, in the opinion of the Superintendent, an administrator, a participating employer or any other person with responsibilities under this Act is doing or about to do anything, in respect of a pension plan, that is contrary to safe and sound pension practices, the Superintendent may direct that person, in writing,

- (a) to cease or refrain from doing that thing, or
- (b) to do whatever the Superintendent considers necessary to remedy the situation.
- 133(3) If, in the opinion of the Superintendent, a person has failed to comply with a direction made under this section, the Superintendent may apply to the Court for either or both of the following:
  - (a) an order directing the person to comply with the direction or restraining the person from violating the direction;
  - (b) an order directing the directors and officers of the person to cause the person to comply with or to cease violating the direction.

133(4) – On an application under subsection (3), the Court may make any order it considers appropriate.

#### Administrative Penalties

- 136(1) If, in the opinion of the Superintendent, a person has
  - (a) contravened a prescribed provision of this Act,
  - (b) contravened a prescribed provision of the regulations,
  - (c) contravened this Act by failing to file, within the period required by the regulations for that filing, a record that is required to be filed under this Act,
  - (d) contravened this Act by failing to provide to an authorized person, within the period required by the regulations for that provision, information or a record requested by the authorized person,
  - (e) contravened this Act by failing to disclose information to persons within the period required by the regulations for that disclosure, or
  - (f) contravened this Act by failing to make contributions to the pension fund within the period required by the regulations for the making of those contributions,

the Superintendent may, by order, impose on the person an administrative penalty and, in that event, must give notice of that decision by serving a notice of administrative penalty on that person.

136(2) – If in the opinion of the Superintendent a corporation has committed a contravention referred to in subsection (1), the Superintendent may, in accordance with this section, impose an administrative penalty on an officer, director or agent of the corporation who, in the opinion of the Superintendent, directed, authorized, assented to, acquiesced in or participated in the contravention, whether or not the corporation is liable for or pays an administrative penalty. 136(3) – A notice of administrative penalty under subsection (1) or (2) must specify all of the following:

- (a) the contravention;
- (b) the amount of the administrative penalty;
- (c) the date by which the person must pay the administrative penalty, which date must be not less than 30 days after the date on which the notice is served;
- (d) the right of the person, within 30 days after the notice is served, to dispute one or both of the imposition and the amount of the administrative penalty;
- (e) any prescribed information.

136(4) – An administrative penalty for a contravention must not exceed the amount prescribed for that contravention, and in any event must not exceed

- (a) \$250 000, in the case of a corporation or administrator, and
- (b) \$50 000, in the case of an individual other than an administrator.

136(8) – The pension fund must not be used to pay any portion of an administrative penalty imposed under this section.

# Enforcement of Administrative Penalty

137(1) – If an administrative penalty is imposed under section 136, the following apply:

- (a) if no notice of objection is served under section 146(1) within the period referred to in section 146(1), the penalty constitutes a debt payable by the person on whom the penalty is imposed;
- (b) if a notice of objection is served under section 146(1) and a notice of reconsideration is served under section 146(2) that indicates that the decision to impose the penalty is confirmed, the penalty constitutes a debt payable by the person on whom the penalty is imposed;
- (c) if a notice of objection is served under section 146(1) and a notice of reconsideration is served under section 146(2) that indicates that the decision to impose the penalty is

- varied to change the amount of the penalty, the penalty set out in the notice of reconsideration constitutes a debt payable by the person on whom the penalty is imposed:
- (d) if a notice of objection is served under section 146(1) and a notice of reconsideration is served under section 146(2) that indicates that the decision to impose the penalty is rescinded, the penalty ceases to apply to the person.

137(2) – If a person fails to pay an administrative penalty as required under section 136(7), the Superintendent may file with the Court a certified copy of the notice of administrative penalty, and on being filed with the Court under this subsection, the notice has the same force and effect, and all proceedings may be taken on the notice, as if it were a judgment of the Court.

#### Offences

142 – Subject to section 140, a proceeding, conviction or penalty for an offence under this Act does not relieve a person from any other liability.

143(1) – A person commits an offence who

- (a) contravenes this Act or the regulations, or
- (b) does any of the following contrary to or to avoid compliance with this Act or the regulations:
  - (i) destroys, alters, mutilates, secretes or otherwise disposes of records;
  - (ii) makes a false or misleading statement or entry in any record;
  - (iii) fails to state anything relevant in any records;
  - (iv) omits from any written or oral statement any material fact if the omission of that fact renders the statement misleading in the light of the circumstances in which it is made.

143(2) – The maximum penalty that may be imposed on a person who commits an offence under this Act is

- (a) \$500 000, in the case of a corporation or administrator, and
- (b) \$100 000, in the case of an individual other than an administrator.
- 143(3) If a corporation commits an offence under this Act, an officer, director or agent of the corporation who directed, authorized, assented to, acquiesced in or participated in the commission of the offence commits an offence, and is liable to a fine of not more than \$100 000, whether or not the corporation has been prosecuted for the contravention.
- 143(4) The pension fund must not be used to pay any portion of a fine imposed under this section.
- 143(5) Without limiting section 133(3), if a person is convicted of an offence under this Act, the Court, in addition to any punishment it may impose, may order the person to comply with the provisions of this Act and the regulations.

What section sets out the defenses available to those individuals who allegedly breached those duties?

# Limitation Periods

136(5) – The Superintendent must not serve a notice of administrative penalty under subsection (1) or (2) more than 3 years after the date on which the Superintendent first had knowledge of the facts on which the notice is based.

144(1) – A prosecution under this Act must not commence later than 3 years after the date when the Superintendent first had knowledge of the facts on which the prosecution is based. 144(2) – A statement by the Superintendent as to the date when the Superintendent first had knowledge of the facts on which the prosecution is based is admissible in evidence in respect of the prosecution as proof of the facts in the statement without proof of the appointment or signature of the Superintendent.

# **British Columbia**

# **Corporate Law**

What department of the government has oversight of the corporation statute?

## Ministry of Citizens' Services

https://www2.gov.bc.ca/gov/content/governments/organizational-structure/ministries-organizations/ministries/citizens-services

# What statute governs the incorporation of business corporations in the jurisdiction?

Business Corporations Act, SBC 2002, c. 57

https://www.bclaws.gov.bc.ca/civix/document/id/complete/statreg/02057 00

# What sections impose duties on the corporation's directors and officers?

# Duty to Manage

136(1) – The directors of a company must, subject to this Act, the regulations and the memorandum and articles of the company, manage or supervise the management of the business and affairs of the company.

136(2) – Without limiting section 146, a limitation or restriction on the powers or functions of the directors is not effective against a person who does not have knowledge of the limitation or restriction.

137(1) – Subject to subsection (1.1) but despite any other provision of this Act, the articles of a company may transfer, in whole or in part, the powers of the directors to manage or supervise the management of the business and affairs of the company to one or more other persons.

137(1.1) – A provision of the articles transferring powers of the directors to manage or supervise the management of the business and affairs of the company is effective

- (a) if the provision is included in the articles at the time of the company's recognition or if the company resolved, by special resolution, to add that provision to the articles, and
- (b) if the provision clearly indicates, by express reference to this section or otherwise, the intention that the powers be transferred to the proposed transferee.

137(2) – If the whole or any part of the powers of the directors is transferred in the manner contemplated by subsection (1),

- (a) the persons to whom those powers are transferred have all the rights, powers, duties and liabilities of the directors of the company, whether arising under this Act or otherwise, in relation to and to the extent of the transfer, including any defences available to the directors, and
- (b) the directors are relieved of their rights, powers, duties and liabilities to the same extent.

137(3) — If and to the extent that the articles transfer to a person a right, power, duty or liability that is, under this Act, given to or imposed on a director or directors, the reference in this Act or the regulations to a director or directors in relation to that right, power, duty or liability is deemed to be a reference to the person.

## Duty of Care and Good Faith

- 142(1) A director or officer of a company, when exercising the powers and performing the functions of a director or officer of the company, as the case may be, must
  - (a) act honestly and in good faith with a view to the best interests of the company,
  - (b) exercise the care, diligence and skill that a reasonably prudent individual would exercise in comparable circumstances,
  - (c) act in accordance with this Act and the regulations, and
  - (d) subject to paragraphs (a) to (c), act in accordance with the memorandum and articles of the company.
- 142(2) This section is in addition to, and not in derogation of, any enactment or rule of law or equity relating to the duties or liabilities of directors and officers of a company.

## Duty to Keep Accurate Records and Make Available for Inspection

- 42(1) Subject to section 43, a company must keep specified records at its records office.
- 46(1) The following persons may, without charge, inspect all of the records that a company is required to keep under section 42:
  - (a) a current director of the company;
  - (b) if and to the extent permitted by the articles,
  - (i) a shareholder of the company, or
  - (ii) any other person.
- 46(2) A former director of a company and, if and to the extent permitted by the articles that were in effect immediately before the person ceased to be a shareholder, a former shareholder of a company may, without charge, inspect all of the records that the company is required to keep under section 42 that relate to the period when that person was a director or shareholder, as the case may be.
- \*Note: For more detailed restrictions on which records may be inspected, please see Division 5 of the *Business Corporations Act*.

#### Duty to Prepare, Approve, and Provide Financial Statements

- 198(2) Subject to section 199 and subsection (3) of this section, unless relieved under section 200 from their obligation to do so, the directors of a company must, on or before each annual reference date, produce and publish, in accordance with subsection (4) of this section,
  - (a) financial statements in respect of the latest completed financial year of the company, even if that financial year is the company's first financial year.
- 199(1) The directors of a company must ensure that, before financial statements referred to in section 198 are published, the financial statements are
  - (a) approved by the directors, and
  - (b) signed by one or more directors to confirm that the approval required by paragraph (a) of this subsection was obtained.
- 199(2) The directors must ensure that financial statements published under section 198
  - (a) have attached any auditor's report made under section 212 (1) (a) on those financial statements, and
  - (b) do not purport to be audited unless those financial statements have, in fact, been audited and an auditor's report has been made.

# What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

# Inspection of Records

- 46(1) The following persons may, without charge, inspect all of the records that a company is required to keep under section 42:
  - (a) a current director of the company;
  - (b) if and to the extent permitted by the articles,
    - (i) a shareholder of the company, or
    - (ii) any other person.

#### **Derivative Action**

232(1) – In this section and section 233,

"complainant" means, in relation to a company, a shareholder or director of the company; "shareholder" has the same meaning as in section 1 (1) and includes a beneficial owner of a share of the company and any other person whom the court considers to be an appropriate person to make an application under this section.

232(2) – A complainant may, with leave of the court, prosecute a legal proceeding in the name and on behalf of a company

- (a) to enforce a right, duty or obligation owed to the company that could be enforced by the company itself, or
- (b) to obtain damages for any breach of a right, duty or obligation referred to in paragraph (a) of this subsection.

232(3) – Subsection (2) applies whether the right, duty or obligation arises under this Act or otherwise.

232(4) — With leave of the court, a complainant may, in the name and on behalf of a company, defend a legal proceeding brought against the company.

233(1) – The court may grant leave under section 232 (2) or (4), on terms it considers appropriate, if

- (a) the complainant has made reasonable efforts to cause the directors of the company to prosecute or defend the legal proceeding,
- (b) notice of the application for leave has been given to the company and to any other person the court may order,
- (c) the complainant is acting in good faith, and
- (d) it appears to the court that it is in the best interests of the company for the legal proceeding to be prosecuted or defended.

233(2) – Nothing in this section prevents the court from making an order that the complainant give security for costs.

233(3) – While a legal proceeding prosecuted or defended under this section is pending, the court may,

- (a) on the application of the complainant, authorize any person to control the conduct of the legal proceeding or give any other directions for the conduct of the legal proceeding, and
- (b) on the application of the person controlling the conduct of the legal proceeding, order, on the terms and conditions that the court considers appropriate, that the company pay to the person controlling the conduct of the legal proceeding interim costs in the amount and for the matters, including legal fees and disbursements, that the court considers appropriate.

233(4) – On the final disposition of a legal proceeding prosecuted or defended under this section, the court may make any order it considers appropriate, including an order that

- (a) a person to whom costs are paid under subsection (3) (b) repay to the company some or all of those costs,
- (b) the company or any other party to the legal proceeding indemnify
  - (i) the complainant for the costs incurred by the complainant in prosecuting or defending the legal proceeding, or
  - (ii) the person controlling the conduct of the legal proceeding for the costs incurred by the person in controlling the conduct of the legal proceeding, or
- (c) the complainant or the person controlling the conduct of the legal proceeding indemnify one or more of the company, a director of the company and an officer of the company for expenses, including legal costs, that they incurred as a result of the legal proceeding.

233(5) – No legal proceeding prosecuted or defended under this section may be discontinued, settled or dismissed without the approval of the court.

# Oppression Remedy

227(1) – For the purposes of this section, "shareholder" has the same meaning as in section 1 (1) and includes a beneficial owner of a share of the company and any other person whom the court considers to be an appropriate person to make an application under this section.

227(2) – A shareholder may apply to the court for an order under this section on the ground

- (a) that the affairs of the company are being or have been conducted, or that the powers of the directors are being or have been exercised, in a manner oppressive to one or more of the shareholders, including the applicant, or
- (b) that some act of the company has been done or is threatened, or that some resolution of the shareholders or of the shareholders holding shares of a class or series of shares has been passed or is proposed, that is unfairly prejudicial to one or more of the shareholders, including the applicant.

227(3) – On an application under this section, the court may, with a view to remedying or bringing to an end the matters complained of and subject to subsection (4) of this section, make any interim or final order it considers appropriate, including an order

- (a) directing or prohibiting any act,
- (b) regulating the conduct of the company's affairs,
- (c) appointing a receiver or receiver manager,
- (d) directing an issue or conversion or exchange of shares,
- (e) appointing directors in place of or in addition to all or any of the directors then in office,
- (f) removing any director,
- (g) directing the company, subject to subsections (5) and (6), to purchase some or all of the shares of a shareholder and, if required, to reduce its capital in the manner specified by the court,
- (h) directing a shareholder to purchase some or all of the shares of any other shareholder,
- (i) directing the company, subject to subsections (5) and (6), or any other person, to pay to a shareholder all or any part of the money paid by that shareholder for shares of the company,
- (j) varying or setting aside a transaction to which the company is a party and directing any party to the transaction to compensate any other party to the transaction,
- (k) varying or setting aside a resolution,

- requiring the company, within a time specified by the court, to produce to the court or to an interested person financial statements or an accounting in any form the court may determine,
- (m) directing the company, subject to subsections (5) and (6), to compensate an aggrieved person,
- (n) directing correction of the registers or other records of the company,
- (o) directing that the company be liquidated and dissolved, and appointing one or more liquidators, with or without security,
- (p) directing that an investigation be made under Division 3 of this Part,
- (q) requiring the trial of any issue, or
- (r) authorizing or directing that legal proceedings be commenced in the name of the company against any person on the terms the court directs.
- 227(4) The court may make an order under subsection (3) if it is satisfied that the application was brought by the shareholder in a timely manner.
- 227(5) If an order is made under subsection (3) (g), (i) or (m), the company must pay to a person the full amount payable under that order unless there are reasonable grounds for believing that
  - (a) the company is insolvent, or
  - (b) the payment would render the company insolvent.
- 227(6) If reasonable grounds exist for believing that subsection (5) (a) or (b) applies,
  - (a) the company is prohibited from paying the person the full amount of money to which the person is entitled,
  - (b) the company must pay to the person as much of the amount as is possible without causing a circumstance set out in subsection (5) to occur, and
  - (c) the company must pay the balance of the amount as soon as the company is able to do so without causing a circumstance set out in subsection (5) to occur.
- 227(7) If an order is made under subsection (3) (o), Part 10 applies.

#### General Rules When Applying for Remedy

- 429(1) A legal proceeding, conviction or penalty for an offence under this Act does not relieve a person from any other liability.
- 233(6) No application made or legal proceeding prosecuted or defended under section 232 or this section may be stayed or dismissed merely because it is shown that an alleged breach of a right, duty or obligation owed to the company has been or might be approved by the shareholders of the company, but evidence of that approval or possible approval may be taken into account by the court in making an order under section 232 or this section.
- 228(1) In this section, "complainant" means, in relation to a company referred to in subsection (2), a shareholder of the company or any other person whom the court considers to be an appropriate person to make an application under this section.
- 228(2) If a company or any director, officer, shareholder, employee, agent, auditor, trustee, receiver, receiver manager or liquidator of a company contravenes or is about to contravene a provision of this Act or the regulations or of the memorandum, notice of articles or articles of the company, a complainant may, in addition to any other rights that that person might have, apply to the court for an order that the person who has contravened or is about to contravene the provision comply with or refrain from contravening the provision.
- 228(3) On an application under this section, the court may make any order it considers appropriate, including an order

- (a) directing a person referred to in subsection (2) to comply with or to refrain from contravening a provision referred to in that subsection,
- (b) enjoining the company from selling or otherwise disposing of property, rights or interests, or from receiving property, rights or interests, or
- (c) requiring, in respect of a contract made contrary to section 33 (1), that compensation be paid to the company or to any other party to the contract.

# Offence – Misleading Statement

427(1) – Subject to subsection (3), a person who makes or assists in making a statement that is included in a record that is required or permitted to be made by or for the purposes of this Act or the regulations commits an offence if the statement

- (a) is, at the time and in the light of the circumstances under which it is made, false or misleading in respect of any material fact, or
- (b) omits any material fact, the omission of which makes the statement false or misleading. 427(2) If a corporation or limited liability company commits an offence under subsection (1), any director or officer of the corporation, or any manager of the limited liability company, who, subject to subsection (3), authorizes, permits or acquiesces in the commission of the offence also commits an offence and is liable on summary conviction to a fine of not more than \$10 000, whether or not the corporation or limited liability company is prosecuted or convicted.

# Offence – Failure to Maintain Records and Make Available for Inspection

- 426(1) A person commits an offence who
  - (a) contravenes section 42 [duty to maintain records]
- 426(5) It is an offence for a person who maintains the records office for the company or, in the case of a central securities register that is kept at a location other than the company's records office, for the person who has custody or control of the company's central securities register, to refuse, without reasonable excuse,
  - (a) to permit a person to inspect any record that the person is entitled to inspect and for which the appropriate fee, if any, has been tendered, or
  - (b) to provide, within the meaning of section 48 (3) or 119.91 (3), to a person a copy of any record that the person is entitled to receive a copy of and for which the appropriate fee, if any, has been tendered.

#### Offence – Failure to Prepare, Approve and Provide Financial Statements

- 426(1) A person commits an offence who
  - (a) contravenes section 199 [duty to approve financial statements]

#### Penalties for Offences

- 428(1) A person who commits an offence under section 426 (1) (a)...or 426(5) is liable
  - (a) in the case of a person other than an individual, to a fine of not more than \$5 000, or
  - (b) in the case of an individual, to a fine of not more than \$2 000.
- 428(2) A person who commits an offence under section 427 (1) is liable,
  - (a) in the case of a person other than an individual, to a fine of not more than \$25 000, or
  - (b) in the case of an individual, to a fine of not more than \$10 000.

#### Order for Compliance

429(2) – If a person is convicted of an offence under this Act, the court may, in addition to any penalty the court may impose for the offence, order the person to comply with the provisions of this Act.

429(3) – A person who contravenes an order under subsection (2) commits an offence and is liable on conviction to the penalties provided for the offence in relation to which the order was made.

# What sections set out the defenses officers and directors may assert against alleged violations of those duties?

## Defence - General

234 – If, in a legal proceeding against a director, officer, receiver, receiver manager or liquidator of a company, the court finds that that person is or may be liable in respect of negligence, default, breach of duty or breach of trust, the court must take into consideration all of the circumstances of the case, including those circumstances connected with the person's election or appointment, and may relieve the person, either wholly or partly, from liability, on the terms the court considers necessary, if it appears to the court that, despite the finding of liability, the person has acted honestly and reasonably and ought fairly to be excused.

# Defence – Breach of Duty of Care and Good Faith

157(1) – A director of a company has complied with the director's duties under 142 (1) if the director relied, in good faith, on

- (a) financial statements of the company represented to the director by an officer of the company or in a written report of the auditor of the company to fairly reflect the financial position of the company,
- (b) a written report of a lawyer, accountant, engineer, appraiser or other person whose profession lends credibility to a statement made by that person,
- (c) a statement of fact represented to the director by an officer of the company to be correct, or
- (d) any record, information or representation that the court considers provides reasonable grounds for the actions of the director, whether or not
  - (i) the record was forged, fraudulently made or inaccurate, or
  - (ii) the information or representation was fraudulently made or inaccurate.

157(2) – A director of a company is not liable under section 154 if the director did not know and could not reasonably have known that the act done by the director or authorized by the resolution voted for or consented to by the director was contrary to this Act.

# Defence – Offence of Failure to Keep Accurate Records and Make Available for Inspection

426(5) – A person who contravenes this section [allowing inspection of records] is not guilty of an offence if they had reasonable cause for the contravention.

# Defence – Offence of Misleading Statement

427(3) – No person is guilty of an offence under section 427(1) [misleading statement] if that person

- (a) did not know that the statement was false or misleading, and
- (b) with the exercise of reasonable diligence, could not have known that the statement was false or misleading.

#### Indemnification for Costs

160 – Subject to section 163, a company may do one or both of the following:

(a) indemnify an eligible party against all eligible penalties to which the eligible party is or may be liable;

(b) after the final disposition of an eligible proceeding, pay the expenses actually and reasonably incurred by an eligible party in respect of that proceeding.

#### Limitation Periods

430(1) – A legal proceeding for an offence under this Act may not be commenced more than 3 years after the commission of the offence.

## **Securities Law**

What commission or department is responsible for securities law?

**BC Securities Commission** 

https://www.bcsc.bc.ca/

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

Securities Act, RSBC 1996, c. 418

https://www.bclaws.gov.bc.ca/civix/document/id/complete/statreg/00 96418 01

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act*, as well as some sector specific instruments:

- National Instrument 51-102 Continuous Disclosure Obligations
   https://www.bcsc.bc.ca/securities-law/law-and-policy/instruments-and-policies/5-ongoing-requirements-for-issuers-insiders/current/51-102/51102-ni-july-25-2023
- National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities
   https://www.bcsc.bc.ca/securities-law/law-and-policy/instruments-and-policies/5-ongoing-requirements-for-issuers-insiders/current/51-101/51101-ni-july-25-2023

# Prospectus

#### **Securities Act**

63(1) – A prospectus must provide full, true and plain disclosure of all material facts relating to the securities issued or proposed to be distributed.

63(2) – A preliminary prospectus must substantially comply with the requirements of this Act and the regulations respecting the content of a prospectus.

# Continuous Disclosure

#### **Securities Act**

- 85 An issuer must, in accordance with the regulations,
  - (a) provide prescribed periodic disclosure about its business and affairs,
  - (b) provide disclosure of a material change, and
  - (c) provide other prescribed disclosure.

# Financial Statements

#### **National Instrument 51-102**

- 4.1(1) A reporting issuer must file annual financial statements that include
  - (a) A statement of comprehensive income, changes in equity, and a statement of cash flows for
    - i. The most recently completed financial year
    - ii. The financial year immediately preceding the most recently completed financial year, if any
  - (b) A statement of financial position as at the end of each of those periods
- 4.1(2) Annual financial statements must be audited.
- 4.2 The filing deadline for audited annual financial statements is
  - (a) For non-venture issuers, the 90th day after the end of its most recently completed financial year.
  - (b) For venture issuers, the 120th day after the end of its most recently completed financial year.
- 4.5(1) The annual financial statements must be approved by the board of directors before filing.
- 4.3(1) A reporting issuer must file an interim financial report for each interim period ended after it became a reporting issuer.
- 1 "Interim period" = a period commencing on the first day of the financial year and ending 9, 6, or 3 months before the end of the financial year
- 4.3(3) If an auditor has not performed a review of an interim financial report, the report must be accompanied by a notice indicating that it has not been reviewed by an auditor.
- 4.4 The filing deadline for interim financial reports is
  - (c) For non-venture issuers, the 45th day after the end of the interim period
  - (d) For venture issuers, the 60th day after the end of the interim period
- 4.5(1) The interim financial report must be approved by the board of directors before filing.

## Management's Discussion & Analysis

# **National Instrument 51-102**

- 5.1(1) A reporting issuer must file Management's Discussion & Analysis relating to its annual financial statements and each interim financial report required under Part 4.
- 5.1(2) The filing deadline is on or before the earlier of the filing deadline or the actual filing of the annual or interim financial statements, as applicable.
- 5.4(1) Issuer must disclose in its annual Management's Discussion & Analysis the designation and number of each class of voting or equity securities (or securities convertible to voting/equity securities) for which there are securities outstanding
- 5.5(1) The annual and interim Management's Discussion & Analysis must be approved by the board of directors before being filed.
- 5.8(2) A reporting issuer must discuss in its Management's Discussion & Analysis any updates to FLI events and circumstances likely to cause actual results to differ materially from material FLI relating to a period that is not yet complete that the issuer previously disclosed to the public. 5.8(3) Sub (2) does not apply if the reporting issuer included the information in a news release and discloses in the Management's Discussion & Analysis that the news release is available on SEDAR.
- 5.8(4) Issuer must discuss in its Management's Discussion & Analysis material differences between (a) actual results for the annual or interim period to which the Management's Discussion & Analysis relates, and (b) any previously disclosed FOFI or financial outlook for that period.

#### Annual Information Form

#### National Instrument 51-102

- 6.1 A reporting issuer that is not a venture issuer must file an annual information form.
- 6.2 Filing deadline is on or before the 90th day after the end of the issuer's most recently completed financial year.

# Material Changes

#### **National Instrument 51-102**

- 1.3 "Material change" means
  - (e) a change in the business, operations or capital that would reasonably be expected to have a significant effect on the market price or value of any of the securities of the reporting issuer, or
  - (f) A decision to implement a change made by the board or persons acting in a similar capacity or senior management who believe that confirmation of the board or persons acting in similar capacity is probable.
- 7.1(1) If a material change occurs in the affairs of a reporting issuer, the issuer must:
  - (e) Immediately issue and file a news release authorized by an executive officer disclosing the nature and substance of the change
  - (f) As soon as practicable, and in any event within 10 days of the date on which the change occurs, file a Form 51-102F3 Material Change Report with respect to the material change.
- 7.1(2) Reporting issuer may mark filed material change report as confidential, with written reasons for non-disclosure, if:
  - (e) In the opinion of the reporting issuer, and if that opinion is arrived at in a reasonable manner, the disclosure required by sub (1) would be unduly detrimental to the interests of the reporting issuer, or
  - (f) The material change consists of a decision to implement a change made by senior management of the issuer who believe that confirmation of the decision by the board of directors is probable, and senior management of the reporting issuer has no reason to believe that persons with knowledge of the material change have made use of that knowledge in purchasing or selling securities of the reporting issuer.
- 7.1(5) If a report has been filed under sub (2), the issuer must advise the regulator in writing every 10 days if it believes the report should continue to remain confidential, until the material change is generally disclosed OR the board rejects the decision.
- 7.1(7) An issuer must promptly generally disclose the material change if the issuer becomes aware of reasonable grounds to believe that persons are selling securities of the reporting issuer with knowledge of the change.

# Making Filings Available

# **Securities Act**

- 169(1) Unless otherwise indicated, records required by this Act or by the regulations to be filed must be filed by depositing them with the commission.
- 169(2) Subject to the regulations, records required by this Act or by the regulations to be filed may be filed electronically in any form specified by the executive director.
- 169(3) Subject to subsection (4), all records filed under this Act must be made available for public inspection during normal business hours.
- 169(4) The commission may hold in confidence all or part of a record required to be filed under this Act if the commission considers that

- (a) a person whose information appears in the record would be unduly prejudiced by disclosure of the information, and
- (b) the person's privacy interest outweighs the public's interest in having the information disclosed.

# Misleading Disclosure

#### **Securities Act**

168.1(1) – A person must not

- (a) make a statement in evidence or submit or give information to the commission, the executive director or any person appointed under this Act that, in a material respect and at the time and in light of circumstances under which it is made, is false or misleading, or omit facts from the statement or information necessary to make that statement or information not false or misleading, or
- (b) make a statement or provide information in any record filed, provided, delivered or sent under this Act, or in relation to a service provided by the commission, that, in a material respect and at the time and in light of circumstances under which it is made, is false or misleading, or omit facts from the statement or information necessary to make that statement or information not false or misleading.

# Forward-Looking Information

#### **National Instrument 51-102**

"Forward-looking information" = disclosure regarding possible events, conditions or financial performance, including future-oriented financial information (FOFI).

"Future-oriented financial information" (FOFI) = presented in format of statement of financial position, comprehensive income or cash flows

"Financial outlook" = not presented in format of statement of financial position, income or cash flows

- 4A.1 This Part applies to forward-looking information (FLI) disclosed by a reporting issuer other than orally.
- 4A.2 Reporting issuer must not disclose FLI unless the issuer has a reasonable basis for the FLI.
- 4A.3 A reporting issuer that discloses material forward-looking information must include disclosure that
  - (i) Identifies forward-looking information as such
  - (j) Cautions users of FLI that actual results may vary from the FLI, and identifies material risk factors that could cause actual results to differ materially from the FLI
  - (k) States the material factors or assumptions used to develop FLI
  - (I) Describes the issuer's policy for updating FLI if it includes procedures in addition to those in 5.8.
- 4B.1 This part applies to FOFI or a financial outlook that is disclosed by a reporting issuer, other than orally.
- 4B.2 Must not disclose FOFI or a financial outlook unless based on assumptions that are reasonable in the circumstances. Must be limited to a period for which the information can be reasonably estimated, and use the accounting policies the issuer expects to use for the period covered.
- 4B.3 Must also disclose date management approved the FOFI or financial outlook, explain the purpose of the FOFI or financial outlook, and caution readers that the information may not be appropriate for other purposes.

# **Further Information**

#### **Securities Act**

90(1) – The commission or the executive director may require a director, an officer, a promoter or a control person of an issuer, within the time the commission or executive director specifies, to submit information.

90(2) – Information submitted under subsection (1) must be in the required form.

# Aiding and Abetting

### **Securities Act**

168.01 – A person must not do or omit to do anything the person knows or reasonably should know aids, abets or counsels a contravention of the Act, the regulations or a decision of the commission or the executive director.

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

Directors' and Officers' Liability for Company Violation

#### **Securities Act**

168.2 (1) – If a person, other than an individual, contravenes a provision of this Act or of the regulations, or fails to comply with a decision, an employee, officer, director or agent of the person who authorizes, permits or acquiesces in the contravention or non-compliance also contravenes the provision or fails to comply with the decision, as the case may be.

168.2(2) – If an investment fund contravenes a provision of this Act or of the regulations, or fails to comply with a decision, the investment fund manager also contravenes the provision or fails to comply with the decision, as the case may be.

What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

# Order of Commission

## **Securities Act**

161(1) – If the commission or the executive director considers it to be in the public interest, the commission or the executive director, after a hearing, may order one or more of the following:

- (a) that a person comply with or cease contravening, and that the directors and officers of the person cause the person to comply with or cease contravening,
  - (i) a provision of this Act or the regulations,
  - (ii) a decision, whether or not the decision has been filed under section 163,
  - (iii) a bylaw, rule, or other regulatory instrument or policy or a direction, decision or similar determination made by a clearing agency, exchange, quotation and trade reporting system, self-regulatory body or trade repository, as the case may be, that has been recognized by the commission under section 24, or
  - (iv) a bylaw, rule, or other regulatory instrument or policy or a direction, decision or similar determination made by
    - (A) a benchmark administrator that has been designated for the purposes of a regulation referred to in section 183 (2.2), or
    - (B) an information processor that has been designated for the purposes of a regulation referred to in section 183 (2.3);
- (b) that

- (i) all persons,
- (ii) the person or persons named in the order, or
- (iii) one or more classes of persons

cease trading in, or be prohibited from purchasing, any securities or derivatives, a specified security or derivative or a specified class of securities or class of derivatives;

- (c) that any or all of the exemptions set out in this Act, the regulations or a decision do not apply to a person;
- (d) that a person
  - (i) resign any position that the person holds as a director or officer of an issuer or registrant,
  - (ii) is prohibited from becoming or acting as a director or officer of any issuer or registrant,
  - (iii) is prohibited from becoming or acting as a registrant or promoter,
  - (iv) is prohibited from advising or otherwise acting in a management or consultative capacity in connection with activities in the securities or derivatives markets,
  - (v) is prohibited from engaging in promotional activities by or on behalf of
    - (A) an issuer, security holder or party to a derivative, or
    - (B) another person that is reasonably expected to benefit from the promotional activity,
  - (vi) is prohibited from engaging in promotional activities on the person's own behalf in respect of circumstances that would reasonably be expected to benefit the person,
  - (vii) is prohibited from voting a security or exercising a right attaching to a security or a derivative, or
  - (viii) is prohibited from engaging in any activity in relation to the administration of a benchmark or the provision of information to a benchmark administrator in relation to the determination of a benchmark;
- (e) that a person
  - (i) is prohibited from disseminating to the public, or authorizing the dissemination to the public, of any information or record of any kind that is described in the order,
  - (ii) is required to disseminate to the public, by the method described in the order, any information or record relating to the affairs of the registrant or issuer that the commission or the executive director considers must be disseminated, or
  - (iii) is required to amend, in the manner specified in the order, any information or record of any kind described in the order before disseminating the information or record to the public or authorizing its dissemination to the public;
- (f) that a registration or recognition be suspended, cancelled or restricted or that conditions, restrictions or requirements be imposed on a registration or recognition;
- (g) if a person has not complied with this Act, the regulations or a decision of the commission or the executive director, that the person pay to the commission any amount obtained, or payment or loss avoided, directly or indirectly, as a result of the failure to comply or the contravention;
- (h) that a person referred to in subsection (7) submit to a review of its practices and procedures;
- (i) that a person referred to in subsection (7) make changes to its practices and procedures;
- (j) that a person be reprimanded.

## Administrative Penalties

- 162(1) If the commission, after a hearing,
  - (a) determines that a person has contravened
    - (i) subject to subsection (2), a provision of this Act or of the regulations, or

- (ii) a decision of the commission, the executive director or a designated organization, whether or not the decision has been filed under section 163, and
- (b) considers it to be in the public interest to make the order,

the commission may order the person to pay the commission an administrative penalty of not more than \$1 million for each contravention.

- 162(2) If the commission, after a hearing,
  - (a) determines that a person has contravened section 57.7, and
  - (b) considers it to be in the public interest to make the order,

the commission may order the person to pay the commission an administrative penalty of not more than \$5 million for each contravention.

162(3) – If the commission, after a hearing, determines that a person named in a summons or demand under section 144 (1) has failed or refused

- (a) to attend,
- (b) to take an oath,
- (c) to answer questions,
- (d) to preserve records and things or classes of records and things in the custody, possession or control of the person, or
- (e) to provide information or to produce the records and things or classes of records and things in the custody, possession or control of the person,

the commission may, if the commission considers it to be in the public interest to make the order, order the person to pay the commission an administrative penalty of not more than \$1 million.

162.01 – If, based on information obtained from a review, investigation or any other source, the executive director

- (a) considers that a person has contravened
  - (i) a prescribed provision of this Act,
  - (ii) a provision of the regulations, or
  - (iii) a decision of the commission or the executive director, whether or not the decision has been filed under section 163, and
- (b) considers it to be in the public interest,

the executive director may give written notice to a person requiring the person to pay an administrative penalty.

162.02(1) – In determining the amount of an administrative penalty imposed on a person by notice under section 162.01, the executive director must consider the following:

- (a) the person's past conduct:
- (b) the seriousness of the conduct;
- (c) factors that mitigate the person's conduct;
- (d) the need to demonstrate the consequences of inappropriate conduct to those who access the capital markets;
- (e) the need to deter those who participate in the capital markets from engaging in inappropriate conduct;
- (f) orders made by the commission in similar circumstances in the past;
- (g) any other matter relevant to the public interest.

162.02(2) – An administrative penalty for which a notice has been issued to a person under section 162.01 must not exceed,

- (a) in the case of an individual, \$100 000 for each contravention set out in the notice, or
- (b) in the case of a person that is not an individual, \$500 000 for each contravention set out in the notice.

# Application to Court

#### **Securities Act**

157(0.1) – The commission may apply to the Supreme Court for one or more of the orders referred to in subsection (1) if the commission considers that it is in the public interest to do so and that a person

- (a) has contravened or is contravening a provision of this Act or of the regulations,
- (b) has failed to comply with or is not complying with a decision, or
- (c) has been convicted of an offence under the Criminal Code arising from a transaction, business or course of conduct related to securities or derivatives.

157(1) – In addition to any other powers it may have, the commission may, in the circumstances set out in subsection (0.1), apply to the Supreme Court for one or more of the following orders:

- (a) an order that
  - (i) the person comply with or cease contravening the provision or decision, and
  - (ii) the directors and officers of the person cause the person to comply with or to cease contravening the provision or decision;
- (b) an order that the person pay to the commission any amount obtained, or payment or loss avoided, directly or indirectly, as a result of the failure to comply or the contravention;
- (c) an order setting aside a transaction relating to trading in securities or derivatives;
- (d) an order that a security or derivative be issued or cancelled;
- (e) an order that a security or derivative be purchased, disposed of or exchanged;
- (f) an order prohibiting the voting of a security or the exercise of a right attaching to a security or derivative;
- (g) an order appointing a director of the person that is the subject of the application;
- (h) an order that the person repay a holder of a security or a derivative money paid by the holder for the security or derivative;
- (i) an order that the person compensate or make restitution to any other person;
- (j) an order that the person pay general or punitive damages to any other person;
- (k) an order that the person correct a record;
- (I) an order that the person rectify any contravention of this Act, or the regulations, to the extent that rectification is possible.

157(2) – On an application under subsection (1), the Supreme Court may make the order applied for and any other order the court considers appropriate.

157(3) – An order may be made under this section even though a penalty has already been imposed on that person in respect of the same non-compliance or contravention.

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

During Distribution – Action for Damages for Misrepresentation in Prospectus

#### **Securities Act**

131(1) – If a prospectus contains a misrepresentation, a person who purchases a security offered by the prospectus during the period of distribution

- (a) is deemed to have relied on the misrepresentation if it was a misrepresentation at the time of purchase, and
- (b) has a right of action for damages against
  - (i) the issuer or a selling security holder on whose behalf the distribution is made,

- (ii) every underwriter that is in a contractual relationship with the issuer or selling security holder on whose behalf the distribution is made,
- (iii) every director of the issuer at the time the prospectus was filed,
- (iv) every person whose consent to disclosure of information in the prospectus has been filed, and
- (v) every person who signed the prospectus.

131(2) – A person referred to in subsection (1) (b) (iv) is liable only with respect to a misrepresentation contained in a report, opinion or statement made by the person.

131(3) – If the person referred to in subsection (1) purchased the security from a person or underwriter referred to in subsection (1) (b) (i) or (ii) or from another underwriter of the securities, the purchaser may elect to exercise a right of rescission against that person or underwriter, in which case the purchaser has no right of action for damages against that person under subsection (1).

131(14) – The right of action for rescission or damages conferred by this section is in addition to and not in derogation from any other right the purchaser may have.

131(15) – If a misrepresentation is contained in a record incorporated by reference in, or deemed incorporated into, a prospectus, the misrepresentation is deemed to be contained in the prospectus.

During Distribution – Action for Damages for Misrepresentation in Prescribed Disclosure Document

#### **Securities Act**

132.1(1) – If a prescribed disclosure document contains a misrepresentation, a purchaser who purchases a security offered by the disclosure document

- (a) is deemed to have relied on the misrepresentation if it was a misrepresentation at the time of purchase, and
- (b) has a right of action for damages against
  - (i) the issuer,
  - (ii) every director of the issuer at the date of the disclosure document,
  - (ii.1) every person whose consent to the disclosure of information in the disclosure document was filed, and
  - (iii) every person who signed the disclosure document.

132.1(2) – The purchaser may elect to exercise a right of rescission against the issuer, in which case the purchaser has no right of action for damages against the issuer.

132.1(11) – The right of action for rescission or damages conferred by this section is in addition to and not in derogation from any other right the purchaser may have.

132.1(12) – If a misrepresentation is contained in a record incorporated by reference in, or deemed incorporated into, a disclosure document, the misrepresentation is deemed to be contained in the disclosure document.

After Distribution – Action for Damages for Misrepresentation

## **Securities Act**

140.3(1) — Where a responsible issuer or a person with actual, implied or apparent authority to act on behalf of a responsible issuer releases a document that contains a misrepresentation, a person who acquires or disposes of the issuer's security during the period between the time when the document was released and the time when the misrepresentation contained in the document was publicly corrected has, without regard to whether the person relied on the misrepresentation, a right of action for damages against

(a) the responsible issuer,

- (b) each director of the responsible issuer at the time the document was released,
- (c) each officer of the responsible issuer who authorized, permitted or acquiesced in the release of the document,
- (d) each influential person, and each director and officer of an influential person, who knowingly influenced
  - (i) the responsible issuer or any person acting on behalf of the responsible issuer to release the document, or
  - (ii) a director or officer of the responsible issuer to authorize, permit or acquiesce in the release of the document, and
- (e) each expert where
  - (i) the misrepresentation is also contained in a report, statement or opinion made by the expert,
  - (ii) the document includes, summarizes or quotes from the report, statement or opinion of the expert, and
  - (iii) if the document was released by a person other than the expert, the expert consented in writing to the use of the report, statement or opinion in the document.

140.3(2) — If a person with actual, implied or apparent authority to speak on behalf of a responsible issuer makes a public oral statement that relates to the business or affairs of the responsible issuer and that contains a misrepresentation, a person who acquires or disposes of the issuer's security during the period between the time when the public oral statement was made and the time when the misrepresentation contained in the public oral statement was publicly corrected has, without regard to whether the person relied on the misrepresentation, a right of action for damages against

- (a) the responsible issuer,
- (b) the person who made the public oral statement,
- (c) each director and officer of the responsible issuer who authorized, permitted or acquiesced in the making of the public oral statement,
- (d) each influential person, and each director and officer of the influential person, who knowingly influenced
  - (i) the person who made the public oral statement to make the public oral statement, or
  - (ii) a director or officer of the responsible issuer to authorize, permit or acquiesce in the making of the public oral statement, and
- (e) each expert where
  - (i) the misrepresentation is also contained in a report, statement or opinion made by the expert,
  - (ii) the person making the public oral statement includes, summarizes or quotes from the report, statement or opinion of the expert, and
  - (iii) if the public oral statement was made by a person other than the expert, the expert consented in writing to the use of the report, statement or opinion in the public oral statement.

140.3(3) – If an influential person or a person with actual, implied or apparent authority to act or speak on behalf of the influential person releases a document or makes a public oral statement that relates to a responsible issuer and that contains a misrepresentation, a person who acquires or disposes of the issuer's security during the period between the time when the document was released or the public oral statement was made and the time when the misrepresentation

contained in the document or public oral statement was publicly corrected has, without regard to whether the person relied on the misrepresentation, a right of action for damages against

- (a) the responsible issuer if a director or officer of the responsible issuer, or where the responsible issuer is an investment fund, the investment fund manager, authorized, permitted or acquiesced in the release of the document or the making of the public oral statement,
- (b) the person who made the public oral statement,
- (c) each director and officer of the responsible issuer who authorized, permitted or acquiesced in the release of the document or the making of the public oral statement,
- (d) the influential person,
- (e) each director and officer of the influential person who authorized, permitted or acquiesced in the release of the document or the making of the public oral statement, and
- (f) each expert where
  - (i) the misrepresentation is also contained in a report, statement or opinion made by the expert,
  - (ii) the document or public oral statement includes, summarizes or quotes from the report, statement or opinion of the expert, and
  - (iii) if the document was released or the public oral statement was made by a person other than the expert, the expert consented in writing to the use of the report, statement or opinion in the document or public oral statement.

140.3(4) — Where a responsible issuer fails to make a timely disclosure, a person who acquires or disposes of the issuer's security between the time when the material change was required to be disclosed in the manner required under this Act and the subsequent disclosure of the material change has, without regard to whether the person relied on the responsible issuer having complied with its disclosure requirements, a right of action for damages against

- (a) the responsible issuer,
- (b) each director and officer of the responsible issuer who authorized, permitted or acquiesced in the failure to make timely disclosure, and
- (c) each influential person, and each director and officer of an influential person, who knowingly influenced
  - (i) the responsible issuer or any person acting on behalf of the responsible issuer in the failure to make timely disclosure, or
  - (ii) a director or officer of the responsible issuer to authorize, permit or acquiesce in the failure to make timely disclosure.

140.3(5) – In an action under this section, a person who is a director or officer of an influential person is not liable in that capacity if the person is liable as a director or officer of the responsible issuer.

140.3(6) - In an action under this section,

- (a) multiple misrepresentations having common subject matter or content may, in the discretion of the court, be treated as a single misrepresentation, and
- (b) multiple instances of failure to make timely disclosure of a material change or material changes concerning common subject matter may, in the discretion of the court, be treated as a single failure to make timely disclosure.

140.3(7) – In an action under subsection (2) or (3), if the person who made the public oral statement had apparent authority, but not implied or actual authority, to speak on behalf of the issuer, no other person is liable with respect to any of the responsible issuer's securities that

were acquired or disposed of before that other person became, or should reasonably have become, aware of the misrepresentation.

140.4(1) – In an action under section 140.3 in relation to a misrepresentation in a document that is not a core document, or a misrepresentation in a public oral statement, a person is not liable, subject to subsection (2), unless the plaintiff proves that the person

- (a) knew, at the time that the document was released or public oral statement was made, that the document or public oral statement contained the misrepresentation,
- (b) at or before the time that the document was released or public oral statement was made, deliberately avoided acquiring knowledge that the document or public oral statement contained the misrepresentation, or
- (c) was, through action or failure to act, guilty of gross misconduct in connection with the release of the document or the making of the public oral statement that contained the misrepresentation.

140.4(2) – A plaintiff is not required to prove any of the matters set out in subsection (1) in an action under section 140.3 in relation to an expert.

140.4(3) – In an action under section 140.3 in relation to a failure to make timely disclosure, a person is not liable, subject to subsection (4), unless the plaintiff proves that the person

- (a) knew, at the time that the failure to make timely disclosure first occurred, of the change and that the change was a material change,
- (b) at the time or before the failure to make timely disclosure first occurred, deliberately avoided acquiring knowledge of the change or that the change was a material change, or
- (c) was, through action or failure to act, guilty of gross misconduct in connection with the failure to make timely disclosure.

140.4(4) – A plaintiff is not required to prove a matter set out in subsection (3) in an action under section 140.3 in relation to

- (a) a responsible issuer,
- (b) an officer of a responsible issuer,
- (c) an investment fund manager, or
- (d) an officer of an investment fund manager.

# What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defence – Offence of Misleading Disclosure

## **Securities Act**

168.1(2) – A person does not contravene subsection (1) [misleading disclosure] if the person

- (a) did not know, and
- (b) in the exercise of reasonable diligence, could not have known

that the statement or information was false or misleading.

Defences – Misrepresentation in Prospectus

#### **Securities Act**

131(4) – A person is not liable under subsection (1) if the person proves that the purchaser had knowledge of the misrepresentation.

131(5) – A person is not liable under subsection (1) if the person proves that

(a) the prospectus was filed without the person's knowledge or consent and that, on becoming aware of its filing, the person gave reasonable general notice that it was so filed,

- (b) after the issue of a receipt for the prospectus and before the purchase of the securities by the purchaser, on becoming aware of any misrepresentation in the prospectus, the person withdrew the person's consent to it and gave reasonable general notice of the withdrawal and the reason for it,
- (c) with respect to any part of the prospectus purporting
  - (i) to be made on the authority of an expert, or
  - (ii) to be a copy of, or an extract from, a report, opinion or statement of an expert, the person had no reasonable grounds to believe and did not believe that
    - (iii) there had been a misrepresentation, or
    - (iv) the relevant part of the prospectus
      - (A) did not fairly represent the report, opinion or statement of the expert, or
      - (B) was not a fair copy of, or an extract from, the report, opinion or statement of the expert,
- (d) with respect to any part of the prospectus purporting
  - (i) to be made on the person's own authority as an expert, or
  - (ii) to be a copy of, or an extract from, the person's own report, opinion or statement as an expert,

but that contained a misrepresentation attributable to failure to fairly represent the person's report, opinion or statement as an expert,

- (iii) the person had, after reasonable investigation, reasonable grounds to believe and did believe that the relevant part of the prospectus fairly represented the person's report, opinion or statement as an expert, or
- (iv) on becoming aware that the relevant part of the prospectus did not fairly represent the person's report, opinion or statement as an expert, the person, as soon as practicable, advised the commission and gave reasonable general notice that
  - (A) the person's report, opinion or statement was not fairly represented, and
  - (B) the person would not be responsible for that part of the prospectus, or
- (e) with respect to a false statement
  - (i) purporting to be a statement made by an official person, or
  - (ii) contained in what purports to be a copy of, or an extract from, a public official document,

it was a correct and fair representation of the statement or copy of, or an extract from, the document, and the person had reasonable grounds to believe and did believe that the statement was true.

- 131(6) A person is not liable under subsection (1) if the person proves that, with respect to any part of the prospectus purporting
  - (a) to be made on the person's own authority as an expert, or
  - (b) to be a copy of, or an extract from, the person's own report, opinion or statement as an expert,

the person had, after reasonable investigation, reasonable grounds to believe and did believe that there had been no misrepresentation.

- 131(7) A person is not liable under subsection (1) if the person proves that, with respect to any part of the prospectus not purporting
  - (a) to be made on the authority of an expert, and

- (b) to be a copy of, or an extract from, a report, opinion or statement of an expert, the person had, after reasonable investigation, reasonable grounds to believe and did believe that there had been no misrepresentation.
- 131(8) Subsections (5) to (7) do not apply to the issuer or a selling security holder.
- 131(9) An underwriter is not liable for more than the total public offering price represented by the portion of the distribution underwritten by the underwriter.
- 131(10) In an action for damages under subsection (1), the defendant is not liable for all or any part of the damages that the defendant proves does not represent the depreciation in value of the security resulting from the misrepresentation.
- 131(11) The liability of all persons referred to in subsection (1) (b) is joint and several as between themselves with respect to the same cause of action.
- 131(13) The amount recoverable by a plaintiff under this section must not exceed the price at which the securities purchased by the plaintiff were offered to the public.
- 133 In determining what is a reasonable investigation or what are reasonable grounds for belief for the purposes of sections 131 and 132, the standard of reasonableness must be that required of a prudent person in the circumstances of the particular case.

Defences – Misrepresentation in Offering Memorandum

#### **Securities Act**

- 132.1(2.1) A person referred to in subsection (1) (b) (ii.1) is liable only with respect to a misrepresentation contained in a report, opinion or statement made by the person.
- 132.1(3) A person is not liable under subsection (1) if the person proves that the purchaser had knowledge of the misrepresentation.
- 132.1(4) A person is not liable under subsection (1) if the person proves that
  - (a) the disclosure document was delivered to purchasers without the person's knowledge or consent and that, on becoming aware of its delivery, the person gave written notice to the issuer that it was delivered without the person's knowledge or consent,
  - (b) on becoming aware of any misrepresentation in the disclosure document, the person withdrew the person's consent to the disclosure document and gave written notice to the issuer of the withdrawal and the reason for it,
  - (c) with respect to any part of the disclosure document purporting
    - (i) to be made on the authority of an expert, or
    - (ii) to be a copy of, or an extract from, a report, an opinion or a statement of an expert,

the person had no reasonable grounds to believe and did not believe that

- (iii) there had been a misrepresentation, or
- (iv) the relevant part of the disclosure document
  - (A) did not fairly represent the report, opinion or statement of the expert, or
  - (B) was not a fair copy of, or an extract from, the report, opinion or statement of the expert, or
- (d) with respect to any part of the disclosure document purporting
  - (i) to be made on the person's own authority as an expert, or
  - (ii) to be a copy of, or an extract from, the person's own report, opinion, or statement as an expert,

but that contained a misrepresentation attributable to a failure to fairly represent the person's report, opinion or statement as an expert,

- (iii) the person had, after reasonable investigation, reasonable grounds to believe and did believe that the relevant part of the disclosure document fairly represented the person's report, opinion or statement as an expert, or
- (iv) on becoming aware that the relevant part of the disclosure document did not fairly represent the person's report, opinion or statement as an expert, the person, as soon as practicable, advised the commission and the issuer that
  - (A) the person's report, opinion or statement was not fairly represented, and
  - (B) the person would not be responsible for that part of the disclosure document.

132.1(4.1) – A person is not liable under subsection (1) if the person proves that, with respect to any part of the disclosure document purporting

- (a) to be made on the person's own authority as an expert, or
- (b) to be a copy of, or an extract from, the person's own report, opinion or statement as an expert,

the person had, after reasonable investigation, reasonable grounds to believe and did believe that there had been no misrepresentation.

132.1(5) – A person is not liable under subsection (1) if the person proves that, with respect to any part of a disclosure document not purporting

- (a) to be made on the authority of an expert, or
- (b) to be a copy of, or an extract from, a report, opinion or statement of an expert, the person had, after reasonable investigation, reasonable grounds to believe and did believe that there had been no misrepresentation.
- 132.1(6) Subsections (4) and (5) do not apply to the issuer.
- 132.1(7) In an action for damages under subsection (1), the defendant is not liable for all or any part of the damages that the defendant proves does not represent the depreciation in value of the security resulting from the misrepresentation.
- 132.1(8) The liability of all persons referred to in subsection (1) (b) is joint and several as between themselves with respect to the same cause of action.
- 132.1(9) A defendant who is found liable to pay a sum in damages may recover a contribution, in whole or in part, from a person who is jointly and severally liable under this section to make the same payment in the same cause of action unless, in all the circumstances of the case, the court is satisfied that it would not be just and equitable.
- 132.1(10) The amount recoverable by a plaintiff under this section must not exceed the price at which the securities were offered under the disclosure document.
- 133 In determining what is a reasonable investigation or what are reasonable grounds for belief for the purposes of sections 131 and 132, the standard of reasonableness must be that required of a prudent person in the circumstances of the particular case.

# Defences – Liability After Distribution

#### **Securities Act**

- 140.3(5) A person is not liable in an action under section 140.3 in relation to a misrepresentation or a failure to make timely disclosure if that person proves that the plaintiff acquired or disposed of the issuer's security
  - (a) with knowledge that the document or public oral statement contained a misrepresentation, or
  - (b) with knowledge of the material change.
- 140.3(6) A person is not liable in an action under section 140.3 in relation to

- (a) a misrepresentation if that person proves that
  - (i) before the release of the document or the making of the public oral statement containing the misrepresentation, the person conducted or caused to be conducted a reasonable investigation, and
  - (ii) at the time of the release of the document or the making of the public oral statement, the person had no reasonable grounds to believe that the document or public oral statement contained the misrepresentation, or
- (b) a failure to make timely disclosure if that person proves that
  - (i) before the failure to make timely disclosure first occurred, the person conducted or caused to be conducted a reasonable investigation, and
  - (ii) the person had no reasonable grounds to believe that the failure to make timely disclosure would occur.

140.3(7) – In determining whether an investigation was reasonable under subsection (6), or whether any person is guilty of gross misconduct under subsection (1) or (3), the court must consider all relevant circumstances, including

- (a) the nature of the responsible issuer,
- (b) the knowledge, experience and function of the person,
- (c) the office held, if the person was an officer,
- (d) the presence or absence of another relationship with the responsible issuer, if the person was a director,
- (e) the existence, if any, and the nature of any system designed to ensure that the responsible issuer meets its continuous disclosure obligations,
- (f) the reasonableness of reliance by the person on the responsible issuer's disclosure compliance system and on the responsible issuer's officers, employees and others whose duties would in the ordinary course have given them knowledge of the relevant facts,
- (g) the period within which disclosure was required to be made under the applicable law,
- (h) in respect of a report, statement or opinion of an expert, any professional standards applicable to the expert,
- (i) the extent to which the person knew, or should reasonably have known, the content and medium of dissemination of the document or public oral statement,
- (j) in the case of a misrepresentation, the role and responsibility of the person in the preparation and release of the document or the making of the public oral statement containing the misrepresentation or the ascertaining of the facts contained in that document or public oral statement, and
- (k) in the case of a failure to make timely disclosure, the role and responsibility of the person involved in a decision not to disclose the material change.

140.3(8) – A person is not liable in an action under section 140.3 in respect of a failure to make timely disclosure if

- (a) the person proves that the material change was disclosed by the responsible issuer in a report filed on a confidential basis with the commission under section 85 (b),
- (b) the responsible issuer had a reasonable basis for making the disclosure on a confidential basis.
- (c) in the case where the information contained in the report filed on a confidential basis remains material, disclosure of the material change was made public promptly when the basis for confidentiality ceased to exist,
- (d) the person or responsible issuer did not release a document or make a public oral statement that, due to the undisclosed material change, contained a misrepresentation, and

(e) where the material change became publicly known in a manner other than the manner required under this Act, the responsible issuer promptly disclosed the material change in the manner required under this Act.

140.3(13) – A person, other than an expert, is not liable in an action under section 140.3 with respect to any part of a document or public oral statement that includes, summarizes or quotes from a report, statement or opinion made by the expert in respect of which the responsible issuer obtained the written consent of the expert to the use of the report, statement or opinion, if the consent had not been withdrawn in writing before the document was released or the public oral statement was made, if the person proves that

- (a) the person did not know and had no reasonable grounds to believe that there had been a misrepresentation in the part of the document or public oral statement made on the authority of the expert, and
- (b) the part of the document or oral public statement fairly represented the report, statement or opinion made by the expert.

140.3(14) – An expert is not liable in an action under section 140.3 with respect to any part of a document or public oral statement that includes, summarizes or quotes from a report, statement or opinion made by the expert, if the expert proves that the written consent previously provided was withdrawn in writing before the document was released or the public oral statement was made.

140.3(15) – A person is not liable in an action under section 140.3 in respect of a misrepresentation in a document, other than a document required to be filed, if the person proves that, at the time of release of the document, the person did not know and had no reasonable grounds to believe that the document would be released.

140.3(16) – A person is not liable in an action under section 140.3 for a misrepresentation in a document or a public oral statement, if the person proves that

- (a) the misrepresentation was also contained in a document filed by or on behalf of another person, other than the responsible issuer, with the commission or any other securities regulatory authority or an exchange and was not corrected in another document filed by or on behalf of that other person with the commission or that other securities regulatory authority or exchange before the release of the document or the public oral statement made by or on behalf of the responsible issuer,
- (b) the document or public oral statement contained a reference identifying the document that was the source of the misrepresentation, and
- (c) when the document was released or the public oral statement was made, the person did not know and had no reasonable grounds to believe that the document or public oral statement contained a misrepresentation.

140.3(17) – A person, other than the responsible issuer, is not liable in an action under section 140.3 if the misrepresentation or failure to make timely disclosure was made without the knowledge or consent of the person and if, after the person became aware of the misrepresentation before it was corrected, or the failure to make timely disclosure before it was disclosed in the manner required under this Act,

- (a) the person promptly notified the board of directors of the responsible issuer or other persons acting in a similar capacity of the misrepresentation or the failure to make timely disclosure, and
- (b) no correction of the misrepresentation or no subsequent disclosure of the material change in the manner required under this Act was made by the responsible issuer within 2 business days after the notification under paragraph (a), the person, unless prohibited

by law or by professional confidentiality rules, promptly and in writing notified the commission of the misrepresentation or failure to make timely disclosure.

Safe Harbour for Forward-Looking Information

#### **Securities Act**

131(8.1) – A person is not liable for a misrepresentation in forward-looking information in a prospectus if the person proves that

- (a) the document containing the forward-looking information contained, proximate to that information,
  - (i) reasonable cautionary language identifying the forward-looking information as such, and identifying material factors that could cause actual results to differ materially from a conclusion, forecast or projection in the forward-looking information, and
  - (ii) a statement of the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection set out in the forward-looking information, and
- (b) the person had a reasonable basis for drawing the conclusions or making the forecasts and projections set out in the forward-looking information.
- 131(8.2) Subsection (8.1) does not relieve a person of liability respecting forward-looking information in a financial statement or forward-looking information in a document released in connection with an initial public offering.
- 132.1(7.1) A person is not liable for a misrepresentation in forward-looking information in a prescribed disclosure document if the person proves that
  - (a) the document containing the forward-looking information contained, proximate to that information,
    - reasonable cautionary language identifying the forward-looking information as such, and identifying material factors that could cause actual results to differ materially from a conclusion, forecast or projection in the forward-looking information, and
    - (ii) a statement of the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection set out in the forward-looking information, and
  - (b) the person had a reasonable basis for drawing the conclusions or making the forecasts and projections set out in the forward-looking information.
- 140.3(9) A person is not liable in an action under section 140.3 [misrepresentation after distribution] for a misrepresentation in forward-looking information if the person proves that
  - (a) the document or public oral statement containing the forward-looking information contained, proximate to that information,
    - (i) reasonable cautionary language identifying the forward-looking information as such, and identifying material factors that could cause actual results to differ materially from a conclusion, forecast or projection in the forward-looking information, and
    - (ii) a statement of the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection set out in the forward-looking information, and
  - (b) the person had a reasonable basis for drawing the conclusions or making the forecasts and projections set out in the forward-looking information.

140.3(10) – The person is deemed to have satisfied the requirements of subsection (9)(a) with respect to a public oral statement containing forward-looking information if the person who made the public oral statement

- (a) made a cautionary statement that the oral statement contains forward-looking information,
- (b) stated that
  - (i) the actual results could differ materially from a conclusion, forecast or projection in the forward-looking information, and
  - (ii) certain material factors or assumptions were applied in drawing a conclusion or making a forecast or projection as reflected in the forward-looking information, and
- (c) stated that additional information about
  - (i) the material factors that could cause actual results to differ materially from the conclusion, forecast or projection in the forward-looking information, and
  - (ii) the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection as reflected in the forward-looking information,

is contained in a readily available document or in a portion of such a document and has identified that document or that portion of the document.

140.3(11) – For the purposes of subsection (10) (c), a document filed or otherwise generally disclosed is deemed to be readily available.

140.3(12) – Subsection (9) does not relieve a person of liability respecting forward-looking information in a financial statement required to be filed or forward-looking information in a document released in connection with an initial public offering.

Immunity for Acts/Omissions Done in Compliance with Law

#### **Securities Act**

170(2) – No person has any remedies and no proceedings lie or may be brought against any person for any act done or omission made as a result of compliance with this Act, the regulations or any decision rendered under this Act.

## Limitation Periods

#### **Securities Act**

140 – Unless otherwise provided in this Act or in the regulations, an action to enforce a civil remedy created by this Part or by the regulations must not be commenced

- (a) in the case of an action for rescission, more than 180 days after the date of the transaction that gave rise to the cause of action, or
- (b) in the case of an action other than for rescission, more than the earlier of
  - (i) 180 days after the plaintiff first had knowledge of the facts giving rise to the cause of action, or
  - (ii) 3 years after the date of the transaction that gave rise to the cause of action.

159(1) – Enforcement proceedings by the regulator under this Act, other than an action referred to in section 140 or 140.94, must not be commenced more than 6 years after the date of the events that give rise to the proceedings.

159(2) – If an application, motion or notice is filed with a court in respect of an investigation under section 142, 143.1 or 147 or a substantially similar matter, the running of the limitation period under subsection (1) is suspended on the date of the filing and resumes when

- (a) the court decides the matter that is the subject of the application, motion or notice and,
  - (i) if an appeal of the decision has been filed, any appeals of the matter have been disposed of, or

- (ii) if an appeal of the decision is not filed, the time to file an appeal of the decision expires, or
- (b) the matter that is the subject of the application, motion, notice or appeal is abandoned or discontinued and the commission has been notified of that fact.

# What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://www.osc.ca/en/securities-law/instruments-rules-policies/5/51-107

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

https://www.osc.ca/sites/default/files/pdfs/irps/csa\_20190801\_51-358\_reporting-of-climate-change-related-risks.pdf

# **Credit Unions**

What agency, department or authority supervises credit unions?

**BC Financial Services Authority** 

https://www.bcfsa.ca/public-resources/credit-unions

What statutes govern the creation or licensing of credit unions in the jurisdiction?

Credit Union Incorporation Act, RSBC 1996, c. 82

https://www.bclaws.gov.bc.ca/civix/document/id/complete/statreg/96082\_01

Financial Institutions Act, RSBC 1996, c. 141

https://www.bclaws.gov.bc.ca/civix/document/id/complete/statreg/96141 03#section94.2

What section imposes duties on the corporation's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty to Manage

#### **Credit Union Incorporation Act**

84.15(1) – Subject to this Act and the constitution and rules of the credit union, the directors must manage or supervise the management of the affairs and business of the credit union. 84.15(2) – No limitation or restriction on the powers or functions of the directors is effective against a person who does not have knowledge of the limitation or restriction.

Duty of Care and Good Faith

# **Financial Institutions Act**

101(1) – A director or officer of a financial institution, in exercising the powers and performing the functions of a director or officer, must

- (a) act honestly, in good faith and in the best interests of the financial institution, and
- (b) exercise the care, diligence and skill of a reasonably prudent person under comparable circumstances,

and in doing so must take into account the interests of shareholders, depositors, if any, and policy holders, if any, and, without limiting this, of those to whom the directors owe a fiduciary duty.

101(2) – The provisions of this section are in addition to, and not in derogation of, any enactment or rule of law or equity relating to the duties or liabilities of directors of a corporation.

101(3) – Every director and officer of a financial institution must act in accordance with this Act and the regulations under it.

## Duty to Adopt Code of Market Conduct

#### **Financial Institutions Act**

- 94.2(1) The board of directors of a credit union must adopt a code of market conduct.
- 94.2(2) The board of directors of a credit union must file with the superintendent the credit union's code of market conduct and any amendments to that code.
- 94.2(3) The superintendent may direct the board of directors of a credit union to amend the credit union's code of market conduct at any time.
- 94.2(4) If the board of directors of a credit union does not adopt a code of market conduct under subsection (1), the Authority may require that board to adopt a code of market conduct as established, and as amended from time to time, by the Authority.
- 94.2(5) A credit union must comply with its code of market conduct.

# Duty to Comply With Law

## **Credit Union Incorporation Act**

- 84.31 A director or officer of a credit union must comply with this Act and the regulations, and with the constitution and rules of the credit union.
- 84.16 The provisions of a contract, the constitution or rules, or the circumstances of a director's appointment do not relieve the director from the duty to act in accordance with this Act and the Financial Institutions Act, and the regulations under both Acts, or from any liability that by virtue of any rule of law would otherwise attach to the director in respect of any negligence, default, breach of duty or breach of trust of which the director may be guilty in relation to the credit union.

# Duty to Disclose to Person Acquiring Securities

# **Credit Union Incorporation Act**

63 – Before an equity share or other security instrument, for which a disclosure statement under section 62 (2) is required, is issued to a person acquiring the equity share or security instrument from the credit union, and before that person has become obliged to acquire the equity share or security instrument, the credit union must deliver to that person a true copy of the disclosure statement and any relevant statement of material change.

# Duty to Comply with Capital and Liquidity Requirements

#### **Financial Institutions Act**

- 67(1) A financial institution must ensure that it has adequate liquid assets and an adequate capital base in relation to the business carried on by it, in accordance with the regulations and the rules made by the Authority.
- 67(2) If the superintendent considers that the liquid assets or capital base of a financial institution are, or within one year will be, inadequate in relation to the business carried on by it whether or not the financial institution is complying with the regulations and the rules made by the Authority, the superintendent may order the financial institution to acquire additional liquid assets or increase its capital base in the amount and form and by the date specified in the order.

# What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

#### **Derivative Actions**

## **Credit Union Incorporation Act**

84.4(1) – In this section:

"auxiliary member" includes a beneficial owner of an equity share in the credit union, other than a membership share, that has been registered in the name of an auxiliary member;

"complainant" means, in relation to a credit union, a member, auxiliary member or director of the credit union and includes any other person who, in the discretion of the Supreme Court, is a proper person to make an application under this section;

"member" includes a beneficial owner of an equity share in the credit union that has been registered in the name of a member.

84.4(2) – A complainant may, with leave of the Supreme Court, bring an action in the name and on behalf of the credit union

- (a) to enforce a right, duty or obligation owed to the credit union that could be enforced by the credit union itself, or
- (b) to obtain damages for any breach of a right, duty or obligation referred to in paragraph (a),

whether the right, duty or obligation arises under this Act or otherwise.

84.4(3) – A complainant, with leave of the Supreme Court, in the name and on behalf of the credit union, may defend an action brought against the credit union.

84.4(4) – A complainant, on notice to the credit union, may apply to the Supreme Court for the leave referred to in subsection (2) or (3) and, if

- (a) the complainant has made reasonable efforts to cause the directors of the credit union to commence or diligently prosecute or defend the action,
- (b) the complainant is acting in good faith,
- (c) it appears to the court to be in the interests of the credit union that the action be brought or defended, and
- (d) in the case of an application by a member or auxiliary member, the person was a member or auxiliary member, as the case may be, of the credit union at the time of the transaction or other event giving rise to the cause of action,

the court may require that notice of the application be served on those persons, and may grant the leave on terms the court considers appropriate.

84.4(5) – While an action brought or defended under this section is pending, the Supreme Court may,

- (a) on the application of a complainant, authorize any person to control the conduct of the action or give any other directions for the conduct of the action, and
- (b) on the application of the person controlling the conduct of the action, order, on terms and conditions the court considers appropriate, that the credit union pay the person interim costs, including legal fees and disbursements, for which the person may be made accountable to the credit union by the court on the final disposition of the action.

84.4(7) – An action brought or defended under this section must not be discontinued, settled or dismissed without the approval of the Supreme Court.

84.4(8) – An application made or an action brought or defended under this section must not be stayed or dismissed merely because it is shown that an alleged breach of a right, duty or obligation, owed to the credit union, has been or might be approved by the members and

auxiliary members of that credit union, but evidence of that approval or possible approval may be taken into account by the Supreme Court in making an order under this section.

84.42(1) – An application to the Supreme Court under this Act must be made by motion and, unless notice is specifically required by this Act, may be brought without notice to any other person.

84.42(2) – Despite subsection (1), the Supreme Court may direct that notice of the application be served on those persons the court requires.

#### **Financial Services Act**

151(1) – If an action is brought under section 232 of the Business Corporations Act or section 84.4 of the Credit Union Incorporation Act in relation to a transaction that is prohibited under this Part, the powers of the Supreme Court include the power to make an order that a person who authorizes, acquiesces in, participates in or facilitates the transaction pay to the financial institution or a subsidiary of a financial institution any

- (a) damages suffered by the financial institution or the subsidiary,
- (b) amount paid by the financial institution or the subsidiary in the transaction,
- (c) amount lent by the financial institution or the subsidiary, or
- (d) amount expended by the financial institution in the transaction.

151(2) – If a transaction that is prohibited under this Part is made or entered into, the right to bring an action conferred on a complainant by section 232 (2) (a) and (b) of the Business Corporations Act or section 84.4 (2) (a) and (b) of the Credit Union Incorporation Act is deemed also to be conferred on the superintendent.

#### Offences

# **Credit Union Incorporation Act**

101(2) - A person commits an offence who

- (a) [...]
- (b) contravenes section 63 [disclosure to person acquiring securities]
- (c) knowingly provides false information in relation to a matter under this Act, or
- (d) [Repealed 2011-29-54.]
- (e) contravenes a condition of a consent given under this Act.

101(3) – If a credit union commits an offence under this Act, an employee, officer, director or agent of the credit union who authorizes, permits or acquiesces in the offence commits the same offence, whether or not the credit union is convicted of the offence.

#### Penalties for Offences

# **Credit Union Incorporation Act**

102(1) – A person who commits an offence under section 101(2)(c) [misleading information] is liable

- (a) in the case of a corporation, on a first conviction to a fine of not more than \$500 000 and on each subsequent conviction to a fine of not more than \$1 000 000, and
- (b) in the case of an individual,
  - (i) on a first conviction, to a fine of not more than \$500 000 or to imprisonment for not more than 2 years or to both, and
  - (ii) on each subsequent conviction, to a fine of not more than \$1 000 000 or to imprisonment for not more than 2 years or to both.

102(2) – A person who commits an offence under section 101 (2) (b) is liable

- (a) in the case of a corporation, to a fine of not more than \$50 000, and
- (b) in the case of an individual, to a fine of not more than \$25 000.

## Order to Comply

# **Credit Union Incorporation Act**

105 – If a person is convicted of an offence under this Act, the court in which proceedings in respect of the offence are taken, in addition to any punishment the court may impose, may order that person to comply with the provisions of this Act or the regulations.

# **Financial Institutions Act**

- 244(1) In this section, "committing an act or pursuing a course of conduct" includes failing or neglecting to perform an act or failing or neglecting to pursue a course of conduct.
- 244(2) If, in the opinion of the superintendent, a person is committing an act or pursuing a course of conduct that
  - (a) does not comply with this Act, the regulations or the rules made by the Authority,
  - (a.01) does not comply with the Credit Union Incorporation Act,
  - (b) does not comply with a condition of
    - (i) a business authorization, consent or order under this Act,
    - (ii) a licence issued under Division 2 of Part 6, or
    - (iii) a permit issued under section 187,
  - (c) might reasonably be expected to result in a state of affairs not in compliance with
    - (i) this Act, the regulations or the rules made by the Authority,
    - (ii) the Credit Union Incorporation Act,
  - (d) does not comply with a written undertaking given under this Act, or
  - (e) might reasonably be expected to harm
    - in the case of a trust company or credit union, the interests of depositors or persons for whom the trust company or credit union acts in a fiduciary capacity, or
    - (ii) in the case of an insurance company, the interests of insureds,

# then the superintendent may

- (f) order the person to
  - (i) cease doing the act,
  - (ii) cease pursuing the course of conduct, or
  - (iii) do anything that the superintendent considers to be necessary to remedy the situation, or
- (g) if the person is a financial institution and the superintendent considers it appropriate to do so, give the financial institution an opportunity to make a written voluntary compliance agreement with the superintendent, by which the financial institution undertakes to rectify the act or course of conduct.
- 244(3) Despite a voluntary compliance agreement, the superintendent may make an order under subsection (2) (f) in respect of the financial institution or another person that is the subject of an order under subsection (2)
  - (a) on matters not covered by the agreement,
  - (b) if the agreement is not complied with, on matters covered in the agreement,
  - (c) if in the opinion of the superintendent there has been a deterioration in the financial condition of the financial institution, or
  - (d) on matters provided for in the agreement if all the facts related to the matter provided for in the agreement were not known by the superintendent at the time of the agreement.
- 244(4) On the application of a financial institution that has made a voluntary compliance agreement with the superintendent, the superintendent may approve the alteration of the agreement.

244(5) - If a person has been

- (a) convicted of an offence in Canada or another jurisdiction arising from a transaction, business or course of conduct related to financial services, or
- (b) found by a regulator or a court in Canada or another jurisdiction to have contravened the laws of that jurisdiction respecting financial services,

the superintendent may order the person to

- (c) cease doing any act or pursuing any course of conduct that is the same or similar to the act or course of conduct that resulted in the conviction or finding described in paragraph (a) or (b), or
- (d) carry out specified actions that the superintendent considers necessary to remedy the situation.

What section sets out the defenses available to the directors and officers for these alleged breaches?

Defence – Derivative Action

## **Credit Union Incorporation Act**

84.41 – In any proceeding against a person who is a director, officer, receiver, receiver manager or liquidator of a credit union, if it appears to the Supreme Court that the person is or may be liable in respect of negligence, default, breach of duty or breach of trust, but has acted honestly and reasonably and ought fairly to be excused, the court must take into consideration all the circumstances of the case, including those connected with the person's appointment, and may relieve the person, either wholly or partly, from liability, on the terms the court considers necessary.

Limitation Period

## **Credit Union Incorporation Act**

104 – A proceeding for an offence under this Act must not be commenced in any court more than 2 years after the facts on which the proceedings are based first come to the knowledge of the superintendent or the Authority, whichever comes first.

# **Insurance Companies**

What agency, department or authority supervises insurance companies?

**BC** Financial Services Authority

https://www.bcfsa.ca/about-us/what-we-do

What statutes govern the creation or licensing of insurance companies in the jurisdiction?

*Insurance Act*, RSBC 2012, c.1

https://www.bclaws.gov.bc.ca/civix/document/id/complete/statreg/12001 00

Financial Institutions Act, RSBC 1996, c. 141

https://www.bclaws.gov.bc.ca/civix/document/id/complete/statreg/96141\_03#section94.2

# What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty of Care and Good Faith

#### **Financial Institutions Act**

101(1) – A director or officer of a financial institution, in exercising the powers and performing the functions of a director or officer, must

- (a) act honestly, in good faith and in the best interests of the financial institution, and
- (b) exercise the care, diligence and skill of a reasonably prudent person under comparable circumstances,

and in doing so must take into account the interests of shareholders, depositors, if any, and policy holders, if any, and, without limiting this, of those to whom the directors owe a fiduciary duty.

101(2) – The provisions of this section are in addition to, and not in derogation of, any enactment or rule of law or equity relating to the duties or liabilities of directors of a corporation.

101(3) – Every director and officer of a financial institution must act in accordance with this Act and the regulations under it.

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

# Investigation

215(1) – If the superintendent considers it necessary or desirable to establish whether there is or has been compliance by any person with the provisions of this Act, the regulations or the rules made by the Authority, the superintendent by order may appoint a person to make an investigation the superintendent considers expedient for the due administration and enforcement of this Act and in the order must direct the scope of the investigation.

215(2) – For the purpose of an investigation ordered under this section, the person appointed to make the investigation may investigate, inquire into and examine

- (a) the affairs of the person in respect of whom the investigation is being made and records, communications, negotiations, transactions, investigations, loans, borrowings and payments to, by, on behalf of, in relation to or connected with the person and property, assets or things owned, acquired or alienated in whole or in part by the person, or by any person acting on behalf of or as agent for the person, and
- (b) the assets at any time held, the liabilities, debts, undertakings and obligations at any time existing, the financial or other conditions at any time prevailing in, or in relation to or in connection with the person and the relationship that may at any time exist or have existed between the person and any other person because of investments, purchases, commissions promised, secured or paid, interests held or acquired, purchase or sale of security instruments or other property, the transfer, negotiation or holding of security instruments, interlocking directorates, common control, undue influence or control or any other relationship.

215(3) – If an investigation is ordered under this section, the superintendent may also appoint an accountant or other expert to examine records and things of the person whose affairs are being investigated.

215(4) – Every person appointed under subsection (1) or (3) must provide the superintendent with a full and complete report of the investigation including any transcript of evidence and material in that person's possession relating to the investigation.

## Offence – Misleading Statement

#### **Financial Institutions Act**

252(2)(f) – A person commits an offence who makes a statement in a record filed or provided under this Act that, at the time and in the light of the circumstances under which the statement is made, is false or misleading with respect to a material fact or that omits to state a material fact, the omission of which makes the statement false or misleading.

#### Order To Cease

#### **Financial Institutions Act**

244(1) – In this section, "committing an act or pursuing a course of conduct" includes failing or neglecting to perform an act or failing or neglecting to pursue a course of conduct.

244(2) – If, in the opinion of the superintendent, a person is committing an act or pursuing a course of conduct that

- (a) does not comply with this Act, the regulations or the rules made by the Authority, (a.04) does not comply with the Insurance Act as that Act applies to insurers,
- (c) does not comply with a condition of
  - (i) a business authorization, consent or order under this Act,
  - (ii) a licence issued under Division 2 of Part 6, or
  - (iii) a permit issued under section 187,
- (h) might reasonably be expected to result in a state of affairs not in compliance with
  - (i) this Act, the regulations or the rules made by the Authority,  $[\dots]$
  - (v) the Insurance Act as that Act applies to insurers,
- (e) does not comply with a written undertaking given under this Act, or
- (f) might reasonably be expected to harm
  - (i) in the case of a trust company or credit union, the interests of depositors or persons for whom the trust company or credit union acts in a fiduciary capacity, or
- (ii) in the case of an insurance company, the interests of insureds, then the superintendent may
  - (g) order the person to
    - (i) cease doing the act,
    - (ii) cease pursuing the course of conduct, or
    - (iii) do anything that the superintendent considers to be necessary to remedy the situation, or
  - (h) if the person is a financial institution and the superintendent considers it appropriate to do so, give the financial institution an opportunity to make a written voluntary compliance agreement with the superintendent, by which the financial institution undertakes to rectify the act or course of conduct.
- 244(3) Despite a voluntary compliance agreement, the superintendent may make an order under subsection (2) (f) in respect of the financial institution or another person that is the subject of an order under subsection (2)
  - (e) on matters not covered by the agreement,
  - (f) if the agreement is not complied with, on matters covered in the agreement,

- (g) if in the opinion of the superintendent there has been a deterioration in the financial condition of the financial institution, or
- (h) on matters provided for in the agreement if all the facts related to the matter provided for in the agreement were not known by the superintendent at the time of the agreement.
- 244(4) On the application of a financial institution that has made a voluntary compliance agreement with the superintendent, the superintendent may approve the alteration of the agreement.
- 244(5) If a person has been
  - (e) convicted of an offence in Canada or another jurisdiction arising from a transaction, business or course of conduct related to financial services, or
  - (f) found by a regulator or a court in Canada or another jurisdiction to have contravened the laws of that jurisdiction respecting financial services,

the superintendent may order the person to

- (g) cease doing any act or pursuing any course of conduct that is the same or similar to the act or course of conduct that resulted in the conviction or finding described in paragraph (a) or (b), or
- (h) carry out specified actions that the superintendent considers necessary to remedy the situation.

# Suspension of Licence

#### **Financial Institutions Act**

231(1) – If, after due investigation, the council determines that the licensee or former licensee or any officer, director, employee, controlling shareholder, partner or nominee of the licensee or former licensee

- (a) no longer meets a licensing requirement established by a rule made by the council or did not meet that requirement at the time the licence was issued, or at a later time,
- (b) has breached or is in breach of a term, condition or restriction of the licence of the licensee,
- (c) has made a material misstatement in the application for the licence of the licensee or in reply to an inquiry addressed under this Act to the licensee,
- (d) has refused or neglected to make a prompt reply to an inquiry addressed to the licensee under this Act,
- (e) has contravened section 79, 94, 177 or 178 (1), or
- (e.1) has contravened a prescribed provision of the regulations,

then the council by order may do one or more of the following:

- (f) reprimand the licensee or former licensee;
- (g) suspend or cancel the licence of the licensee;
- (h) attach conditions to the licence of the licensee or amend any conditions attached to the licence;
- (i) in appropriate circumstances, amend the licence of the licensee by deleting the name of a nominee;
- require the licensee or former licensee to cease any specified activity related to the conduct of insurance business or to carry out any specified activity related to the conduct of insurance business;
- (k) in respect of conduct described in paragraph (a), (b), (c), (d), (e) or (e.1), fine the licensee or former licensee an amount
  - (i) not more than \$50 000 in the case of a corporation or a partnership, or

(ii) not more than \$25 000 in the case of an individual.

231(2) – A person whose licence is suspended or cancelled under this section must surrender the licence to the council immediately.

#### Administrative Penalties

#### **Financial Institutions Act**

253.1(1) – If, in the opinion of the superintendent, a person has contravened

- (a) a prescribed provision of the Act,
- (b) a prescribed provision of the regulations or the rules made by the Authority,
- (c) a condition of a business authorization,
- (d) an order under section 244 (2) (f), 245 (1) (f) to (j) or 247, or
- (e) an undertaking given to the superintendent under section 208 or 244 (2) (g),

the superintendent may give written notice to the person requiring the person to pay an administrative penalty in the amount specified in the notice.

253.1(2) – A notice of administrative penalty under subsection (1) must specify all of the following:

- (a) the contravention;
- (b) the amount of the administrative penalty;
- (c) the date by which the person must pay the administrative penalty;
- (d) the right of the person, within 14 days after the notice is delivered, to dispute the administrative penalty, including disputing the amount of the administrative penalty, and the procedure for disputing the penalty.

253.1(3) – A person to whom an administrative penalty notice is given must, within 14 days after receiving the notice,

- (a) pay the administrative penalty, or
- (b) by delivering notice in writing to the superintendent, dispute the administrative penalty, including disputing the amount of the administrative penalty, in accordance with the regulations.

#### Restitution

#### **Financial Institutions Act**

257 – If a person is convicted of an offence under this Act, then, in addition to any other penalty, the court may order the person convicted to pay compensation or make restitution.

#### Order to Comply

#### **Financial Institutions Act**

256 – If a person is convicted of an offence under

- (a) this Act, or
- (b) the Business Corporations Act as that Act applies to trust companies, insurance companies or extraprovincial corporations,

the court may, in addition to any punishment the court may impose, order the person to comply with the applicable enactment.

#### Revocation of Business Authorization

#### **Financial Institutions Act**

249(1) – If the Authority has reasonable grounds to believe that

- (a) a financial institution has failed to comply with an order of the Authority, superintendent, Commercial Appeals Commission or tribunal,
- (b) a financial institution has failed to comply with an order of the Supreme Court made under section 246,

- (c) a financial institution's licence, registration, permit or business authorization has been cancelled or suspended, or limitations, restrictions or conditions have been imposed on the financial institution's authority to carry on business under a law of Canada or a province,
- (d) a financial institution has failed to comply with a condition of its business authorization,
- (e) a financial institution is carrying on or soliciting business in another jurisdiction without first being authorized to do so under the laws of that jurisdiction,
- (f) a financial institution has ceased to do business in British Columbia, or
- (g) a credit union has fewer than 25 members,

## the Authority by order may

- (h) [Repealed 2021-2-35.]
- (i) require the financial institution to cease carrying on business for a period of not more than 21 days specified in the order, or
- (j) revoke the financial institution's permit or business authorization.

249(1.1) – The Authority may make an order under subsection (1) (i) or (j) or the superintendent may make an order under subsection (1.01) if a financial institution has been

- (a) convicted of an offence in Canada or another jurisdiction arising from a transaction, business or course of conduct related to financial services, or
- (b) found by a regulator or a court in Canada or another jurisdiction to have contravened the laws of that jurisdiction respecting financial services.

# What section sets out the defenses available to the directors and officers for these alleged breaches?

## Indemnification

102(1) – Except for an action by or on behalf of the financial institution to procure a judgment in favour of the financial institution, a financial institution may indemnify

- (a) a director or officer of the financial institution,
- (b) a former director or officer of the financial institution, or
- (c) an individual who, at the request of the financial institution, is or was a director or officer of a corporation of which the financial institution is or was a member or creditor, against any costs, charges and expenses, including an amount paid to settle an action or proceeding or to satisfy a judgment, reasonably incurred for any civil, criminal or administrative action or proceeding, whether threatened, pending, continuing or completed, to which the director or officer is or may be made a party because of being or having been a director or officer of the financial institution or corporation, if
  - (d) the director or officer acted honestly and in good faith with a view to the best interests of the financial institution or corporation, as the case may be, and
  - (e) in the case of a criminal or administrative action or proceeding that is enforced by a monetary penalty, the director or officer had reasonable grounds for believing that the conduct was lawful.

102(2) — With the approval of a court, a financial institution may indemnify a person referred to in subsection (1) (a) or (b) for an action, whether threatened, pending, continuing or completed, by or on behalf of the financial institution to procure a judgment in favour of the financial institution, to which the person is or may be made a party because of being or having been a director or officer of the financial institution, against any costs, charges and expenses reasonably incurred in connection with the action if the conditions set out in subsection (1) (d) and (e) are fulfilled.

102(3) — A financial institution must indemnify a person referred to in subsection (1) (a) or (b) who has been substantially successful on the merits in the outcome of a civil, criminal or administrative action or proceeding, to which the person is made a party because of being or having been a director or officer of the financial institution, against all costs, charges and expenses reasonably incurred for the action or proceeding if the conditions set out in subsection (1) (d) and (e) are fulfilled.

102(4) – A financial institution or a person referred to in subsection (1) (a), (b) or (c) may apply to a court for an order approving an indemnity under this section and the court may make any order it thinks fit.

102(5) – An applicant under subsection (4) must give the superintendent not less than 14 days' notice of the application and the superintendent is entitled to appear and be heard in person or by counsel.

102(6) – On an application under subsection (4), the court may order notice to be given to any interested person and that person is entitled to appear and be heard in person or by counsel. 102(7) – A financial institution may purchase and maintain insurance for the benefit of a person referred to in subsection (1) (a), (b) or (c) against any liability incurred as a director or officer.

#### Limitation Period

255 – No proceeding for an offence under this Act may be commenced in any court more than 3 years after the facts on which the proceedings are based first come to the knowledge of the superintendent or Authority, whichever comes first.

253.1(15) – The time limit for serving an administrative penalty notice under subsection (1) is 2 years after the date that the superintendent or the Authority first had knowledge of the facts on which the notice of contravention is based, whichever is earlier.

# **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

**BC Financial Services Authority** 

https://www.bcfsa.ca/about-us/what-we-do

What statute governs the creation of employment-based pension plans in the jurisdiction?

Pension Benefits Standards Act, SBC 2012, c. 30

https://www.bclaws.gov.bc.ca/civix/document/id/complete/statreg/00\_12030

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

Provisions imposing such duties are found in the *Pension Benefits Standards Act*, as well as the following regulation established under the *Pension Benefits Standards Act*:

• B.C. Reg. 71/2015, *Pension Benefits Standards Act* https://www.bclaws.gov.bc.ca/civix/document/id/complete/statreg/71 2015#section51

# Duty to Manage

35(1) – The administrator of a pension plan must ensure that the plan and the pension fund are administered in accordance with this Act, the regulations and the plan documents.

## **Duty of Care**

- 35(2) While acting in the capacity of administrator of a pension plan, the administrator stands in a fiduciary capacity in relation to
  - (a) the members, and
  - (b) others entitled to benefits.
- 35(3) Without limiting subsection (2), the administrator, while acting in the capacity of administrator of a pension plan, must
  - (a) act honestly, in good faith and in the best interests of
    - (i) the members, and
    - (ii) others entitled to benefits, and
  - (b) exercise the care, diligence and skill that a person of ordinary prudence would exercise when dealing with the property of another person.

# Duty to Comply with Law

35(1) – The administrator of a pension plan must ensure that the plan and the pension fund are administered in accordance with this Act, the regulations and the plan documents.

# Duty to Supervise

- 35(7) If an administrator employs an agent to exercise one or more of the powers or perform one or more of the duties of the administrator, the administrator must
  - (a) be satisfied that the agent is qualified to exercise the powers or perform the duties for which the agent is employed, and
  - (b) carry out reasonable and prudent supervision of the agent.

# Duty to Review Plan

- 41(1) The administrator of a pension plan must, at the times and in the manner required by the regulations, assess the administration of the plan including, without limitation,
  - (a) the plan's compliance with this Act and the regulations,
  - (b) the plan's governance,
  - (c) the funding of the plan,
  - (d) the investment of the pension fund,
  - (e) the performance of the trustees, if any, and
  - (f) the performance of the administrative staff and any agents of the administrator.
- 41(2) An administrator must prepare the assessment required under subsection (1) in writing and must retain that written assessment and make it available to the superintendent on the superintendent's request.

#### Duty to Establish Statement of Investment Policies and Procedures

#### **Pension Benefits Standards Act**

- 42(1) The administrator of a pension plan must ensure that a written governance policy that meets the prescribed criteria is established in respect of the structures and processes for overseeing, managing and administering the plan.
- 42(2) The administrator of a pension plan must ensure that the plan is administered in accordance with the governance policy established under subsection (1).
- 43(1) The administrator of a pension plan must ensure that a written statement of investment policies and procedures that meets the prescribed criteria is established in respect of the plan's portfolio of investments.

- 43(2) The administrator of a pension plan must ensure that the pension fund is invested in accordance with the statement of investment policies and procedures established under subsection (1).
- 43(3) If the plan text document of a pension plan contains a benefit formula provision, the administrator of the plan must provide, to the actuary engaged to prepare the actuarial valuation report for the plan under section 38, a copy of the statement of investment policies and procedures on or before the later of
  - (a) the date that is 60 days after the establishment or amendment of the statement, and
  - (b) the effective date of the actuary's engagement.
- 44 If the plan text document of a pension plan contains a benefit formula provision, the administrator of the plan must
  - (a) ensure that a written funding policy is established that meets the prescribed criteria respecting funding objectives and the intended method for achieving those objectives, and
  - (b) provide, to the actuary engaged to prepare the actuarial valuation report for the plan, a copy of the funding policy on or before the later of
    - (i) the date that is 60 days after the establishment or amendment of the funding policy, and
    - (ii) the effective date of the actuary's engagement.

## **Pension Benefits Standards Regulation**

- 51(1) The administrator of a pension plan must ensure that the written statement of investment policies and procedures required under section 43 of the Act is established.
  51(2) In establishing the statement of investment policies and procedures, the administrator must have regard to all factors that may affect the funding and solvency of the plan and the ability of the plan to meet its financial obligations, including, without limitation, the following:
  - (a) categories of investments, including derivatives;
  - (b) diversification of the investment portfolio;
  - (c) asset mix and the basis on which that mix is determined, including by reference to volatility and rate of return expectations;
  - (d) liquidity of investments;
  - (e) the lending of cash or securities;
  - (f) the retention or delegation of voting rights acquired through investments;
  - (g) the method of, and the basis for, the valuation of investments that are not regularly traded at a marketplace, as defined in section 2 (1) of the Pension Benefits Standards Regulation, 1985 (Canada), SOR/87-19;
  - (h) related party transactions permitted under section 17 of federal Schedule III and the criteria to be used to establish whether a transaction is nominal or immaterial to the plan.
- 51(3) The statement referred to in subsection (1) must include
  - (a) a description of the factors to which the administrator had regard when establishing the statement, and
  - (b) how those factors were applied to establish the policies and procedures set out in the statement.
- 51(4) If investments of the plan are directed entirely by the members, a statement of investment policies and procedures is not required.

## Duty to Invest Reasonably

- 60(1) Investments, including loans, and financial decisions respecting a pension plan must be made
  - (a) in accordance with this Act and the regulations, and
  - (b) in the best financial interests of plan members and other persons entitled to benefits under the plan.
- 60(2) Pension plan assets must be invested in a manner that a reasonable and prudent person would adopt if investing the assets on behalf of a person to whom the investing person owed a fiduciary duty to make investments
  - (a) without undue risk of loss, and
  - (b) with a reasonable expectation of a return on the investments commensurate with the risk,

having regard to the plan's liabilities.

# Duty to File Amendments

- 18 If an amendment is made to the plan text document of a pension plan, the administrator must, within the prescribed period and in the form and manner required by the superintendent, file
  - (a) a certified copy of the amendment,
  - (b) a statement in the prescribed form that, in the opinion of the administrator, the amendment complies with this Act and the regulations, and
  - (c) any other records required by the superintendent.

# Duty to Provide Prescribed Information

- 37(1) Subject to and in accordance with the regulations, the administrator of a pension plan must, without charge, provide prescribed information, including records,
  - (a) to members,
  - (b) if a member who is entitled to a benefit is deceased, to whichever of the following is entitled to receive the benefit:
    - (iii) the surviving spouse of the deceased;
- (iv) the person who is, in relation to the benefit, the designated beneficiary, or, if no person referred to in subparagraph (i) or (ii) is entitled to the benefit, the personal representative of the estate of the deceased,
  - (i) to employees who are, or are about to be, eligible to become active members of the plan, and
  - (j) to prescribed persons.
- 37(2) Subject to and in accordance with the regulations, if any of the persons referred to in paragraph (a), (b), (c) or (d) of subsection (1) requests access to prescribed information, the administrator of the pension plan in relation to which the request was made must, at the option of the administrator, either
  - (a) allow the person to examine the prescribed information without charge at a prescribed place, or
  - (b) provide to the person, without charge, a copy of the prescribed information that the person has requested.

#### Duty to Ensure Contributions Paid

40 -If a person becomes entitled or obligated to receive a lump-sum payment or a transfer of benefits from a pension plan, the administrator must, in accordance with the regulations, make the payment or transfer within the prescribed period.

# What section provides remedies for alleged breaches of those duties and who may seek such remedies?

# Order for Compliance

- 113(1) If, in the opinion of the superintendent,
  - (a) the plan documents of a pension plan do not comply with this Act or the regulations,
  - (b) the administrator has acted, is acting or will act in breach of the Act or the regulations, or
  - (c) the plan is not otherwise being administered in accordance with this Act, the regulations or the plan documents,

# the superintendent may

- (d) direct the administrator, a participating employer or any person, in writing,
  - (i) to cease or refrain from committing the act or pursuing the course of conduct that constitutes the non-compliance, and
  - (ii) to perform such acts, including, without limitation, payment or repayment of money, as in the opinion of the superintendent are necessary to remedy the situation, or
- (e) institute any action that could be initiated by
  - (i) a member of the plan, or
  - (ii) any other person entitled to a benefit under the plan.
- 113(2) If, in the opinion of the superintendent, an administrator, a participating employer or any other person with responsibilities under this Act is doing or is about to do anything, in respect of a pension plan, that is contrary to safe and sound pension practices, the superintendent may direct that person, in writing,
  - (a) to cease or refrain from doing that thing, or
  - (b) to do whatever the superintendent considers necessary to remedy the situation.
- 113(3) If, in the opinion of the superintendent, a person has failed to comply with a direction made under this section, the superintendent may apply to the court for either or both of the following:
  - (a) an order directing the person to comply with the direction or restraining the person from violating the direction;
  - (b) an order directing the directors and officers of the person to cause the person to comply with or to cease violating the direction.
- 113(4) On an application under subsection (3), the court may make any order it considers appropriate.

#### Administrative Penalties

- 116(1) If, in the opinion of the superintendent, a person has
  - (a) contravened a prescribed provision of this Act,
  - (b) contravened a prescribed provision of the regulations,
  - (c) contravened this Act by failing to file, within the period required by the regulations for that filing, a record that is required to be filed under this Act,
  - (d) contravened this Act by failing to provide to an authorized person, within the period stipulated in a notice served under section 110 (3) (b), information or a record requested by the authorized person,
  - (e) contravened this Act by failing to disclose information to persons within the period required by the regulations for that disclosure, or

(f) contravened this Act by failing to make contributions to the pension fund within the period required by the regulations for the making of those contributions, the superintendent may, by order, impose on the person an administrative penalty and, in that

event, must give notice of that decision by serving a notice of administrative penalty on that person.

116(2) – If, in the opinion of the superintendent, a corporation has committed a contravention referred to in subsection (1), the superintendent may, by order in accordance with this section, impose an administrative penalty on an officer, director or agent of the corporation who, in the opinion of the superintendent, directed, authorized, assented to, acquiesced in or participated in the contravention, whether or not the corporation is liable for or pays an administrative penalty and, in that event, must give notice of that decision by serving a notice of administrative penalty on that person.

116(3) – A notice of administrative penalty under subsection (1) or (2) must specify all of the following:

- (a) the contravention;
- (b) the amount of the administrative penalty;
- (c) the date by which the person must pay the administrative penalty, which date must be not less than 30 days after the date on which the notice is served;
- (d) the right of the person, within 30 days after the notice is served, to dispute one or both of the imposition and the amount of the administrative penalty;
- (e) any prescribed information.

116(4) – An administrative penalty for a contravention must not exceed the amount prescribed for that contravention, and in any event must not exceed

- (a) \$250 000, in the case of a corporation or administrator, and
- (b) \$50 000, in the case of an individual other than an administrator.

116(8) – The pension fund must not be used to pay any portion of an administrative penalty imposed under this section.

#### Enforcement of Administrative Penalty

117(1) – If an administrative penalty is imposed under section 116, the following apply:

- (a) if no notice of objection is served under section 126 (1) within the period referred to in section 126 (1), the penalty constitutes a debt payable by the person on whom the penalty is imposed;
- (b) if a notice of objection is served under section 126 (1) and a notice of reconsideration is served under section 126 (2) that indicates that the decision to impose the penalty is confirmed, that penalty constitutes a debt payable by the person on whom that penalty is imposed;
- (c) if a notice of objection is served under section 126 (1) and a notice of reconsideration is served under section 126 (2) that indicates that the decision to impose the penalty is varied to change the amount of the penalty, the penalty set out in the notice of reconsideration constitutes a debt payable by the person on whom that penalty is imposed;
- (d) if a notice of objection is served under section 126 (1) and a notice of reconsideration is served under section 126 (2) that indicates that the decision to impose the penalty is rescinded, that penalty ceases to apply to the person.

117(2) – If a person fails to pay an administrative penalty as required under section 116 (7), the superintendent may file with the Supreme Court or Provincial Court a certified copy of the notice of administrative penalty and, on being filed with a court under this subsection, the notice has

the same force and effect, and all proceedings may be taken on the notice, as if it were a judgment of that court.

# Offences

122 – Subject to section 120, a proceeding, conviction or penalty for an offence under this Act does not relieve a person from any other liability.

123(1) - A person commits an offence who

- (a) contravenes this Act or the regulations, or
- (b) does any of the following contrary to or to avoid compliance with this Act or the regulations:
  - (i) destroys, alters, mutilates, secretes or otherwise disposes of records;
  - (ii) makes a false or misleading statement or entry in any record;
  - (iii) fails to state anything in any records;
  - (iv) omits from any written or oral statement any material fact if the omission of that fact renders the statement misleading in the light of the circumstances in which it is made.

123(2) – The maximum penalty that may be imposed on a person who commits an offence under this Act must not exceed

- (a) \$500 000, in the case of a corporation or administrator, and
- (b) \$100 000, in the case of an individual other than an administrator.
- 123(3) If a corporation commits an offence under this Act, an officer, director or agent of the corporation who directed, authorized, assented to, acquiesced in or participated in the commission of the offence commits an offence, and is liable to a fine of not more than \$100 000, whether or not the corporation has been prosecuted for the contravention.
- 123(4) The pension fund must not be used to pay any portion of a fine imposed under this section.
- 123(5) Without limiting section 113 (3), if a person is convicted of an offence under this Act, the court, in addition to any punishment it may impose, may order the person to comply with the provisions of this Act and the regulations.

What section sets out the defenses available to those individuals who allegedly breached those duties?

# **Limitation Periods**

- 116(5) The superintendent must not serve a notice of administrative penalty under subsection (1) or (2) more than 3 years after the date on which the superintendent first had knowledge of the facts on which the notice is based.
- 116(6) A statement by the superintendent as to the date on which the superintendent first had knowledge of the facts on which the notice is based is admissible in evidence as proof of the facts in the statement without proof of the appointment or signature of the superintendent.
- 124(1) A prosecution under this Act must not commence later than 3 years after the time when the superintendent first had knowledge of the facts on which the prosecution is based.
- 124(2) A statement by the superintendent as to the time when the superintendent first had knowledge of the facts on which the prosecution is based is admissible in evidence in respect of the prosecution as proof of the facts in the statement without proof of the appointment or signature of the superintendent.

# Québec

# **Corporate Law**

What department of the government has oversight of the corporation statute?

Ministère des Finances

https://www.finances.gouv.qc.ca/

What statute governs the incorporation of business corporations in the jurisdiction?

Business Corporations Act, CQLR c S-31.1

https://www.legisquebec.gouv.qc.ca/en/document/cs/s-31.1

What sections impose duties on the corporation's directors and officers?

Provisions imposing duties of directors and officers are found in the *Business Corporations Act*, as well as the *Civil Code of Québec*:

- Business Corporations Act, CQLR c S-31.1
   <a href="https://www.legisquebec.gouv.qc.ca/en/document/cs/s-31.1">https://www.legisquebec.gouv.qc.ca/en/document/cs/s-31.1</a>
- Civil Code of Québec, SQ 1991, c 64.
   <a href="https://www.legisquebec.gouv.qc.ca/en/document/cs/ccq-1991">https://www.legisquebec.gouv.qc.ca/en/document/cs/ccq-1991</a>

# Duty to Manage

#### **Civil Code**

311 – Legal persons act through their organs, such as the board of directors and the general meeting of the members.

# **Business Corporations Act**

112 – Subject to a unanimous shareholder agreement, the board of directors exercises all the powers necessary to manage, or supervise the management of, the business and affairs of the corporation.

Except to the extent provided by law, such powers may be exercised without shareholder approval and may be delegated to a director, an officer or one or more committees of the board.

# Duty to Comply with Law

#### **Civil Code**

- 301 Legal persons have full enjoyment of civil rights.
- 302 Every legal person has a patrimony which may, to the extent provided by law, be divided or appropriated to a purpose. It also has the extra-patrimonial rights and obligations flowing from its nature.
- 310 The functioning, the administration of the patrimony and the activities of a legal person are regulated by law, the constituting act and the by-laws; to the extent permitted by law, they may also be regulated by a unanimous agreement of the members.

In case of inconsistency between the constituting act and the by-laws, the constituting act prevails.

321 – A director is considered to be the mandatary of the legal person. He shall, in the

performance of his duties, conform to the obligations imposed on him by law, the constituting act or the by-laws and he shall act within the limits of the powers conferred on him.

1457 – Every person has a duty to abide by the rules of conduct incumbent on him, according to the circumstances, usage or law, so as not to cause injury to another.

Where he is endowed with reason and fails in this duty, he is liable for any injury he causes to another by such fault and is bound to make reparation for the injury, whether it be bodily, moral or material in nature.

He is also bound, in certain cases, to make reparation for injury caused to another by the act, omission or fault of another person or by the act of things in his custody.

# Duty of Care and Good Faith

# **Civil Code**

322 – A director shall act with prudence and diligence.

He shall also act with honesty and loyalty in the interest of the legal person.

# **Business Corporations Act**

119 – Subject to this division, the directors are bound by the same obligations as are imposed by the Civil Code on any director of a legal person.

Consequently, in the exercise of their functions, the directors are duty-bound toward the corporation to act with prudence and diligence, honesty and loyalty and in the interest of the corporation.

In their capacity as mandataries of the corporation, the officers are bound, among other things, by the same obligations as are imposed on the directors under the second paragraph.

120 – Subject to the provisions of section 214, no provision of the articles, the by-laws, a resolution or a contract may relieve directors from their obligations, or from liability for a breach of their obligations.

Duty to Keep Accurate Records and Make Available for Inspection

# **Business Corporations Act**

- 31 A corporation must prepare and maintain, at its head office, records containing
  - (1) the articles and the by-laws, and any unanimous shareholder agreement;
  - (2) minutes of meetings and resolutions of shareholders;
  - (3) the names and domiciles of the directors, and the dates of the beginning and end of their term of office; and
  - (4) a securities register.
- 32 The shareholders may examine the corporation's records mentioned in section 31 during its regular office hours, and obtain extracts from them without charge. They are also entitled, on request and without charge, to one copy of the articles and by-laws and of any unanimous shareholder agreement.

Likewise, the creditors of the corporation may examine any unanimous shareholder agreement.

- 33 The securities register of a corporation must contain the following information with respect to its shares:
  - (1) the names, in alphabetical order, and the addresses of present and past shareholders;
  - (2) the number of shares held by each such shareholder;
  - (3) the date and details of the issue and transfer of each share; and
  - (4) any amount due on any share.

The register must contain, if applicable, the same information with respect to the corporation's debentures, bonds and notes, with the necessary modifications.

34 – A corporation must prepare and maintain accounting records and records containing the minutes of meetings and resolutions of the board of directors and its committees. The records

must be kept at the corporation's head office or at any other place designated by the board. The corporation is required to retain all accounting records for a period of six years after the end of the fiscal year to which they relate.

Except as otherwise provided by law, only the directors and the auditor may have access to the records referred to in the first paragraph.

130 – The shareholders of a corporation may, during the usual office hours of the corporation, examine the portions of any minutes of the meetings of the board of directors or of any other document that contain disclosures by directors or officers under sections 122 and 123.

Duty to Prepare, Approve, and Provide Financial Statements

# **Business Corporations Act**

225 – At every annual shareholders meeting, the board of directors of a corporation must present the corporation's financial statements for the fiscal year ended not more than six months before the meeting.

The board of directors must also present at every annual meeting any further financial information required by the articles, the by-laws or a unanimous shareholder agreement. As soon as the financial statements are presented at the annual meeting, every shareholder is entitled to a copy upon request.

226 – The financial statements of a corporation must include at least a balance sheet and an income statement.

The financial statements must also include the other statements and the notes and other information usually included in audited financial statements, if such statements or information have been approved by the board of directors.

227 – The financial statements of a corporation may not be issued, published or circulated unless they have been approved by the board of directors. The approval of the financial statements by the board of directors is evidenced by the signature of one or more directors, regardless of the means used to sign them.

228 – A corporation must keep the financial statements of each of its subsidiaries, and of each other legal person whose accounts are consolidated in the financial statements of the corporation, at the corporation's head office or at any other place within Québec designated by the board of directors. Shareholders of the corporation may, on request, examine the financial statements during the usual office hours of the corporation and make extracts free of charge, subject to a court order under section 229. However, the corporation may deny a request if the value of the assets, the revenues and the income before taxes of the subsidiary or legal person each represent less than 10% of the corresponding amount in the financial statements of the corporation.

What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

#### Investigation

421 – A registered holder or beneficiary of a corporation's securities may apply to the court for an order directing an investigation to be made of the corporation and any of its affiliates. The application may be presented in the absence of the corporation and, in such a case, is heard in camera. However, if the court considers the absence to be unwarranted, it may order that the corporation be given such notice as the court directs.

422 – The court may order the investigation applied for to be made if it considers that such an investigation would help or permit facts to be established and allow the applicant, if necessary, to seek a remedy under Division II, and if it appears to the court that

- (1) the business of the corporation or any of its affiliates is or has been carried on with intent to defraud any person, or the corporation or any of its affiliates was formed or is to be dissolved for a fraudulent or unlawful purpose;
- (2) persons concerned with the constitution, business or affairs of the corporation or any of its affiliates have acted fraudulently or dishonestly in connection therewith; or
- (3) the business or affairs of the corporation or any of its affiliates are or have been carried on or conducted, or the powers of the directors are or have been exercised, in a manner that is oppressive or unfairly prejudicial to a registered holder or beneficiary of shares of the corporation.
- 423 An application under this division concerning a corporation governed by one of the Acts listed in Schedule 1 to the Act respecting the regulation of the financial sector (chapter E-6.1), other than a private issuer within the meaning of that expression in the regulations under the Securities Act (chapter V-1.1) that is not governed by another Act listed in that schedule, must be notified to the Autorité.
- 424 No person may publish, disclose or distribute information relating to proceedings under this division brought in the absence of the corporation concerned, except with the authorization of the court or the written consent of the corporation concerned.

Unless the court decides otherwise, that prohibition ends as of the beginning of the investigation ordered by the court.

425 – In connection with an application for an investigation, the court may, at any time, make any order it thinks fit, including

- (1) an order to investigate;
- (2) an order appointing and determining the remuneration of an inspector, or replacing an inspector;
- (3) an order determining any notice to be given to interested persons or any other person;
- (4) an order authorizing an inspector to enter any premises in which the court is satisfied there might be relevant information, and to examine any thing and make copies of any document found on the premises;
- (5) an order requiring any person to make available to the inspector any information concerning the business or affairs of the corporation and any related document;
- (6) an order authorizing the inspector to conduct a hearing, administer oaths, and examine any person on oath;
- (7) an order authorizing the inspector to prescribe rules for the conduct of hearings the inspector may be required to hold in the exercise of investigation powers;
- (8) an order giving directions to an inspector or any interested person;
- (9) an order requiring the inspector to make an interim or final report to the court;
- (10)an order determining whether a report of the inspector should be given to the applicant, whether copies should be sent to any person the court designates, or whether the report should be published;
- (11)an order requiring the inspector to suspend or discontinue an investigation; and
- (12)an order requiring the corporation to pay the costs of the investigation.
- 493.1 In addition to the provisions that confer responsibilities on him or her, the enterprise registrar, or any person authorized for that purpose by the Minister, may conduct an investigation in order to repress an offence against a provision of section 31 or 33 [duty to make records available].

## **Examination of Financial Statements**

228 – Within 15 days after the corporation denies a shareholder's request to examine financial statements, the shareholder may apply to the court for a review of the decision. In such a case, it is up to the corporation to show that the condition set out in the second paragraph [value of the assets, the revenues and the income before taxes of the subsidiary or legal person each represent less than 10% of the corresponding amount in the financial statements of the corporation] is fulfilled.

## General Rules When Applying for Remedy

- 439 Applications under subdivisions 2 and 3 may be made by any of the following:
  - (1) a registered holder or beneficiary, and a former holder or beneficiary, of a security of a corporation or any of its affiliates;
  - (2) a director or an officer or a former director or officer of a corporation or any of its affiliates;
  - (3) any other person who, in the discretion of the court, has the interest required to make an application under this division.
- 440 An application made under subdivision 2 or 3 may not be dismissed on the sole ground that it is shown that an alleged breach of a right of or an obligation owed to a corporation or its subsidiary has been or may be approved by the corporation's shareholders, but evidence of approval by the shareholders may be taken into account by a court in making a decision under either of those subdivisions.
- 441 An application made or an action brought or intervened in under subdivision 2 may not be discontinued or settled without the approval of the court given on such terms as the court thinks fit.
- 442 Unless the court decides otherwise, an applicant, even one not residing in Québec, is not required to give security for costs in any application made under subdivision 2 or 3.
- 443 In an application made under subdivision 2, 3, 5 or 7, the court may, at any time, order a corporation or any of its subsidiaries to pay to the applicant interim costs, including professional fees, to the extent that they are reasonable. The applicant may be held accountable for such interim costs at the time of the final decision.

The court grants interim costs, on the terms determined by the court, if it considers that

- (1) the financial situation of the corporation or its subsidiary enables payment of such costs;
- (2) the application appears reasonably founded; and
- (3) the financial situation of the applicant would not allow the application to be made or maintained without payment of such interim costs.

In its assessment of the financial situation of the applicant, the court need not consider whether or not the situation results from the conduct of the corporation or its subsidiary.

444 – An application concerning a corporation governed by one of the Acts listed in Schedule 1 to the Act respecting the regulation of the financial sector (chapter E-6.1), other than a private issuer within the meaning of that expression in the regulations under the Securities Act (chapter V-1.1) that is not governed by another Act listed in that schedule, must be notified to the Autorité.

#### **Derivative Action**

445 – An applicant may apply to the court for leave to bring an action in the name and on behalf of a corporation or a corporation that is one of its subsidiaries, or intervene in an action to which the corporation or subsidiary is a party, for the purpose of prosecuting, defending or discontinuing the action on behalf of the corporation or subsidiary.

446 – No application for authorization may be made unless the applicant has given the directors of a corporation or its subsidiary 14 days' prior notice of the applicant's intention to apply to the court.

Authorization may be granted if the court is satisfied that the board of directors of the corporation or its subsidiary has not brought, diligently prosecuted or defended or discontinued the action, and if the court considers that the applicant is acting in good faith and that it appears to be in the interests of the corporation or its subsidiary that the action be brought, prosecuted, defended or discontinued.

When all the directors of the corporation or its subsidiary have been named as defendants, prior notice to the directors of the applicant's intention to apply to the court is not required.

447 – In connection with an action brought or intervened in under this subdivision, the court may make any order it thinks fit, including

- (1) an order authorizing the applicant or any other person to control the conduct of the action;
- (2) an order giving directions for the conduct of the action;
- (3) an order revising the functioning of the corporation or its subsidiary by amending the articles or the by-laws or by establishing or amending a unanimous shareholder agreement;
- (4) an order making appointments to the board of directors of the corporation or its subsidiary, either to replace all or some of the directors or to increase the number of directors;
- (5) an order directing an investigation to be made under Division I;
- (6) an order directing that any amount awarded against a defendant be paid, in whole or in part, directly to former and present security holders of the corporation or its subsidiary instead of to the corporation or its subsidiary; and
- (7) an order requiring the corporation or its subsidiary to pay, in whole or in part, the professional fees and other reasonable costs incurred by the applicant in connection with the action or intervention.

448 – If, under section 447, the court orders an amendment of the articles or the by-laws of a corporation or a unanimous shareholder agreement, no other amendment to the articles or by-laws or to the unanimous shareholder agreement may be made without court authorization, for the period or under the conditions determined by the court.

If the court orders an amendment of the articles, the board of directors must send without delay to the enterprise registrar a copy of the order, the articles of amendment required by this Act, and the documents required by the Act respecting the legal publicity of enterprises (chapter P-44.1). Shareholders do not have the right to demand the repurchase of their shares under Chapter XIV if an amendment of the articles is directed by an order of the court.

449 – If authorized by the court under section 445 to act on behalf of the corporation, the applicant is deemed to be the representative of the corporation for the purposes of the proceeding and, to that end, the applicant has a right of access to all relevant information and documents held by the corporation and to any document which is held or was prepared for the corporation by any person, including a mandatary or a provider of goods or services, who rendered a service to the corporation in connection with the action or intervention authorized by the court or which relates to the facts at issue.

The court may, on application, order a person who holds any information or document referred to in the first paragraph to communicate it to the applicant if communication of the information or document appears to be necessary for the purposes of the proceeding or intervention

authorized by the court. Before granting the application, the court must give interested persons the opportunity to be heard.

However, any information or document obtained by the applicant under this section is presumed to be confidential and may only be used in connection with the action or intervention authorized by the court and subject to the conditions determined by the court, if any.

## Oppression Remedy

450 – An applicant may obtain an order from the court to rectify a situation if the court is satisfied that

- (1) any act or omission of the corporation or any of its affiliates effects or threatens to effect a result,
- (2) the business or affairs of the corporation or any of its affiliates have been, are or are threatened to be conducted in a manner, or
- (3) the powers the board of directors of the corporation or any of its affiliates have been, are or are threatened to be exercised in a manner
- (4) that is or could be oppressive or unfairly prejudicial to any security holder, director or officer of the corporation.

451 – In connection with an application under this subdivision, the court may make any order it thinks fit, including

- (1) an order restraining the conduct complained of;
- (2) an order appointing a receiver;
- (3) an order revising the functioning of the corporation by amending the articles or the bylaws or establishing or amending a unanimous shareholder agreement;
- (4) an order directing an issue or exchange of securities;
- (5) an order making appointments to the board of directors, either to replace all or some of the directors or to increase the number of directors;
- (6) an order directing the corporation or any other person to purchase securities of a security holder;
- (7) an order directing the corporation or any other person to pay a security holder all or any part of the monies that the security holder paid for securities;
- (8) an order varying, setting aside or annulling a contract or a transaction to which the corporation is a party and compensating the corporation or any other party to the contract or transaction;
- (9) an order requiring a corporation, within a time specified by the court, to make available to the court or an interested person the financial statements referred to in sections 225 and 226, or an accounting of them in the form determined by the court;
- (10)an order compensating a person who has suffered prejudice;
- (11)an order directing rectification of the records of a corporation in accordance with sections 456 and 457;
- (12)an order dissolving the corporation and winding it up if it has property or obligations;
- (13)an order directing an investigation to be made under Division I; and
- (14)an order condemning, not only in the case of improper use of procedure but also whenever the court thinks fit, any party to the proceedings to pay, in whole or in part, the professional fees and other costs of any other party.

The corporation may not make any payment to a shareholder under subparagraph 6 or 7 of the first paragraph if there are grounds for believing that it would or could cause the corporation to be unable to pay its liabilities as they become due.

452 – Despite the second paragraph of article 10 of the Code of Civil Procedure (chapter C-25.01), the court may make any order it thinks fit under section 451, whether or not the order has been requested by the applicant. However, if the order has not been requested by the applicant, the court must give the parties an opportunity before the order is made to make representations on the remedy proposed by the court.

453 – If the court, under section 451, orders an amendment of the articles or the by-laws of a corporation or a unanimous shareholder agreement, no other amendment to the articles or by-laws or to the unanimous shareholder agreement may be made without the consent of the court, for the period or under the conditions determined by the court.

If the court orders an amendment of the articles, the board of directors must send without delay to the enterprise registrar a copy of the order, the articles of amendment required by this Act, and the documents required by the Act respecting the legal publicity of enterprises (chapter P-44.1). Shareholders do not have the right to demand the repurchase of their shares under Chapter XIV if an amendment to the articles is directed by an order of the court.

## Reparations for Act of Subordinate

#### Civil Code of Québec

1463 – The principal is bound to make reparation for injury caused by the fault of his subordinates in the performance of their duties; nevertheless, he retains his remedies against them.

## Offence – Misleading Statement

493 – Furthermore, a director or officer who knowingly authorizes or makes an untrue entry in the corporation's registers or other records is liable to a fine of not less than \$5,000 and not more than \$50,000.

## Order for Compliance

460 – If a corporation or a director, officer, employee, mandatary or auditor of a corporation does not comply with this Act, the articles, the by-laws or a unanimous shareholder agreement, any interested person may, without prejudice to any other right that person has, apply to the court for an order directing the corporation or any person concerned to comply. The court may, to that end, make any further order it thinks fit.

# What sections set out the defenses officers and directors may assert against alleged violations of those duties?

## Defence – Breach of Duty of Care and Good Faith

121 – A director of a corporation is presumed to have fulfilled the obligation to act with prudence and diligence if the director relied, in good faith and based on reasonable grounds, on a report, information or an opinion provided by

- (1) an officer of the corporation who the director believes to be reliable and competent in the functions performed;
- (2) legal counsel, professional accountants or other persons retained by the corporation as to matters involving skills or expertise the director believes are matters within the particular person's professional or expert competence and as to which the particular person merits confidence; or
- (3) a committee of the board of directors of which the director is not a member if the director believes the committee merits confidence.

## Indemnification for Costs

159 – Subject to section 160, a corporation must indemnify a director or officer of the corporation, a former director or officer of the corporation, a mandatary, or any other person who acts or acted at the corporation's request as a director or officer of another group against all costs, charges and expenses reasonably incurred in the exercise of their functions, including an amount paid to settle an action or satisfy a judgment, or arising from any investigative or other proceeding in which the person is involved if

- (1) the person acted with honesty and loyalty in the interest of the corporation or, as the case may be, in the interest of the other group for which the person acted as director or officer or in a similar capacity at the corporation's request; and
- (2) in the case of a proceeding that is enforced by a monetary penalty, the person had reasonable grounds for believing that his or her conduct was lawful.
- (3) The corporation must also advance moneys to such a person for the costs, charges and expenses of a proceeding referred to in the first paragraph.

160 – In the event that a court or any other competent authority judges that the conditions set out in subparagraphs 1 and 2 of the first paragraph of section 159 are not fulfilled, the corporation may not indemnify the person and the person must repay to the corporation any moneys advanced under that section.

Furthermore, the corporation may not indemnify a person referred to in section 159 if the court determines that the person has committed an intentional or gross fault. In such a case, the person must repay to the corporation any moneys advanced.

161 – A corporation may, with the approval of the court, in respect of an action by or on behalf of the corporation or other group referred to in section 159, against a person referred to in that section, advance the necessary monies to the person or indemnify the person against all costs, charges and expenses reasonably incurred by the person in connection with the action, if the person fulfills the conditions set out in that section.

#### **Securities Law**

What commission or department is responsible for securities law?

Autorité des marchés financiers

https://lautorite.gc.ca/grand-public

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

Securities Act, c. V-1.1

https://www.legisquebec.gouv.qc.ca/en/document/cs/v-1.1

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act*, as well as some sector specific instruments:

• Regulation 51-102 respecting Continuous Disclosure Obligations

https://lautorite.qc.ca/en/professionals/regulations-and-obligations/securities/5-ongoing-requirements-for-issuers-and-insiders-51-101-a-58-201/51-102-continuous-disclosure-obligations

National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities
 https://lautorite.qc.ca/en/professionals/regulations-and-obligations/securities/5-ongoing-requirements-for-issuers-and-insiders-51-101-a-58-201/51-101-oil-and-gas-activities

## Prospectus

## **Securities Act**

13 – A prospectus must contain the information and certificates prescribed by regulation. It must provide full, true and plain disclosure of all material facts relating to the securities issued or proposed to be distributed.

#### Continuous Disclosure

#### **Securities Act**

73 – A reporting issuer shall provide periodic disclosure about its business and internal affairs, including its governance practices, timely disclosure of a material change and any other disclosure prescribed by regulation in accordance with the conditions determined by regulation.

#### Financial Statements

#### National Instrument 51-102

- 4.1(1) A reporting issuer must file annual financial statements that include
  - (c) A statement of comprehensive income, changes in equity, and a statement of cash flows for
  - i. The most recently completed financial year
  - ii. The financial year immediately preceding the most recently completed financial year, if any
  - (d) A statement of financial position as at the end of each of those periods
- 4.1(2) Annual financial statements must be audited.
- 4.2 The filing deadline for audited annual financial statements is
  - (c) For non-venture issuers, the 90th day after the end of its most recently completed financial year.
  - (d) For venture issuers, the 120th day after the end of its most recently completed financial year.
- 4.5(1) The annual financial statements must be approved by the board of directors before filing.
- 4.3(1) A reporting issuer must file an interim financial report for each interim period ended after it became a reporting issuer.
- 1 "Interim period" = a period commencing on the first day of the financial year and ending 9, 6, or 3 months before the end of the financial year
- 4.3(3) If an auditor has not performed a review of an interim financial report, the report must be accompanied by a notice indicating that it has not been reviewed by an auditor.
- 4.4 The filing deadline for interim financial reports is
  - (e) For non-venture issuers, the 45th day after the end of the interim period
  - (f) For venture issuers, the 60th day after the end of the interim period
- 4.5(1) The interim financial report must be approved by the board of directors before filing.

## Management's Discussion & Analysis

## **National Instrument 51-102**

- 5.1(1) A reporting issuer must file Management's Discussion & Analysis relating to its annual financial statements and each interim financial report required under Part 4.
- 5.1(2) The filing deadline is on or before the earlier of the filing deadline or the actual filing of the annual or interim financial statements, as applicable.
- 5.4(1) Issuer must disclose in its annual Management's Discussion & Analysis the designation and number of each class of voting or equity securities (or securities convertible to voting/equity securities) for which there are securities outstanding
- 5.5(1) The annual and interim Management's Discussion & Analysis must be approved by the board of directors before being filed.
- 5.8(2) A reporting issuer must discuss in its Management's Discussion & Analysis any updates to FLI events and circumstances likely to cause actual results to differ materially from material FLI relating to a period that is not yet complete that the issuer previously disclosed to the public. 5.8(3) Sub (2) does not apply if the reporting issuer included the information in a news release and discloses in the Management's Discussion & Analysis that the news release is available on SEDAR.
- 5.8(4) Issuer must discuss in its Management's Discussion & Analysis material differences between (a) actual results for the annual or interim period to which the Management's Discussion & Analysis relates, and (b) any previously disclosed FOFI or financial outlook for that period.

#### Annual Information Form

#### National Instrument 51-102

- 6.1 A reporting issuer that is not a venture issuer must file an annual information form.
- 6.2 Filing deadline is on or before the 90th day after the end of the issuer's most recently completed financial year.

## Material Changes

## **National Instrument 51-102**

- 1.4 "Material change" means
  - (a) a change in the business, operations or capital that would reasonably be expected to have a significant effect on the market price or value of any of the securities of the reporting issuer, or
  - (b) A decision to implement a change made by the board or persons acting in a similar capacity or senior management who believe that confirmation of the board or persons acting in similar capacity is probable.
- 7.1(1) If a material change occurs in the affairs of a reporting issuer, the issuer must:
  - (a) Immediately issue and file a news release authorized by an executive officer disclosing the nature and substance of the change
  - (b) As soon as practicable, and in any event within 10 days of the date on which the change occurs, file a Form 51-102F3 Material Change Report with respect to the material change.
- 7.1(2) Reporting issuer may mark filed material change report as confidential, with written reasons for non-disclosure, if:
  - (a) In the opinion of the reporting issuer, and if that opinion is arrived at in a reasonable manner, the disclosure required by sub (1) would be unduly detrimental to the interests of the reporting issuer, or
  - (b) The material change consists of a decision to implement a change made by senior management of the issuer who believe that confirmation of the decision by the board of directors is probable, and senior management of the reporting issuer has no reason

to believe that persons with knowledge of the material change have made use of that knowledge in purchasing or selling securities of the reporting issuer.

- 7.1(5) If a report has been filed under sub (2), the issuer must advise the regulator in writing every 10 days if it believes the report should continue to remain confidential, until the material change is generally disclosed OR the board rejects the decision.
- 7.1(7) An issuer must promptly generally disclose the material change if the issuer becomes aware of reasonable grounds to believe that persons are selling securities of the reporting issuer with knowledge of the change.

## Making Filings Available

#### **Securities Act**

296 – Any person may have access to all documents required to be filed under this Act or the regulations, except documents filed by a registrant otherwise than pursuant to the requirements prescribed in Title III.

Where the Authority deems that the communication of a document could result in serious prejudice, it may declare the document inaccessible.

This section applies notwithstanding section 9 of the Act respecting Access to documents held by public bodies and the Protection of personal information

## Forward-Looking Information

#### **National Instrument 51-102**

"Forward-looking information" = disclosure regarding possible events, conditions or financial performance, including future-oriented financial information (FOFI).

"Future-oriented financial information" (FOFI) = presented in format of statement of financial position, comprehensive income or cash flows

"Financial outlook" = not presented in format of statement of financial position, income or cash flows

- 4A.1 This Part applies to forward-looking information (FLI) disclosed by a reporting issuer other than orally.
- 4A.2 Reporting issuer must not disclose FLI unless the issuer has a reasonable basis for the FLI.
- 4A.3 A reporting issuer that discloses material forward-looking information must include disclosure that
  - (a) Identifies forward-looking information as such
  - (b) Cautions users of FLI that actual results may vary from the FLI, and identifies material risk factors that could cause actual results to differ materially from the FLI
  - (c) States the material factors or assumptions used to develop FLI
  - (d) Describes the issuer's policy for updating FLI if it includes procedures in addition to those in 5.8.
- 4B.1 This part applies to FOFI or a financial outlook that is disclosed by a reporting issuer, other than orally.
- 4B.2 Must not disclose FOFI or a financial outlook unless based on assumptions that are reasonable in the circumstances. Must be limited to a period for which the information can be reasonably estimated, and use the accounting policies the issuer expects to use for the period covered.
- 4B.3 Must also disclose date management approved the FOFI or financial outlook, explain the purpose of the FOFI or financial outlook, and caution readers that the information may not be appropriate for other purposes.

## **Further Information**

#### **Securities Act**

Aiding and Abetting

#### **Securities Act**

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

Directors' and Officers' Liability for Company Violation

#### **Securities Act**

What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

Investigation

### **Securities Act**

239 – The Authority may order an investigation

- (1) to ascertain whether the Act and the regulations are complied with;
- (2) to repress contraventions to the Act or the regulations;
- (3) to repress contraventions to the securities legislation of another legislative authority;
- (4) within the scope of an agreement entered into under the second paragraph of section 33 of the Act respecting the regulation of the financial sector (chapter E-6.1);
- (5) to ascertain whether it would be advisable to request the Superior Court to order the appointment of a receiver in accordance with section 19.1 of the Act respecting the regulation of the financial sector.

## Order of Authority

## **Securities Act**

262.1 – Following a failure to comply with a requirement under securities legislation, the Authority may request the Financial Markets Administrative Tribunal to issue one or more of the following orders against any person in order to remedy the situation or to deprive a person of the profit realized as a result of the non-compliance:

- (1) an order requiring the person to comply with
  - a) any provision of this Act or the regulations or any other Act or regulation governing securities;
  - b) any decision of the Authority under this Act or the regulations;
  - any regulation, rule or policy of a self-regulating organization or securities
     exchange, or any decision or order rendered by the Tribunal on the basis of
     such a regulation, rule or policy;
- (2) an order requiring the person to submit to a review by the Authority of the person's practices and procedures and to institute such changes as may be directed by the Authority;
- (3) an order rescinding any transaction entered into by the person relating to trading in securities, and directing the person to repay to a security holder any part of the money paid by the security holder for securities;
- (4) an order requiring the person to issue, purchase, exchange or dispose of securities;
- (5) an order prohibiting the voting or exercise of any other right attaching to securities by the person;

- (6) an order requiring the person to produce financial statements in the form required by securities legislation, or an accounting in such other form as may be determined by the Tribunal;
- (7) an order directing the person to hold a shareholders' meeting;
- (8) an order directing rectification of the registers or other records of the person;
- (9) an order requiring the person to disgorge to the Authority amounts obtained as a result of the non-compliance.

## Administrative Penalties

273.1 – Where the Financial Markets Administrative Tribunal becomes aware of facts establishing that a person has, by an act or omission, contravened, or aided in the contravention of, a provision under this Act or a regulation made under its authority, the Tribunal may impose an administrative penalty on the offender and have it collected by the Authority. The amount of the penalty may in no case exceed \$2,000,000 for each contravention.

274.1 – The Authority may impose a monetary administrative penalty for a contravention of or failure to comply with the provisions of, or a regulation under, Title II or III, except section 73 as regards timely disclosure of a material change by a reporting issuer, in the cases, on the conditions and in the amounts prescribed by regulation.

## Application to Court

#### **Securities Act**

268 – The Authority may apply to a judge of the Superior Court for an injunction in respect of any matter relating to this Act or the regulations.

The application for an injunction is an action.

The procedure prescribed in the Code of Civil Procedure (chapter C-25.01) applies, except that the Authority is not required to give security.

269.2 – The Authority may, where it considers it to be in the public interest, apply to the court for a declaration to the effect that a person has failed to discharge an obligation under this Act or a regulation, and that the person be condemned to pay damages up to the amount of the damage caused to other persons.

The court may also impose punitive damages, or order the person to repay the profits derived as a result of the failure.

An application by the Authority under this section shall be filed in the district in which the residence or principal establishment of the person concerned is situated or, if the person has neither residence nor establishment in Québec, in the district of Montréal.

## Offence – Misrepresentation

195.2 – Influencing or attempting to influence the market price or the value of securities by means of unfair, improper or fraudulent practices is an offence.

196 – Every person who makes a misrepresentation in any of the following is guilty of an offence:

- (1) a prospectus of any type or an offering memorandum provided for in this Act or the regulations;
- (2) the information incorporated by reference in a simplified prospectus;
- (3) (2.1) a document prepared under a special disclosure scheme referred to in section 64;
- (4) (paragraph repealed);
- (5) (paragraph repealed);
- (6) the disclosure provided by an issuer under section 73 or 74

197 – Every person is guilty of an offence who in any manner not specified in section 196 makes a misrepresentation

- (1) in respect of a transaction in a security;
- (2) in the course of soliciting proxies or sending a circular to security holders;
- (3) in the course of a take-over bid or an issuer bid;
- (4) (subparagraph repealed);
- (5) in any document forwarded or record kept by any person pursuant to this Act.

For the purposes of this section, a misrepresentation is any misleading information on a fact that is likely to affect the decision of a reasonable investor as well as any pure and simple omission of such a fact.

204.1 – In the case of a distribution without a prospectus in contravention of section 11 or 12 or an offence under section 195.2, 196, 197, 199.1 or 199.2, the minimum fine is \$5,000, double the profit realized or one fifth of the sums invested, whichever is the greatest amount. The maximum fine is \$5,000,000, four times the profit realized or half the sums invested, whichever is the greatest amount.

208.1 – Every person who makes a distribution of securities in contravention of section 11 or 12 or who contravenes any of sections 187 to 191.1, 195.2, 196 and 197, the first paragraph of sections 199.1 and 199.2 or any of sections 205, 207 and 208 is liable, regardless of the fine provided for in the applicable penal provision, to imprisonment not exceeding five years less one day, notwithstanding articles 231 and 348 of the Code of Penal Procedure

## Offence - Non-Compliance

195 – It is an offence

- (1) to contravene a decision of the Authority or the Financial Markets Administrative Tribunal;
- (2) to fail to fulfil an undertaking with the Authority or the Financial Markets Administrative Tribunal;
- (3) to fail to furnish, within the prescribed time, information or a document required by this Act or the regulations;
- (4) to fail to appear after summons, to refuse to testify or to refuse to send or remit any document or thing required by the Authority or an agent appointed by it in the course of an investigation;
- (5) to attempt, in any manner, to hinder a representative of the Authority in the exercise of his or her functions in the course or for the purposes of an inspection or an investigation;
- (6) to provide false documents or information, or access to false documents or information, to the Authority or a member of the personnel of the Authority in the course of activities governed by this Act.

#### Offence – General

202 – Unless otherwise specially provided, every person that contravenes a provision of this Act commits an offence and is liable to a minimum fine of \$2,000 in the case of a natural person and \$3,000 in the case of a legal person or double the profit realized, whichever is the greatest amount. The maximum fine is \$150,000 in the case of a natural person and \$200,000 in the case of a legal person, or four times the profit realized, whichever is the greater amount. In determining the penalty, the court shall take particular account of the harm done to the investors and the advantages derived from the offence.

205 – Every officer, director or employee of the principal offender, including a person remunerated on commission, who authorizes or permits an offence under this Act is liable to the same penalties as the principal offender.

208 – Every person who, by act or omission, aids a person in the commission of an offence is guilty of the offence as if he had committed it himself. He is liable to the penalties provided in section 202, 204 or 204.1 according to the nature of the offence.

The same rule applies to a person who, by incitation, counsel or order induces a person to commit an offence.

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

During Distribution – Action for Damages for Misrepresentation in Prospectus

#### **Securities Act**

217 – A person who has subscribed for or acquired securities in a distribution effected with a prospectus containing a misrepresentation may apply to have the contract rescinded or the price revised, without prejudice to his claim for damages.

The defendant may defeat the application only if it is proved that the plaintiff knew, at the time of the transaction, of the alleged misrepresentation.

- 218 The plaintiff may claim damages from the issuer or the holder, as the case may be, whose securities were distributed, from its officers or directors, the dealer under contract to the issuer or holder whose securities were distributed and any person who is required to sign an attestation in the prospectus, in accordance with the conditions prescribed by regulation.
- 219 The plaintiff may also claim damages from the expert whose opinion, containing a misrepresentation, appeared, with his consent, in the prospectus.
- 221 Rights of action established under sections 217 to 219 may also be exercised if a misrepresentation is contained in
  - (1) the information incorporated by reference in the simplified prospectus;
  - (2) the offering memorandum prescribed by regulation;
  - (3) any other document authorized by the Authority for use in lieu of a prospectus.
- 225.0.2 The plaintiff is not required to prove that the plaintiff relied on the document containing a misrepresentation when the plaintiff subscribed for, acquired or disposed of a security.

After Distribution – Action for Damages for Misrepresentation

#### **Securities Act**

225.2 – This division applies to any person who acquires or disposes of a security of a reporting issuer or of any issuer closely connected to Québec whose securities are publicly traded. However, this division does not apply to a person that subscribes for or acquires a security during the period of a distribution of securities made with a prospectus or, unless otherwise provided by regulation, under a prospectus exemption granted by this Act, a regulation made under this Act or a decision of the Authority; nor does it apply to a person that acquires or disposes of a security in connection with or pursuant to a take-over bid or issuer bid, unless otherwise provided by regulation, or to a person that makes any other transaction determined by regulation.

225.3 – In this division, unless the context indicates otherwise,

"core document" means a prospectus, a take-over bid circular, an issuer bid circular, a directors' circular, a notice of change or variation in respect of a take-over bid circular, issuer bid circular or directors' circular, a rights offering circular, management's discussion and analysis, an annual information form, a proxy solicitation circular, the issuer's annual and interim financial

statements and any other document determined by regulation, and a material change report, but only where used in relation to the issuer or the investment fund manager and their officers; "document" means any writing that is filed or required to be filed with the Authority, with a government or an agency of a government under applicable securities or corporate law, or with a stock exchange or quotation and trade reporting system under its by-laws, or the content of which would reasonably be expected to affect the market price or value of a security of the issuer;

"expert" means a person whose profession gives authority to a statement made in a professional capacity by the person, including an accountant, actuary, appraiser, auditor, engineer, financial analyst, geologist, advocate or notary, but not including an entity that is a designated credit rating organization defined by regulation;

"influential person" means, in respect of an issuer, a control person, a promoter, an insider who is not a director or officer of the issuer, or an investment fund manager, if the issuer is an investment fund;

"issuer's security" means a security of an issuer and includes a security the market price or value of which, or payment obligations under which, are derived from or based on a security of the issuer and which is created by a person acting on behalf of the issuer or is guaranteed by the issuer;

"management's discussion and analysis" means the section of an annual information form, annual report or other document that contains management's discussion and analysis of the financial situation and operating results of an issuer as required under this Act or the regulations;

"public oral statement" means an oral statement made in circumstances in which a reasonable person would believe that information contained in the statement will become generally disclosed; and

"release" means, with respect to information or a document, to file with a stock exchange, the Authority or an extra-provincial securities commission within the meaning of section 305.1, or to otherwise make available to the public.

225.4 – No action for damages may be brought under this division without the prior authorization of the court.

The request for authorization must state the facts giving rise to the action. It must be filed together with the projected statement of claim and be served by bailiff to the parties concerned, with a notice of at least 10 days of the date of presentation.

The court grants authorization if it deems that the action is in good faith and there is a reasonable possibility that it will be resolved in favour of the plaintiff.

The request for authorization and, if applicable, the application for authorization to institute a class action required under article 574 of the Code of Civil Procedure (chapter C-25.01) must be made to the court concomitantly.

225.5 – On filing the request for authorization with the court, the plaintiff must send a copy to the Authority.

If authorization is granted by the court, the plaintiff must promptly issue a press release disclosing that fact. Within seven days after authorization is granted, the plaintiff must send a written notice to the Authority, together with a copy of the press release. In addition, on filing the statement of claim with the court, the plaintiff must send a copy to the Authority. 225.6 – Any interested party may request that the court declare an authorization perempted if

the plaintiff does not commence the action within three months after authorization is granted. Such a request must be served on the parties together with a notice of at least 30 days of the date of presentation.

225.7 – An action may not be abandoned or settled except on the terms set by the court, including terms as to legal costs.

When setting the terms, the court considers whether there are any other actions outstanding under this division or under comparable provisions of extra-provincial securities laws within the meaning of section 305.1 in respect of the same misrepresentation or failure to make timely disclosure.

225.8 – A person that acquires or disposes of an issuer's security during the period between the time when the issuer or a mandatary or other representative of the issuer released a document containing a misrepresentation and the time when the misrepresentation was publicly corrected may bring an action against

- (1) the issuer, each director of the issuer at the time the document was released, and each officer of the issuer who authorized, permitted or acquiesced in the release of the document;
- (2) each influential person, and each director and officer of an influential person, who knowingly influenced the issuer or a mandatary or other representative of the issuer to release the document or a director or officer of the issuer to authorize, permit or acquiesce in the release of the document; and
- (3) each expert whose report, statement or opinion containing the misrepresentation was included, summarized or quoted from in the document and, if the document was released by a person other than the expert, who consented in writing to the use of the report, statement or opinion in the document.
- 225.9 A person that acquires or disposes of an issuer's security during the period between the time when a mandatary or other representative of the issuer made a public oral statement relating to the issuer's business or affairs and containing a misrepresentation and the time when the misrepresentation was publicly corrected may bring an action against
  - (1) the issuer and each director and officer of the issuer who authorized, permitted or acquiesced in the making of the public oral statement;
  - (2) the person who made the public oral statement;
  - (3) each influential person, and each director and officer of an influential person, who knowingly influenced the person who made the public oral statement to make the public oral statement or a director or officer of the issuer to authorize, permit or acquiesce in the making of the public oral statement; and
  - (4) each expert whose report, statement or opinion containing the misrepresentation was included, summarized or quoted from in the public oral statement and, if the public oral statement was made by a person other than the expert, who consented in writing to the use of the report, statement or opinion in the public oral statement.
- 225.10 A person that acquires or disposes of an issuer's security during the period between the time when an influential person or a mandatary or other representative of the influential person released a document or made a public oral statement relating to the issuer and containing a misrepresentation and the time when the misrepresentation was publicly corrected may bring an action against
  - the issuer, if a director or officer of the issuer or the investment fund manager authorized, permitted or acquiesced in the release of the document or the making of the public oral statement;
  - (2) the person who made the public oral statement;
  - (3) each director and officer of the issuer who authorized, permitted or acquiesced in the release of the document or the making of the public oral statement;

- (4) the influential person and each director and officer of the influential person who authorized, permitted or acquiesced in the release of the document or the making of the public oral statement; and
- (5) each expert whose report, statement or opinion containing the misrepresentation was included, summarized or quoted from in the document or public oral statement and, if the document was released or the public oral statement was made by a person other than the expert, who consented in writing to the use of the report, statement or opinion in the document or public oral statement.
- 225.11 A person that acquires or disposes of an issuer's security during the period between the time when the issuer failed to make timely disclosure of a material change and the time when the material change was disclosed in the manner required under this Act or the regulations may bring an action against
  - (1) the issuer and each director and officer of the issuer who authorized, permitted or acquiesced in the failure to make timely disclosure; and
  - (2) each influential person, and each director and officer of an influential person, who knowingly influenced the issuer or a mandatary or other representative of the issuer in the failure to make timely disclosure or a director or officer of the issuer to authorize, permit or acquiesce in the failure to make timely disclosure.
- 225.12 The plaintiff is not required to prove that the plaintiff relied on the document or public oral statement containing a misrepresentation or on the issuer having complied with its timely disclosure obligations when the plaintiff acquired or disposed of the issuer's security.

  225.13 For the purposes of sections 225.8 to 225.10, unless the defendant is an expert or the misrepresentation was contained in a core document, the plaintiff must prove that the defendant
  - (1) knew, at the time that the document was released or the public oral statement was made, that the document or public oral statement contained a misrepresentation or deliberately avoided acquiring such knowledge at or before that time; or
  - (2) was guilty of a gross fault in connection with the release of the document or the making of the public oral statement.
- 225.14 For the purposes of section 225.11, unless the defendant is the issuer, the investment fund manager or an officer of the issuer or the investment fund manager, the plaintiff must prove that the defendant
  - (1) knew, at the time that a material change report should have been filed, of the change and that the change was a material change, or deliberately avoided acquiring such knowledge at or before that time; or
- (2) was guilty of a gross fault in connection with the failure to make timely disclosure. 225.15 In determining whether a gross fault was committed, the court must consider all
- relevant circumstances, including (1) the nature of the issuer;
  - (2) the knowledge, experience and function of the defendant;
  - (3) the office held, if the defendant was an officer;
  - (4) the presence or absence of another relationship with the issuer, if the defendant was a director;
  - (5) the existence and the nature of any system designed to ensure that the issuer meets its continuous disclosure obligations, and the reasonableness of reliance by the defendant on that system;

- (6) the reasonableness of reliance by the defendant on the issuer's officers and employees and on others whose duties would in the ordinary course have given them knowledge of the relevant facts;
- (7) the period within which disclosure was required to be made under this Act or the regulations;
- (8) in respect of a report, statement or opinion of an expert, any standards, rules or practices applicable to the expert;
- (9) the extent to which the defendant knew, or should reasonably have known, the content and medium of dissemination of the document or public oral statement;
- (10)the role and responsibility of the defendant in the preparation and release of the document or the making of the public oral statement containing the misrepresentation or in the ascertaining of the facts contained in that document or public oral statement; and
- (11) the role and responsibility of the defendant in the decision not to disclose the material change.
- 225.16 The court seized of the action may decide that multiple misrepresentations having common subject matter or content may be treated as a single misrepresentation or that multiple instances of failure to make timely disclosure concerning common subject matter may be treated as a single failure to make timely disclosure.

# What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defences – Misrepresentation in Prospectus

#### **Securities Act**

- 220 The defendant in an action provided for in sections 218 and 219 is liable for damages unless it is proved that
  - (1) he acted with prudence and diligence, except in an action brought against the issuer or the holder whose securities were distributed, or that
  - (2) the plaintiff knew, at the time of the transaction, of the alleged misrepresentation.

## Defences – Liability After Distribution

#### **Securities Act**

225.17 – A defendant may defeat an action by proving that, at the time of the transaction, the plaintiff knew that the document or public oral statement contained a misrepresentation or was aware of the material change that should have been disclosed.

An action may also be defeated by proving that the defendant conducted or caused to be conducted a reasonable investigation and had no reasonable grounds to believe that the document or public oral statement would contain a misrepresentation or that the failure to make timely disclosure would occur.

225.18 – In determining whether an investigation was reasonable under the second paragraph of section 225.17, the court must consider all relevant circumstances, including those listed in paragraphs 1 to 11 of section 225.15.

225.19 – A defendant may defeat an action by proving that

(1) the misrepresentation was also contained in a document filed by or on behalf of a third person, other than the issuer, with the Authority or an extra-provincial securities commission within the meaning of section 305.1 or a stock exchange, and was not corrected in another document filed by or on behalf of that third person with the

- Authority, commission or stock exchange before the issuer or the mandatary or other representative of the issuer released the document or made the public oral statement;
- (2) the document or public oral statement contained a reference identifying the document that was the source of the misrepresentation; and
- (3) when the document was released or the public oral statement was made, the defendant did not know and had no reasonable grounds to believe that the document or public oral statement contained a misrepresentation.
- 225.20 A defendant, other than the issuer, may defeat an action by proving that
  - (1) the document was released, the public oral statement was made or the failure to make timely disclosure occurred without the defendant's knowledge or consent; and
  - (2) after the defendant became aware of the misrepresentation or the failure to make timely disclosure but before the misrepresentation was corrected or the material change was disclosed in the manner required under this Act or the regulations,
  - (a) the defendant promptly notified the board of directors of the issuer or other persons acting in a similar capacity of the misrepresentation or the failure to make timely disclosure; and
  - (b) if no correction of the misrepresentation or no subsequent disclosure of the material change in the manner required under this Act or the regulations was made by the issuer within two working days after the notification under subparagraph a, the defendant, unless prohibited by law or by professional confidentiality rules, promptly notified the Authority, in writing, of the misrepresentation in the document or public oral statement or failure to make timely disclosure.
- 225.21 For the purposes of sections 225.9 and 225.10, a defendant other than the person who made the public oral statement may defeat an action by proving that the defendant did not become, or should not reasonably have become, aware of the misrepresentation before the plaintiff acquired or disposed of the issuer's securities and by proving that the person who made the public oral statement had no authority other than apparent authority to do so.
- 225.24 A defendant, other than an expert, may defeat an action for a misrepresentation in a document or public oral statement that includes, summarizes or quotes from a report, statement or opinion made by the expert, with the expert's written consent to the use of the report, statement or opinion, if the consent had not been withdrawn in writing before the document was released or the public oral statement was made, by proving that
- (1) the defendant did not know and had no reasonable grounds to believe that there was a misrepresentation in the report, statement or opinion of the expert that was included, summarized or quoted from in the document or public oral statement; and
- (2) that the report, statement or opinion of the expert was fairly represented in the document or public oral statement.
- 225.25 An expert who is the defendant in an action may defeat the action by proving that the written consent previously provided to the use of a report, statement or opinion made by the expert was withdrawn in writing before the document was released or the public oral statement was made.
- 225.26 A defendant may defeat an action for a misrepresentation in a document other than a document that is required to be filed with the Authority by proving that, at the time that the document was released, the defendant did not know and had no reasonable grounds to believe that the document would be released.
- 225.27 A defendant may defeat an action under section 225.11 by proving that

- (1) the issuer, in accordance with this Act or the regulations, filed a material change report with the Authority without making the report public and the issuer had a reasonable basis to file the report on a confidential basis;
- (2) if the change remains material, the issuer promptly made the material change public when the basis for confidentiality ceased to exist;
- (3) the defendant or issuer did not release a document or make a public oral statement that, due to the undisclosed material change report, contained a misrepresentation; and
- (4) if the material change became publicly known in a manner other than the manner required under this Act or the regulations, the issuer promptly disclosed the material change in accordance with this Act or the regulations.

## Safe Harbour for Forward-Looking Information

#### **Securities Act**

225.0.1 – A defendant may defeat an action based on a misrepresentation in forward-looking information by proving that

- (1) the document containing the forward-looking information contained, proximate to that information,
- (a) reasonable cautionary language identifying the forward-looking information as such, and identifying material factors that could cause actual results to differ materially from a conclusion, forecast or projection in the forward-looking information; and
- (b) a statement of the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection; and
- (2) the defendant had a reasonable basis for drawing the conclusions or making the forecasts or projections set out in the forward-looking information.

This section does not apply to forward-looking information in a financial statement required to be filed under this Act or the regulations or in a document released in connection with an initial public offering.

225.22 – A defendant may defeat an action for a misrepresentation in forward-looking information in a document or a public oral statement by proving that

- (1) the document or public oral statement containing the forward-looking information contained, proximate to that information,
- (a) reasonable cautionary language clearly identifying the forward-looking information as such, and identifying material factors that could cause actual results to differ materially from a conclusion, forecast or projection in the forward-looking information; and
- (b) a statement of the material factors or assumptions that were applied in drawing a conclusion or making a forecast or projection; and
- (2) the defendant had a reasonable basis for drawing the conclusions or making the forecasts or projections set out in the forward-looking information.

This section does not apply to forward-looking information in a financial statement required to be filed under this Act or the regulations or in a document released in connection with an initial public offering.

225.23 – A defendant is deemed to have satisfied the requirements of subparagraph 1 of the first paragraph of section 225.22 with respect to a public oral statement containing forward-looking information if the person who made the public oral statement

- (1) made a cautionary statement that the public oral statement contains forward-looking information;
- (2) stated that the actual results could differ materially from a conclusion, forecast or projection in the forward-looking information and that certain material factors or

- assumptions were applied in drawing a conclusion or making a forecast or projection as reflected in the forward-looking information; and
- (3) stated that additional information about the material factors that could cause actual results to differ materially from the conclusion, forecast or projection in the forwardlooking information and about the material factors or assumptions applied in drawing a conclusion or making a forecast or projection as reflected in the forward-looking information is contained in a readily-available document, and has identified that document.
- (4) For the purposes of subparagraph 3 of the first paragraph, a document filed with the Authority, or otherwise generally disclosed, is deemed to be readily available.

## Limitation Periods

#### **Securities Act**

234 – Any action for rescission or for revision of the price under Title VIII [civil damages] is prescribed by the lapse of three years from the date of the transaction.

235 – Any civil action for damages under Title VIII [civil damages] is prescribed by the lapse of three years from knowledge of the facts giving rise to the action, except on proof that tardy knowledge is imputable to the negligence of the plaintiff.

However, in the case of an action under Division II of Chapter II, the plaintiff is deemed to have knowledge of the facts as of the date on which the document containing the misrepresentation was first released, the oral public statement containing the misrepresentation was made or the material change should have been disclosed.

The prescription provided for by this section is suspended by the filing of a request for authorization with the court under section 225.4; moreover, the suspension of prescription provided for by article 2908 of the Civil Code is effective only as of the filing of that request. The suspension ceases, as the case may be,

- (1) when the court has rendered its decision on the request for authorization and the decision can no longer be appealed;
- (2) when the plaintiff has discontinued the action; or
- (3) at the time provided for in article 2908 of the Civil Code, with respect to a member of the group that is the object of a class action who is excluded from the class action by a judgment subsequent to that authorizing the action under section 225.4.

# What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://lautorite.qc.ca/en/professionals/regulations-and-obligations/securities/5-ongoing-requirements-for-issuers-and-insiders-51-101-a-58-201/51-107-disclosure-of-climate-related-matters

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

https://lautorite.qc.ca/fileadmin/lautorite/reglementation/valeurs-mobilieres/0-avis-acvm-staff/2019/2019aout01-51-358-avis-acvm-en.pdf

## **Credit Unions**

What agency, department or authority supervises credit unions?

Ministère des Finances du Québec

https://www.quebec.ca/en/government/ministere/finances/statutes-and-regulations#c167390

## What statutes govern the creation or licensing of credit unions in the jurisdiction?

Act Respecting Financial Services Cooperatives

https://www.legisquebec.gouv.qc.ca/en/document/cs/C-67.3?&target=

# What section imposes duties on the corporation's directors and officers to its stakeholders (shareholders, creditors, customers)?

## Duty to Manage

242 – The board of directors shall exercise all the powers necessary to manage, or supervise the management of, the internal affairs and the activities of the credit union, and those powers may be delegated to an officer, a manager or one or more committees of the board.

Except to the extent provided by law, the powers of the board of directors relating to the reception of deposits and the provision of credit and other products and services may not be restricted or withdrawn.

The by-laws of the credit union may determine the powers relating to the internal affairs of the credit union that the board of directors may exercise only with the authorization of the general meeting.

## Duty of Care and Good Faith

102 – Subject to this division, the officers of a financial services cooperative are bound by the same obligations as are imposed by the Civil Code on any director of a legal person.

Consequently, in the exercise of their functions, the officers are duty-bound toward the financial services cooperative to act with prudence and diligence, honesty and loyalty and in the interest of the cooperative.

In their capacity as mandataries of the financial services cooperative, the managers are bound, among other things, by the same obligations as are imposed on the directors under the first paragraph.

#### Duty of Compliance and Prudent Management

#### 243 - The board of directors shall

- (1) ensure that the operations of the credit union and the credit union itself are in compliance with the applicable Acts, regulations, standards, rules of ethics and professional conduct, orders and written instructions;
- (2) ensure that the credit union adheres to sound and prudent management practices and, where the credit union is not a member of a federation, establish a policy for sound and prudent management practices;
- (3) provide the board of supervision with any personnel it requires to carry out its functions;
- (4) furnish to the Authority, on request, a certified copy of any document of the credit union:
- (5) ensure the keeping and preservation of the registers;
- (6) establish a charging policy for the products and services provided by the credit union and a policy for setting savings and credit interest rates;
- (6.1) determine the rate of interest on investment shares and, if the credit union is not a member of a federation, on capital shares;
- (7) make or control the investments of the credit union;
- (8) insure the credit union against the risks of fire, theft and embezzlement by its officers, managers and other employees, and provide the credit union with civil liability insurance and officers' and managers' liability insurance;

- (9) designate the persons authorized to sign contracts or other documents on behalf of the credit union;
- (10)at the annual meeting, give an account of its management and submit the annual report;
- (11) facilitate the work of the persons responsible for the inspection of the credit union, the supervision of its transactions or the audit of its books and accounts;
- (12)ensure that the internal affairs and the activities of the credit union are inspected in accordance with this Act; and
- (13)ensure that the executive committee, the audit committee and the special committees of the credit union act in accordance with their powers and duties and with any applicable Acts, regulations, standards and rules of ethics and professional conduct.

## Duty to Adopt Investment Policy

468 – A financial services cooperative must follow an investment policy.

The policy must, in particular,

- (1) provide for the matching of the respective maturities of the cooperative's investments with its liabilities;
- (2) provide for the appropriate diversification of those investments; and
- (3) include a description of the types of investments and other financial transactions it authorizes and the limits applicable to them.

The policy a federation must follow applies to the investments made out of the funds it establishes under section 408 unless it has not adopted specific policies for those funds under section 409.

- 469 A federation must establish and adopt the investment policy that its member credit unions must follow.
- 470 Where a financial services cooperative is a credit union that is not a member of a federation, the cooperative shall establish and adopt its investment policy.
- 471 A financial services cooperative that is not a member credit union of a federation shall send its investment policy to the Authority at its request and a federation, the policy that its member credit unions must follow.

## **Duty of Prudent Management**

- 66 A financial services cooperative must apply sound and prudent management practices ensuring, in particular, good governance and compliance with the laws governing its activities. In addition, a credit union must comply with the standards adopted by the federation.
- 66.1 A financial services cooperative must adhere to sound commercial practices.

Such practices include providing fair treatment to its clientele, in particular by

- (1) providing appropriate information;
- (2) adopting a policy for processing complaints filed by members of that clientele and resolving disputes with them; and
- (3) keeping a complaints register.
- 66.2 A financial services cooperative must be able to show to the Authority, and if applicable to the federation of which it is a member, that it adheres to sound and prudent management practices and sound commercial practices.
- 440.1 The sound and prudent management practices that the financial services cooperatives belonging to a network must adhere to must, in particular and with regard to their financial management, provide for the maintenance of adequate capital to ensure the network's sustainability.

The management practices that the federation is required to adhere to must, in addition, provide for the maintenance, by the federation, of adequate capital to ensure its own sustainability.

441 – A federation shall ensure that its network maintains adequate capital to ensure its sustainability.

The federation shall adopt standards applicable to credit unions respecting the adequacy of their capital, the elements which compose their capital and the proportion represented by each element.

450. The provisions of this division apply only to credit unions that are not members of a federation.

The principles of sound and prudent management that such a credit union must adhere to in its financial management must, in particular, provide that it maintain adequate capital to ensure its sustainability.

451 – A credit union must maintain adequate capital to ensure its sustainability.

460.1 – The principles of sound and prudent management that a credit union must adhere to with regard to its financial management must provide that it maintain adequate assets to meet its liabilities, as and when they become due.

For the purpose of determining the assets to be maintained, demand deposits are considered payable when and to the extent considered usual in the economic conditions prevailing at the time.

461 – Every credit union that is a member of a federation must maintain adequate liquid assets to meet its liabilities, as and when they become due, in accordance with federation standards. The federation must adopt standards concerning the assets described in the first paragraph to be maintained by credit unions.

464 – Every credit union that is not a member of a federation must maintain adequate assets to meet its liabilities, as and when they become due.

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

## Complaints

243.1 – The board of directors shall also receive complaints from members, inform the board of supervision when a complaint has to do with the rules of ethics or professional conduct, and reply to the complainant.

A complainant who is not satisfied with the board's reply may file a complaint with the federation.

The federation may make recommendations to the credit union in connection with a complaint filed with it.

## Supervision

257 – The function of the board of supervision is to oversee the operations of the credit union from an ethical, professional and cooperative point of view.

The board of supervision shall, in particular,

- (1) ensure that the rules of ethics and professional conduct adopted by the board of ethics and professional conduct of the federation or, where the credit union is not a member of a federation, by the board of supervision itself, are observed;
- (2) ensure that the officers and managers of the credit union carry out their responsibilities properly;
- (3) ensure that the rights of the members are respected;

- (4) ensure that the credit union promotes economic and social education and education in the cooperative field;
- (5) ensure that the credit union promotes cooperation between its members and the credit union and between the credit union and other cooperative bodies;
- (6) ensure that the credit union's commitment to the community is carried out efficiently and in conformity with its cooperative values;
- (7) ensure that cooperative values are integrated into the credit union's management and commercial practices;
- (8) ensure that the admission of members and the suspension or expulsion of members are in compliance with the applicable legislative provisions and the by-laws of the credit union.

548 – Where the Authority is of the opinion that the value of an immovable securing a claim of a financial services cooperative is less than the amount of the loan granted, including accrued interest, or where the Authority considers the immovable to be insufficient security, the Authority may require the cooperative to cause an appraisal of the immovable to be made by an appraiser who must receive the approval of the Authority, or the Authority may itself cause the appraisal to be made.

The Authority may, following such appraisal, reduce the value of the loan entered in the books of the cooperative.

549 – Where the Authority is of the opinion that the market value of the assets of a financial services cooperative is less than the recorded book value, it may require that such cooperative cause an appraisal of the immovable to be made by an appraiser who must receive the approval of the Authority, or the Authority may itself cause the appraisal to be made.

The Authority may, following such appraisal, reduce the value of the loan entered in the books of the cooperative.

#### Inspection

553 – The Authority shall also ensure that the internal affairs and the activities of a credit union are inspected.

The Authority shall, at least once a year, inspect or commission the inspection of the internal affairs and the activities of a federation.

554 – The Authority shall, at least once a year, inspect or commission the inspection of the internal affairs and the activities of every credit union that is not a member of a federation.

555 – The purpose of the annual inspection is to evaluate the financial policies and practices and the internal control systems of a financial services cooperative, to verify the accuracy of its financial statements and to ensure that it is complying with this Act, the regulations, the by-laws, the standards and the written instructions applicable to it under this Act.

556 – The Authority may, on the Authority's own initiative, conduct or commission any examination and any investigation the Authority considers expedient for the purposes of this Act, into the internal affairs and the activities of any financial services cooperative, issuing corporation referred to in section 475 or holding company of which the cooperative is the holder of control.

In addition, the Authority may order the person in charge of inspections in a federation to conduct such examinations and investigations into the internal affairs and the activities of credit unions as the Authority considers expedient.

557 – The Authority shall, in addition, at the request of a credit union's board of directors or board of supervision, of 100 of its members or of 1/3 of its members, or at the request of the

federation, conduct or commission any examination and any investigation the Authority considers expedient into the internal affairs and the activities of the credit union.

The Authority shall render an account of any examination and any investigation to any member of the credit union who so requests, to the board of supervision of the credit union and to the federation.

The expenses incurred for any examination or investigation conducted under this section by the Authority shall be charged to the credit union.

#### Instructions and Guidelines

565 – The Authority may establish instructions for a financial services cooperative or a security fund.

Instructions must be in writing and must be specific to the addressee, but need not be published.

The Authority must, before sending instructions, notify the addressee and give it an opportunity to present observations.

565.1 – The Authority may establish guidelines for all financial services cooperatives or a single class of such cooperatives, or for credit unions or a federation of which such credit unions are members.

The federation may also establish a guideline concerning all legal persons belonging to a cooperative group; such a guideline may be addressed to the federation belonging to that group. Guidelines must be general and impersonal; the Authority publishes them in its bulletin after sending a copy of them to the Minister.

## Order to Comply

443 – Where the Authority considers that the capital of a network is not adequate to ensure its sustainability, the Authority may order the federation to adopt to the Authority's satisfaction, within the time prescribed and for the reasons indicated by the Authority, a compliance program for the federation and the credit unions.

Before exercising the powers set out in the first paragraph, the Authority shall notify the federation and give it an opportunity to present observations.

453 – Where the Authority considers that the capital of a credit union is inadequate to ensure its sustainability, the Authority may order the credit union to adopt a compliance program within the time prescribed and for the reasons indicated by the Authority.

Before exercising the power set out in the first paragraph, the Authority shall notify the credit union and give it an opportunity to present observations.

454 – The compliance program shall describe the measures to be implemented by the credit union within the time limits indicated therein.

455 – The compliance program adopted by the credit union must be submitted for approval to the Authority, who may approve it with or without amendment.

456 – If a credit union fails to comply with the order of the Authority, the Authority may establish such compliance program as the Authority considers appropriate.

457 – The credit union is bound to implement the compliance program approved or established by the Authority.

458 – Where the credit union is required to implement a compliance program, it must furnish to the Authority any report the Authority may require on the implementation of the program at such intervals, in such form and of such tenor as the Authority may determine.

459 – The credit union shall cease to solicit or receive deposits until it has

- (1) adopted a compliance program;
- (2) implemented a compliance program;

(3) furnished to the Authority such report as the Authority may require on the implementation of a compliance program.

567 – The Authority may order a financial services cooperative or a security fund to cease a course of action or to implement specified measures if the Authority is of the opinion that the cooperative or fund is failing to perform its obligations under this Act in full, properly and without delay.

An order concerning two or more legal persons belonging to a cooperative group may be issued against the federation that belongs to the group.

The Authority may, for the same reasons, issue an order against a third person that, on behalf of a financial services cooperative or a security fund, carries on its activities or performs its obligations.

569 – Where, in the opinion of the Authority, the board of supervision of a credit union or the board of ethics and professional conduct of a federation is not exercising its functions in accordance with the provisions of this Act, the Authority may order the board to take the measures indicated by the Authority to remedy the situation.

## Application to Court

573 – The Authority may, by an application, apply to a judge of the Superior Court for an injunction in respect of any matter relating to this Act.

The application for an injunction constitutes an action.

The procedure prescribed in the Code of Civil Procedure (chapter C-25.01) applies, except that the Authority cannot be required to give security.

## Administrative Penalties

601.4 – A monetary administrative penalty of \$250 in the case of a natural person and \$1,000 in any other case may be imposed on

- (1) a financial services cooperative
- (a) that, in contravention of section 37, fails to send the required documents to the Authority within 30 days following its organization meeting,
- (b) that, in contravention of section 131.7, fails to send a report on its complaint processing policy to the Authority,
- (c) that, in contravention of section 147, fails to inform the Authority of the resignation of the auditor,
- (d) that, in contravention of section 165, fails to send a copy of its annual report to a member who requests it, or
- (e) that, in contravention of section 166, fails to send a copy of its annual report to the Authority;
- (2) a credit union
- (a) that, in contravention of section 218, fails to send the amendments made to its by-laws to the Authority,
- (b) that, in contravention of section 221, fails to hold its annual meeting within four months from the end of its fiscal year, or
- (c) that, not being a member of a federation, in contravention of section 426, fails to send a report to the Authority;
- (3) a federation
- (a) that, in contravention of section 303, fails to hold its annual meeting within four months from the end of its fiscal year,
- (b) whose by-laws, in contravention of section 330, do not set out the number of times that a board member's term of office may be renewed, whether consecutively or otherwise,

- (c) that, in contravention of section 333, fails to give notice to the Authority of a change made among the directors of the board of directors,
- (d) whose board of ethics and professional conduct, in contravention of section 353, fails to transmit a yearly report of its activities in matters of ethics and professional conduct to the Authority,
- (e) that, in contravention of section 376, fails to transmit its by-laws and the standards it has adopted to the Authority,
- (f) that, in contravention of section 385.6, fails to report to the Authority on the number of complaint records it has registered in the register of complaint records submitted for its examination and their nature,
- (g) whose audit and inspection commission, in contravention of section 390, fails to send the Authority a report on its activities up to the closing date of its last fiscal year,
- (h) that, in contravention of section 425, fails to send a copy of its annual report to a member who requests it,
- (i) that, in contravention of section 426, fails to send a report to the Authority, or
- (j) that, in contravention of section 427 or 463, fails to send its financial statements to the Authority;
- (4) a security fund that, in contravention of section 528, fails to send a statement of operations for the fiscal year just ended to the Authority, prepared in the form prescribed by the Authority and in compliance with the requirements set out in sections 529 and 530;
- (5) an auditor, other than the auditor referred to in the fifth paragraph of section 152, who, in contravention of that section, fails to send the required report to the Authority; or
- (6) a financial services cooperative, a member of its financial group or its auditor if it or he or she refuses to communicate or provide access to a document or information required by the Authority for the purposes of this Act.

The penalties prescribed by the first paragraph also apply if the information or documents concerned are incomplete, or are not sent before the specified time limit.

601.5 – A monetary administrative penalty of \$500 in the case of a natural person and \$2,500 in any other case may be imposed on

- (1) a financial services cooperative
- (a) that, in contravention of section 66.1, fails to adopt a complaint processing policy,
- (b) that, in contravention of section 66.1, fails to keep the complaints register prescribed by that section, or
- (c) that, in contravention of section 470, fails to adopt an investment policy;
- (2) a credit union
- (a) that has not, in contravention of section 253.1, established an audit committee or that has established one whose composition contravenes that section, unless otherwise provided in the by-laws of the Group made under section 547.2, or
- (b) whose board of supervision, in contravention of section 259, fails to adopt rules of ethics and professional conduct;
- (3) a federation
- (a) that fails to perform its obligations under an undertaking given to the Authority under section 81,
- (b) whose board of ethics and professional conduct, in contravention of sections 346 and 347, fails to adopt rules of ethics and professional conduct,

- (c) whose board of ethics and professional conduct, in contravention of section 355, fails to notify the Authority in writing within five days of its decision to suspend a director or a manager,
- (d) that, in contravention of section 385.1, fails to adopt a policy on the examination of complaint records,
- (e) that, in contravention of section 385.2, fails to keep the register of complaint records submitted for its examination prescribed by that section,
- (f) whose board of directors, in contravention of section 388, fails to establish an audit and inspection commission formed in accordance with that section,
- (g) that, in contravention of section 469, fails to establish the investment policy to be followed by its member credit unions, or
- (h) that, belonging to the Group, fails to revise the recovery plan of the Group, in contravention of section 547.24;
- (4) a security fund that, in contravention of section 517, fails to adopt an investment policy approved by the Authority; or
- (5) the chief manager of a credit union who, in contravention of section 96, does not resign from that position if he or she becomes president or vice-president of the credit union's board of directors.

#### Offences

604 – Every person who omits or refuses to furnish any information, report or other document that is required to be furnished under this Act is guilty of an offence.

605 – Every person who furnishes to the Minister, the Authority or any other person information, reports or other documents that are required under this Act, which the person knows to be false or misleading, is guilty of an offence.

606 – Every person who omits or refuses to keep a book or register required under this Act or to make a required entry therein is guilty of an offence.

607 – Every person who makes an entry required under this Act in a book or register, which the person knows to be false or misleading, is guilty of an offence.

608 – Every person who hinders a person who, as part of the person's duties, is making an inspection, an audit, an examination or an investigation under this Act is guilty of an offence.

609 – Every person who fails to comply with an order issued by the Authority under section 23, 443, 453, 567, 569 or 571 is guilty of an offence.

## Presumptions Favouring Person Doing Business with Cooperative

70 – Persons doing business with a financial services cooperative are not presumed to have knowledge of the contents of a document concerning that cooperative by reason only that the document has been registered or is available for examination according to law.

71 – Persons doing business with a financial services cooperative may presume that

- (1) the cooperative is pursuing its mission and exercising its powers in accordance with its articles and by-laws;
- (2) the documents transmitted to the Minister or the Authority and registered under this Act contain true information;
- (3) the officers and managers of the cooperative are validly holding office and lawfully exercising the powers arising therefrom;
- (4) the documents of the cooperative issued by one of its officers or managers or other mandataries are valid.

# What section sets out the defenses available to the directors and officers for these alleged breaches?

## Defence – Breach of Duty of Care and Good Faith

103 – An officer of a financial services cooperative is presumed to have fulfilled the obligation to act with prudence and diligence if the officer relied, in good faith and on reasonable grounds, on a report, information or an opinion provided by

- (1) a manager of the financial services cooperative or, if applicable, of another cooperative that is a member of the same network as that cooperative, who the officer believes to be reliable and competent in the functions performed;
- (2) legal counsel, professional accountants or other persons retained by the cooperative or a member of the network to which it belongs as to matters involving skills or expertise the officer believes are matters within the particular person's professional or expert competence and as to which the particular person merits confidence;
- (3) a committee of the board of directors of which the officer is not a member if the officer believes the committee merits confidence; or
- (4) in the case of an officer of a credit union that is a member of a federation, the federation or a person it retains.

## Defence – Presumptions Favouring Person Doing Business With Cooperative

72 – Sections 70 [actual knowledge] and 71 [presumption of compliance] do not apply to persons in bad faith or to persons who ought to have had knowledge of the situation by virtue of their position within or their dealings with the financial services cooperative.

#### Limitation Periods

601.11 – The imposition of a monetary administrative penalty is prescribed by two years from the date of the failure to comply.

613.3 – Penal proceedings for an offence under any of sections 602 to 611 or under a provision of a regulation the violation of which constitutes an offence under subparagraph 15 of the first paragraph of section 599 are prescribed three years from the date the investigation record relating to the offence was opened. However, no proceedings may be instituted if more than five years have elapsed since the date of the offence.

The certificate of the secretary of the Authority indicating the date on which the investigation record was opened constitutes conclusive proof of the date, in the absence of any evidence to the contrary.

#### Indemnification

107 – A financial services cooperative shall assume the defence of its officers and managers, and of persons who have acted in that capacity for the cooperative, who are prosecuted by a third person for an act done in the performance of their duties and shall pay any injury resulting from that act, unless they have committed a gross negligence or a personal fault separable from the performance of their duties.

In penal or criminal proceedings, however, the cooperative shall assume payment of the expenses of its officers and managers, and of persons who have acted in that capacity for the cooperative, only where they had reasonable grounds to believe that their conduct was in conformity with the law or where they have been discharged or acquitted, or where the proceedings have been withdrawn or dismissed.

108 – A financial services cooperative shall assume the expenses of its officers or managers, or of persons who have acted for it in that capacity, whom it prosecutes for an act done in the performance of their duties if it loses its case and the court so decides.

If the cooperative wins its case only in part, the court may determine the amount of the expenses it shall assume.

## **Insurance Companies**

What agency, department or authority supervises insurance companies?

Autorité des marchés financiers

https://lautorite.qc.ca/en/general-public/insurance

What statutes govern the creation or licensing of insurance companies in the jurisdiction?

Insurers Act, c. A-32.1

https://www.legisquebec.gouv.qc.ca/en/document/cs/A-32.1?&target=

What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty of Prudent Management – Insurer

74 – An authorized insurer must adhere to sound and prudent management practices ensuring, in particular, good governance and compliance with the laws governing its activities.

With respect to the insurer's financial management, such practices must, in particular, provide that the insurer maintain

- (1) adequate assets to meet its liabilities, as and when they become due; and
- (2) adequate capital to ensure its sustainability.

75 – An authorized insurer must be able to show to the Authority that it adheres to sound and prudent management practices.

## Duty of Prudent Management – Directors

94 – The board of directors must ensure that the authorized insurer adheres to sound commercial practices and sound and prudent management practices.

To that end, it must entrust certain directors it designates or a committee of such directors with the responsibility of seeing that such practices are adhered to and situations contrary to such practices are detected.

Within three months after the closing date of the insurer's fiscal year, the directors or the committee, as the case may be, report to the board of directors on the performance of the responsibility entrusted to them or it and, if applicable, on the other activities they or it carries on for the insurer.

95 – A director designated in accordance with section 94 or the committee provided for in that section, as the case may be, must, on becoming aware of a situation that is likely to appreciably deteriorate the authorized insurer's financial position, of another situation that is contrary to sound and prudent management practices or of a situation that is contrary to sound commercial practices, notify the board of directors in writing.

The board of directors must then see to it that the situation is promptly remedied.

96 – The director or committee that notified the board of directors in accordance with section 95 must, on finding that the situation mentioned in the notice has not been corrected, send the Authority a copy of the notice given under that section.

A description of any relevant events that have occurred since the notice was drafted and any other information the director or committee considers relevant must be sent with the notice.

97 – A director designated in accordance with section 94 or a director on the committee provided for in that section, as the case may be, who, in good faith, notifies the board of directors or the Authority in accordance with section 95 or 96 incurs no civil liability for doing so. The same is true for any person who, in good faith, provides information or documents to one or more of those directors and for a director who makes a declaration under section 93.

## Duty to Adopt Investment Policy

82 – An authorized insurer must adopt an investment policy approved by its board of directors. The investment policy must, in particular,

- (1) provide for the matching of the respective maturities of the insurer's investments with the insurer's liabilities;
- (2) provide for the appropriate diversification of those investments; and
- (3) include a description of the types of investments and other financial transactions that it authorizes and the limits applicable to them.

The insurer must send its investment policy to the Authority at the Authority's request.

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

#### Instructions

462 – The Authority may establish instructions for an authorized insurer or a federation of which such an insurer is a member.

Instructions must be in writing and must be specific to the addressee, but need not be published.

The Authority must, before sending instructions, notify the addressee and give it an opportunity to submit observations.

463 – The Authority may establish guidelines for all authorized insurers, a single class of such insurers or a federation of which such insurers are members.

Guidelines must be general and impersonal; the Authority publishes them in its bulletin after sending a copy of them to the Minister.

## Application to Court

477 – The Authority may apply to a judge of the Superior Court for an injunction in respect of any matter relating to the carrying out of this Act.

The application for an injunction constitutes a proceeding in itself.

The procedure prescribed in the Code of Civil Procedure (chapter C-25.01) applies, except that the Authority cannot be required to give security.

#### Order to Comply

77 – The Authority may, if it considers that an authorized insurer's capital is not adequate to ensure the insurer's sustainability, order the insurer to adopt a compliance program within the time it prescribes and for the reasons it specifies.

Before exercising the power provided for in the first paragraph, the Authority must notify the insurer and give it at least 10 days to submit observations.

The Authority may not order an authorized insurer other than a Québec insurer to adopt such a program if it may hinder measures taken by the insurer's home regulator.

- 78 The compliance program describes the measures that must be implemented by the authorized insurer within the time limits specified in it.
- 79 The compliance program adopted by the authorized insurer is submitted for approval to the Authority.
- 80 The authorized insurer is required to implement the compliance program approved by the Authority.
- 81 An authorized insurer that is required to implement a compliance program must provide the Authority with any report the Authority may require on the implementation of the program at such intervals, in such form and with such content as the Authority determines.

#### Administrative Penalties

491 – A monetary administrative penalty of \$250 in the case of a natural person and \$1,000 in any other case may be imposed on

- (1) an authorized insurer
- (a) that, in contravention of section 58, fails to send the Authority a report on its complaint processing and dispute resolution policy,
- (b) that, in contravention of section 66, fails to notify the Authority of the fact that it has started or ceased doing business with a distributor or fails to send the Authority the list of the contracts with respect to which a distributor will be dealing with clients or participants or any change to that list,
- (c) that, in contravention of section 71, uses an insurance policy relating to the ownership of motor vehicles without having had its form and terms approved by the Authority,
- (d) whose ethics committee, in contravention of section 107, fails to send the Authority a report on its activities,
- (e) that, in contravention of section 119, fails to notify the Authority of the end of the actuary's or auditor's term,
- (f) that, in contravention of section 132, fails to send the Authority an annual statement of the position of its affairs,
- (g) that, in contravention of section 133, fails to send the Authority the financial statements, an auditor's or actuary's report, or the certificate referred to in that section, or
- (h) that, being Lloyd's, fails to send the Authority the list of its underwriters in Québec or does not keep that list up to date in contravention of section 137;
- (2) an insurance company that, in contravention of section 225 of the Business Corporations Act (chapter S-31.1), fails to send its financial statements to a member who requests them;
- (3) a self-regulatory organization that, in contravention of section 370, fails to send holders of an insurance contract underwritten by the organization the annual report of its insurance fund;
- (4) a federation of mutual companies that
- (a) in contravention of section 394, fails to report to the Authority on the number of complaint records it has registered in the register of complaint records submitted for its examination and their nature,
- (b) in contravention of section 449, fails to send its annual report to its members, or
- (c) in contravention of section 451, fails to send the Authority an annual statement under section 450; or

(5) an authorized insurer, the holder of control of the insurer, a member of its financial group, its actuary or its auditor if it or he or she refuses to communicate or provide access to a document or information required by the Authority for the purposes of this Act

The penalties prescribed by the first paragraph also apply if the information or documents concerned are incomplete, or are not sent before the specified time limit.

492 – A monetary administrative penalty of \$2,500 may be imposed on

- (1) an authorized insurer
- (a) that fails to perform its obligations under an undertaking given to the Authority under section 40, 102, 145 or 155,
- (b) that, in contravention of section 50, fails to adopt a complaint processing policy or that, in contravention of section 82, fails to adopt an investment policy approved by its board of directors or whose ethics committee, in contravention of section 104, fails to adopt rules of ethics,
- (c) that, in contravention of section 50, fails to keep the register of complaint records submitted for its examination prescribed by that section,
- (d) if, in contravention of section 94, neither a director nor a committee has reported to the board of directors on the responsibility conferred on the director or committee of seeing that sound commercial practices and sound and prudent management practices are adhered to and situations contrary to such practices are detected, or
- (e) that, without the Authority's authorization under section 102, has not, in contravention of section 100, established an audit committee or an ethics committee or has established one whose composition contravenes section 101;
- (2) an insurance company that
- (a) fails to perform its obligations under an undertaking given to the Authority under section 243, or
- (b) is bound by insurance contracts conferring rights to policy dividends on its beneficiaries without having established, in contravention of section 543, a policy approved by its board of directors for determining the dividend and the bonuses payable to the holders of such contracts;
- (3) a self-regulatory organization that, in contravention of section 365, fails to establish an investment policy approved by its board of directors for its insurance fund; or
- (4) a federation of mutual companies that
- (a) in contravention of section 389, fails to establish a policy on the examination of complaint records,
- (b) in contravention of section 390, fails to keep the register of complaint records submitted for its examination prescribed by that section,
- (c) in contravention of section 399, fails to establish an audit committee within its board of directors,
- (d) in contravention of section 400, has as its president or vice-president or as the chair or vice-chair of its board of directors its general manager or the general manager of one of its member companies, or
- (e) in contravention of section 426, fails to establish an investment policy approved by its board of directors for its guarantee fund.

#### Offences

515 – Anyone who

- (1) contravenes the capital maintenance rules prescribed by any of sections 245 to 247, 264 and 265,
- (2) holds themselves out as an insurer or uses a name that includes a word or combination of words listed in the first paragraph of section 489 without being permitted to do so by the second paragraph of that section,
- (3) carries on insurer activities without the Authority's authorization although the authorization is required under this Act,
- (4) provides a document or information that they know is false or inaccurate, or access to such a document or information, to the Minister or the Authority, a member of the Minister's or Authority's staff or a person appointed by the Minister or Authority in the course of activities governed by this Act, or
- (5) hinders or attempts to hinder, in any manner, the exercise of a function by a member of the Authority's staff or by a person appointed by the Authority for the purposes of this Act,

commits an offence and is liable to a fine of \$5,000 to \$50,000 in the case of a natural person and \$15,000 to \$150,000 in any other case.

- 519 If an offence under this Act is committed by a director or officer of a legal person or of another group, regardless of its juridical form, the minimum and maximum fines that would apply in the case of a natural person are doubled.
- 521 Anyone who, by an act or an omission, helps or, by encouragement, advice, consent, authorization or order, induces another person to commit an offence under this Act commits an offence and is liable to the same penalty as that prescribed for the offence they helped or induced the person to commit.
- 522 In any penal proceedings relating to an offence under this Act, proof that the offence was committed by an agent, mandatary or employee of any party is sufficient to establish that it was committed by that party, unless the party establishes that it exercised due diligence, taking all necessary precautions to prevent the offence.
- 523 If a legal person or an agent, mandatary or employee of a legal person, of a partnership or of an association without legal personality commits an offence under this Act, the directors of the legal person, partnership or association are presumed to have committed the offence unless it is established that they exercised due diligence, taking all necessary precautions to prevent the offence.

For the purposes of this section, in the case of a partnership, all partners, except special partners, are presumed to be directors of the partnership unless there is evidence to the contrary appointing one or more of them, or a third person, to manage the affairs of the partnership.

524 – In determining the penalty, the judge may take into account aggravating factors such as

- (1) the intentional, negligent or reckless nature of the offence;
- (2) the foreseeable character of the offence or the failure to follow recommendations or warnings to prevent it;
- (3) the offender's attempts to cover up the offence or failure to try to mitigate its consequences;
- (4) the increase in revenues or decrease in expenses that the offender intended to obtain by committing the offence or by omitting to take measures to prevent it; and
- (5) the offender's failure to take reasonable measures to prevent the commission of the offence or mitigate its consequences despite the offender's ability to do so.

A judge who, despite the presence of an aggravating factor, decides to impose the minimum fine must give reasons for the decision.

What section sets out the defenses available to the directors and officers for these alleged breaches?

#### Limitation Period

527 – Penal proceedings for offences under this Act are prescribed by three years from the date the investigation record relating to the offence was opened. However, no proceedings may be instituted if more than five years have elapsed since the date of the offence.

The certificate of the secretary of the Authority indicating the date on which the investigation record was opened constitutes conclusive proof of that date, in the absence of any evidence to the contrary.

## **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

#### Rétraite Québec

https://www.rrq.gouv.qc.ca/en/programmes/regime rentes/Pages/regime rentes.aspx

What statute governs the creation of employment-based pension plans in the jurisdiction?

Supplemental Pension Plans Act

https://www.legisquebec.gouv.qc.ca/en/document/cs/r-15.1

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

### Duty to Manage

- 147 Every pension plan shall, from its registration, be administered by a pension committee composed of at least one member, designated as and when provided in the pension plan, who is neither a party to the plan nor a third person to whom, under section 176, a loan may not be granted, and the following members:
  - (1) one member designated by the active members at the meeting held pursuant to section 166 or, in the absence of such a designation, one plan member designated as and when provided in the plan; and
  - (2) one member designated by the non-active members and beneficiaries at that meeting or, in the absence of such a designation, one plan member or beneficiary designated as and when provided in the plan.

156 – Every member of the pension committee is presumed to have approved any decision made by the other members. He shall be solidarily liable therefor with the other members unless he expresses his dissent without delay.

He is also presumed to have approved any decision made in his absence unless he makes his dissent known to the other members, in writing, within a reasonable time after becoming aware of the decision.

#### Duty of Care

151 – The pension committee shall exercise the prudence, diligence and skill that a reasonable person would exercise in similar circumstances; it must also act with honesty and loyalty in the best interest of the members or beneficiaries.

The members of the pension committee shall use in the administration of the pension plan all relevant knowledge or skill that they possess or, by reason of their profession or business, ought to possess.

## Duty to Comply with Law

180 – Every person who makes an investment otherwise than according to law is, by that sole fact and without further proof of wrongdoing, liable for any resulting loss.

The members of a pension committee who approved such an investment are, by that sole fact and without further proof of wrongdoing, solidarily liable for any resulting loss.

However, such persons incur no liability under this section if they acted in good faith on the basis of an expert's opinion.

## **Duties of Investment**

168 – Only the pension committee, the person or body to whom or which that power has been delegated or, if the pension plan so provides, the members of the plan may decide how the assets of the plan are to be invested. Where the plan authorizes members to distribute all or part of the amounts credited to them among various investments, it must offer a minimum of three investment options which not only are diversified and involve varying degrees of risk and expected return but also allow the creation of portfolios that are generally well-adapted to the needs of the members.

Investments shall be made according to law and investments selected by the pension committee or the delegatee shall, in addition, be made in conformity with the investment policy.

171.1 – Unless it is reasonable in the circumstances to act otherwise, the pension committee must endeavour to constitute a diversified portfolio so as to minimize the risk of major losses.

## Duty to Adopt Investment Policy

169 – The pension committee shall establish and adopt a written investment policy, giving particular consideration to the type of pension plan and its characteristics, financial obligations and funding policy.

170 – Unless Retraite Québec authorizes, on the conditions it fixes, that the investment policy be simplified, the policy must set out

- (1) the expected rate of return;
- (2) the degree of risk involved in the investment portfolio, particularly as regards price fluctuations;
- (3) liquidity requirements;
- (4) the proportion of assets that may be invested in debt securities and equity securities, respectively;
- (5) the permitted categories and sub-categories of investments;
- (6) investment portfolio diversification measures conducive to an overall reduction of the degree of risk;
- (7) rules and a time schedule applicable to the valuation of the investment portfolio and to the monitoring of the management of the investment portfolio and those applicable to the review of the investment policy.

Unless they are already set out in the plan, the policy must also include

- (1) rules regarding the solvency of borrowers and the security required for granting loans out of the assets, in particular the lending of securities and hypothecary loans;
- (2) rules applicable to the exercise of the voting rights attached to the securities forming part of the assets;
- (3) the basis for the valuation of investments that are not traded on an organized market;

- (4) rules applicable to the use of futures contracts, options, share purchase warrants or share rights or other financial instruments;
- (5) rules regarding the loans that may be raised by the pension committee.
- (6) In the event of a discrepancy between the internal by-laws and the investment policy as regards any matter mentioned in this section, the latter prevails.

#### Duty to Register Plan and Amendments

24 – Every pension plan and every amendment to a pension plan shall be registered with Retraite Québec.

The employer or, where a pension committee has been formed, the pension committee shall file an application for registration with Retraite Québec, accompanied with

(1) a copy of the plan or amendment, certified by the employer or by the committee, and, where the plan is insured, a copy of the insurance contract, certified by the insurer.

#### Duty to Adopt Bylaws

151.2 – The pension committee shall adopt internal by-laws establishing its rules of operation and governance. The committee ensures that they are complied with and reviews them regularly.

The internal by-laws determine, in particular,

- (1) the duties and obligations of the committee members;
- (2) the rules of ethics to which those persons are subject;
- (3) the rules governing the appointment of the chair, vice-chair and secretary;
- (4) the procedure for meetings and the frequency of meetings;
- (5) the measures to be taken to provide professional development to committee members;
- (6) the measures to be taken to manage risks;
- (7) internal controls;
- (8) the books and registers to be kept;
- (9) the rules to be followed when selecting, remunerating, supervising or evaluating delegatees, representatives or service providers; and
- (10)the standards that apply to the services rendered by the committee, namely the standards on communicating with plan members and beneficiaries.

In the event of a discrepancy between the text of the pension plan and the text of the internal by-laws as regards the operation and governance of the committee, the latter prevails. However, in the case of the following subjects, the internal by-laws prevail only if the text of the pension plan expressly so provides:

- (1) the rules governing the appointment of the chair, vice-chair and secretary of the pension committee as well as their duties and obligations;
- (2) quorum and the granting of a casting vote at committee meetings; and
- (3) the proportion of committee members who must participate in a decision in order for it to be valid.

#### Duty to Provide Prescribed Information

111 – The pension committee shall provide to each member or employee eligible for membership a written summary of the pension plan, including each of the particulars referred to in the second paragraph of section 14, together with a brief description of a member's rights and obligations under the plan and this Act and a statement of the principal advantages of membership in the pension plan.

The documents shall be provided within 90 days following

- (1) the date on which the employee becomes eligible for membership under the plan or becomes a member; or
- (2) the date of registration of the pension plan.
- (3) The employer shall transmit, in writing, to the pension committee such information concerning employees eligible for membership as is necessary for the purposes of this section.

# What section provides remedies for alleged breaches of those duties and who may seek such remedies?

#### Assumption of Administration

- 183 Retraite Québec may, for the period it fixes, assume the administration of all or part of a pension plan or entrust it to the person or body it designates in any of the following cases:
  - (1) where Retraite Québec or the investigator it has designated is making an inquiry into the plan's conformity with the law or into its administration;
  - (2) where, in the opinion of Retraite Québec, the plan or the administration thereof is not in conformity with this Act;
  - (3) where, in the opinion of Retraite Québec, the pension committee, a member of that committee, a delegatee or, where the member or delegatee is a legal person or a group without juridical personality, any of its directors has committed a malversation, a breach of trust or other form of misconduct;
  - (4) where Retraite Québec becomes aware that the pension committee or a person to whom it has delegated powers has failed to comply with an order issued by Retraite Québec.

#### Powers of Inspection and Instruction

246 – To exercise its functions under this Act, Retraite Québec, in addition to the other powers conferred on it by this Act, the Act respecting Retraite Québec (chapter R-26.3) and the Act respecting the Québec Pension Plan (chapter R-9), may

- (1) (paragraph repealed);
- (2) provide information in the form of general or specific instructions regarding the administration of this Act;
- (3) carry out the inspection of any pension plan;
- (4) prepare, or cause to be prepared, any document prescribed or required by this Act and not furnished in accordance with this Act or the requirements of Retraite Québec, at the expense of the person who is required to furnish it;
- (5) in the case of a pension plan to which Chapter X does not apply, require from the pension committee or the insurer, on the conditions and within the time limits established by Retraite Québec, any document or information it considers necessary to measure the funding or solvency of the plan;
- (6) require from the pension committee or the insurer, on the conditions and within the time limits established by Retraite Québec, any document or information it considers necessary to ascertain whether a pension plan, an actuarial valuation or a document required under this Act or required by Retraite Québec is in conformity with this Act or with the requirements of Retraite Québec;
- (6.1) require, subject to the conditions and within the time it fixes, that the pension committee or any party to a contract referred to in section 92 or to a pension plan or annuity contract to which sums may be transferred under section 98 provide it with any document

or information Retraite Québec considers necessary for ascertaining that the requirements imposed by this Act in respect of the plan or contract are complied with

#### Order to Take Remedial Measures

248 – Retraite Québec may make an order directing the pension committee, the person exercising a delegated power or any party to the pension plan to take any remedial measure determined by Retraite Québec within the time and on the conditions it fixes, where it is of the opinion that

- (1) His or its action is contrary to sound financial practices;
- (2) The assumptions, methods or scenarios used
  - for the actuarial valuation of the plan,
  - for the fixing of the interest rate applicable to contributions, or
  - in the preparation of a report or any other document required by Retraite Québec, do not accord with generally accepted actuarial or accounting principles;
- (3) the assumptions, methods or scenarios used are inappropriate for the type of plan concerned or in view of its obligations, the financial position of the pension fund or the investment policy;
- (4) (subparagraph repealed);
- (5) the pension plan or its administration is not in compliance with this Act, for instance by reason of the fact that the plan is not being wound up in accordance with the provisions of Chapter XIII; or
- (6) the content of a document provided for in this Act or required by Retraite Québec is not in compliance with the requirements of this Act or of Retraite Québec.

In addition, if Retraite Québec considers it necessary in the best interests of the members and beneficiaries, it may order any person who has custody, possession or control of funds, securities or other assets of a pension plan not to dispose of them without the authorization of Retraite Québec or otherwise than in accordance with the conditions it fixes.

#### **Application to Court**

255 – Retraite Québec may apply to a judge of the Superior Court to obtain an injunction in respect of any matter contemplated by this Act.

The application for an injunction shall in itself constitute an action.

The procedure provided for in the Code of Civil Procedure (chapter C-25.01) applies except that Retraite Québec cannot be required to give security.

#### **Penal Provisions**

257 – Every person is liable to a fine of \$500 to \$25,000 who:

- (1) contravenes any provision of the first paragraph of section 14 or 16, sections 25, 26, 39, 41, 42, 43, 51, 58, 119, 119.1, 142.5, 158, 159, 161, 166, 168, 169, 171.1 to 176, 179 and 210, subparagraph 1 of the first paragraph of section 252 and section 307;
- (1.1) permits the allocation of all or part of the surplus assets determined upon termination of a pension plan otherwise than as provided in subdivision 4.1 of Division II of Chapter XIII;
- (2) contravenes any regulatory provision made under subparagraph 9 of the first paragraph of section 244 where, for the purposes of subparagraph 15 of the first paragraph of the said section, such contravention is punishable by a penalty;
- (3) contravenes any order issued by Retraite Québec under section 35, 240.4 or 248;
- (4) makes a false declaration, hinders or attempts to hinder Retraite Québec, a member of its personnel, a provisional administrator, any person to whom Retraite Québec has

delegated a power or any inspector appointed by Retraite Québec, in the carrying out of its or his duties;

- (5) makes a false declaration for the purpose of obtaining
  - a. a temporary pension under section 91.1;
  - a.1 a variable payment life pension provided for in section 90.2;
  - a.2 the payment in one or more instalments provided for in section 90.1;
  - b. a temporary or life pension or a payment in one or more instalments under section 92;
  - c. a temporary or life pension or a lump-sum payment payable under a pension plan or annuity contract prescribed by regulation pursuant to the fourth paragraph of section 98.

259 – Where any of the offences under sections 257 and 258 is committed by a legal person, the amount of the fine is three times the amount prescribed.

260 – Every person who, through encouragement or advice or by his orders, incites another person to commit an offence under section 257 or 258 is guilty of the offence and of any other offence committed by the other person as a result of such encouragement, advice or orders, if he knew or ought to have known that it would probably result in the commission of the offence. 261 – Every person who, by his act or omission, aids another person to commit an offence under section 257 or 258 is guilty of the offence as if he had committed it himself, if he knew or ought to have known that his act or omission would probably result in aiding the commission of the offence.

262 – In the event of a subsequent offence, the fine is twice the amount prescribed for a first offence.

263 – In determining the fines, the court shall take into account the prejudice involved and the benefits derived from the offence, if any.

What section sets out the defenses available to those individuals who allegedly breached those duties?

Defence – Duty of Care

151.1 – The pension committee is presumed to have acted with prudence where it acted in good faith on the basis of an expert's opinion.

Defence – Duty to Comply with Law

180 – Every person who makes an investment otherwise than according to law is, by that sole fact and without further proof of wrongdoing, liable for any resulting loss.

The members of a pension committee who approved such an investment are, by that sole fact and without further proof of wrongdoing, solidarily liable for any resulting loss.

However, such persons incur no liability under this section if they acted in good faith on the basis of an expert's opinion.

#### Saskatchewan

## **Corporate Law**

What department of the government has oversight of the corporation statute? Minister of Justice and Attorney General

https://www.saskatchewan.ca/government/government-structure/ministries/justice#programs-and-services

What statute governs the incorporation of business corporations in the jurisdiction?

*The Business Corporations Act, 2021,* SS 2021, c 6 https://publications.saskatchewan.ca/#/products/113407

What sections impose duties on the corporation's directors and officers? The Business Corporations Act – Part 9

What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

The Business Corporations Act – Part 18

What sections set out the defences officers and directors may assert against alleged violations of those duties?

The Business Corporations Act - Section 9-24

#### **Securities Law**

What commission or department is responsible for securities law? Financial and Consumer Affairs Authority of Saskatchewan <a href="https://fcaa.gov.sk.ca/">https://fcaa.gov.sk.ca/</a>

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

The Securities Act, 1988, SS 1988-89, c S-42.2 https://publications.saskatchewan.ca/#/products/872

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act*, as well as some sector specific instruments:

- National Instrument 51-102 Continuous Disclosure Obligations
   https://fcaa.gov.sk.ca/regulated-businesses-persons/businesses/securities-industry-participants/securities-laws/regulatory-instruments/part-5-ongoing-requirements-for-issuers-and-insiders/51-disclosure-general/51-102-continuous-disclosure-obligations-national-instrument
- National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities
   https://fcaa.gov.sk.ca/regulated-businesses-persons/businesses/securities-industry-participants/securities-laws/regulatory-instruments/part-5-ongoing-requirements-for-issuers

and-insiders/51-disclosure-general/51-101-standards-of-disclosure-for-oil-and-gas-activities-national-instrument

Prospectus

Securities Act - Part XI

Management's Discussion & Analysis

National Instrument 51-102 - Part 5

Annual Information Form

National Instrument 51-102 - Part 6

Financial Statements

National Instrument 51-102 - Part 4

Material Changes

Securities Act – Section 84.1

National Instrument 51-102 - Part 7

Making Filings Available

Securities Act – Section 152

Misleading Disclosure

Securities Act – Section 55.11

Forward-Looking Information

National Instrument 51-102 - Part 4A

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

Securities Act - Part XVIII

What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

Securities Act - Part XVIII

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

During Distribution – Action for Damages for Misrepresentation in Prospectus

Securities Act - Part XIX

After Distribution – Action for Damages for Misrepresentation

Securities Act - Part XVIII.1

What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defence – Misrepresentation in Prospectus

Securities Act - Part XIX

Defence – Misrepresentation After Distribution

Securities Act - Part XVIII.1

Safe Harbour for Forward-Looking Information

Securities Act – Section 139.1

Immunity for Acts/Omissions Done in Compliance with Law

Securities Act – Section 153(2)

Limitation Periods

Securities Act - Section 136

# What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://fcaa.gov.sk.ca/regulated-businesses-persons/businesses/securities-industry-participants/securities-laws/regulatory-instruments/part-5-ongoing-requirements-for-issuers-and-insiders/51-disclosure-general/51-107-disclosure-of-climate-related-matters-national-instrument

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

https://fcaa.gov.sk.ca/public/plugins/pdfs/3461/51 358 csa staff notice august 1 2019.pdf

# **Credit Unions and Caisses Populaires**

What agency, department or authority supervises credit unions and caisses populaires?

Financial and Consumer Affairs Authority of Saskatchewan

https://fcaa.gov.sk.ca/regulated-businesses-persons/businesses/credit-unions-saskcentral

What statutes govern the creation or licencing of credit unions and caisses populaires in the jurisdiction?

Credit Union Act, 1998, C-45.2

https://publications.saskatchewan.ca/#/products/445

What section imposes duties on the corporation's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty to Manage

Credit Union Act - Section 93

Duty of Care and Good Faith

Credit Union Act - Section 112

Duty of Confidentiality

Credit Union Act - Section 114

Duty to Comply With Law

Credit Union Act - Section 45

Duty to Disclose in Offering Statement

Credit Union Act - Section 365

Duty to Comply with Capital and Liquidity Requirements

Credit Union Act - Section 121

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

Representative Actions

Credit Union Act - Section 320

Action for Damages for Misrepresentation in Offering Statement

Credit Union Act - Section 368

Order to Comply

Credit Union Act - Section 324

What section sets out the defences available to the directors and officers for these alleged breaches?

Defence – Breach of Duty of Care and Good Faith

*Credit Union Act* – Section 112(2)

Defence – Breach of Duty to Disclose in Offering Statement

Credit Union Act - Section 368

# **Insurance Companies**

What agency, department or authority supervises insurance companies?

Financial and Consumer Affairs Authority of Saskatchewan

https://fcaa.gov.sk.ca/regulated-businesses-persons/businesses/insurance-companies-special-brokers-and-unlicensed-insurers

What statutes govern the creation or licencing of insurance companies in the jurisdiction?

The Insurance Act, SS 2015, C I-9.11

https://fcaa.gov.sk.ca/public/CKeditorUpload/Insurance/I9-11 (6).pdf

What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty Not to Engage in Unfair or Deceptive Act

*Insurance Act* – Section 7-12

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

Gathering Evidence

*Insurance Act* – Part IX Division 1

Offences

Insurance Act - Part IX Division 4

Order for Compliance

Insurance Act - Part IX Division 4

Suspension of Licence

Insurance Act - Part II Division 1 Subdivision 3

Administrative Penalties

Insurance Act - Part IX Division 4

What section sets out the defences available to the directors and officers for these alleged breaches?

Protected Disclosure

Insurance Act - Section 3-115

Limitation Period

*Insurance Act* – Section 8-5

#### **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

Financial and Consumer Affairs Authority of Saskatchewan

https://fcaa.gov.sk.ca/regulated-businesses-persons/businesses/pension-plans

What statute governs the creation of employment-based pension plans in the jurisdiction?

Pension Benefits Act, 1992, P-6.001

https://publications.saskatchewan.ca/#/products/801

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

Duty of Care

Pension Benefits Act - Section 11

**Duties of Investment** 

Pension Benefits Act - Section 44

Duty to Notify of Proposed Amendments

Pension Benefits Act – Section 17

Duty to Disclose

Pension Benefits Act – Section 13

What section provides remedies for alleged breaches of those duties and who may seek such remedies?

Offences and Penalties

Pension Benefits Act – Section 70

What section sets out the defences available to those individuals who allegedly breached those duties?

Limitation Periods

Pension Benefits Act - Section 71

#### Manitoba

# **Corporate Law**

What department of the government has oversight of the corporation statute?

Manitoba Companies Office

https://companiesoffice.gov.mb.ca/statutes.html

What statute governs the incorporation of business corporations in the jurisdiction?

The Corporations Act, CCSM c C225

https://web2.gov.mb.ca/laws/statutes/ccsm/\_pdf.php?cap=c225

What sections impose duties on the corporation's directors and officers?

The Corporations Act – Part IX

What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

The Corporations Act – Part XIX

What sections set out the defences officers and directors may assert against alleged violations of those duties?

The Corporations Act – Part IX

#### **Securities Law**

What commission or department is responsible for securities law?

Manitoba Securities Commission

https://mbsecurities.ca/

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

The Securities Act, CCSM c S50

## https://web2.gov.mb.ca/laws/statutes/ccsm/ pdf.php?cap=S50

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act*, as well as some sector specific instruments:

- National Instrument 51-102 Continuous Disclosure Obligations
   https://docs.mbsecurities.ca/msc/ongoing-requirements/en/item/102042/index.do
- National Instrument 51-101 *Standards of Disclosure for Oil and Gas Activities* https://docs.mbsecurities.ca/msc/ongoing-requirements/en/item/110357/index.do

Prospectus

Securities Act - Part VII

Management's Discussion & Analysis

National Instrument 51-102 - Part 5

Annual Information Form

National Instrument 51-102 - Part 6

Financial Statements

National Instrument 51-102 - Part 4

Material Changes

National Instrument 51-102 - Part 7

Making Filings Available

Securities Act – Section 120

Misleading Disclosure

Securities Act - Section 112.3

Forward-Looking Information

National Instrument 51-102 - Part 4A

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

Securities Act - Part XIII

What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

Securities Act - Part XIII

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

During Distribution – Action for Damages for Misrepresentation in Prospectus

Securities Act - Part XIV

After Distribution – Action for Damages for Misrepresentation

Securities Act - Part XVIII

What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defence – Misrepresentation in Prospectus

Securities Act - Part XIV

Defence - Misrepresentation After Distribution

Securities Act - Part XVIII

Safe Harbour for Forward-Looking Information

Securities Act – Section 183

Immunity for Acts/Omissions Done in Compliance with Law

Securities Act – Section 142(2)

Limitation Periods

Securities Act - Section 137

What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://docs.mbsecurities.ca/msc/ongoing-requirements/en/item/514506/index.do

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

https://docs.mbsecurities.ca/msc/ongoing-requirements/en/item/419170/index.do

# **Credit Unions and Caisses Populaires**

What agency, department or authority supervises credit unions and caisses populaires?

Financial Institutions Regulation Branch

 $\frac{\text{https://mbfinancialinstitutions.ca/credit/index.html\#:}^{\text{https://mbfinancialinstitutions.ca/credit/index.html\#:}^{\text{https://mbfinancialinstitutions.ca/credit/index.html}^{\text{https://mbfinancialinstitutions.ca/credit$ 

What statutes govern the creation or licencing of credit unions and caisses populaires in the jurisdiction?

The Credit Unions and Caisses Populaires Act, CCSM c C301

https://web2.gov.mb.ca/laws/statutes/archive/c301(2022-03-15)ei.php

What section imposes duties on the corporation's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty to Manage

The Credit Unions and Caisses Populaires Act – Section 76

Duty of Care and Good Faith

The Credit Unions and Caisses Populaires Act – Section 94(1)

Duty to Comply With Law

The Credit Unions and Caisses Populaires Act – Section 94(2)

Duty to Disclose in Offering Statement

The Credit Unions and Caisses Populaires Act – Section 51.2

Duty to Comply with Capital and Liquidity Requirements

The Credit Unions and Caisses Populaires Act - Part V

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

**Derivative Actions** 

The Credit Unions and Caisses Populaires Act – Section 192

Order to Comply

The Credit Unions and Caisses Populaires Act – Section 207

What section sets out the defences available to the directors and officers for these alleged breaches?

Defence – Breach of Duty of Care and Good Faith

The Credit Unions and Caisses Populaires Act – Section 95(4)

Limitation Period

The Credit Unions and Caisses Populaires Act – Section 88(5)

# **Insurance Companies**

What agency, department or authority supervises insurance companies?

Financial Institutions Regulation Branch

https://mbfinancialinstitutions.ca/insurance/insurance-companies.html

What statutes govern the creation or licencing of insurance companies in the jurisdiction?

The Insurance Act, RSM 1987, c 140

https://web2.gov.mb.ca/laws/statutes/reccsm/i040e.php

What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty Not to Use Unfair Policy

*Insurance Act* – Section 91(2)

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

*Insurance Act* – Sections 110-113

What section sets out the defences available to the directors and officers for these alleged breaches?

Limitation Period

Insurance Act - Section 184

#### **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

Office of the Superintendent – Pension Commission

https://www.gov.mb.ca/finance/pension/about/pencom/index.html

What statute governs the creation of employment-based pension plans in the jurisdiction?

The Pension Benefits Act, CCSM c P32

https://web2.gov.mb.ca/laws/statutes/ccsm/p032.php?lang=en

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

Duty of Care

The Pension Benefits Act – Section 28.1(2)

Duty to Make Records Available

The Pension Benefits Act - Section 30

What section provides remedies for alleged breaches of those duties and who may seek such remedies?

Administrative Penalties

The Pension Benefits Act - Section 37.1

Offences Order for Compliance

The Pension Benefits Act - Section 38

Order for Compliance

The Pension Benefits Act – Section 8(3)

What section sets out the defences available to those individuals who allegedly breached those duties?

Limitation Periods

The Pension Benefits Act – Section 38(4)

#### **New Brunswick**

## **Corporate Law**

What department of the government has oversight of the corporation statute? Service New Brunswick

https://www2.snb.ca/content/snb/en.html

What statute governs the incorporation of business corporations in the jurisdiction?

Business Corporations Act, c 2, s 1

https://laws.gnb.ca/en/document/cs/B-9.1

What sections impose duties on the corporation's directors and officers?

Business Corporations Act - Part VIII

What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

Business Corporations Act - Part XV

What sections set out the defences officers and directors may assert against alleged violations of those duties?

Business Corporations Act - Section 80

#### **Securities Law**

What commission or department is responsible for securities law?

Financial and Consumer Services Commission

https://fcnb.ca/en/securities

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

Securities Act, S 5.5

https://laws.gnb.ca/en/tdm/cs/S-5.5/

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act*, as well as some sector specific instruments:

- National Instrument 51-102 Continuous Disclosure Obligations
   https://fcnb.ca/en/securities/securities-law-and-policy/regulatory-instruments/51-102-continuous-disclosure-obligations
- National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities
   https://fcnb.ca/en/securities/securities-law-and-policy/regulatory-instruments/51-101-standards-of-disclosure-for-oil-and-gas-activities

#### Prospectus

Securities Act - Part 6

Management's Discussion & Analysis

National Instrument 51-102 - Part 5

Annual Information Form

National Instrument 51-102 - Part 6

Financial Statements

National Instrument 51-102 - Part 4

Material Changes

Securities Act - Section 89(1)

National Instrument 51-102 - Part 7

Making Filings Available

Securities Act - Section 198

Misleading Disclosure

Securities Act - Section 64

Forward-Looking Information

National Instrument 51-102 - Part 4A

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

Securities Act - Part 14

What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

Securities Act - Part 14

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

During Distribution – Action for Damages for Misrepresentation in Prospectus

Securities Act – Part 11

After Distribution – Action for Damages for Misrepresentation

Securities Act – Part 11.1

What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defence – Misrepresentation in Prospectus

Securities Act - Part 11

Defence – Misrepresentation After Distribution

Securities Act - Part 11.1

Safe Harbour for Forward-Looking Information

Securities Act – Section 154.1

Immunity for Acts/Omissions Done in Compliance with Law

Securities Act - Section 195.6

Limitation Periods

Securities Act – Section 192

What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://www.fcnb.ca/sites/default/files/2021-10/Proposed%20National%20Instrument%2051-107%20Disclosure%20of%20Climate-related%20matters 0.pdf

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

https://fcnb.ca/en/securities/securities-law-and-policy/regulatory-instruments/51-358-csa-staff-notice-51-358-reporting-of-climate-change-related-risks

## **Insurance Companies**

What agency, department or authority supervises insurance companies?

Financial and Consumer Services Commission New Brunswick https://fcnb.ca/en/insurance

What statutes govern the creation or licencing of insurance companies in the jurisdiction?

The Insurance Act, RSNB 1973, c I-12

https://fcaa.gov.sk.ca/public/CKeditorUpload/Insurance/I9-11 (6).pdf

What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty Not to Engage in Unfair or Deceptive Act

The Insurance Act - Section 369.2

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

Gathering Evidence

The Insurance Act – Part XVII

Enforcement

The Insurance Act - Part XVIII

What section sets out the defences available to the directors and officers for these alleged breaches?

Limitation Period

The Insurance Act - Section 396

#### **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

Financial and Consumer Services Commission New Brunswick

https://fcnb.ca/en/personal-finances/pensions-and-

retirement#:~:text=FCNB%20is%20responsible%20for%20enforcing,plans%20registered%20in%20New%20Brunswick.

What statute governs the creation of employment-based pension plans in the jurisdiction?

Pension Benefits Act, P-5.1

https://laws.gnb.ca/en/document/cs/P-5.1

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

**Duty of Care** 

Pension Benefits Act – Section 17

Duty Not to Make Misleading or Untrue Statements

Pension Benefits Act – Section 78.62

Duty to Establish Statement of Investment Policies and Procedures

Pension Benefits Act – Section 100.4

Duty to Provide Statement of Benefits

Pension Benefits Act - Section 25

Duty to Make Records Available

Pension Benefits Act – Section 27

What section provides remedies for alleged breaches of those duties and who may seek such remedies?

Investigations

Pension Benefits Act – Sections 78.3-78.52

Enforcement

Pension Benefits Act – Sections 78.6-80

What section sets out the defences available to those individuals who allegedly breached those duties?

Defence – Misleading Statement

Pension Benefits Act – Section 78.6(3)

# Nova Scotia

# **Corporate Law**

What department of the government has oversight of the corporation statute?

Department of Service Nova Scotia

https://beta.novascotia.ca/government/service-nova-scotia/programs-and-services

What statute governs the incorporation of business corporations in the jurisdiction?

Companies Act, RSNS 1989, c 81

https://nslegislature.ca/sites/default/files/legc/statutes/companies.pdf

What sections impose duties on the corporation's directors and officers?

Companies Act – Sections 93-100

What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

Companies Act – Section 135A

What sections set out the defences officers and directors may assert against alleged violations of those duties?

Companies Act - Section 153

#### **Securities Law**

What commission or department is responsible for securities law?

Nova Scotia Securities Commission

#### https://nssc.novascotia.ca/

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

Securities Act, RSNS 1989, c 418

https://nslegislature.ca/sites/default/files/legc/statutes/securities.pdf

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act*, as well as some sector specific instruments:

- National Instrument 51-102 Continuous Disclosure Obligations
   https://nssc.novascotia.ca/securities-law-policy/rules/51-102-continuous-disclosure-obligations-rule-51-102
- National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities
   https://nssc.novascotia.ca/securities-law-policy/rules/51-101-standards-disclosure-oil-and-gas-activities-rule-51-101

Prospectus

Securities Act - Section 58

Management's Discussion & Analysis

National Instrument 51-102 - Part 5

Annual Information Form

National Instrument 51-102 - Part 6

Financial Statements

National Instrument 51-102 - Part 4

Material Changes

National Instrument 51-102 - Part 7

Making Filings Available

Securities Act - Section 148

Misleading Disclosure

Securities Act – Section 30Q

Forward-Looking Information

National Instrument 51-102 - Part 4A

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

Securities Act - Sections 129-135B

What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

Securities Act - Sections 129-135B

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

During Distribution – Action for Damages for Misrepresentation in Prospectus

Securities Act – Sections 137-138

After Distribution – Action for Damages for Misrepresentation

Securities Act – Section 146C

What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defence – Misrepresentation in Prospectus

Securities Act – Sections 137-138

Defence – Misrepresentation After Distribution

Securities Act – Section 146C

Safe Harbour for Forward-Looking Information

Securities Act - Section 139A

Immunity for Acts/Omissions Done in Compliance with Law

Securities Act - Section 149

Limitation Periods

Securities Act - Section 136

What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://nssc.novascotia.ca/securities-law-policy/rules/51-107-csa-notice-and-request-comment-proposed-ni-51-107-disclosure-climate-related-matters

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

 $\frac{\text{https://nssc.novascotia.ca/securities-law-policy/rules/51-358-reporting-climate-change-related-risks-csa-notice-51-358}{\text{csa-notice-51-358}}$ 

# **Credit Unions and Caisses Populaires**

What agency, department or authority supervises credit unions and caisses populaires?

Nova Scotia Credit Union Deposit Insurance Corporation

https://www.nscudic.org/about-cudic/

What statutes govern the creation or licencing of credit unions and caisses populaires in the jurisdiction?

Credit Union Act, SNS 1994, c 4

https://nslegislature.ca/sites/default/files/legc/statutes/credit%20union.pdf

What section imposes duties on the corporation's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty to Manage

Credit Union Act – Section 80

Duty of Care and Good Faith

Credit Union Act - Section 100

Duty to Comply with Capital and Liquidity Requirements

Credit Union Act - Part V

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

**Derivative Actions** 

Credit Union Act - Section 216

Offences

Credit Union Act - Section 234

Order for Compliance

Credit Union Act - Section 235

What section sets out the defences available to the directors and officers for these alleged breaches?

Defence – Breach of Duty of Care and Good Faith

Credit Union Act – Section 101(4)

Limitation Period

Credit Union Act – Section 235(2)

#### **Insurance Companies**

What agency, department or authority supervises insurance companies?

Office of the Superintendent of Insurance

https://novascotia.ca/finance/en/home/insurance/superintendantofinsurance.aspx.html

What statutes govern the creation or licencing of insurance companies in the jurisdiction?

Insurance Act, RSNS 1989, c 231

https://nslegislature.ca/sites/default/files/legc/statutes/insurance.pdf

What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty Not to Use Unfair Policy

*Insurance Act* – Section 15(2)

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

Gathering Evidence

Insurance Act - Section 49

Action Against Insurer

Insurance Act - Section 28

Suspension of Licence

Insurance Act - Section 45

Administrative Penalties

Insurance Act - Section 317

What section sets out the defences available to the directors and officers for these alleged breaches?

Limitation Period

Insurance Act - Section 24

#### **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

Office of the Superintendent of Pensions

https://novascotia.ca/finance/en/home/pensions/regulation.aspx.html

What statute governs the creation of employment-based pension plans in the jurisdiction?

Pension Benefits Act, RSNS 1989, c 340

https://nslegislature.ca/sites/default/files/legc/statutes/pension%20benefits.pdf

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

Duty of Care

Pension Benefits Act – Section 33

Duty of Investment

Pension Benefits Act - Section 85

Duty to Notify of Amendments

Pension Benefits Act - Section 39

Provide Statement of Benefits

Pension Benefits Act - Section 38

Duty to Make Records Available

Pension Benefits Act – Section 42

Duty to Ensure Contributions Paid

Pension Benefits Act - Section 78

What section provides remedies for alleged breaches of those duties and who may seek such remedies?

Investigation

Pension Benefits Act - Section 124

Administrative Penalties

Pension Benefits Act - Section 129

Offences

Pension Benefits Act – Section 128

Order Restraining Contravention

Pension Benefits Act – Section 133

What section sets out the defences available to those individuals who allegedly breached those duties?

Limitation Periods

Pension Benefits Act - Section 135

# Newfoundland & Labrador

# **Corporate Law**

What department of the government has oversight of the corporation statute?

Digital Government and Service Newfoundland

https://www.gov.nl.ca/dgsnl/businesses/

What statute governs the incorporation of business corporations in the jurisdiction?

Corporations Act, RSNL1990, c C-36

https://www.assembly.nl.ca/legislation/sr/statutes/c36.htm

What sections impose duties on the corporation's directors and officers?

Corporations Act – Part IX

What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

Corporations Act - Part XVIII

What sections set out the defences officers and directors may assert against alleged violations of those duties?

Indemnification

Corporations Act - Section 207

Limitation Period

Corporations Act - Section 518

#### **Securities Law**

What commission or department is responsible for securities law?

Digital Government and Service Newfoundland

https://www.gov.nl.ca/dgsnl/securities/

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

Securities Act, RSNL 1990, CS-13

https://www.assembly.nl.ca/legislation/sr/statutes/s13.htm

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act*, as well as some sector specific instruments:

- National Instrument 51-102 Continuous Disclosure Obligations https://www.gov.nl.ca/dgsnl/files/securities-rulemaking-51-102.pdf
- National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities https://www.gov.nl.ca/dgsnl/files/securities-rulemaking-51-101.pdf

Prospectus

Securities Act - Part XIV

Management's Discussion & Analysis

National Instrument 51-102 - Part 5

Annual Information Form

National Instrument 51-102 - Part 6

**Financial Statements** 

National Instrument 51-102 - Part 4

Material Changes

Securities Act - Section 76

National Instrument 51-102 - Part 7

Making Filings Available

Securities Act - Section 140

Forward-Looking Information

National Instrument 51-102 - Part 4A

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

Securities Act - Part XXI

What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

Securities Act - Part XXI

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

During Distribution – Action for Damages for Misrepresentation in Prospectus

Securities Act - Part XIX

After Distribution – Action for Damages for Misrepresentation

Securities Act - Part XVIII.1

What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defence – Misrepresentation in Prospectus

Securities Act - Part XXII

Defence – Misrepresentation After Distribution

Securities Act - Part XXII.1

Safe Harbour for Forward-Looking Information

Securities Act – Section 132

Immunity for Acts/Omissions Done in Compliance with Law

Securities Act – Section 141(2)

Limitation Periods

Securities Act - Section 129

What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://www.osc.ca/en/securities-law/instruments-rules-policies/5/51-107

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

https://www.securities-administrators.ca/news/canadian-securities-regulators-issue-guidance-on-climate-change-related-disclosure/

# **Credit Unions and Caisses Populaires**

What agency, department or authority supervises credit unions and caisses populaires?

Digital Government and Service Newfoundland – Regulatory Affairs Branch https://www.gov.nl.ca/dgsnl/department/branches/cca/

What statutes govern the creation or licencing of credit unions and caisses populaires in the jurisdiction?

Credit Union Act, 2009, c C-37.2

https://assembly.nl.ca/legislation/sr/statutes/c37-2.htm

What section imposes duties on the corporation's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty to Manage

Credit Union Act - Section 69

Duty of Care and Good Faith

Credit Union Act - Section 86(1)

Duty to Comply With Law

Credit Union Act - Section 86(2)

Duty to Comply with Capital and Liquidity Requirements

Credit Union Act - Part IV

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

Derivative Actions

Credit Union Act - Section 157

Remedies, Offences and Penalties

Credit Union Act - Part XI

What section sets out the defences available to the directors and officers for these alleged breaches?

Indemnification

Credit Union Act - Section 88

# **Insurance Companies**

What agency, department or authority supervises insurance companies?

Digital Government and Service Newfoundland – Regulatory Affairs Branch

https://www.gov.nl.ca/dgsnl/department/branches/cca/

What statutes govern the creation or licencing of insurance companies in the jurisdiction?

*Insurance Companies Act*, RSNL 1990, c I-10

https://www.canlii.org/en/nl/laws/stat/rsnl-1990-c-i-10/latest/rsnl-1990-c-i-10.html

What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

**Directors Generally** 

*Insurance Companies Act* – Section 99

Misleading Statements

*Insurance Companies Act –* Section 88

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

Gathering Evidence

*Insurance Companies Act* – Section 75-78

Offences

Insurance Companies Act – Section 108

Suspension of Licence

*Insurance Companies Act* – Section 128

What section sets out the defences available to the directors and officers for these alleged breaches?

Limitation Period

*Insurance Companies Act* – Section 108.2

#### **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

Digital Government and Service Newfoundland – Regulatory Affairs Branch <a href="https://www.gov.nl.ca/dgsnl/department/branches/cca/">https://www.gov.nl.ca/dgsnl/department/branches/cca/</a>

What statute governs the creation of employment-based pension plans in the jurisdiction?

Pension Benefits Act, 1997, c P-4.01

https://www.assembly.nl.ca/legislation/sr/statutes/p04-01.htm

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

Duties of Administrator

Pension Benefits Act - Section 14

Duty to Make Records Available

Pension Benefits Act - Section 25

What section provides remedies for alleged breaches of those duties and who may seek such remedies?

Enforcement

Pension Benefits Act - Part X

What section sets out the defences available to those individuals who allegedly breached those duties?

Limitation Period

Pension Benefits Act – Section 77

#### Prince Edward Island

## **Corporate Law**

What department of the government has oversight of the corporation statute? Department of Justice and Public Safety

https://www.princeedwardisland.ca/en/topic/justice-and-public-safety

What statute governs the incorporation of business corporations in the jurisdiction?

Business Corporations Act, RSPEI 1988, c B-6.01

https://www.princeedwardisland.ca/sites/default/files/legislation/b-06-01-business\_corporations\_act.pdf

What sections impose duties on the corporation's directors and officers?

Business Corporations Act - Part X

What sections permit the corporation's stakeholders (shareholders, creditors, directors, etc.) to seek remedies for the violations of those duties?

Business Corporations Act - Part XVII

What sections set out the defences officers and directors may assert against alleged violations of those duties?

Business Corporations Act - Part X

#### **Securities Law**

What commission or department is responsible for securities law?

Department of Justice and Public Safety

https://www.princeedwardisland.ca/en/topic/securities

What statute governs the issuance of securities by a business corporation to the public in this jurisdiction?

Securities Act, RSPEI 1988, c S-3.1

https://www.princeedwardisland.ca/sites/default/files/legislation/s-03-1-securities\_act.pdf

What sections of the statute and related instruments impose duties on the corporation's officers and directors concerning the information they must disclose publicly?

Provisions imposing disclosure requirements are found in the *Securities Act*, as well as the following National Instruments established under the *Securities Act*, as well as some sector specific instruments:

- National Instrument 51-102 Continuous Disclosure Obligations
   https://www.princeedwardisland.ca/en/information/justice-and-public-safety/51-802-continuous-disclosure-obligations
- National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities
   https://www.princeedwardisland.ca/en/information/justice-and-public-safety/51-801-standards-disclosure-oil-and-gas-activities

#### Prospectus

Securities Act - Part 9

Management's Discussion & Analysis

National Instrument 51-102 - Part 5

Annual Information Form

National Instrument 51-102 - Part 6

Financial Statements

National Instrument 51-102 - Part 4

Material Changes

Securities Act - Part 10

National Instrument 51-102 - Part 7

Making Filings Available

Securities Act - Section 26

Misleading Disclosure

Securities Act – Section 146

Forward-Looking Information

National Instrument 51-102 - Part 4A

What sections set out the consequences for the officers and directors for a failure to meet the disclosure standards in the statute?

Securities Act - Part 17

What sections set out the powers of the regulator to take action against the directors and officers for such a failure?

Securities Act - Part 17

Are there any sections that allow purchasers of the corporation's securities to seek remedies against the directors and officers for non-disclosure or misrepresentation?

During Distribution – Action for Damages for Misrepresentation in Prospectus

Securities Act - Part 13

After Distribution – Action for Damages for Misrepresentation

Securities Act - Part 14

What sections set out the defences available to directors and officers against alleged failures of disclosure?

Defence – Misrepresentation in Prospectus

Securities Act - Part 13

Defence – Misrepresentation After Distribution

Securities Act - Part 14

Safe Harbour for Forward-Looking Information

Securities Act - Section 111(8)-(9), 112(7)-(9), 125(9)-(12)

Immunity for Acts/Omissions Done in Compliance with Law

Securities Act – Section 153(2)

**Limitation Periods** 

Securities Act – Section 141

What National Instruments or CSA Staff Notices cover climate-related disclosure obligations?

Proposed National Instrument 51-107

https://www.osc.ca/en/securities-law/instruments-rules-policies/5/51-107

CSA Staff Notice 51-358 Reporting of Climate Change-related Risks

https://www.securities-administrators.ca/news/canadian-securities-regulators-issue-guidance-on-climate-change-related-disclosure/

# **Credit Unions and Caisses Populaires**

What agency, department or authority supervises credit unions and caisses populaires?

Department of Justice and Public Safety

https://www.princeedwardisland.ca/en/legislation/credit-unions-act

What statutes govern the creation or licencing of credit unions and caisses populaires in the jurisdiction?

Credit Unions Act, RSPEI 1988, c C-29.1

https://www.princeedwardisland.ca/sites/default/files/legislation/C-29-1-Credit%20Unions%20Act.pdf

What section imposes duties on the corporation's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty to Manage

Credit Unions Act - Section 24

Duty of Care and Good Faith

Credit Unions Act - Section 40

**Duty of Confidentiality** 

Credit Unions Act - Section 40

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

Liability of Directors

Credit Unions Act - Section 41

What section sets out the defences available to the directors and officers for these alleged breaches?

Limitation Period

Credit Unions Act - Section 41

# **Insurance Companies**

What agency, department or authority supervises insurance companies?

Office of the Superintendent of Insurance

https://www.princeedwardisland.ca/en/information/insurance-regulation

What statutes govern the creation or licencing of insurance companies in the jurisdiction?

Insurance Act, RSPEI 1988, c I-4

https://www.princeedwardisland.ca/sites/default/files/legislation/i-04-insurance act.pdf

What section imposes duties on the company's directors and officers to its stakeholders (shareholders, creditors, customers)?

Duty Not to Use Unfair Policy

Insurance Act - Section 106

Misleading Statements

Insurance Act - Section 108

What section provides remedies for alleged breaches of those duties and who may seek such remedies (regulators, shareholders, customers, creditors)?

Gathering Evidence

*Insurance Act* – Section 13-16

**Penalties** 

Insurance Act - Section 82

Suspension of Licence

Insurance Act - Section 33

What section sets out the defences available to the directors and officers for these alleged breaches?

Limitation Period

Insurance Act - Section 100

#### **Pension Funds**

What agency, department or authority supervises employment-based pension plans registered in the jurisdiction?

Prince Edward Island Public Sector Pension Plan

https://www.peipspp.ca/

What statute governs the creation of employment-based pension plans in the jurisdiction?

Public Sector Pension Plan Act

https://www.princeedwardisland.ca/sites/default/files/legislation/p-32-11-public sector pension plan act.pdf

What sections of the statute and regulations impose duties on those who administer the plan and its fund concerning the investment of the fund's assets?

Duty of Care

Public Sector Pension Plan Act - Section 4.4

Duty to Invest in Accordance with Policy

Public Sector Pension Plan Act – Section 5(4)

What section provides remedies for alleged breaches of those duties and who may seek such remedies?

N/A

What section sets out the defences available to those individuals who allegedly breached those duties?

Immunity

Public Sector Pension Plan Act – Section 27.1

